

Columbia River Salmon and Steelhead Recreational Anglers Board

February 25, 2016 Board Meeting
Yakima, WA 8:00am to ~12:30pm

Meeting Minutes

1. Roll Call: In Attendance

Columbia River Salmon and Steelhead Recreational Anglers Board (CRSSRAB) Members:

Bob Whitehall – Chair Region 2
Steve Martin – Co-Chair Region 1 (phone)
Del Groat – Region 1
Dan Davies – Region 2
Lawrence Hill – Region 2
Curtis King – Region 3
Stan Bartle – Region 5
Tom Fritsch – Region 5
Ed Wickersham – Region 5
Members not present - Jerry Rhoads – Region 3

Washington Dept. of Fish and Wildlife Staff:

Chris Anderson – Region 2 Enforcement
Joe Bumgarner - Fish Science Hatchery Wild Interactions
Chris Donley – Region 1 Fish Program Manager
John Easterbrooks – Region 3 Fish Program Manager
Anthony Fritts – Fish Science Hatchery Wild Interactions
David Giglio – WDFW Financial Services, Olympia (phone)
Paul Hoffarth – Region 3 Fish and Wildlife Biologist
Jeff Korth – Region 2 Fish Program Manager
Cindy LeFleur – Region 5 Fish Program Manager
Ann Stephenson – Region 5 Fish and Wildlife Biologist/CRSSE Admin. Coordinator
Mike Tonseth – Region 2 Upper Columbia ESA/HCP Biologist
Tom Wadsworth – Region 5 District 10 Fish Biologist

2. 8/12/15 Meeting Minutes – Approved

3. CRSSRAB Topics

- Additions to the agenda – included and noted under agenda items 4, 7 and 8.
- a. Definition of Selective Fishing
 - Columbia River Salmon and Steelhead Recreational Anglers Board (Board) – CRSSE funds were used to sample summer Chinook fishery during non-selective portion of fishery; WDFW should have come back to the Board for approval when there is a change to a proposal
 - Region 5 updated the proposal for 2016 to include: that in the event the summer Chinook fishery switches from mark-selective to non-mark selective, sampling will continue

- Board – Other boards allow modifications of up to 10% of allotted funds be made without board approval
 - Board motion passed - WDFW will notify the Board of any changes/amendments to the original proposals
 - Any changes to proposals would be posted to the CRSSRAB webpage
- ✓ **ACTION ITEM:** Cindy LeFleur will write a letter to the Board explaining the change in scope to the Lower Columbia River Mark-Selective Summer/Fall Chinook creel in 2015.

ACTION ITEM: Ann Stephenson will work with the Board to facilitate the development of criteria for when changes are made to a proposal that require Board approval; include in process manual, by next Board meeting in August.

b. Budget Offset – removed from agenda

4. Washington Dept. of Fish and Wildlife (WDFW) Reports

a. Financial Reports

i. Total Budget Summary (Mike Tonseth)

- Revenue estimates were provided by WDFW fiscal office, planned versus actuals by Biennium. **See Appendix A** “FM07(January 2016) – 16H Fund Balance”
- Total includes costs to the fish program, enforcement and administrative costs
- CRSSE fund is typically under forecasted; request for improvements to the forecasting by both WDFW and the Board

ACTION ITEM: Chris Donley, Jeff Korth and Ann Stephenson will work with Frank Hawley/others in WDFW fiscal staff in Olympia to improve forecasting, especially for years with predicted poor fish returns

- Spending Authority~\$3 million for the biennium; admin costs are based on the spending authority
- Revenue has been ~\$1.5million/year
- Currently sufficient capital to fund encumbrances and 2016 proposals

ii. Administration and Overhead Costs

David Giglio – WDFW Assistant Director Business Services

- Agency Indirect costs – overhead and administrative costs are applied to federal, local or other outside fund sources; currently 29%
- Proportionate Administrative Funding (PAF) – the model used for state funds, including the CRSSE funding, same % as indirect, but technically not indirect; Central Admin proportion of costs for CRSSE have been 14-16%
 - Central Administration (HR, payroll, other) – 15%
 - Program Administration (Contracts, budgeting, other) – 7%
 - Overhead (PC lease, office lease, legal support, other) – 7%
 - Excludes things like fish food and Capital Expenditures

