

Washington State

Mule Deer Management Plan

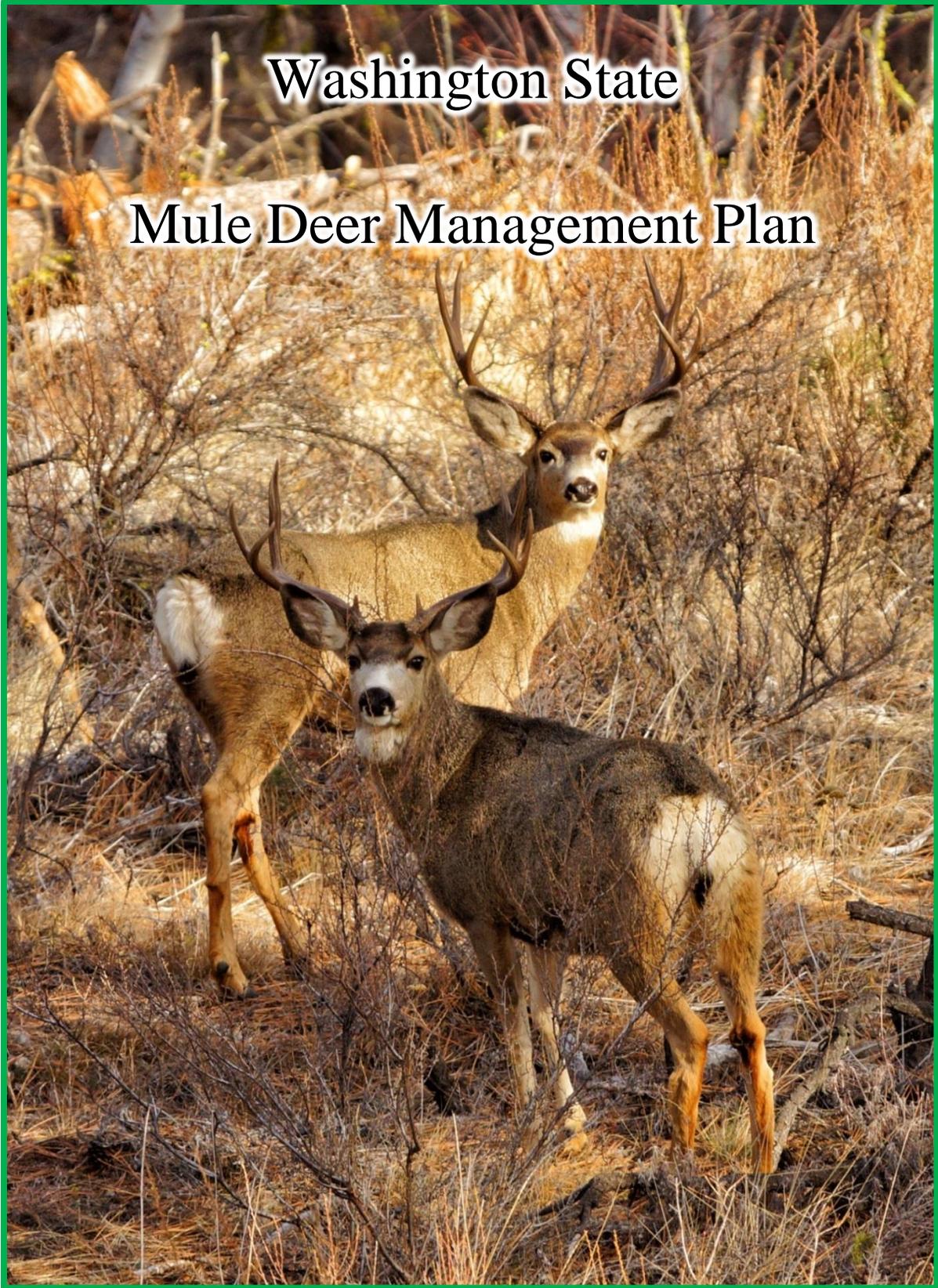


Photo by Justin Haug

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Washington State Mule Deer Management Plan

Washington Department of Fish and Wildlife
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Date

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Washington State Mule Deer Management Plan

Executive Summary

Rocky Mountain mule deer (*Odocoileus hemionus hemionus*) are an icon of the American West. Common throughout much of eastern Washington State, mule deer occur at varying densities along the state's entire north-south extent, from the crest of the Cascade Mountains east to the Idaho border. This widely distributed cervid has considerable interest and is of significant importance to the people of Washington. It provides hunting and viewing opportunities for many, economic support to the state and to local communities and it has long provided food and clothing for native peoples. There are more than 120,000 state-licensed deer hunters in Washington, of which a large portion hunts mule deer, harvesting between 9,500 and 14,000 annually. Mule deer hunters provide an economic boost to many of the communities where Washington's mule deer occur.

The purpose of this plan is to provide background information on the natural history, biology, and status of mule deer herds in Washington State, describe current management issues, and establish objectives and strategies to guide future management. The emphasis is a science-based approach to managing of mule deer populations and factors affecting deer populations. The over-arching goals of this mule deer plan are: 1) Preserve, protect, perpetuate, and manage deer and their habitat to ensure healthy, productive populations; 2) Manage deer for a variety of recreational, educational, and aesthetic purposes including hunting, scientific study, cultural, subsistence, and ceremonial uses by Native Americans, wildlife viewing, and photography; and 3) Manage statewide deer populations for a sustainable annual harvest.

Harvest regulation and management of mule deer in Washington State has been ongoing for 124 years. Annual harvest regulations have ranged from conservative when deer abundance was low, to liberal when deer numbers were elevated or to address agricultural damage concerns. Hunting seasons are now designed to provide equitable opportunities to all user groups (i.e., modern firearm, muzzleloader, and archery). Estimates of statewide mule deer buck harvest remained relatively stable between 2004 and 2014, averaging around 8,000 bucks.

The basic unit for managing mule deer harvest in eastern Washington is the Game Management Unit (GMU). GMU boundaries were designed to assist with management, and were drawn using identifiable physical features such as roads and rivers, to help hunters and law enforcement interpret regulations. Most hunting season dates, resource allocations, and limited entry special permit levels are set at the GMU level; hunter harvest, hunter effort, and hunter success are reported by GMU. Groupings of GMUs also form the Department's District and Regional boundaries. This management plan launches a new approach to mule deer management delineations by dividing eastern Washington into seven Mule Deer Management Zones (MDMZs). Each MDMZ is a grouping of GMUs based upon a combination of local knowledge, physiographic province and ecoregion. These GMUs share common mule deer populations, and vegetative and geographic characteristics, but are not limited by any county or other administrative boundary. Using MDMZs as the largest mule deer management unit ensures that demographics are collected from a complete population (or sometimes metapopulation), and that management is applied at the population level.

Managing mule deer populations to provide opportunities for both hunting and appreciative recreation, and to reduce mule deer-human conflict, is a complex endeavor. Management is most effective when knowledge of current population trajectory, densities, age structures, herd boundaries, survival, and mortality patterns are readily available, along with hunter harvest and effort data, but few of these metrics are available for use by deer managers because of the expense in obtaining such extensive data sets with adequate sample sizes over large areas. Monitoring mule deer populations provides deer managers with information on population trends and/or densities. Current population monitoring efforts in eastern Washington vary according to the landscape and habitat structure. In some zones, aerial surveys are used to count and classify deer by age and sex. In zones where aerial surveys are not cost-effective due to deer distributions, tree cover and topography, ground surveys are commonly conducted on foot or from a vehicle. The Department has strived to improve the quality of mule deer abundance estimates and trend indices. While there is room for improvement, surveys resulting in relatively high precision estimates are currently being conducted across portions of Washington's mule deer range. But the Department will continue to develop, use, and refine aerial survey models where appropriate to produce unbiased abundance estimates.

Although mule deer are highly adaptable as indicated by their wide distribution across eastern Washington, the landscapes used by mule deer vary considerably in vegetative composition and habitat quality and in the ability to support mule deer. Habitat is the key to maintaining mule deer populations. In many areas, habitat has been altered from natural vegetation. Habitat conversions today often remove natural cover, sometimes with major consequences. Recent large-scale fires across Washington's mule deer ranges and climate change will present new challenges to managing mule deer.

Specific mule deer population and habitat management objectives, problems, and strategies are identified in the following sections. These priority objectives reflect key management issues and specific challenges in mule deer management. To accomplish each objective a variety of strategies have been developed. The following objectives have been identified:

Statewide Mule Deer Management Objectives

- By 2021, develop new or refine existing survey designs for each of the seven MDMZs to estimate population levels or trends, pre- and/or post-hunt age and sex ratios, and/or spring fawn to adult ratios
- Within each MDMZ, manage mule deer to ensure stable or increasing populations, as indicated by demographic indicators
- Adaptively manage (Stankey et al. 2005) to attempt to maintain the current level of mule deer hunting opportunity throughout the seven management zones
- By 2027, within each MDMZ maintain or improve the quality of at least 10% of the important seasonal habitats that support mule deer populations
- Maintain or reduce the number of damage prevention permits or kill permits issued to minimize commercial crop damage caused by deer in MDMZs over the period 2016 – 2021
- By 2020, have long-term solutions or plans in place for at least three local communities dealing with urban mule deer populations causing nuisance or damage issues
- By 2018, increase the number of times mule deer are profiled in public outreach and engagement efforts to at least four per year

- Establish and promote public use of at least two mule deer viewing opportunity sites with informational kiosks by 2021
- Raise public awareness about deer-vehicle collisions by hosting a town hall type meeting in each MDMZ by 2023, discussing the selected problem areas described above
- Achieve 90% compliance of regulations during mule deer hunting season by 2018
- Prevent illegal take of mule deer outside of the hunting season and illegal commercialization of mule deer parts from increasing above the current level
- Increase funding for mule deer management and research by 10% by 2022
- Integrate mule deer into the planned, multi-species predator-prey study by 2017

Spending Priorities

Achieving spending levels will be contingent upon availability of funds and creation of partnerships. Department spending priorities for managing mule deer should focus on the following:

Activity	Priority	Future Costs
Population Monitoring	High	\$175,000
Habitat Management	High	\$720,000
Public Education/Outreach	Medium	\$10,000
Research	High	\$30,000

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Environmental Planner Fred Dobler was a major driving force behind the drafting and completion of the plan.

1 **Part 1: Mule Deer Management History, Biology, and Issues**

2 This plan is organized into two chapters. The first chapter provides a history of Washington’s
3 mule deer harvest management, general information about mule deer biology and ecology, and a
4 discussion of management considerations and issues in Washington. The second chapter
5 provides specific information about Washington’s Mule Deer Management Zones (MDMZ).
6 Eastern Washington’s mule deer range has been divided into seven MDMZs using level III and
7 IV ecoregions (Omernik 1987), local knowledge of mule deer biology and distribution, and
8 Game Management Unit boundaries (Figure 1). This is a departure from past planning efforts
9 and reflects the Washington Department of Fish and Wildlife’s (Department) move to implement
10 ecoregion based planning.

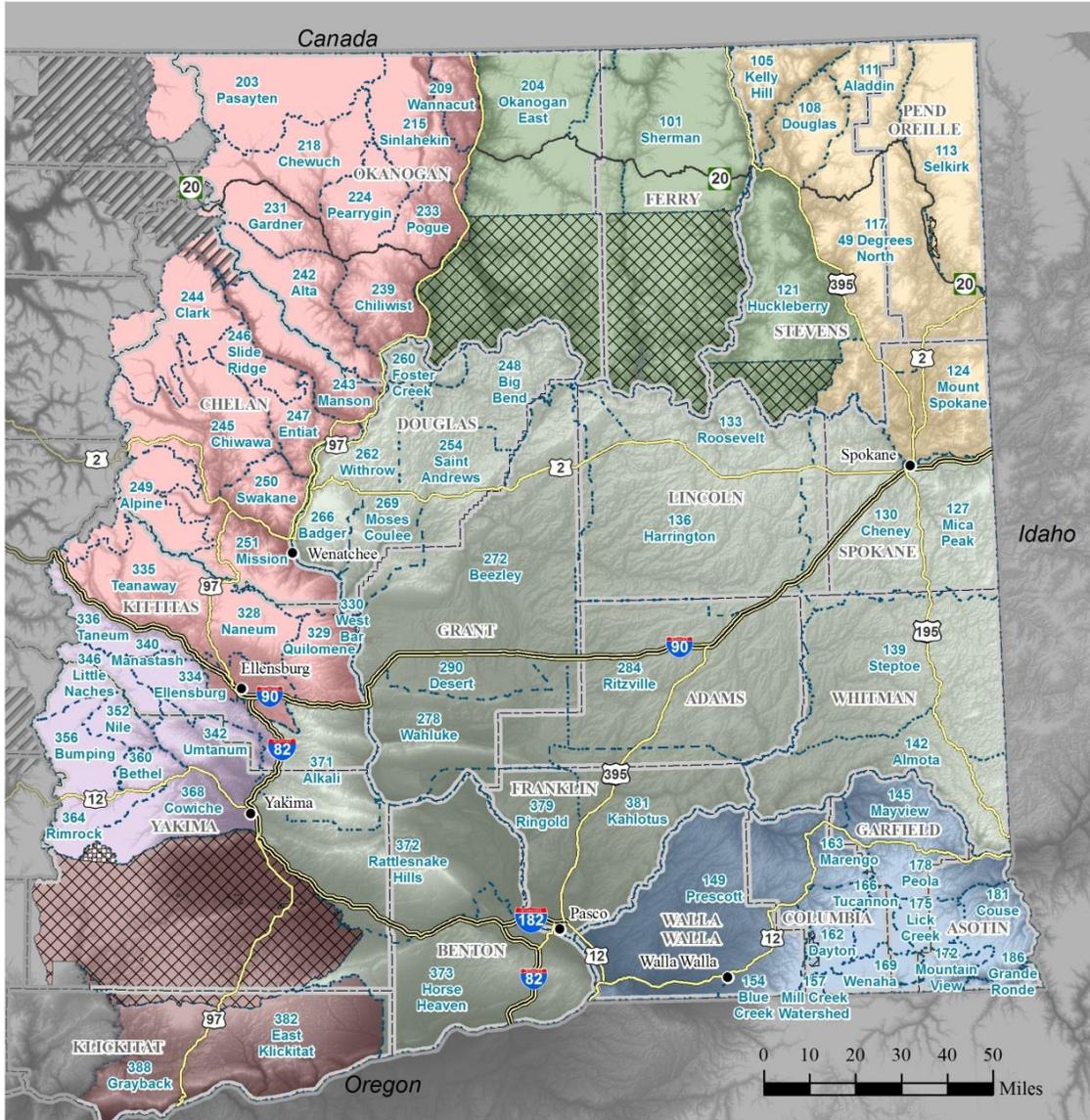
11 **Introduction**

12 *Purpose and goals of plan*

13 The image of a Rocky Mountain mule deer (*Odocoileus hemionus hemionus*) is an icon of the
14 American West. Common throughout much of eastern Washington State, mule deer occur at
15 varying densities along the state’s entire north-south extent, from the crest of the Cascade
16 Mountains to the Idaho border (Figure 2). While some mule deer may spend the summer further
17 west than the Cascade Mountains’
18 crest, the units mapped in Figure 2
19 show where they show up in hunter
20 harvest. Along the crest of the
21 Cascades, the morphological features
22 of deer can range from mule deer to
23 black-tailed deer. This is particularly
24 common along the southern portion
25 of the Cascades from the Columbia
26 River north to I-90, but these are
27 phenotypically considered to be mule
28 deer.



Kittitas mule deer buck. Photo Doug Kuehn



Mule Deer Management Zones

- Blue Mountains
- Columbia Plateau
- East Slope Cascades
- East Columbia Gorge
- Naches
- Northern Rocky Mountains
- Okanogan Highlands

Administrative Features

- Game Management Units
- Counties
- National Park Service
- Tribal Lands

Transportation

- Interstate Highway
- US Highway
- State Route

Figure 1. Mule Deer Management Zone boundaries established as part of a framework for mule deer management in Washington State beginning in 2015. Mule Deer Management Zones are based on North American ecoregions identified by Omernik (1987).