b. Status of Currently Approved Proposals

- i. Region 5 projects not implemented in 2015 (Cindy LeFleur)
 - Land access proposal – no staff available to implement project
 - Rock Creek net pens – net pens became available from another source
 - Additional agenda item. Rotating steelhead creel project was overspent mostly due to increases in salaries; Board approved the funding to cover the cost of the project which continues through mid-April; over expenditures will be included in the final report
- ii. Region 5 project reports (Tom Wadsworth/Cindy LeFleur) – posted on CRSSRAB webpage under Reports, Region 5:
<http://wdfw.wa.gov/about/advisory/crssrab/>
- iii. Region 3 final project summary
 - Spring Chinook Hooking Mortality -Anthony Fritts
“Evaluating the Post-Release Survival of Yakima River Spring Chinook Salmon Associated with a Mark-Selective Fishery” posted to webpage under Reports, Region 3.
 - WDFW discussion on whether or not an additional year for the study was needed; was decided to complete the project and produce final report on the results
 - WDFW - As the fisheries are expanded in the upper Columbia, do another study like this in the future?
 - Other Region 3 annual project results are incorporated into the 2016 renewal proposals
- iv. Region 2 projects (Jeff Korth)
Previous year’s project information is provided in the new proposals
- v. Region 1 projects (Chris Donley)
 - “Executive Summary: 2010-2016 Run Years to Snake River Steelhead and Fall Chinook Fisheries”
 - “Development of a genetic assay to differentiate Tucannon river and Asotin Creek steelhead populations using RAD-seq methods”
 - ✓ **ACTION ITEM:** Chris Donley; WDFW staff will provide Ann Stephenson with regional progress reports to post to CRSSRAB webpage (received 3/16 AES)
- vi. Enforcement - Annual review (Chris Anderson) – **see Appendix B** “Enforcement Activities - Calendar Year 2015”
 - Three enforcement positions funded through CRSSE, two in Region 5 and one in Region 2

5. Consent Agenda

Board approved all eleven 2016 proposal renewals that were included in the consent agenda

6. Renewal Proposals for Discussion

Board approved all 2016 proposals in items 6. a, b, and c.

- a. Region 5 - Land access acquisition on mainstem Columbia and tributaries (LeFleur)
 - Plan to work with new lands agent in Region 5 or other groups to move forward
- b. CRSSE Fund Process Manual (Board, Ann Stephenson)
 - Subgroup committee to be reconvened, with some additional members appointed: Jerry Rhoads, Steve Martin, Ed Wickersham, Stan Bartle, Cindy LeFleur, Chris Donley, Ann Stephenson
 - Draft manual will be provided to the Board for review before the next Board meeting in August 2016
 - **ACTION ITEM:** Ann Stephenson will set up time for first process manual subcommittee meeting; scheduled for April 14, 2016 Region 5 Office 1:15pm
- c. Monitoring of 2016/2017 Upper Columbia River Fisheries (Jeff Korth)
 - Change from previous proposals – now directly funds some Fish and Wildlife Biologist time (3.5 months' time for ~\$26K) that was previously included in the proportionate admin funding.

7. New Proposals

Board approved all 2016 proposals in items 7. a, b and c. Item d approved conditionally upon receipt of proposal and evaluation by Board.

- a. **Region 1**
Genetic Assay to Determine Genetic Relationship of Small Tributaries between the Tucannon River and Asotin Creek to Maintain the Tucannon Steelhead Fishery
- b. **Region 2**
2016 Methow River Spring Chinook Salmon Conservation Fishery Creel
- c. **Region 3**
2016-17 McNary Reservoir Fishery Monitoring
- d. **Region 5** (Additional agenda item)
2016 Cowlitz River Access Parking Lot \$50K – work to be done in summer 2016

ACTION ITEM: Cindy LeFleur will provide new proposal for funding a parking lot for fishing access site on the Cowlitz River; Ann Stephenson will send out to Board and post to webpage

8. Other Business

- a. Legislative Update
Washington State Senate (Senate Bill 6274-2015-16)
 - In the House – Speaker signed; Delivered to the Governor March 10, 2016
 - Bill as Passed Legislature - **See Appendix C**

b. Bylaw Amendments

ACTION ITEM: Mike Tonseth will add in additional information for bylaws before the next Board meeting in August

c. Term limits and rotation (Bob Whitehall)

- Board approved Steve Martin as new Chair and Ed Wickersham as new co-chair, if reappointed to the Board
- Discussion –
 - Board –suggested six year terms and the longest serving member from each region would rotate off every other year
 - All members who rotate off could reapply
 - Want to retain at least one Board member from each region
 - WDFW’s “Operating Protocols and Guidelines for Advisory Groups” states “Advisory group members shall be appointed by the Department for a specific term generally not to exceed three years, and may be reappointed at the Department’s discretion”

ACTION ITEM: Ann Stephenson will investigate interpretations of the operating guidelines for boards and will work with the Board to draft language regarding term limits and rotation by the next Board meeting

d. Other – added agenda item - Chris Donley

- Brass plaque in honor of Irv Connor, former Board member, will be placed on a rock at a fishing access site on the Methow River

ACTION ITEM: Chris Donley will obtain a photo, complete plaque and put in place in October 2016 with help from Dan Davies (?)

9. Public Comment Period – no members of the public were in attendance

10. Next Steps

- ✓ **ACTION ITEM:** Ann Stephenson will send out draft minutes with ACTION ITEMS to the Board and WDFW staff, and will be post it with responses to the CRSSRAB webpage by the end of March

11. Future Meeting

a. August 10, 2016

b. Potential agenda items – bylaws, process manual

c. Location and time

- ✓ meeting for the Yakima Basin Fish and Wildlife Recovery Board Office, Yakima, WA, 10am to 3pm
- If there is not enough business for an in-person meeting, a phone conference will be scheduled.

12. Adjourned

Appendix B.

Enforcement Activities

Calendar Year 2015

Pacific, Wahkiakum, Cowlitz, Lewis, Clark, Skamania, Klickitat Counties

Activity Type	Sum of Contacts	Sum of Hours Worked	Sum of Verbal Warnings	Sum of Visual VI	Sum of Written VI
COLUMBIA RIVER SALMON/STEELHEAD STAMP	480	356:00	34	8	0
ESA - COL. RIVER SALMON/STEELHEAD STAMP	6,193	3898:23	572	127	6
Grand Total	6,673	4254:23	606	135	6

Activity Type	County	Sum of Contacts	Sum of Hours Worked	Sum of Verbal Warnings	Sum of Visual VI	Sum of Written VI
COLUMBIA RIVER SALMON/STEELHEAD STAMP	CLARK	20	17:00	0	2	0
	COWLITZ	215	208:30	14	0	0
	KLICKITAT	0	9:30	0	0	0
	PACIFIC	76	24:30	6	4	0
	SKAMANIA	19	4:30	0	0	0
	WAHAKIACIM	150	92:00	14	2	0
COLUMBIA RIVER SALMON/STEELHEAD STAMP Total		480	356:00	34	8	0
ESA - COL. RIVER SALMON/STEELHEAD STAMP	CLARK	1,988	1465:36	227	81	5
	COWLITZ	1,252	958:12	87	5	0
	KLICKITAT	406	241:54	41	15	1
	LEWIS	1,186	699:26	129	17	0
	PACIFIC	300	54:45	25	2	0
	SKAMANIA	778	371:45	41	7	0
	WAHAKIACIM	283	106:45	22	0	0
ESA - COL. RIVER SALMON/STEELHEAD STAMP Total		6,193	3898:23	572	127	6
Grand Total		6,673	4254:23	606	135	6

Enforcement Actions

Calendar Year 2015

Pacific, Wahkiakum, Cowlitz, Lewis, Clark, Skamania, Klickitat Counties

Count of Charges	Violation Type			
IncidentType	Criminal Non traffic	Infraction Non traffic	Infraction Traffic	Grand Total
COL. RIVER SALMON/STEELHEAD STAMP	15	36		51
ESA - COL. RIVER SALMON/STEELHEAD STAMP	159	481	1	641
Grand Total	174	517	1	692

Enforcement Activities

Calendar Year 2015

Asotin, Benton, Chelan, Columbia, Douglas, Franklin, Garfield, Grant, Kittitas, Okanogan, Walla Walla, Whitman, Yakima Counties