30 This widely distributed cervid has considerable interest and is of significant importance
31 to the people of Washington. It provides hunting and viewing opportunities for many, economic
32 support to the state and to local communities and it has long provided food and clothing for
33 native peoples.

34 There are currently more than 120,000 state-licensed deer hunters in Washington, of
35 which a large portion hunt mule deer, harvesting between 9,500 and 14,000 annually (WDFW
36 2014a). Mule deer hunters provide an economic boost to many of the communities where
37 Washington's mule deer occur. Nearly 80% of the public indicate they value viewing,
38 photographing, or simply appreciating the presence of wildlife, including mule deer, while
39 recreating, working, or going about their daily lives (U.S. Fish and Wildlife Service 2011). The
40 management of mule deer populations and a substantial amount of their habitat is the
41 responsibility of the Department. In partial fulfillment of these responsibilities, and to ensure
42 mule deer populations persist into the future, the Department has developed this plan to guide
43 future management of mule deer in eastern Washington.

44 The purpose of this plan is to provide background information on the natural history,
45 biology, and status of mule deer herds in Washington State, describe current management issues,
46 and establish objectives and strategies to guide future management. The emphasis is a science-
47 based approach to the management of mule deer populations, and factors affecting deer
48 populations. Current population status and management information provide the basis for
49 describing issues and options under this plan. However, this plan is intended to be sufficiently
50 dynamic to facilitate the resolution of emergent issues and allow adapting priorities as new issues
51 arise. As new information becomes available, management strategies may be modified or new
52 ones developed. This long-term plan will be subject to periodic review and revision. Priority
53 actions will be implemented as resources are available.

54 ***The statewide management goals for deer are:***

- 55 1. Preserve, protect, perpetuate, and manage deer and their habitat to ensure healthy,
56 productive populations

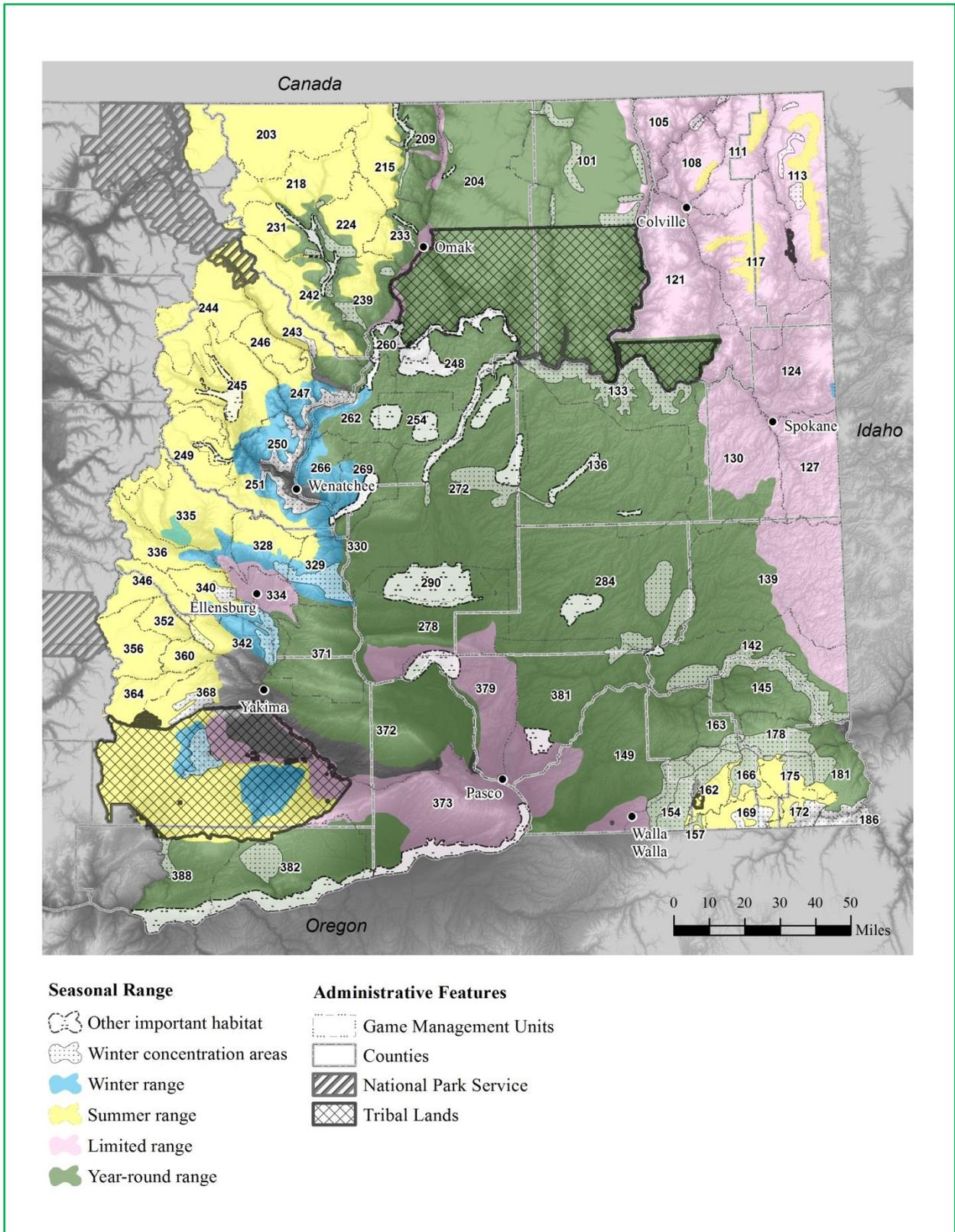


Figure 2. Overview of general mule deer distribution and seasonal ranges in Washington State based on spatial data from the Western Association of Fish and Wildlife Agencies Mule Deer Working Group (WAFWA 2004).

- 58 2. Manage deer for a variety of recreational, educational, and aesthetic purposes including
59 hunting, scientific study, cultural, subsistence, and ceremonial uses by Native Americans,
60 wildlife viewing, and photography
- 61 3. Manage statewide deer populations for a sustainable annual harvest

62 ***Authority***

63 The responsibility and authority for management of hunted game species and establishment of
64 hunting seasons is granted to the Washington Fish and Wildlife Commission (the Commission)
65 and the Department by the Washington State Legislature through Title 77 of the Revised Code of
66 Washington (RCW). Specifically, the Commission and the Department receive their authority
67 and responsibility for the management and protection of fish and wildlife resources and provide
68 recreational opportunities to the state's citizens through RCW 77.04.012. Under this authority,
69 the Commission develops regulations through the adoption of Washington Administrative Code
70 (WAC). In addition, various Commission and Department established policies and procedures
71 guide game management.

72 The Department's mission statement directs the agency to serve the citizens of
73 Washington by protecting, restoring, and enhancing fish and wildlife and their habitats, while
74 providing sustainable, wildlife-related recreational and commercial opportunities. Development
75 of species management plans is an important part of this process. The Washington State Mule
76 Deer Management Plan is consistent within the broader scope of the 2015-2021 Game
77 Management Plan (GMP; WDFW 2014a), and in accordance with the Department's Hunting
78 Season Guidelines. The GMP (WDFW 2014a) stresses the importance of science as a
79 foundation for developing regulations and conservation approaches to management.

80 The process of establishing state hunting seasons for mule deer is a multiple-step process.
81 Legislative mandates and Commission guidelines for management of game species require
82 appropriate information such as current distribution, population status and trend, harvest and
83 recreational objectives, and non-hunting mortality sources. Using available information,
84 Department staff develop hunting season recommendations to maximize sustainable hunting
85 opportunities and to promote conservation. The final step in developing hunting seasons for
86 mule deer occurs when the Commission adopts hunting seasons based upon recommendations

87 from the Department biological staff and public input. Major seasons are set for three-year
88 intervals; minor adjustments occur annually, such as modifying special permit levels to address
89 crop damage or nuisance problems, or sudden unexpected habitat or environmental changes.
90 The process for developing mule deer hunting seasons typically includes:

- 91 1. Determination of the status of populations and effects of previous harvest strategies
- 92 2. Preliminary discussion of season structure and potential changes with stakeholders
93 including the Department staff, the public, the tribes, and other state and federal
94 agencies
- 95 3. Development of season and regulation alternatives
- 96 4. Drafting of regulations and establishment of a public comment period
- 97 5. Development of final recommendations by the Department staff
- 98 6. Adoption of regulations by the Commission

99 **History of Mule Deer Management in Washington**

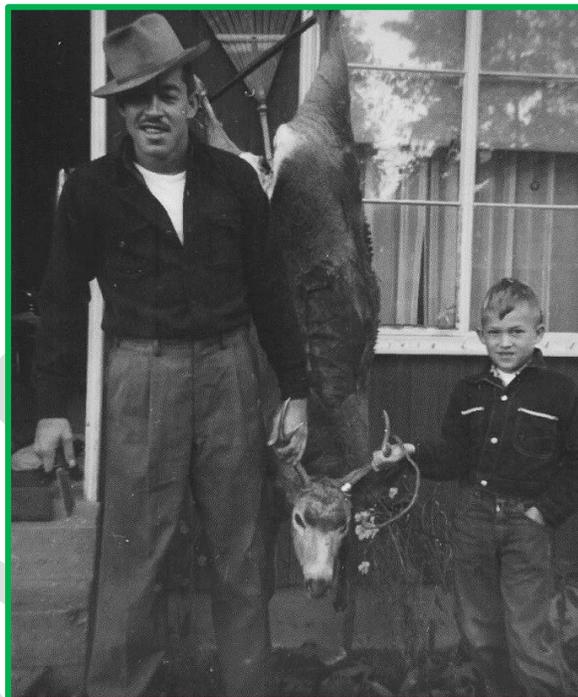
100 ***Regulation and Harvest Management History***

101 Harvest regulation and management of mule deer in Washington State has been ongoing for 124
102 years. Annual harvest regulations have ranged from conservative when deer abundance was low,
103 to liberal when deer numbers were elevated or to address agricultural damage concerns. Hunting
104 seasons are now designed to provide equitable opportunities to all user groups (i.e., modern
105 firearm, muzzleloader, and archery). This brief history provides a perspective on the evolution
106 of deer harvest management in eastern Washington.

107 Among the final admissions to the Union, the Washington Territory achieved statehood
108 in 1889 and quickly acknowledged the importance of managing its fish and wildlife resources by
109 establishing a Department of Fisheries and Game in 1890. However, this agency's game
110 management authority was superseded in 1903 by a system of county-based regulatory Game
111 Commissions, each funded independently through county license sales. Despite the presence of
112 such regulatory organizations, records of mule deer management and season structures are scarce
113 prior to the formation of the Department of Game in 1932 by the state legislature. Since then,
114 harvest regulations for game species, including mule deer, have been set annually by the state
115 wildlife agency. In 1987, the Department of Game was renamed the Department of Wildlife to

116 more accurately reflect management responsibilities for all the State's wildlife. In 1994, the
117 Department of Wildlife merged with the Department of Fisheries to become the Department of
118 Fish and Wildlife.

119 Beginning in 1932, mule deer and
120 white-tailed deer (*Odocoileus virginianus*)
121 were managed under a general deer season
122 from mid to late October each fall, although
123 some counties (Chelan, Ferry, Okanogan,
124 Pend Oreille, Spokane, and Stevens)
125 maintained open seasons that extended into
126 November. Between 1932 and 1949, no fall
127 deer seasons were open in Adams, Benton,
128 Douglas, Franklin, Grant, Lincoln, or
129 Whitman counties. During open seasons,
130 harvest was limited to one buck deer with
131 branched antlers (defined as having at least
132 two points on one side). The first official
133 bow and arrow season was offered in 1949;
134 this archery season was in Chelan County only, during October 7-31 for a deer of either sex.



Okanogan County mule deer hunter circa 1955. *Photo Mike Jones.*

135 Starting in 1950, the Department of Game established an Orchard Damage Control
136 Season (ODCS) for portions of Chelan, Douglas, and Okanogan Counties to alleviate concerns
137 from commercial fruit growers for damage caused by deer. ODCS hunts were limited to within a
138 quarter of a mile of an orchard for the harvest of one deer of either sex from November 6 through
139 January 31, 1951.

140 ODCS hunts were shortened to approximately two months in length (November 5 -
141 December 31) in 1951. These hunts remained unchanged until 1953, when antlerless permits
142 issued by a random drawing were added to the list of available hunts. Most general hunts were
143 similar to previous hunts described above with harvest limited to one buck with branched antlers.
144 This general hunt structure remained until 1955 when the branched antlered buck restriction was

145 dropped and any buck with visible antlers became the legal harvest during general season deer
146 hunts.

147 In response to requests from hunters for additional deer hunting opportunities, a North
148 Cascades Deer Season (later known as the High Buck Hunt or Early Buck Hunt) was established
149 in 1959 for the backcountry and primitive areas in remote, roadless parts of Chelan and
150 Okanogan counties running September 12-20. Some general either sex hunts were also added
151 but general season deer hunts for one buck with visible antlers during October and early
152 November remained the same. These seasons continued until ODCS hunts were eliminated in
153 1965. The years from 1966 through the late 70s were a time of increased deer hunting
154 opportunities; extended late seasons and general either sex seasons were added in select counties
155 and antlerless special permit hunts were expanded. The only deviation to this season and special
156 permit structure took place during the fall of 1969 and 1970, following the unusually harsh
157 winter of 1968 when mule deer populations experienced a sharp decline.

158 The next major change in deer management occurred in 1984 following concerns
159 expressed by hunters about crowding, competition among hunters, and the declining quality of
160 the hunting experience. The Department responded by implementing a program approach called
161 “Resource Allocation”, which was designed to reduce crowding in the more popular modern
162 firearm hunting seasons, provide quality-hunting opportunity and provide early primitive weapon
163 opportunity. Resource Allocation required deer hunters to choose one weapon type (e.g.,
164 modern firearm, archery, or muzzleloader) each season, and deer managers were to provide
165 expanded opportunity in the form of early and late archery and muzzleloader hunts. Resource
166 Allocation continues to be a useful approach and its use is expected to persist into the future.

167 In the fall of 1990, hunters in southeast Washington (in the Blue Mountains MDMZ;
168 Figure 1) were limited to harvesting a mule deer buck with at least three antler points on one
169 side. In 1991, this antler point restriction (APR) was expanded to include one or two Game
170 Management Units (GMUs) within each of the Department’s Regions 1, 2, and 3 (WDFW
171 2014b); the rule was eventually applied throughout eastern Washington in 1997. Buck special
172 permit opportunity was expanded in 1997, with an emphasis on providing “quality”. At the same
173 time, numbers of special permits for antlerless only mule deer were drastically reduced and then

174 eliminated in 1998 as populations declined across their range. Later several “deer area” units
175 were created to address landowner concerns in high commercial crop damage areas, where a
176 small number of antlerless deer could be harvested to mitigate that damage. This attempted to
177 focus the harvest effort on the deer causing the actual damage, thereby reducing the risk of
178 limiting the overall population. Since then, little has changed in terms of harvest management
179 strategies and seasons. APRs for the general seasons, with limited antlerless harvest by special
180 permit only, have remained in effect through the present.

181 *Long-term harvest trends*

182 Annual deer harvest has been tracked by the Department of Game since it was formed in 1932.
183 Although long-term harvest estimates exist, changes to the harvest reporting system were begun
184 in 1990 to improve estimates and provide the precision necessary to support effective
185 management. Subsequent improvements have included collection of species- and subspecies-
186 specific harvest data, implementation of hunter harvest report follow-up surveys (to account for
187 generally lower success rates of non-reporting hunters), and mandatory reporting (begun in 2001
188 to address steady declines in voluntary reporting rates). Harvest estimates produced in
189 conjunction with phone-based follow-up surveys, like those currently used by the Department,
190 are the most effective method available to provide accurate and unbiased estimates (Skalski et al.
191 2005). Estimates of statewide mule deer harvest during the general season (Figure 3) remained
192 relatively stable between 2004 and 2014.