Activity Type	Sum of Contacts	Sum of Hours Worked	Sum of Verbal Warnings	Sum of Visual VI	Sum of Written VI
COLUMBIA RIVER SALMON/STEELHEAD STAMP	3,677	1593:07	177	103	35
ESA - COL. RIVER SALMON/STEELHEAD STAMP	7,189	3057:21	572	178	48
Grand Total	10,866	4650:28	749	281	83

Activity Type	County	Sum of Contacts	Sum of Hours Worked	Sum of Verbal Warnings	Sum of Visual VI	Sum of Written VI
COLUMBIA RIVER SALMON / STEELHEAD STAMP	BENTON	954	499:15	41	3	1
	CHELAN	1,072	443:12	51	5	0
	COLUMBIA	44	8:00	0	0	0
	DOUGLAS	50	45:30	7	0	0
	FRANKLIN	187	97:50	12	4	3
	GRANT	284	173:32	12	16	0
	KITTITAS	71	23:00	4	0	3
	OKANOGAN	871	233:33	38	74	26
	WALLA WALLA	73	22:45	4	0	0
	YAKIMA	71	46:30	8	1	2
COLUMBIA RIVER SALMON / STEELHEAD STAMP Total		3,677	1593:07	177	103	35
ESA - COL. RIVER SALMON / STEELHEAD STAMP	ASOTIN	843	318:15	79	39	9
	BENTON	830	306:00	73	20	8
	CHELAN	1,242	430:00	114	6	0
	COLUMBIA	592	355:41	36	2	0
	DOUGLAS	74	38:00	5	0	0
	FRANKLIN	1,707	491:00	91	75	16

	GARFIELD	155	56:00	15	3	5
	GRANT	168	83:40	4	7	0
	KITTITAS	28	9:00	3	0	0
	OKANOGAN	207	195:45	26	0	0
	WALLA WALLA	915	609:30	69	5	8
	WHITMAN	392	136:30	52	21	2
	YAKIMA	36	28:00	5	0	0
ESA - COL. RIVER SALMON / STEELHEAD STAMP Total		7,189	3057:21	572	178	48
Grand Total		10,866	4650:28	749	281	83

Enforcement Actions

Calendar Year 2015

Asotin, Benton, Chelan, Columbia, Douglas, Franklin, Garfield, Grant, Kittitas, Okanogan, Walla Walla, Whitman, Yakima Counties

Count of Charges	Violation Type				
Incident Type	Criminal Non traffic	Criminal Traffic	Infraction Non traffic	Infraction Traffic	Grand Total
COL. RIVER SALMON / STEELHEAD STAMP	20	2	138	1	161
ESA - COL. RIVER SALMON / STEELHEAD STAMP	25	2	301	2	330
Grand Total	45	4	439	3	491

Appendix C. CRSSE bill as passed legislation

CERTIFICATION OF ENROLLMENT

SENATE BILL 6274

64th Legislature
2016 Regular Session

Passed by the Senate March 10, 2016
Yeas 49 Nays 0

President of the Senate

Passed by the House March 4, 2016
Yeas 80 Nays 17

Speaker of the House of Representatives

Approved

Governor of the State of Washington

CERTIFICATE

I, Hunter G. Goodman, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SENATE BILL 6274** as passed by Senate and the House of Representatives on the dates hereon set forth.

Secretary

FILED

**Secretary of State
State of Washington**

1 The Columbia river recreational salmon and steelhead ((~~pilot~~
2 ~~stamp~~) endorsement program account is created in the custody of the
3 state treasurer. All receipts from Columbia river salmon and
4 steelhead ((~~stamp~~~~or~~) endorsement purchases under RCW 77.32.580 and
5 gifts made for purposes of the Columbia river recreational salmon and
6 steelhead ((~~pilot~~~~stamp~~) endorsement program must be deposited into
7 the account. Expenditures from the account may be used only for
8 purposes of the program created in RCW 77.12.712. Only the director
9 or the director's designee may authorize expenditures from the
10 account. The account is subject to allotment procedures under chapter
11 43.88 RCW, but an appropriation is not required for expenditures.