193 *Long-term mule deer population trends in Washington*

194 Although records of historic mule deer population trends are limited, Julander and Low (1976)
195 reported a marked decline in populations due to severe weather during the winter of 1889. They
196 also reported an increase in population between 1935 and 1968. The wide spread policy of fire
197 exclusion which resulted in changes in plant species composition and an increase in shrub cover,
198 would likely have contributed to this increase (Gruell 1986). Mule deer populations apparently
199 reached very low numbers in eastern Washington during 1969, 1971, and 1972 (Julander and
200 Low 1976), during unseasonably harsh winters. Mule deer populations increased from 1973
201 until the mid-1980s. Drought conditions developed in eastern Washington starting in 1986
202 (Shukla et al. 2011), and then eased somewhat in the mid-1990s, and became more pronounced

203 in the early 2000s. A decrease in mule deer harvest coincided with this drought period across
204 eastern Washington (WDFW 1999).

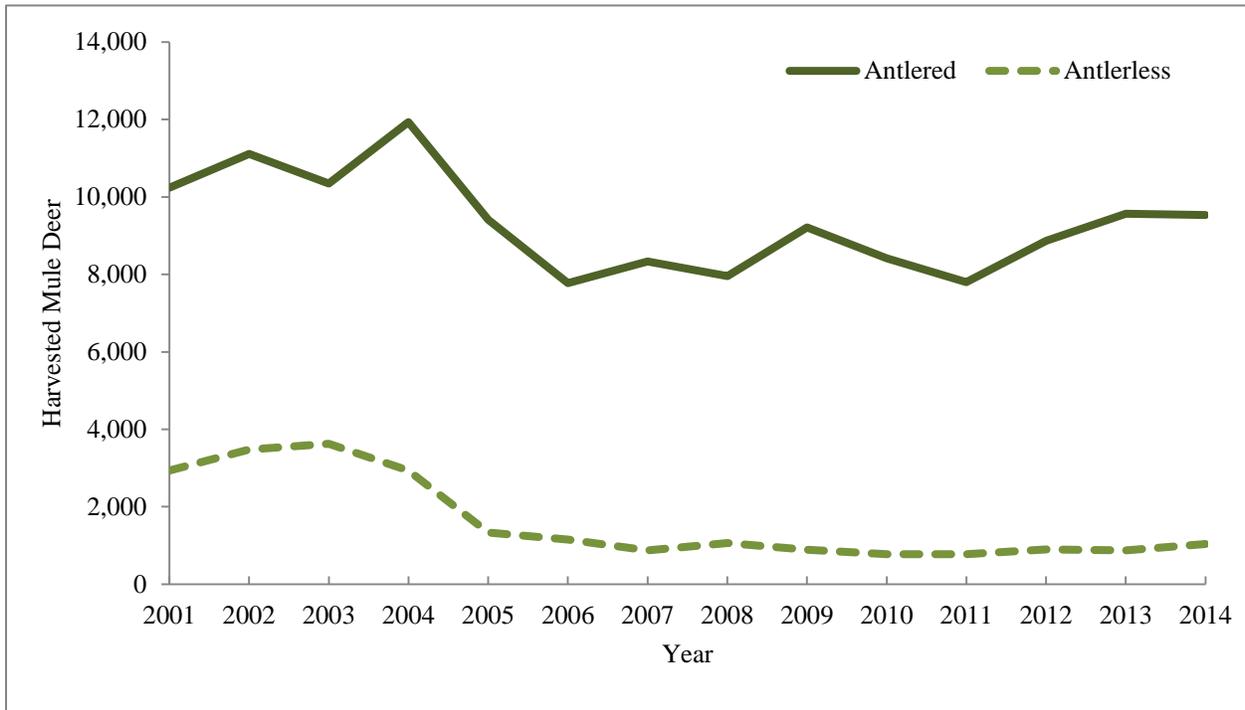


Figure 3. General season harvest estimates (all weapon types) for antlered (solid dark green line) and antlerless (dashed light green line) mule deer in Washington State, 2001 to 2014.

205

206 Natural History

207 Washington's Rocky Mountain mule deer are one of seven subspecies in western North America
208 (Wallmo 1981). Mule deer are members of the deer family, Cervidae, which in North America
209 includes white-tailed deer, elk (*Cervus elaphus*), moose (*Alces alces*), and caribou (*Rangifer*
210 *tarandus*; Nowak 1991). The deer family appeared during the Miocene in the Old World and
211 probably came to North America late during that epoch via a land bridge between modern day
212 Russia and Alaska (Mackie et al. 1982). However, the genus *Odocoileus* occurs only in the New
213 World (Mackie et al. 1982) and evolutionary processes in western and central-eastern North
214 America, respectively, resulted in two species, the mule deer and the white-tailed deer.

215 Mule deer derive their name from their characteristic, large mule-like ears; the mule deer
216 Latin species name, *hemionus*, means half mule. Adult male mule deer, like other members of
217 the deer family, regenerate boney antlers that are shed annually. Mule deer are readily



Mule deer doe and fawns in Yakima County. *Photo Doug Kuehn*

218 differentiated from white-tailed deer by a number of morphological characteristics. The shape
219 of the tail of mule deer is narrow and rope-like; white-tailed deer have larger, more flag-like
220 tails. The shape and position of the metatarsal gland differs between these deer species; the
221 metatarsal gland on mule deer is long and narrow (~ 12 - 13 cm), and on whitetails it is circular
222 (~ 2.5 cm in diameter). The form of the antlers is different, with adult mule deer antlers typically
223 showing dichotomous branching, whereas white-tailed deer antlers have tines coming off a
224 continuous main beam. Although tribes inhabiting western North America recognized that mule
225 deer were distinct from other deer, mule deer were first described to the rest of the world by
226 Captain William Clark of the Corps of Discovery on September 7, 1804: *“A curious kind of Deer*
227 *of a Dark gray colour--more so than common, hair long and fine, the ears large and long, a*
228 *Small recepticle under the eyes like Elk, the taile about the length of the Common deer, round*
229 *(like a cow) a tuft of black hair about the end, this Species of Deer jumps around like a goat or*
230 *sheep.”*

231 **Biology and Ecology**

232 ***Reproduction***

233 Mule deer generally reach full sexual maturity at 1.5 years of age. Occasionally, female fawns
234 become sexually mature during their first fall or winter and may be impregnated; it is common

235 for male fawns to show signs of sexual maturity late their first winter. Early sexual maturation in
 236 deer fawns has been correlated with above average body mass supported by high quality habitat
 237 (Haugen 1975, Gaillard et al. 1992). The reproductive cycle for adult males begins in spring,
 238 with increasing testosterone levels triggering antler growth that continues through late summer
 239 when antlers harden prior to velvet shedding (Goss 1983). With the approach of the breeding
 240 season, or rut, in early November to December, bucks experience an increase in neck girth and
 241 become increasingly active (Relyea and Demarais 1994) and more aggressive towards other
 242 bucks (Bowyer 1986). Does begin their estrus cycles at this time of year, and become receptive
 243 to breeding (Wong and Parker 1988); cycles occur every 22 - 28 days, with does remaining in
 244 estrus for 24 - 36 hours during each cycle. During ovulation, one or more ova are released.
 245 After a mean gestation of 203 days (range = 183 to 218 days), fawns are born (Robinette et al.
 246 1973). The peak of parturition in eastern Washington is from early to mid-June. Recently
 247 observed pregnancy rates for mule deer in eastern Washington were 92 - 96% and fetal rates
 248 were 1.59 - 1.80 fetuses/doe (Table 1). Zeigler (1978) previously observed a mean fetal rate of
 249 1.67 in mule deer from western Okanogan County. Pregnancy and fetal rates in mule deer are
 250 related to physical condition of the dams, which in turn is influenced by late summer and early
 251 fall habitat conditions (Tollefson et al. 2011). Doe physical condition is also affected by
 252 lactation status during the previous growing season because lactating ungulates experience
 253 increased energy demands of 17 – 32% compared to non-lactating females (Robbins 1993).
 254 Ultimately, productivity in mule deer is closely related to habitat conditions.

Table 1. Pregnancy and fetal rates observed in radio-marked mule deer ($n = 259$, $CI = 0.90$) in Washington, 2000-2007 (W. Myers, WDFW, unpublished data). Blue Mountains, Naches, and East Columbia Gorge management zones were outside study area and not included.

	Columbia Plateau	East Slope Cascades	Okanogan Highlands	Northern Rocky Mtns	Mean
Pregnancy Rates	0.96 ± 0.05	0.95 ± 0.06	0.93 ± 0.12	0.92 ± 0.10	0.94 ± 0.08
Fetal Rates	1.44 ± 0.24	1.66 ± 0.27	1.44 ± 0.41	1.80 ± 0.32	1.59 ± 0.31

255 ***Population ecology***

256 Mule deer densities depend largely on habitat quality (Kie et al. 2002). Populations vary
 257 seasonally, peaking shortly after fawns are born in late spring and declining throughout the next
 258 year as mortality from malnutrition, disease, predation, hunting, and other sources accrues

259 (Mackie et al. 1982). Such natural mortality is affected by summer range and drought conditions
260 and winter severity as well as forage availability. Mule deer populations vary annually due to
261 differences in fawn recruitment and seasonal mortality patterns among all age classes.
262 Population growth is classified into one of three categories: stable, increasing, or declining
263 (Caughley 1977). When populations are stable, annual female fawn recruitment equals annual
264 female adult mortality; in increasing populations, annual female fawn recruitment exceeds
265 annual adult female mortality; and when populations are declining, annual adult female mortality
266 exceeds annual female fawn recruitment. A number of factors limit mule deer abundance,
267 including habitat extent and quality. Other factors that affect mule deer populations include
268 weather, legal hunting, collisions with vehicles, predation, diseases and parasites, competition
269 with other ungulates (both wild and domestic), poaching, and human caused disturbance (Bleich
270 and Taylor 1998, Ballard et al. 2001, Robinson et al. 2002, Pojar and Bowden 2004, Myers et al.
271 2008, Johnstone-Yellin et al. 2009). Recent studies of mule deer populations in eastern
272 Washington identified predation by mountain lions (*Felis concolor*), deer-vehicle collisions,
273 accidents, legal harvest, and poaching as leading causes of mortality (WDFW, unpublished data).
274 However, these mortality sources did not appear to be limiting population growth in portions of
275 the Columbia Plateau, East Slope Cascades, Northern Rocky Mountains, and Okanogan
276 Highlands Mule deer management zones; mean annual survival rate of adult female mule deer
277 was estimated to be 92% (W. Myers, WDFW, unpublished data; Figure 4). At this level of adult
278 female survival, late spring fawn to doe ratios as low as 16 fawns per 100 does would maintain a

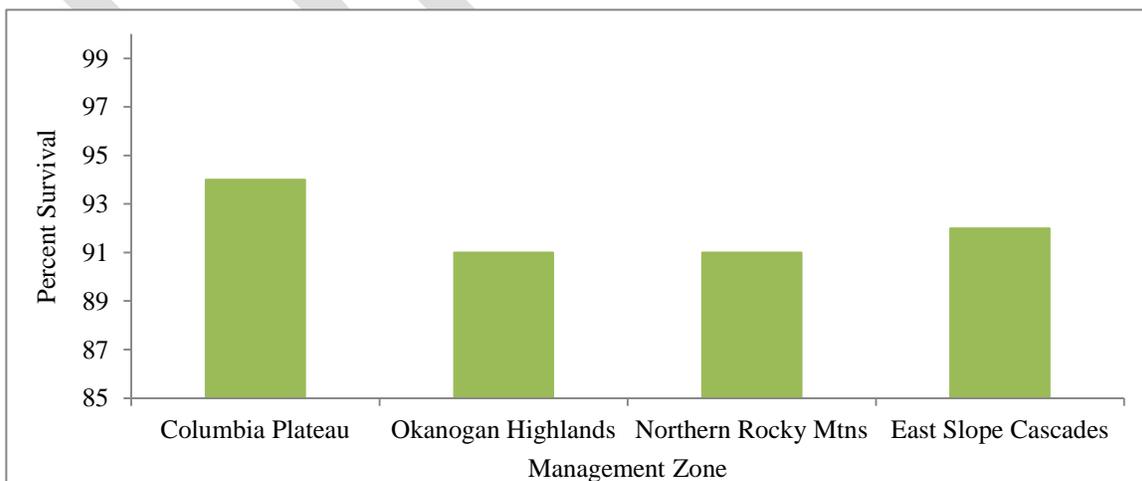


Figure 4. Mean annual survival rates of radio-marked adult female mule deer by Mule Deer Management Zone, 2000-2008. Blue Mountains, Naches, and East Columbia Gorge Management Zones were outside the study area and not included.

279 stable population ($\lambda = 1.0$; DeCesare et al. 2012), assuming a 1:1 fawn sex ratio. More recently,
280 survival rates of 77% have been observed in radio marked adult female mule deer in the Naches
281 MDMZ (D. Vales, Muckleshoot Indian Tribe, unpublished data); a higher level of recruitment
282 (46 fawns:100 does) would be necessary to maintain this population. Lower survival rates were
283 observed in eastern Washington during the late 1980s and late 1990s. McCorquodale (1996)
284 observed survival rates of 81% in the East Columbia Gorge zone and Raedeke et al. (1997)
285 reported survival rates of 69% in adult female mule deer in the extreme western portion of the
286 Columbia Plateau zone.

287 Mule deer populations are comprised of fawns, yearlings, and adults of various age and
288 sex classes; the number in each age and sex class varies depending on vital rates. In general,
289 growing populations often have greater percentages of younger animals while older deer most
290 often dominate declining populations. Females outnumber males in the population due to
291 differential mortality between the sexes; this is especially true when bucks are the primary legal
292 deer during hunting seasons. While this differential mortality between bucks and does results in
293 biased sex ratios, pregnancy rates and age ratios appears to be unaffected even at relatively low
294 ratios of 10 bucks to 100 does (Myserud et al. 2002).

295 Mule deer groups are matriarchal, with an older adult doe leading a small group of adult
296 and yearling does, who are often genetically related, and their young of the year. Yearling bucks
297 will often remain a part of the matriarchal group until the fall breeding season. Adult bucks may
298 be solitary or form bachelor groups composed of multiple age classes, which stay together until
299 their antlers begin to harden.

300 *Habitat*

301 Although mule deer are widely distributed across eastern Washington (Figure 2), the landscape
302 varies considerably, both in vegetative composition and habitat quality, and in its ability to
303 support mule deer. The range of habitats occupied by mule deer across eastern Washington also
304 illustrates the adaptability of mule deer to differing vegetation types and climates. They inhabit
305 open bunchgrass hillsides along the breaks of the Columbia River, Snake River, and foothills of
306 the northern Blue Mountains, as well as portions of the dry shrub-steppe of the Columbia
307 Plateau. They are found in scattered pockets of the temperate forest habitats of northeastern

308 Washington and in modest densities
309 across the dense conifer forests of the
310 Okanogan Highlands. Perhaps the
311 most productive landscape,
312 supporting the highest seasonal
313 densities of mule deer in eastern
314 Washington, occurs along the east
315 slopes of the Cascade Mountains.
316 Here migrating mule deer have access
317 to high quality forage in higher
318 elevation meadows and forests during
319 the summer growing season and occupy the dry forests and shrub-steppe at lower elevations
320 during winter.



Mule deer doe and fawns in western Okanogan County. *Photo Scott Fitkin*

321 How well eastern Washington deer habitats meet deer requirements for nutrients and
322 energy determines the density of deer that can be sustained seasonally. While mule deer require
323 different levels of nutrition depending upon their sex, reproductive status, and time of year,
324 meeting these nutritional requirements is tantamount to ensuring reproduction and recruitment,
325 which maintain population levels. Recent studies (Tollefson et al. 2010, Tollefson et al. 2011)
326 indicated that the quality and quantity of available forage could affect fetal rates, fawn birth
327 weight and survival, and doe condition.

328 Mule deer are able to eat a broad range of forage species; Kufeld et al. (1973) identified
329 788 plant species eaten by mule deer. They are ruminants and ruminants convert ingested forage
330 into usable energy in a unique way using specialized digestive systems that contain bacteria and
331 protozoa that break down plant cellulose to metabolites (Short 1981). Mule deer have 4-
332 chambered stomachs where fermentation and breakdown of the vegetation to a state that is
333 physiologically usable by the deer occurs.

334 Forage preferences vary with seasonal availability, palatability, and nutritional needs
335 (Figure 5). During late spring and early summer, deer prefer newly sprouted plants, which are
336 succulent and highly nutritious. As forage senescens in mid-summer and early fall, quality and

337 availability declines and lactating does experience a nutritional deficit if their nutritional
 338 requirements are not met by available forage. During exceptionally dry years when drought
 339 conditions extend into the fall, nutritional deficits may last until the following spring. However,
 340 in some portions of eastern Washington’s mule deer range, there is a “green-up” during the fall
 341 when precipitation increases soil moisture conditions, causing annual forbs and grasses to sprout.
 342 Fall green-up provides an increase in available forage; these conditions allow lactating does to

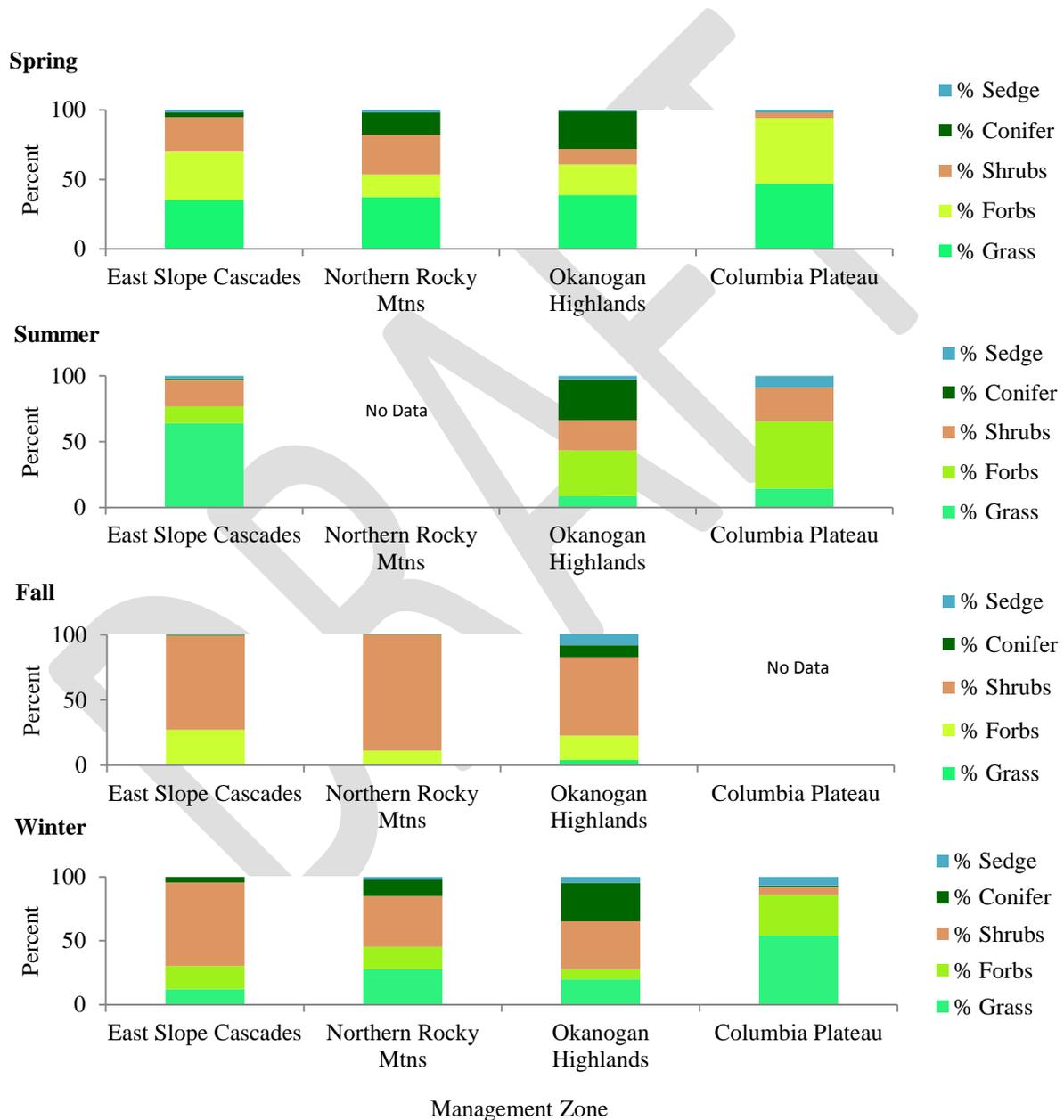


Figure 5. Seasonal composition of mule deer diets within 4 Mule Deer Management Zones (MDMZ) based on fecal analysis of adult does in Washington, 2001 – 2007 (WDFW, unpublished data). Comparable data for MDMZs outside of the original study area were not available.



Mule deer doe and fawn in Okanogan County. *Photo Doug Kuehn*

343 meet their nutritional requirements and improve the physical condition of deer prior to the
344 breeding season and the onset of winter. During winter, mule deer usually experience a period of
345 nutritional deficit. However, nutritional deficits can be avoided or reversed if deer have access
346 to winter wheat or other highly nutritious agricultural crops. Mule deer have developed
347 physiological strategies to mitigate nutrition deficits of winter. These mechanisms include
348 reduced metabolic rates, limiting movements during periods of extremely low temperatures, and
349 catabolizing stored fat reserves, (i.e., glycogen stored in the muscles and liver). These negative
350 nutritional balances may continue into early spring, but end when new plant growth begins and
351 highly nutritious forage becomes available.

352 Mule deer have also adopted spatial and temporal strategies for and mitigating limited
353 seasonal forage availability. Radio-marked mule deer have been observed to take advantage of
354 north-facing aspects that provide improved moisture conditions for forage species longer into the
355 growing season (WDFW, unpublished data). Seasonally, mule deer will move to the parts of
356 their annual home range that offer better forage. The longest and most dramatic movement
357 involves seasonal migration, a behavior observed in mule deer herds across the West (Monteith
358 et al. 2011, Lendrum et al. 2013). Seasonal migration occurs in many mule deer populations in
359 eastern Washington, including herds living in the Columbia Plateau, East Columbia Gorge,
360 northeast Washington, Naches, and the Okanogan Highlands. The longest migration distances
361 recorded in Washington were observed along the east slopes of the Cascade Mountains.
362 Approximately 90% of mule deer in this region traveled straight-line distances of up to 90 km

363 (~50 mi) between summer ranges along the crest of the Cascades to winter ranges along the
364 Columbia River and lower Methow Valley (Zeigler 1978, Myers et al. 1989, McCorquodale
365 1996, Myers 2003; D. Vales, unpublished data; WDFW, unpublished data).

366 Good quality habitat also provides mule deer with sufficient cover to ensure thermal
367 regulation and resting needs, and protection from predators and hunters. Thermal regulation
368 needs may be relatively modest provided there is enough cover to afford shade in summer, and
369 allow for additional solar radiation and protection from wind in winter. Security cover needs to
370 be dense and of adequate size to provide protection from predation and disturbance. Pockets of
371 dense brush or trees, large forest tracts, or even just rugged, broken terrain can provide security
372 cover. Inadequate security cover can increase vulnerability to predation and hunting, resulting in
373 excessive mortality. Freddy et al. (1986) found that mule deer less than 334 m (1,100 ft) from
374 persons afoot or 470 m (1,550 ft) from snowmobiles experienced elevated energy demands due
375 to avoidance behavior. In Washington, similar effects would be expected. Does may be
376 especially vulnerable to the cumulative effects of disturbance when lactating during late summer
377 and throughout the winter and early spring when nutritional resources are limited.

378 Today conversion of habitat is the single most detrimental factor to mule deer
379 populations across eastern Washington. Long-term habitat loss results primarily from land
380 conversion, be it urban-suburban expansion, construction of new roads and dams, agricultural, or
381 invasion by exotic vegetation. In forested habitat, changes resulting from fire, or logging have
382 short-term negative effects to mule deer. Mule deer typically inhabit fire-evolved ecosystems
383 and benefit from early successional forest communities created by fire or logging. It should be
384 noted that in the dry parts of the Columbia Basin, fire removes the shrub and alters the forb
385 component, and south slopes often become cheatgrass (*Bromus tectorum*) monocultures that
386 persist indefinitely. Some shrubs, such as big sagebrush (*Artemisia tridentata*), cannot persist
387 where cheatgrass monocultures substantially reduce the time between fires (Brooks 2008).

388 Since remaining habitat is limited, it is important to consider mule deer habitat
389 conservation when landscape conversions are being contemplated. In 2004, the population east
390 of the Cascade Crest in Washington was estimated to be 1.37 million people. By 2010, the
391 population increased by 110,000, and by 2040 an increase of an additional 460,000 people is

392 expected (Washington State Office of Financial Management data). Continued human
393 population growth and associated conversion of mule deer habitat to other uses in eastern
394 Washington will negatively affect mule deer numbers as well as deer-centered recreation in the
395 future.

396 Climate change is likely to present new challenges to mule deer in the future. Climate
397 projections for the Rocky Mountains and the Upper Columbia Basin likely include an increase in
398 temperature of 1.5 – 2.7°C (2.7 – 3.4°F) with a slightly greater increase in summer. Annual
399 precipitation will likely not change but the pattern will shift with an increase in winter, decrease
400 in summer. It is likely the frequency of drought will increase, (Ashton 2010, reproduced in
401 WDFW and NWF 2011).

402 **Management Considerations and Issues**

403 Managing mule deer populations to provide opportunities for both hunting and appreciative
404 recreation, and to reduce mule deer-human conflict, is a complex endeavor. Management is
405 more effective when knowledge of current population trajectory, densities, age structures, herd
406 boundaries, survival, and mortality patterns are readily available (White and Bartmann 1998),
407 along with hunter harvest and effort data. Generally, few of these metrics are available for use
408 by deer managers because of the expense in obtaining such extensive data sets with adequate
409 sample sizes over large areas (White and Bartmann 1998, Keegan et al. 2011). In eastern
410 Washington, the basic management elements include monitoring population trends, determining
411 harvest objectives, defining season structures and bag limits, and accounting for public input.
412 Throughout this process, deer managers must also weigh landowner issues with hunter access
413 and deer damage. This process begins anew before the current fall hunting season closes, so
414 recommendations can be submitted for the coming year. Harvest levels and hunter success are
415 estimated after the season has closed.

416 In addition to measuring mule deer population demographics and hunter harvests, there
417 are two other key elements related to a successful management plan: public outreach and
418 enforcement. Outreach is an important component to mule deer management because mule deer
419 are a public resource for hunters and wildlife viewers. Involving and informing the public about
420 mule deer management helps managers gauge public perceptions and desires, helps build

421 understanding and support for management, and helps shape future management directions.
422 Ongoing public outreach ultimately results in compliance with management rules. Enforcement
423 of mule deer management rules is simpler when the public understands and accepts them.
424 Ensuring a high level of hunting regulation compliance, reducing deer disturbance at critical
425 times, and protecting habitat by enforcing the rules and statutes of the state can all benefit mule
426 deer.

427 ***Population monitoring***

428 Monitoring mule deer populations provides deer managers with information on population trends
429 and/or densities. Because a complete census is rarely possible, populations are sampled to
430 produce estimates of true abundance (i.e., the actual number of animals in a population) or an
431 index of relative abundance (i.e., how trends for a population vary between years). The
432 Department has used a number of techniques to estimate mule deer numbers including variations
433 of the Lincoln-Petersen or mark-resight estimators. This technique requires marking mule deer
434 with visible markers like radio collars, color-coded collars, or ear-tags. Population estimates are



Group of migrating mule deer in Okanogan County. *Photo Scott Fitkin*

435 derived using the ratio of the number marked deer to unmarked deer. Other techniques used to
436 measure population trends in the past include pellet group counts, strip transects, change-in-ratio,
437 distance sampling, or reconstruction models (White 1996, Lancia et al. 2005, Keegan et al.
438 2011).

439 Current population monitoring efforts in eastern Washington vary according to the
440 landscape and habitat structure. In some zones, such as the Blue Mountains, Columbia Basin,
441 East Slope Cascades, and Naches MDMZs, aerial surveys are used to count and classify deer by
442 age and sex. In these zones, the seasonal deer range is divided into sampling units delineated by
443 geographic features. A random or stratified random sample of these units is selected and surveys
444 are flown by helicopter to quantify and classify deer in those units. Survey results are corrected
445 for imperfect detection (i.e., animals missed during a survey) based on the probability of sighting
446 deer groups of varying size in different cover types, and estimates of abundance and composition
447 are derived (Samuel et al. 1987). These helicopter surveys are expensive, with helicopter charter
448 costs ranging from \$470 – \$1,200/hour at the time of this writing.

449 In zones where aerial surveys are not cost-effective due to deer distributions, tree cover
450 and topography, such as the Northern Rocky Mountains or Okanogan Highlands, ground surveys
451 are commonly conducted on foot or from a vehicle. When repeated before and after the general
452 hunting seasons, ground surveys can provide information on age and sex ratios within a
453 population. This information can provide deer managers with estimates of population structure
454 and survival during the hunting season and trends of relative productivity (WDFW 2014c).

455 Some ground surveys are conducted during late summer and early fall to estimate age and
456 sex composition prior to the beginning of hunting seasons, but most aerial and ground surveys
457 are conducted after the hunting seasons end, generally in late November or early December
458 before bucks shed their antlers but after deer have moved to winter range. Conducting surveys
459 during November likely increases the probability of observing a greater portion of the bucks in
460 the breeding population due to their increased activity and greater integration with does during
461 the breeding season; however, conducting surveys at this time could be disruptive to hunters in
462 areas with ongoing hunting seasons. In addition to generating abundance data, information from
463 these surveys allows managers to obtain ratios of bucks and fawns per 100 does. These metrics

464 are an index to buck escapement and fawn survival and recruitment but do not necessarily reflect
465 population trajectory (Caughley 1977). Some mule deer managers also conduct similar surveys
466 in the spring to estimate over-winter survival of fawns.

467 The Colorado Parks and Wildlife and other state wildlife agencies, have used integrated
468 population models (IPM) to predict and monitor population trends. IPMs require periodic
469 estimates of population size. They then incorporate harvest information and population
470 composition data to predict population response to perturbations like harvest or weather related
471 mortality events. Initial and periodic estimates of survival assist in improving the precision of
472 model outputs. Using this approach, aerial abundance surveys are conducted on a periodic basis
473 to assess the feasibility of using an IPM between survey years to monitor for large population
474 changes over time. If implemented, such efforts may reduce aerial survey costs.

475 Over the last 25 years, the Department has strived to improve the quality of mule deer
476 abundance estimates and trend indices. Although there is still much room for improvement,
477 surveys resulting in relatively high precision estimates (Hoenes et al. 2013) are currently being
478 conducted across portions of Washington's mule deer range (Table 2). In the future, the
479 Department will continue to develop, use, and refine aerial survey models where appropriate in
480 the Columbia Plateau, East Slope Cascades, Naches, Blue Mountains, and East Columbia Gorge,
481 to produce unbiased abundance estimates. These surveys should reflect each zone's unique
482 environment to increase the precision of results. However, in two zones, Northern Rocky
483 Mountains and Okanogan Highlands, other approaches may need to be developed.

484 *Harvest management*

485 The basic unit for managing mule deer harvest in eastern Washington is the GMU. Generally,
486 most hunting season dates, resource allocations, and limited entry special permit levels are set at
487 the GMU level; hunter harvest, hunter effort, and hunter success (See Appendix A) are reported
488 by GMU.