12 **Sec. 3.** RCW 77.12.716 and 2009 c 420 s 5 are each amended to
13 read as follows:

14 (1) The department shall administer the Columbia river
15 recreational salmon and steelhead ((~~pilot~~~~stamp~~) endorsement program
16 in consultation with a Columbia river salmon and steelhead
17 recreational anglers board. The board shall serve in an advisory
18 capacity to the department.

19 (2) The department shall solicit recommendations for membership
20 on the Columbia river salmon and steelhead recreational anglers board
21 from recognized recreational fishing organizations of the Columbia
22 river, and the director or director's designee shall give deference
23 to such recommendations when selecting board members. In making these
24 selections, the director or director's designee shall seek to provide
25 equitable representation from the various geographic areas of the
26 Columbia river. The board must consist of no fewer than six and no
27 more than ten members at any one time.

28 (3) The Columbia river salmon and steelhead recreational anglers
29 board shall make annual recommendations to the department regarding
30 program expenditures. To the maximum extent possible, the board and
31 department shall seek to reach consensus regarding program activities
32 and expenditures. The director or the director's designee shall
33 provide the board with a written explanation when the department
34 expends funds from the Columbia river recreational salmon and
35 steelhead ((~~pilot~~~~stamp~~) endorsement program account created in RCW
36 77.12.714 in a manner that differs substantially from board
37 recommendations.

1 (4) Columbia river salmon and steelhead recreational anglers
2 board members shall be reimbursed for travel expenses in accordance
3 with RCW 43.03.050 and 43.03.060.

4 **Sec. 4.** RCW 77.12.718 and 2009 c 420 s 6 are each amended to
5 read as follows:

6 (1) The department shall maintain updated information about
7 Columbia river recreational salmon and steelhead endorsement program
8 revenue and expenditures on its internet site. The information may
9 include project summaries, analysis and figures similar to the 2014
10 report to the legislature on the program, and other information
11 deemed appropriate by the department and the Columbia river salmon
12 and steelhead recreational anglers board.

13 (2) By December 1, 2014, the department and the Columbia river
14 salmon and steelhead recreational anglers board shall review the
15 Columbia river recreational salmon and steelhead ((~~pilot-stamp~~))
16 endorsement program, prepare a brief summary of the activities
17 conducted under the program, and provide this summary and a
18 recommendation whether the program should be continued to the
19 appropriate committees of the senate and house of representatives.

20 **Sec. 5.** RCW 77.32.580 and 2011 c 339 s 14 are each amended to
21 read as follows:

22 (1) In addition to a recreational license required under this
23 chapter, a Columbia river salmon and steelhead ((~~stamp-or~~))
24 endorsement is required in order for any person fifteen years of age
25 or older to fish recreationally for salmon or steelhead in the
26 Columbia river and its tributaries where these fisheries have been
27 authorized by the department. The cost for each ((~~stamp-or~~))
28 endorsement is seven dollars and fifty cents for residents and
29 nonresidents and six dollars for youth and seniors. The department
30 shall deposit all receipts from ((~~stamp-or~~)) endorsement purchases
31 into the Columbia river recreational salmon and steelhead ((~~pilot~~
32 ~~stamp~~)) endorsement program account created in RCW 77.12.714.

33 (2) For the purposes of this section and RCW 77.12.712 and
34 77.12.714 through 77.12.718, the term "Columbia river" means the
35 Columbia river from a line across the Columbia river between Rocky
36 Point in Washington and Tongue Point in Oregon to the Chief Joseph
37 dam.

1 NEW SECTION. **Sec. 6.** The department of fish and wildlife and
2 the Columbia river salmon and steelhead recreational anglers board
3 must develop a process for individuals and organizations to submit
4 project proposals to the board for review and consideration. The
5 process must be developed by December 1, 2016.

6 **Sec. 7.** 2009 c 420 s 7 (uncodified) is amended to read as
7 follows:

8 Sections 2 through 6 of this act expire June 30, ((2016)) 2017.

9 **Sec. 8.** 2011 c 339 s 40 (uncodified) is amended to read as
10 follows:

11 Section 14 of this act expires June 30, ((2016)) 2017.

12 NEW SECTION. **Sec. 9.** Sections 1 through 5 of this act expire
13 June 30, 2017.

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