489 GMU boundaries were designed to assist with management, and were drawn using
490 identifiable physical features such as roads and rivers, to help hunters and law enforcement
491 interpret regulations. Groupings of GMUs also form the Department's District and Regional
492 boundaries.

Table 2. Current and proposed surveys by Mule Deer Management Zone in Washington State, 2015.

Management Zone	Current Surveys	Proposed Surveys
Northern Rocky Mtns	Vehicle/Hiking surveys for age/sex composition indices	Detection-corrected aerial surveys for composition and abundance estimates
Okanogan Highlands	Vehicle/Hiking surveys for age/sex composition indices	Detection-corrected aerial surveys for composition and abundance estimates
Blue Mountains	Detection-corrected aerial surveys for composition and abundance estimates	Continue and refine current surveys
Columbia Plateau	Detection-corrected aerial surveys for composition and abundance estimates	Continue and refine current surveys
East Slope Cascades	Detection-corrected aerial surveys for composition and abundance estimates	Continue and refine current surveys
Naches	Detection-corrected aerial surveys for composition and abundance estimates	Continue and refine current surveys
East Columbia Gorge	Aerial surveys for age/sex composition and relative abundance indices	Detection-corrected aerial surveys for composition and abundance estimates

493 This management plan launches a new approach to mule deer management delineations by
 494 dividing eastern Washington into seven MDMZs (Figure 1). Each MDMZ is a grouping of
 495 GMUs based upon a combination of local knowledge, physiographic province and ecoregion
 496 (Franklin and Dyrness 1973, Omernik 1987). These GMUs share common mule deer
 497 populations, and vegetative and geographic characteristics, but are not limited by any county or
 498 other administrative boundary. Using MDMZs as the largest mule deer management unit
 499 ensures that demographics are collected from a complete population (or sometimes
 500 metapopulation), and that management is applied at the population level.

501 As mule deer numbers decreased across the western United States over the last 2 decades,
 502 most western states implemented conservative hunting seasons in an effort to increase survival
 503 and maintain or increase population levels of mule deer. Mule deer managers in Arizona and
 504 Idaho use limited entry permit hunts to manage mule deer harvests in most of their prime mule
 505 deer GMUs. All hunts in mule deer GMUs in eastern Oregon are limited entry permit hunts.
 506 Nevada and Utah have had limited entry permits hunts for mule deer statewide for many years.
 507 California, Colorado, Montana, New Mexico, South Dakota, and Wyoming use a combination of
 508 general season and limited entry permit hunts in harvest management of mule deer. Washington
 509 uses APRs for mule deer on a statewide basis to meet post-hunt buck to doe ratio objectives
 510 while still offering general season opportunity for all mule deer hunters. The Department has



Mule deer buck harvested by youth hunter in Douglas County. *Photo Mike Erickson*

511 managed mule deer buck harvest for 25 years using APRs in eastern Washington with harvests
512 varying among MDMZs (Table 3).

513 Since the early 1990s when mule deer numbers decreased across eastern Washington,
514 harvest has been managed conservatively by shortening season lengths, using APRs, and limiting
515 late season quality permits. Hunters participating in all general hunts and most limited entry
516 special permit hunts for bucks, regardless of equipment type, are limited to harvesting a buck
517 with at least three antler points on one side. The Commission initiated APRs with the intent of
518 increasing post-hunt buck to doe ratios and possibly increasing the survival of older aged mule
519 deer bucks through the hunting season and into the breeding season. Since APRs were
520 implemented, annual post-season surveys have generally shown an increase in buck to doe ratios
521 compared to surveys conducted prior to the APRs (WDFW 1999). Some MDMZs (e.g., Blue
522 Mountains, East Slope Cascades, Columbia Plateau, Naches, and Okanogan Highlands) also
523 have shown a higher proportion of older bucks in the harvest. A closer inspection of post-season
524 survey results from some MDMZs or portions there of (e.g., East Slope Cascades, Columbia
525 Plateau, and Blue Mountains) shows that while buck to doe ratios have increased, yearling bucks

Table 3. Estimates of antlered and antlerless mule deer harvest during the general season in Washington by MDMZ, 2001-2014.

MDMZ		2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Northern Rocky Mountains	Antlered	86	94	99	163	129	298	151	167	221	115	78	104	99	117
	Antlerless	6	10	12	10	12	35	8	22	20	2	2	9	9	15
Naches	Antlered	587	703	828	826	691	390	527	359	664	418	476	488	485	414
	Antlerless	56	75	485	326	296	155	0	0	0	0	0	0	0	0
Okanogan Highlands	Antlered	512	579	704	969	766	820	749	674	705	667	472	629	660	702
	Antlerless	25	19	44	47	56	80	64	79	67	61	47	73	46	81
East Columbia Gorge	Antlered	1,500	1,360	926	1,278	1,129	602	877	1,040	968	986	696	653	842	788
	Antlerless	256	226	204	141	125	133	162	164	110	66	82	103	74	103
Blue Mountains	Antlered	1,504	1,605	1,379	1,179	1,054	1,104	1,011	1,218	1,221	1,336	1,199	1,432	1,746	1,547
	Antlerless	617	621	821	573	149	92	66	76	45	49	42	43	55	91
East Slope Cascades	Antlered	2,929	3,197	3,438	4,369	2,963	1,937	2,324	1,679	2,621	2,100	2,097	2,120	2,180	2,533
	Antlerless	688	942	627	564	322	387	312	320	189	237	160	245	244	313
Columbia Plateau	Antlered	3,119	3,574	2,976	3,152	2,676	2,621	2,693	2,820	2,811	2,790	2,785	3,444	3,550	3,436
	Antlerless	1,289	1,582	1,432	1,274	375	269	259	405	459	363	445	423	449	435

527 comprise the majority of bucks
528 observed (WDFW, unpublished
529 data). Interpretation of survey
530 results would suggest that, in
531 areas where vulnerability to
532 harvest is high, APRs have
533 decreased hunting vulnerability
534 for yearling bucks carrying 1- or
535 2-point antlers and increased
536 hunting vulnerability for bucks
537 with 3-point or greater antlers
538 (presumably older aged bucks).



Sub-legal mule deer under current harvest regulations on winter range in Okanogan County. *Photo Scott Fitkin*

539 In the open habitats of the Columbia Plateau MDMZ, harvest vulnerability for yearling bucks
540 with three or more antler points has also been high (WDFW, unpublished data).

541 Some hunters have expressed concerns regarding 3-point APRs in eastern Washington.
542 One complaint commonly heard is that some believe this restriction has resulted in increased
543 survival of older aged bucks with only two antler points per side. The agency responded by
544 creating experimental permit hunts in a few select GMUs encouraging hunters to select for older
545 aged bucks with only two antler points per side. Results of these evaluations are not complete
546 but initial reviews suggest most of the bucks harvested during these hunts have been two years of
547 age or less (WDFW, unpublished data).

548 Many members of the hunting public have embraced the 3-point APR, especially hunters
549 who remember the days when the majority of mule deer bucks killed by hunters were yearlings
550 with 1- or 2-point antlers. In recent opinion surveys, mule deer hunters expressed their
551 continued interest in having the opportunity to hunt each fall, and they voiced a desire for a range
552 of different hunting opportunities.

553 In some GMUs, general season and quality permit hunts are available. To manage
554 harvests of migratory mule deer, general season hunts for 3-point or greater antlered buck are
555 used during mid-October seasons (pre-migration) when harvest vulnerabilities are low, and

556 limited entry quality special permit seasons are employed later in November when harvest
557 vulnerabilities are higher after the migration. Limited entry special permit hunts provide deer
558 managers with the flexibility to carefully manage buck harvests and maximize recreational
559 opportunities while maintaining buck populations with a diverse age structure.

560 When mule deer numbers began to decline in the 1990s, harvest of antlerless mule deer
561 was reduced in eastern Washington. Limited entry special permits have regulated most of the
562 modern firearm antlerless harvest and have typically been issued to control populations or help
563 mitigate agricultural damage. General season archery and muzzleloader antlerless mule deer
564 seasons are currently offered in some areas. This conservative management of antlerless mule
565 deer harvest contributed to the high survival rate (92%) observed for mule deer does during
566 recent field studies (Figure 4). Swenson (1982) found that mule deer does can be quite
567 vulnerable to harvest, especially when they occupy open prairie or shrub-steppe habitats. Given
568 this high vulnerability, modern firearm and muzzleloader seasons are often regulated by limited
569 entry special permit to manage harvest.

570 ***Habitat monitoring***

571 Through the years, the Department conducted vegetation surveys and browse transects on
572 select mule deer ranges (Sauve 1977, Morrison et al. 2007), but these have largely been
573 discontinued. Habitat surveys such as these assess the current condition of vegetative
574 communities, use by mule deer, and responses to treatments or changing environmental
575 conditions. While good habitat condition is key to maintaining productive mule deer
576 populations, quantifying habitat status by field sampling plant communities across all mule deer
577 ranges in eastern Washington is impractical. Instead, subsets of critical habitats could be
578 monitored in the future by using permanent vegetation transects, photo points, or remotely
579 sensed data that are measured every 3 to 5 years. Currently the Department does not have the
580 resources to do this in every MDMZ, but efforts have begun on some key areas. The Department
581 is monitoring ecological integrity of plant communities on wildlife areas using remotely sensed
582 imagery (Level 1), rapid field-based assessments (Level 2), and quantitative, plot-based protocols (Level
583 3; Schroeder et al. 2013); these techniques may provide opportunities to evaluate and monitor condition
584 and trends of mule deer habitats. In addition, measuring body condition of harvested or free-
585 ranging mule deer does (Cook et al. 2007, Cook et al. 2010) or antler diameter of harvested

586 bucks (Bienz 1991, Strickland and Demarais 2008) during October each fall would provide a
587 habitat condition surrogate. Mapping and monitoring of invasive plant species is a key
588 component of habitat monitoring on Department lands.

589 ***Human-mule deer conflict***

590 The Department has been mitigating damage caused by mule deer since the 1940s and 50s, when
591 the first orchard damage control seasons were initiated. Agricultural damage from mule deer
592 includes browsing of orchard trees and vineyards, bucks rubbing their antlers against fruit trees,
593 and grazing on commercial hay and alfalfa fields or other agricultural crops. Mule deer are also
594 involved in numerous vehicle collisions in eastern Washington each year (Myers et al. 2008);
595 these accidents result in costly damage to vehicles.

596 *Urban deer populations* — An increasing number of mule deer are residing in urban or
597 suburban communities in eastern Washington. Mule deer numbers in several municipalities
598 currently exceed the tolerance of many local residents and landowners, and may be creating
599 public safety issues. These towns include Airway Heights, Clarkston, Colfax, Conconully,
600 Medical Lake, Pomeroy, Republic, west Spokane, Selah, Tum Tum, Yakima, Goldendale,
601 Twisp, and Winthrop. These areas provide deer populations within the city limits protection
602 from hunters and predators, allowing deer numbers to grow. Deer removals in urban settings
603 present new challenges. Techniques employed to date include trapping and translocation, lethal
604 removal using sport archery hunters or master hunters, hunts by special permit, Department
605 personnel, or local law enforcement. However, these techniques are not without controversy.
606 Often there are mixed views among community residents, with some annoyed by deer in their
607 yards, while their neighbors enjoy seeing deer and want them left alone. To date, the
608 Department has provided support to community leaders and city advisory groups dealing with
609 mule deer in residential areas. The Department continues to work with community leaders,
610 residents, and other stakeholders to develop long-term solutions to this issue.

611 *Agricultural damage* — Wherever mule deer occur within agricultural lands in eastern
612 Washington, the probability of deer-landowner conflict is high. Mitigating mule deer-caused
613 damage can be expensive. Through the years, the Department has employed many techniques
614 and programs to mitigate crop damage by mule deer. The Department has provided deer-proof

615 fencing materials to landowners to keep deer out of orchards, created “Deer Areas” to increase
616 hunting pressure within specific areas of GMUs, and has made payments to landowners to cover
617 damage costs as required when other means of control have been unsuccessful (RCW
618 77.36.040). Department staff also works with landowners to gain hunting access and use
619 existing hunting seasons and licensed hunters to control deer numbers or move them off private
620 lands. In some cases, limited entry special permit hunts for antlerless mule deer are used to
621 reduce mule deer numbers and damage. Recently, the Department has used Master Hunters,
622 landowner damage prevention permits, and landowner kill permits to address landowner
623 concerns. Master Hunters, hunters who have taken special training from the Department, are
624 used to remove deer when properties subject to damage are small or located in areas where a
625 high level of concern and sensitivity to neighboring landowners is required.

626 One of the newest options in the deer damage toolbox is the Damage Prevention
627 Cooperative Agreement (DPCA). A landowner with mule deer-caused property damage may
628 enter into a DPCA with the Department. As part of the agreement, the landowner agrees not to
629 file a claim for damage payments under \$5,000 and allows some public hunting during the



Mule deer grazing in an alfalfa field in Okanogan County. *Photo Scott Fitkin*

630 general hunting seasons. In return, the landowner receives a damage prevention permit, a kill
631 permit, or a combination of both; this facilitates additional opportunity for antlerless harvest or
632 extended hunting seasons. Damage prevention permits are distributed by the landowners to
633 hunters for use on their property outside of an open hunting season; these hunts require hunters
634 to purchase a damage tag, which allows them (or a designated hunter) to harvest an additional
635 deer. The landowner may pass the damage prevention permit to any hunter they choose so long
636 as the hunter has a valid big game license and has purchased a damage deer tag valid during the
637 prescribed damage hunt.

638 *Public Safety* — The landscape across major portions of mule deer range in eastern
639 Washington has changed over time. Residential, industrial, agricultural, and transportation
640 development have increasingly fragmented large tracts of open land, directly affecting deer
641 ranges, and potentially increasing the risk of interruptions to established movement corridors and
642 migration routes. The eastern Washington landscape is now a complex mix of private, public,
643 and tribal ownership within which seasonal home ranges and migration corridors are increasingly
644 subject to development (Ritters and Wickham 2003, Feeney et al. 2004). Simultaneously, human
645 population levels have increased and associated development has spread across the state,
646 generating greater use of Washington’s highway and road system. Statewide, Washington now
647 has 7,046 mi of state and federal highways receiving 31.6 billion mi of vehicle travel annually, a
648 figure that has doubled since 1960 (Washington State Department of Transportation 2005;
649 WSDOT).

650 With many miles of highway bisecting deer ranges, collisions with vehicles resulting in
651 property damage, human injuries or deaths, and loss of valued wildlife have reached elevated
652 levels. Over 1,200 mule deer are hit by motor vehicles and removed from state highways each
653 year (Myers et al. 2008). While the total number of mule deer-vehicle collisions is unknown,
654 when county and other roads are included, it is considerably higher than the deer mortalities that
655 are documented on state highways alone. The costs to humans resulting from deer-vehicle
656 collisions can be substantial and, in some cases, consequences can be life threatening. Precise
657 numbers of human deaths or injuries and the amount of property damage caused by deer-vehicle
658 collisions in Washington are unknown due to lack of standardized reporting. Nationally, deer-
659 vehicle accidents result in approximately 200 human fatalities each year and insurance payments

660 of nearly \$2 billion annually, but this statistic would include collisions with white-tailed deer,
661 which are far more numerous than mule deer.

662 Reducing potential for deer-vehicle collisions by providing deer-safe crossing structures,
663 preventing deer from accessing highways, reducing speed limits, or other means would save
664 lives and hundreds of thousands of dollars in property damage. Numerous stretches of roadway
665 experiencing repeated mule deer-vehicle collisions have been documented along state and
666 federal highways across eastern Washington (Myers et al. 2008; Washington State Department
667 of Transportation, unpublished data). There are sites where high-levels of mule deer-vehicle
668 collisions (>10/year) occur regularly. These sites are located along SR 12 in Walla Walla and
669 Yakima Counties), SR 20 in Okanogan County, SR 26 in Adams and Whitman Counties, SR 97
670 in Okanogan and Chelan Counties, and SR 395 in Stevens County.

671 The WSDOT recently improved one such site on SR 97 north of Goldendale, WA in
672 Klickitat County, which allows deer to pass under the roadway. This project, partly designed to
673 improve fish passage, built a new bridge over Butler Creek, and installed 8-ft fences to help
674 guide wildlife to cross underneath the highway instead of running through traffic. The likelihood
675 of wildlife-vehicle collisions was reduced, deer now have safer access to habitat on either side of
676 SR 97, and fish have unrestricted access to upstream habitat.

677 In June of 2015 the WSDOT broke ground on the Price/Noble Wildlife Overcrossing on
678 Interstate 90, east of Snoqualmie Pass. The project, which is budgeted at \$6.2 million, is
679 WSDOT's first wildlife overcrossing structure. Construction is scheduled to be completed in
680 2019. Several major wildlife underpasses have already been completed during Phase 1 of
681 WSDOT's I-90 Snoqualmie Pass East Project, which covers the section of I-90 from Snoqualmie
682 Pass to Easton.

683 *Shed-Antler Hunting* – Searching for and collecting shed antlers in the spring has become
684 popular among recreationalists. Collecting antlers naturally shed by mule deer bucks during the
685 winter is legal. However, disturbance to deer on winter ranges by shed antler hunters can create
686 unnecessary and added stress to deer with potentially deleterious results. Shed antler hunting
687 should be limited to late spring when mule deer have left the winter ranges. Trespassing while



Improved wildlife crossing at Butler Creek on SR 97 north of Goldendale, WA. Photo WSDOT

688 searching for shed antlers was addressed by HB 1627, which was passed by the state legislature
689 in 2015, making it a misdemeanor to trespass to collect wildlife parts. The collected parts are
690 subject to seizure and forfeiture.

691 ***Supplemental feeding***

692 The Department has maintained a long-term, winter feeding program for elk in conjunction with
693 fencing to prevent damage to agricultural crops in the Department's Region 3. Historically,
694 similar programs were used to keep mule deer out of orchards or to help maintain deer numbers
695 over winter, but those programs were eliminated in recent decades. Extreme prolonged winter
696 weather can cause deer to starve, often within view of the public. Under these conditions, the
697 Department often receives intense pressure from the public to initiate supplemental feeding.
698 Recently following the catastrophic wildfires in eastern Washington, the Department received

699 requests from the public to provide supplemental feeding to help the deer. Feeding after
700 wildfires does not reduce mortality and may not be needed to maintain deer populations.

701 Supplemental feeding of mule deer has significant limitations as a management tool.
702 Winter feeding may unnaturally concentrate deer, enhancing the spread of disease and causing
703 overutilization of forage near the feeding site. Unless the feeding operation is extensive, few
704 deer actually gain access to the food provided. In addition, fawns who follow does to feeding
705 stations may suffer higher mortality than those that forage elsewhere, because of competition
706 with adults for the limited food. Deer may return to the feeding site in subsequent years, and
707 concentrate there even though winter conditions do not necessitate feeding. Moreover, to be
708 effective, supplemental winter feeding operations are very costly, both in dollars and staff time.
709 Baker and Hobbs (1985) in Colorado showed that for winter feeding to successfully reduce mule
710 deer doe mortality, feeding operations should begin early in the season (perhaps long before
711 winter conditions become severe) and continue through the winter. Mule deer have developed
712 behaviors and physiological mechanisms that allow them to survive harsh winter conditions
713 without human intervention. These mechanisms include building fat and muscle resources
714 during the summer growing season, migrating long distances, dispersing across the landscape to
715 reduce concentrations, lowering metabolic rates during the winter season, and restricting
716 movements during severe winter conditions to conserve energy. Although deer may still die
717 because of extreme weather conditions in spite of these mechanisms, the best way to help mule
718 deer survive a harsh winter season is to ensure they have quality habitats available during the
719 spring, summer, fall, and winter.

720 ***Predation and predator management***

721 Predators are an important component of ecosystems in the Northwest. Many species of large
722 carnivores, including state-managed game species (e.g., black bear [*Ursus americanus*], bobcat
723 [*Lynx rufus*], cougar, and coyote [*Canis latrans*]) and species with federal or state protections
724 (e.g., golden eagle [*Aquila chrysaetos*], grizzly bear [*Ursus arctos*], lynx [*Lynx canadensis*], and
725 wolf [*Canis lupus*]), occur within the diverse landscapes of eastern Washington and share the
726 range with mule deer. Successful management of any ungulate species relies on a thorough
727 understanding of population dynamics and the role of predators in supporting stable populations
728 within an ecosystem. Though historically seen solely as a source of mortality for ungulate

729 populations, information about the ecological role of large predators has improved and recent
730 research has provided a more sophisticated understanding of predator-prey dynamics in the
731 Northwest.

732 Predator-prey interactions and their long-term effects on a population are complex and
733 often difficult to quantify. Though it may seem a simple proposition to estimate species-specific
734 deer predation rates and adjust carnivore harvest accordingly, predation rates are actually the
735 product of numerous concurrent factors such as season, forage conditions, deer physical
736 condition, deer densities, vulnerability to predation, alternative prey populations, and weather
737 (Smith and LeCount 1979, Hamlin et al. 1984, Teer et al. 1991, Bartmann et al. 1992, Unsworth
738 et al. 1999a, Ballard et al. 2001, Hurley et al. 2011).

739 Predation effects on mule deer populations can be either compensatory or additive, or
740 both. Effects depend on the concurrent factors listed above (Smith and LeCount 1979, Hamlin et
741 al. 1984, Teer et al. 1991, Bartmann et al. 1992, Unsworth et al. 1999a, Ballard et al. 2001,
742 Hurley et al. 2011). Compensatory mortality theory assumes that one type of mortality largely
743 replaces another kind of mortality in animal populations, while the total mortality rate of the
744 population remains relatively stable. Conversely, additive mortality from one source results in
745 increased total mortality. Further confounding interpretation of mortality type is that predation
746 could be compensatory under some circumstances and additive under other situations. Hurley et
747 al. (2011) provided an example of these confounding effects of predation and predator removal
748 on mule deer fawn survival and recruitment where coyote and cougar reductions were
749 implemented in southern Idaho. The results reported by Hurley et al. (2011) varied depending
750 upon the number of jackrabbits (*Lepus* sp.) and mice (*Microtus* sp. and *Peromyscus* sp.)
751 available to coyotes each year among other factors. Despite some improvements in survival for
752 fawns and adults depending on treatment (coyote removal; coyote and cougar removal), they did
753 not see an increase in population growth rate of mule deer. Their study results suggest climate
754 and forage are the driving factors influencing mule deer populations in southern Idaho (Hurley et
755 al. 2011). In lieu of conducting long-term, expensive, research studies, Ballard et al. (2003)
756 offered some general guidelines for active predator management to benefit mule deer populations
757 (Table 4).

758 Recent studies of survival in eastern Washington mule deer found cougar to be the most
 759 common source of mortality of adult does, whereas coyotes were responsible for the majority of
 760 fawn deaths (Johnstone-Yellin et al. 2009). Domestic dogs are a common source of mortality to
 761 female white-tailed deer (W. Myers, unpublished data) and are a source of harassment and
 762 potential for mortality to mule deer. Predator management specifically designed to increase
 763 mule deer populations is an intricate undertaking, which is confounded by conflicting societal
 764 views of predator harvest. Many Washington residents believe apex predators should be
 765 naturally regulated without interference or manipulation by humans, and some believe predator
 766 removal to enhance mule deer numbers is a necessity (Duda et al. 2014). With such
 767 dichotomous views, it is difficult to achieve consensus on management approaches.

Table 4. Guidelines for determining whether reducing predators can be expected to increase mule deer numbers (from Ballard et al. 2003).

Increased deer numbers are likely when:	Increased deer numbers are unlikely when:
Populations are below carrying capacity	Populations are near carrying capacity
Predation is a major cause of mortality	Predation is not a major source of mortality
Predator management can reduce predator numbers substantially	Predator management cannot reduce a predator population
Predator management is timed to occur just prior to predator or prey reproductive periods	Predator management occurs throughout the year
Predator management efforts are focused on a small area	Predator management efforts across large areas

768 The Department currently manages carnivore game populations at sustainable levels
 769 through harvest regulation to achieve carnivore population objectives, safeguard mule deer and
 770 other prey populations, facilitate landowner tolerance levels, and provide recreational
 771 opportunity. For those species managed as game, the Department will be consistent with the
 772 predator-prey management guidelines in the Game Management Plan (2014a). Because wolves
 773 are not currently classified as a game species and are subject to federal and state protections,
 774 management specific to wolf-ungulate populations will be conducted according to guidelines
 775 explained in the Washington Wolf Conservation and Management Plan (2011).

776 *Coyote* — Coyotes are ubiquitous in Washington and occur throughout mule deer range.
 777 Coyotes prey on fawns in the spring, typically in the first few weeks of life. They are usually not

778 predators of adult deer except under unique circumstances when snow conditions allow coyotes
779 to move on the surface but deer break through the crust; when these conditions occur, coyotes
780 are capable of running down even adult deer.

781 Currently, there are no closed seasons or bag limits related to coyote hunting. Coyote
782 hunters must possess either a small game license or a big game license to hunt coyotes. Coyote
783 harvest is usually ancillary to another active hunting season occurring at the time. Hunters that
784 specifically target predators like coyotes are most active during the winter months, but those
785 numbers are likely small. The Department assesses the coyote harvest via the small game
786 harvest survey and trapper catch reports. Reported coyote harvest has declined since 2000 when
787 Voter Initiative 713 made trapping more restrictive.

788 *Gray Wolf*— Wolves colonizing Washington have been documented to come from
789 resident packs in Idaho, Oregon, and British Columbia. Since 2006, the Department has
790 documented numerous wolf observations across eastern Washington. As of March 2015, there
791 are 16 confirmed wolf packs residing in Washington, all on the east side. Wolves likely kill
792 mule deer where their ranges overlap, and as wolves expand their range in eastern Washington,
793 wolves are likely to become a more common source of mortality in mule deer populations.
794 However, wolves select larger ungulates such as elk or moose as prey when available (Stahler et
795 al. 2006).

796 In May of 2011, wolves were federally delisted in the eastern one-third of Washington
797 (east of SR 97 from the Canadian border to SR 17, east of SR 17 to US 395, and east of US 395
798 to the Oregon border). However, the gray wolf remains listed as a state endangered species
799 throughout Washington.

800 In December of 2011, the Washington Fish and Wildlife Commission adopted the final
801 Wolf Conservation and Management Plan. It outlines three recovery regions: Eastern
802 Washington, Northern Cascades, and Southern Cascades-Northwest Coast. It indicates the
803 Department will manage for healthy ungulate populations through habitat improvement, harvest
804 management, and reduction of illegal harvest. It also directs the Department to manage ungulate
805 harvest to benefit wolves only in localized areas if research has determined wolves are not
806 meeting recovery objectives and prey availability is a limiting factor. While the wolf remains a

807 listed species, if the Department determines that wolf predation is a primary limiting factor for
808 at-risk ungulate populations and the wolf population in that recovery region has at least four
809 successful breeding pairs, it could consider moving wolves, lethal control, or other control
810 techniques in localized areas to benefit at-risk ungulate populations (Wiles et al. 2011). The
811 status of wolves statewide, as well as within a specific wolf recovery region where ungulate
812 impacts are occurring, would be considered in decision-making. Decisions will be based on
813 scientific principles and will be subsequently evaluated by the Department after implementation.

814 *Black Bear and Grizzly Bear* — Washington is divided into nine black bear management
815 units (BMU) of which six BMUs overlap mule deer habitat in Washington. Black bears typically
816 would only prey upon neonates. The same is likely true for grizzly bears, but grizzly bear
817 numbers in Washington are extremely low and unlikely to affect deer populations. Grizzly bears
818 are capable of preying on adult mule deer, but probably rarely do. Black bears are classified as
819 game animals and are hunted under the big game hunting season structure. The current black
820 bear hunting season guidelines are designed to maintain black bear populations at their current
821 levels, and those population levels are not expected to result in increased impacts to mule deer
822 populations. The black bear harvest guidelines are specified in the Game Management Plan
823 (WDFW 2014a). Grizzly bears are state and federally protected and are not legally hunted in
824 Washington.

825 *Bobcat and Lynx* — Bobcats are distributed throughout the range of mule deer. Lynx are
826 found in the northern portion of eastern Washington. Bobcats will readily kill mule deer fawns
827 and even adults under certain conditions such as deep snow. Lynx will kill mule deer fawns and
828 occasionally an adult, but due to their low density and limited distribution, lynx-mule deer
829 encounters are likely low. The bobcat hunting season runs from September 1 to March 15. A
830 small game license is required to hunt bobcat. The Department assesses the bobcat harvest via
831 trapper catch reports and Convention on International Trade in Endangered Species (CITES)
832 carcass checks. Reported bobcat harvest has declined since 2000 when Voter Initiative 713
833 made trapping more restrictive. Lynx are state and federally protected and are not legally hunted
834 or trapped in Washington.

835 *Cougar* — The 2015 Big Game Hunting Seasons and Regulations pamphlet describes 25
836 cougar hunt areas that encompass GMUs containing mule deer in Washington. Cougar are
837 capable of preying on both juvenile and adult mule deer. Cougars are a game animal and are
838 hunted under the big game hunting season structure. General cougar seasons consist of an early
839 season and a late season. The late season closes early when harvest quotas are reached. Cougar
840 harvest levels have been set as a proportion of the population, and the number of adult females in
841 the harvest. Across eastern Washington, the management objective for cougars is to maintain a
842 stable population except for the Columbia Plateau, where the habitat is not suitable, and cougars
843 are more likely to present safety concerns (WDFW 2014a). During the 2014 cougar hunting
844 season, the most recent season with data available, 114 cougars were harvested in eastern
845 Washington overlapping the mule deer management zones (WDFW 2015).

846 ***Mule deer interactions with white-tailed deer and elk***

847 When very similar species such as mule deer, white-tailed deer, and elk are sympatric across
848 portions of eastern Washington, competition for space and resources may occur. Competition
849 between species takes one of two forms: exploitative competition in which one species uses
850 available resources to the point that those resources are no longer available to another species; or
851 interference competition where one species prevents another species access to resources through
852 mere presence or aggression. The presence of elk moving into mule deer range, causing mule
853 deer to leave the area, thus making the area no longer suitable mule deer range, would be an
854 example of interference competition.

855 Increased forest canopy and density have occurred in parts of north central Washington
856 over the last 30 years as a result of decreased logging and increased fire suppression. Such
857 landscape level habitat changes to former mule deer range have benefitted white-tailed deer over
858 mule deer. During this time, white-tailed deer have expanded into areas formerly dominated by
859 mule deer. The reasons for this expansion are speculative, but likely include changing habitat
860 conditions. Although white-tailed deer and mule deer diets can over-lap, each species tends to
861 be spatially separated through habitat partitioning which limits direct competition. Studies of
862 sympatric white-tailed and mule deer in eastern Montana showed little evidence of direct
863 competition between the species (Wood et al. 1989).

864 Over the last 30 years, the Department has maintained either sex elk harvest opportunities
865 in north-central Washington GMUs dominated by mule deer. However, recent changes in the
866 Department's elk harvest regulations now restrict antlerless elk harvest to limited entry permit,
867 allowing elk numbers to increase in many of these GMUs. Constituents who favor mule deer
868 have expressed concern about the expansion of the elk distribution and increasing numbers. A
869 review of studies investigating mule deer-elk interactions found no clear consensus (Lindzey et
870 al. 1997). However, some studies investigating interactions among elk, mule deer, and cattle
871 have documented potential competition (Skovlin et al. 1968, Mackie 1970, Dusek 1975,
872 Knowles and Campbell 1982, Nelson 1982, Austin and Urness 1986, Wallace and Krausman
873 1987, Loft et al. 1991, Peek and Krausman 1996, Wisdom and Thomas 1996, Wisdom 1998);
874 other studies have inferred commensalism (Anderson and Scherzinger 1975, Frisina and Morin
875 1991, Peek and Krausman 1996). Elk may affect mule deer populations through diet overlap as
876 well as mere presence (Coe et al. 2005). Elk are dietary generalists, able to forage successfully
877 on a wide variety of plants of varying nutritional quality, while mule deer exhibit diets that are
878 more specialized and require nutritionally high quality forage; thus, elk can consume mule deer
879 forage but mule deer generally cannot utilize all elk forages (Wickerstrom et al. 1984). Johnson
880 et al. (2000) reported that mule deer tend to avoid elk when they are present thereby effectively
881 reducing available habitat for mule deer where they share the range with elk. Although
882 influences of elk presence on mule deer ranges are not completely clear, management of each
883 species will require knowledge of present and historic species densities, range quality,
884 recreational opportunities, and hunter interests.

885 *Disease and parasites*

886 A number of factors including diseases and parasites can affect mule deer populations (deVos et
887 al. 2003). Several mule deer populations in eastern Washington have been surveyed for the
888 presence of select diseases, parasites, and trace elements. Blood samples collected from 97 mule
889 deer in Washington were tested for exposure to selected pathogens in 2001 and 2002. Results
890 among these individual deer samples were seropositive for a number of diseases commonly
891 found in cattle including leptospirosis (13%), bluetongue (25%), EHD (25%), and brucellosis
892 (0%; Myers et al. 2015). Similar surveys of parasite presence in fecal samples collected from
893 free-ranging mule deer ($n = 97$) across Washington documented the occurrence of common
894 intestinal parasites (Myers et al. 2015). The widespread presence of these intestinal parasites

895 (dorsal-spined larvae [40%], abomasal
896 nematode eggs [1%], *Capillaria* sp. eggs
897 [1%], *Nematodirus* sp. eggs [26%],
898 *Moniezia* sp. eggs [1%], and *Eimeria* sp.
899 [2%]) does not present a threat to mule deer
900 populations (Myers et al. 2015).

901 While EHD has been implicated in
902 local die-offs of mule deer, it is not likely to
903 have population level effects. However, the
904 presence of an exotic louse found on mule
905 deer in Yakima and Kittitas counties that is
906 associated with clinical Hair Loss Syndrome
907 (HLS) is of great concern to mule deer
908 managers in southcentral Washington
909 (Mertins et al. 2011). HLS has become wide
910 spread among mule deer populations within
911 Klickitat, Yakima, and Kittitas counties and



Mule deer in Okanogan County with benign multiple fibroma tumors. Photo Dale Swedberg

912 may have been a factor in an observed population decline since 2006. However, HLS afflicts
913 mostly fawns and the rapid decline seemed to be associated with an all age die-off. (J.
914 Bernatowicz, WDFW, personal communication). HLS has now spread north into Chelan County
915 (D. Volsen, WDFW, personal communication) and HLS has been present in Okanogan County
916 since in 2010 (M. Monda, WDFW, personal communication). In 2015, survey estimates in two
917 GMUs in northern Yakima and southern Kittitas counties showed mule deer numbers had
918 returned to slightly over 80% of the numbers seen before the dramatic decline. It is important
919 that these and adjacent mule deer populations be monitored closely for the presence and spread
920 of HLS.

921 It is nearly impossible for managers to treat free-ranging mule deer when disease or
922 parasite loads become excessive and affect population levels. However, as a side benefit of
923 wildfire, fire may provide short-term effects by reducing the numbers of external and internal
924 parasites that affect mule deer (Innes 2013).

925 ***Illegal harvests and wildlife law enforcement needs***

926 McCorquodale (1997) reported that 20% of the deaths of radio-marked mule deer were classified
927 as illegal and that nearly all mortality was associated with hunting. The illegal kill was
928 comprised of females and yearling males killed during the fall 2-point buck only season in
929 Klickitat County. Most of the deer killed illegally occurred during open seasons and was related
930 to misidentification of deer by state licensed hunters (McCorquodale 1997). Smith et al. (1994)
931 observed most elk poaching activity across Washington to occur during general hunting seasons,
932 similar to findings reported by McCorquodale (1997). Illegal mule deer harvests throughout
933 eastern Washington may follow similar spatial and temporal patterns. It is important that
934 Enforcement activities and emphasis patrols are conducted during times of known increased
935 illegal activity.

936 Observations of mortality patterns in Washington mule deer between 2000 and 2007
937 indicated illegal harvests of adult female mule deer were very low (8% of deaths of radio marked
938 female mule deer for an annual cause specific mortality rate of 1% (WDFW, unpublished data).



A Department law enforcement officer contacting a legal hunter with a mule deer buck in Chelan County. Photo WDFW

939 This rate is lower than that reported by McCorquodale in Klickitat County mule deer populations
940 and cause specific mortality rates of 8-10% were attributable to poaching of elk in Washington
941 (Smith et al. 1994). While illegal harvest of the adult doe segment of mule deer populations is
942 low, illegal harvest information is lacking for the male segment of populations, leading hunters
943 to express concerns about poaching of adult male mule deer. Large mule deer antlers are highly
944 valued, and dealers will pay large sums of money to obtain sets of trophy- quality antlers.
945 Unfortunately, commercialization of limited resources like large-antlered mule deer bucks leads
946 to an increase in illegal harvests to satisfy those markets, and can affect recreational opportunity.
947 The Department's Enforcement Program works diligently to reduce the commercial trade of
948 illegally harvested mule deer.

949 ***Information, education, and outreach***

950 The Department considers support from the public to be key to effective and responsive wildlife
951 management. As such, an important component of mule deer management is to ensure that the
952 public is well informed about mule deer management issues. Providing information about mule
953 deer biology, natural history, and current management increases support for the Department's
954 mule deer management. The Department's education and information sharing effort takes many
955 forms, including participating with citizen advisory groups, social media, publishing an agency
956 website, and using press releases, radio, television, and newspapers to provide news and updates
957 to the public.

958 Because the Department manages mule deer for the people of Washington State, it is
959 important that the Department clearly understands the needs and expectations of all
960 Washington's citizens, including both hunters and appreciative users. To determine the opinions
961 of the state's citizens, the Department periodically conducts public opinion surveys and provides
962 opportunities for public involvement through citizen advisory groups, public meetings, and
963 workshops.

964 ***Economic effects from Washington's mule deer***

965 Mule deer hunting related recreation is an important source of economic benefits for the local
966 economies of eastern Washington. The 2011 National Survey of Fishing, Hunting, and Wildlife-
967 Associated Recreation reported that big game hunters spent an average of \$1,160 annually in trip

968 and equipment expenditures in 2011 (U. S. Department of Interior et al. 2011). In 2014, roughly
969 35,000 hunters hunted mule deer in eastern Washington. Using the \$1,160 average expenditure
970 per hunter from the National Survey, mule deer hunters in Washington added approximately \$40
971 million to local and state economies in 2014.

972 ***Management assessment and research needs***

973 Future research and management assessments of mule deer will focus on providing the
974 knowledge needed to manage mule deer in eastern Washington in a changing landscape.
975 Management needs can be divided into four primary areas: 1) estimating population abundance
976 or population trends, 2) documenting survival rates (including cause-specific mortality rates), 3)
977 documenting movement patterns and herd boundaries, and 4) improving habitat. There is a
978 strong need to continue to refine survey methodologies and population models. This work is
979 ongoing and continues to be a priority in all MDMZs. Future survival studies should consider
980 evaluating tribal harvest effects on sustainable deer harvests and population dynamics.

981 Planning and preparation for multi species predator-prey work involving mule deer,
982 white-tailed deer, moose, and elk has begun, but details are not yet available. Studies will
983 potentially occur in the Department's Regions that overlap with MDMZs. The work will be
984 conducted in conjunction with the Department, universities, and other entities. An effort will be
985 made to understand the multiple interactions involving wolves, cougars, coyotes, and black bears
986 as they affect the ungulate prey community. Harvest monitoring that can inform our effort to
987 understand predation effects on deer and elk will continue as well.

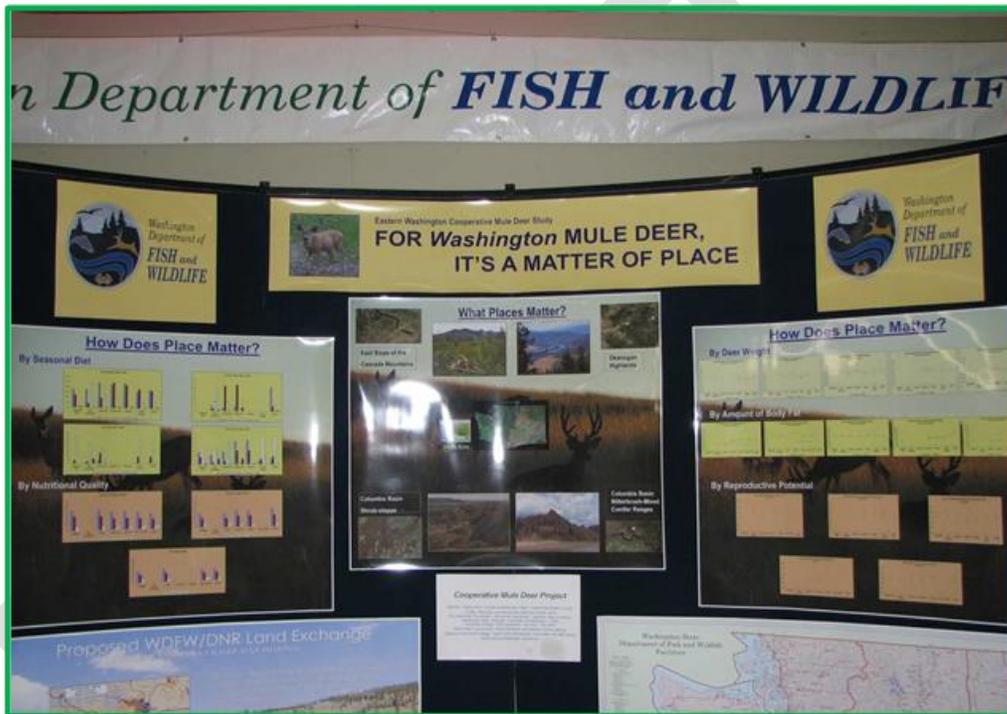
988 ***Washington's Mule Deer Initiative***

989 With the implementation of this plan, it is anticipated that Washington's Mule Deer Initiative
990 (WMDI) will be developed and launched to assist in executing this plan. WMDI will be a
991 cooperative venture of the Department, other state and federal agencies, The Mule Deer
992 Foundation, and other NGOs and sports groups dedicated to implementing the goals, objectives,
993 and strategies of this plan. WMDI will be project-oriented with both short- and long-term goals.
994 Both site-specific and landscape level projects will be considered. The Department's eastern
995 Washington Regional Wildlife Program Managers, District Biologists, Private Lands Biologists,
996 Habitat Biologists, and Wildlife Area Managers will coordinate with volunteers to complete

997 WMDI projects. Under the WMDI, operations will be conducted in all MDMZs as funds,
998 volunteer participation, and staffing constraints allow. The goals of WMDI are to increase and
999 improve mule deer habitat, sustain or increase mule deer numbers, provide public outreach
1000 regarding mule deer and their habitats, and improve access for mule deer hunters.

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Public outreach display about mule deer at the Big Horn Outdoor Adventure Show in Spokane, WA. *Photo Woody Meyers*

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Mule deer bucks on summer range in Asotin County. *Photo Paul Wik*

1007 **Objectives and Strategies**

1008 Effective management of mule deer in Washington requires: 1) ensuring that mule deer have
1009 adequate levels of quality habitat year around, 2) ensuring that mule deer managers have
1010 adequate information regarding population demographics to make informed management
1011 decisions, and 3) maintaining public support for management objectives and harvest regulations.
1012 The issues below are key to fulfilling these needs, and essential to conserving mule deer in
1013 eastern Washington into the future. The objectives and strategies addressing each issue form the
1014 foundation for future work plans and budget requests and allocations.

1015 ***Population estimation***

1016 Each MDMZ is unique and, while some similarities exist among them, management regimes
1017 must recognize the individual differences. For example, surveys are conducted by helicopter
1018 with highly reliable results in some MDMZs, but in others, topography and cover present survey
1019 challenges. In most cases, such as in the Columbia Plateau, East Columbia Gorge, East Slope
1020 Cascades, and Naches MDMZs, and portions of the Blue Mountains MDMZ, there are large
1021 tracts of mule deer winter range and open canopy forest. Helicopter surveys of randomly
1022 selected sampling units covering the winter use areas are used with good success. Detection
1023 probabilities are applied to adjust for missed animals (sightability bias; Unsworth et al. 1999b).

1024 Existing sightability models have been adapted to work better in some MDMZs. New survey
1025 methods will need to be used to effectively survey portions of the Northern Rocky Mountains
1026 and Okanogan Highland MDMZs where forest canopies are dense.

1027 ***Objective 1:***

1028 By 2021, develop new or refine existing survey designs for each of the seven MDMZs to
1029 estimate population levels or trends, pre- and/or post-hunt age and sex ratios, and/or spring fawn
1030 to adult ratios.

1031 When research or project work allows collection of the appropriate data, also estimate over-
1032 winter fawn survival, adult female survival, body condition, and adult doe age structure.

1033 ***Strategies:***

1034 A. Estimate mule deer abundance within each MDMZ or portions of MDMZ every 3
1035 years using aerial sightability models wherever possible and appropriate

1036 B. Use ground survey in areas where aerial surveys are not practical as a population
1037 trend index

1038 C. Collect data to estimate age and sex ratios each fall or winter using appropriate
1039 surveys including driven road transects

1040 D. Develop Integrated Population Models (IPM) to simulate population status during
1041 non-survey years

1042 E. Use available radio-telemetry (already approved or active studies) to document herd
1043 boundaries, estimate survival of adult and juvenile mule deer, and identify cause-
1044 specific mortality sources as opportunity exists

1045 F. Explore using other techniques like mark-resight, distance sampling, etc., in difficult-
1046 to-survey MDMZs like the Northern Rocky Mountains and the Okanogan Highlands

1047 ***Population management***

1048 In addition to population estimation, the Department measures population parameters that
1049 provide insight into productivity and survival of mule deer populations. Estimates of these
1050 parameters support inference about overall population growth and decline. Using these
1051 estimates, the Department can manage for desired population trajectories without always having

1052 an estimate of total population. The Department's primary tool to increase or decrease deer
1053 numbers is manipulating harvest via hunting regulations.

1054 Hunting can influence the structure of the post-hunting season buck population. The
1055 current 3-point APR favors escapement of younger bucks that are sublegal, resulting in younger
1056 bucks in the post-hunt breeding population but also more bucks in the post-hunt population,
1057 which helps meet the post-hunt buck ratio objectives. In an un hunted population, the age
1058 structure of the breeding buck population would look considerably different from a hunted
1059 population, with a broader array of all ages of bucks present. It is important to have a diversity
1060 of age classes in late fall populations because mature bucks support a natural dynamic for
1061 breeding and herd behavior. On the winter ranges of the East Slope Cascades MDMZ, where the
1062 post-hunt buck population contains a diversity of age classes due to the lower harvest
1063 vulnerabilities afforded migratory bucks, local deer managers report a short breeding season. A
1064 substantial portion of hunters has also expressed a value of having older aged bucks in the
1065 population. Older aged bucks, with large antlers, are also of high interest to wildlife viewers and
1066 appreciative users.

1067 In most years, normal forage abundance will provide adequate nutrition carry deer
1068 through the winter with little stress. However, at times when winters are harsh or forage scarce,
1069 some deer may starve. When the number of deer mortalities is above normal for a local area, the
1070 public may expect the Department to help increase deer survival by using supplemental feeding.
1071 To help mule deer survive a harsh winter season, it is always best to ensure they have quality
1072 habitats available during the spring, summer, fall, and winter. If the Department decides to feed
1073 mule deer during extreme winter weather conditions, winter feeding operations will be consistent
1074 with the Department's winter feeding policy (See Appendix B).

1075 ***Objective 2:***

1076 Within each MDMZ, manage mule deer to ensure stable or increasing populations, as indicated
1077 by demographic indicators.

1078 ***Strategies:***

- 1079 A. Monitor deer population trends and harvest in each MDMZ
- 1080 B. Coordinate with tribes with off-reservation rights to share regulations and harvest
- 1081 data.
- 1082 C. Where population declines are apparent, through mandatory hunting reports, surveys,
- 1083 or other means focus efforts to determine the cause
- 1084 D. When hunting appears to be a major cause of low populations, consider
- 1085 implementation of more conservative hunting season approaches
- 1086 E. When data are available, attempt to maintain total annual adult female mortality rates
- 1087 from all sources to allow for stable to increasing populations unless this action
- 1088 exacerbates problems such as wildlife conflict issues
- 1089 F. Use harvest management of antlerless mule deer when appropriate to achieve desired
- 1090 population trajectory, minimize agricultural damage, and provide recreational
- 1091 opportunities
- 1092 G. Develop the goals and guidelines of the Washington Mule Deer Initiative
- 1093 H. Implement multi-entity projects consistent with Washington Mule Deer Initiative and
- 1094 the Mule Deer Management Plan
- 1095 I. Identify critical information needed to improve mule deer management
- 1096 J. Monitor the general health of mule deer and monitor for nutritional condition and
- 1097 disease when possible
- 1098 K. Consider emergency winter feeding only when consistent with agency policy

1099 ***Hunting opportunity***

1100 The Department is always mindful of mule deer population conditions when developing hunting

1101 seasons. Hunting season structures for mule deer are influenced by maximizing opportunity,

1102 retaining general seasons, timing of the breeding season, weather, migration, wildlife conflict,

1103 APR, and desired population trajectory, to name a few. There are 73 GMUs in eastern

1104 Washington. At present, 69 eastside GMUs are open for early archery mule deer buck hunts and

1105 15 GMUs are open for late archery buck. Fifty-three GMUs are open for early muzzleloader

1106 mule deer hunting and four are open for late muzzleloader. General season modern firearm

1107 hunters may hunt mule deer in 65 GMUs. In addition, there are special permits available for

1108 quality buck hunts, permits for any buck in select GMUs for every weapon type, and permits
1109 available for youth, senior and disabled hunters.

1110 Washington's Treaty Tribes exercise their right to hunt on open and unclaimed land per
1111 their respective treaties. State harvest objectives may be adjusted to account for the tribal
1112 harvest. The level of coordination with tribes varies making the level of these adjustments
1113 sometimes difficult to gauge.

1114 ***Objective 3:***

1115 Adaptively manage (Stankey et al. 2005) to attempt to maintain the current level of mule deer
1116 hunting opportunity throughout the seven management zones.

1117 ***Strategies:***

- 1118 A. Maintain sustainable general season and special permit mule deer hunting
1119 opportunities
- 1120 B. Maintain multiple weapon type mule deer hunting opportunities
- 1121 C. Offer special permit hunts for youth, senior, and hunters with disabilities
- 1122 D. Explore potential mule deer hunting opportunities that would enhance hunter
1123 recruitment and retention
- 1124 E. Adjust seasons and special permit levels in response to mule deer population changes
1125 while striving to maintain current mule deer hunting opportunity across eastern
1126 Washington
- 1127 F. Add special permit hunting opportunity when and where mule deer populations are
1128 able to support additional hunting opportunity

1129 ***Habitat***

1130 Habitat is the key to maintaining wildlife populations, and mule deer are no exception. In some
1131 MDMZs, much of the habitat has been altered from natural vegetation. Mule deer populations
1132 likely benefited initially from this conversion, since irrigated fields provide better quality forage
1133 than natural vegetation. However, the key is diversity and year-round food and cover. Habitat
1134 conversions today often remove natural cover, sometimes with major consequences.

1135 Establishment of residential areas results in an increase in human/deer conflict and usually leads
1136 to a reduction in mule deer population numbers. Mule deer must have the food and cover that

1137 they need to survive, and the Department will actively work to protect and enhance the
1138 remaining natural vegetation in each MDMZ. Identifying movement corridors by telemetry
1139 studies or connectivity modeling (Myers et al. 2012) and protecting the corridors that ensure
1140 connectivity between key habitats is an important component of habitat management.

1141 The Mule Deer Working group has summarized habitat guidelines for each ecoregion in
1142 the western United States. Many of the important issues described in this plan such as forest
1143 management, non-native plants, and human encroachment, are included in the habitat guidelines
1144 for the Northern Forest ecoregion in Hayden et al. (2008). Grazing of livestock is a common use
1145 of land within eastern Washington. Specific habitat guidelines for livestock grazing are given in
1146 Cox et al. (2009) for the Intermountain West ecoregion.

1147 ***Objective 4:***

1148 By 2027, within each MDMZ maintain or improve the quality of at least 10% of the important
1149 seasonal habitats that support mule deer populations.

1150 ***Strategies:***

1151 ***Inventory***

- 1152 A. Use permanently established transects, photo points, or other accepted methods to
1153 inventory important mule deer ranges and monitor habitat change, every 2 – 5 years
- 1154 B. Throughout eastern Washington, identify and prioritize important mule deer seasonal
1155 habitats and migration corridors for protection, restoration, enhancement, or purchase
- 1156 C. Review current and new habitat improvement projects on public land to ensure that
1157 they capitalize on opportunities to improve mule deer habitats
- 1158 D. Integrate habitat improvement for mule deer into the management plans for our
1159 WMAs
- 1160 E. Use the Department’s ecological integrity monitoring to evaluate and monitor
1161 condition and trends of mule deer habitats
- 1162 F. When mule deer resource selection function analyses are completed, we will work
1163 with land managers to identify areas of high potential use and develop management
1164 prescriptions for mule deer

1165 ***Protection and enhancement***

- 1166 G. Promote use of native plants in restoration opportunities for mule deer
- 1167 H. Encourage treatments to enhance summer range habitats where mule deer raise their
1168 fawns
- 1169 I. Work with land management agencies, private timber companies, and private
1170 landowners to identify opportunities to improve mule deer habitats, including
1171 rehabilitation following wildfires
- 1172 J. On Department Wildlife Areas in eastern Washington, where appropriate, use
1173 prescribed fire to improve and maintain fire-dependent mule deer habitat
- 1174 K. Work with the Washington Prescribed Fire Council, and other entities advocating for
1175 less restrictive smoke regulations, to allow more prescribed burning to protect,
1176 restore, and enhance fire dependent mule deer habitat
- 1177 L. On Department Wildlife Areas in eastern Washington, maintain or improve mule deer
1178 habitat to maximize potential, while keeping in mind the needs of other priority
1179 species
- 1180 M. Provide assistance to landowners who wish to improve mule deer habitat on private
1181 lands
- 1182 N. In the East Slope Cascades and in the East Columbia Gorge MDMZs, use landowner
1183 agreements, conservation easements, or fee purchase to protect and enhance
1184 important mule deer winter ranges and seasonal migration corridors
- 1185 O. In the Columbia Plateau MDMZ, work with landowners to protect and enhance
1186 remaining shrub-steppe, channeled scablands, and other undeveloped areas
- 1187 P. In the Blue Mountains MDMZ, protect and enhance riparian zones and wet meadows
- 1188 Q. In the Columbia Plateau MDMZ, work with landowners to protect and enhance
1189 riparian zones and moist bottom lands
- 1190 R. In the Columbia Plateau and Blue Mountains MDMZ, on CRP lands that benefit mule
1191 deer, encourage landowners to stay enrolled and to re-enroll. If existing cover could
1192 be improved encourage and work with landowners to do so
- 1193 S. In the Blue Mountains MDMZ, protect and enhance remaining bunchgrass
1194 communities, shrub-steppe, and other undisturbed areas

- 1195 T. In the East Slope Cascades and East Columbia Gorge MDMZs, work with county
1196 planners to condition developments on or near important mule deer use areas to
1197 minimize or eliminate potential impacts to deer habitat
- 1198 U. In the East Slope Cascades MDMZ, particularly within the Methow and Entiat
1199 valleys, Swakane Canyon, and Navarre Coulee, encourage treatments such as
1200 prescribed burns, timber harvest, and shrub planting to enhance the quality of winter
1201 range habitats and increase available forage for mule deer
- 1202 V. In the East Slope Cascades, Blue Mountains, and East Columbia Gorge MDMZs,
1203 work with the Okanogan, Wenatchee, and Umatilla national forests to implement
1204 forest health treatments that improve habitat quality and reduce unnaturally large
1205 forest fires
- 1206 W. In the East Columbia Gorge MDMZ, encourage treatments such as prescribed burns,
1207 timber harvest, and shrub planting to enhance the quality of winter range habitats and
1208 increase available forage for mule deer
- 1209 X. In the East Slope Cascades, Blue Mountains, and East Columbia Gorge MDMZs,
1210 work with the Okanogan, Wenatchee, and Umatilla national forests to develop “let it
1211 burn” policies and limit fire suppression efforts
- 1212 Y. Continue the cooperative study with the Colville National Forest and Washington
1213 State University evaluating the effects of various timber harvest treatments on mule
1214 deer forage availability and body condition
- 1215 Z. Where available, use information on physical condition, such as organs collected each
1216 fall from hunter-killed deer to inform the Department about habitat conditions

1217 ***Habitat connectivity***

- 1218 AA. Coordinate with other land management agencies, the WSDOT, and NGOs to
1219 protect mule deer migration routes and travel corridors within and across the Northern
1220 Rocky Mountains, Okanogan Highlands, East Slope Cascades, Columbia Plateau,
1221 East Columbia Gorge, and Naches MDMZs
- 1222 BB. In the Columbia Plateau MDMZ, use conservation easements and other means to
1223 limit development and maintain connectivity of known mule deer movement
1224 corridors

- 1225 CC. In the Blue Mountains MDMZ, identify and protect movement corridors to
1226 maintain connectivity between the foothills and Snake River breaks
1227 DD. To reduce deer mortality caused by canals in the Columbia Plateau and Naches
1228 MDMZs, encourage preventative measures such as canal crossing structures and
1229 escape mechanisms

1230 ***Human disturbance***

- 1231 EE. In the Northern Rocky Mountains, Okanogan Highlands, Columbia Plateau, and
1232 Naches MDMZs, work with county commissioners, private land owners, land
1233 management agencies and NGOs to manage use of snowmobiles and ATVs on mule
1234 deer range, particularly in winter use areas and in the remaining shrub steppe habitat
1235 FF. In the East Slope Cascades, East Columbia Gorge, and Naches MDMZs, work with
1236 county commissioners, land management agencies, and NGOs to use seasonal
1237 closures to protect mule deer from disturbance during the winter season
1238 GG. On Department lands in the East Columbia Gorge MDMZ, implement seasonal
1239 closures to protect mule deer from disturbance during the winter season

1240 ***Range management***

- 1241 HH. Work with county weed boards, other agencies, and other landowners to prevent
1242 introduction and reduce the spread of invasive weeds
1243 II. Promote livestock management practices that are favorable to mule deer habitats
1244 JJ. Within all National Forests, Bureau of Land Management, Bureau of Reclamation,
1245 DNR, and Department lands in eastern Washington, promote approved livestock
1246 management practices on lands important to mule deer

1247 ***Mule Deer Initiative***

- 1248 KK. Implement Washington Mule Deer Initiative

1249 ***Human-wildlife conflict***

- 1250 The Department is legislatively mandated to mitigate damage of commercial crops caused by
1251 mule deer. Crop damage caused by mule deer includes browsing of orchard trees, bucks rubbing
1252 their antlers against fruit trees, and grazing on commercial hay and alfalfa fields or other

1253 agricultural crops. Wherever mule deer occur within agricultural lands in eastern Washington,
1254 there is potential risk of deer -landowner conflict. Mule deer and white-tailed deer are often
1255 sympatric in agricultural areas and crop damage mitigation is often directed toward all deer and
1256 not specifically toward mule deer.

1257 Recently, an increasing number of mule deer are residing in urban or suburban
1258 communities in eastern Washington including Airway Heights, Clarkston, Colfax, Curlew Lake
1259 Community, Medical Lake, Conconully, Pomeroy, Republic, Selah, west Spokane, Tum Tum,
1260 Yakima, Goldendale, and Winthrop. Deer populations living within the city limits have refuge
1261 from hunters and predators, so deer numbers have grown, causing problems for residential
1262 landowners and businesses.

1263 ***Objective 5:***

1264 Maintain or reduce the number of damage prevention permits or kill permits issued to minimize
1265 commercial crop damage caused by deer in MDMZs over the period 2016 – 2021.

1266 ***Strategies:***

- 1267 A. Throughout eastern Washington, when mule deer damage to commercial agricultural
1268 crops is reported, the wildlife conflict specialist will contact the landowner or reporting
1269 party within 72 hours
- 1270 B. In keeping with Department policy, the wildlife conflict specialist will review the level of
1271 crop damage caused by deer and provide recommendations or implement actions
- 1272 C. The Department will use non-lethal preventative measures as the preferred measures for
1273 resolving mule deer/human conflicts
- 1274 D. Where appropriate, the Department will implement general, special permit, or damage
1275 prevention hunts that target local mule deer herds responsible for damage
- 1276 E. Where appropriate the wildlife conflict specialist will pursue DPCAs with landowners
1277 experiencing mule deer caused damage to their crops
- 1278 F. Seek support for capital funding for cost-share fencing to provide to private landowners.
1279 If funded, seek agreements with private landowners to install fencing to protect high-
1280 value crops.

1281 **Objective 6:**

1282 By 2020, have long-term solutions or plans in place for at least three local communities dealing
1283 with urban mule deer populations causing nuisance or damage issues.

1284 **Strategies:**

- 1285 A. Work with communities to develop deer committees or groups composed of local citizens
1286 that represent the diversity of opinions in the community
- 1287 B. Work with local community or deer committee to develop solutions specific to the
1288 community, supplying biological and policy expertise, but allowing the group to solve
1289 their own problem. Encourage long-term solutions such as no feed ordinances, deer
1290 resistant landscaping, and fencing. Discourage non-effective solutions such as
1291 contraception and relocations
- 1292 C. Supply communities and individual landowners with educational materials regarding deer
1293 resistant landscape

1294 **Public education**

1295 Public support is important to the acceptance and success of mule deer management outlined in
1296 this plan. Changes to the way the land is managed is a sensitive topic to many in eastern
1297 Washington, and without the approval of the local governments and the landowners, many of the
1298 protections recommended will be impossible to achieve. Similarly, changes in management
1299 direction, hunt dates, permit levels, or hunt types are met with resistance by hunters when the
1300 reasons for such modifications are not understood. It is important that information regarding
1301 mule deer management be provided through various forms of public education, outreach, and
1302 engagement.

1303 **Objective 7:**

1304 By 2018, increase the number of times mule deer are profiled in public outreach and engagement
1305 efforts to at least four per year.

1306 **Strategies:**

- 1307 A. Provide regular messages and articles via the Department's website and social media and
1308 statewide news media outlets about the needs of mule deer and their management and
1309 related research

- 1310 B. Provide training to intra-agency personnel regarding mule deer management issues,
1311 policies, and techniques
- 1312 C. Develop and deliver to targeted audiences (i.e., landowners, hunters, viewers, and shed-
1313 antler hunters) public information programs to emphasize the importance of not
1314 disturbing deer when climatic conditions may produce added stress
- 1315 D. Develop and deliver to targeted audiences (i.e., landowners, hunters, and viewers) public
1316 information programs that emphasize the importance of summer range to maintaining
1317 mule deer productivity
- 1318 E. With the help of our partners, use deer salvage programs to increase public awareness of
1319 the need to reduce deer/vehicle incidents and deer mortalities on state highways.
- 1320 F. Incorporate public education, outreach and engagement strategies of the Washington
1321 Mule Deer Initiative

1322 ***Objective 8:***

1323 Establish and promote public use of at least two mule deer viewing opportunity sites with
1324 informational kiosks by 2021.

1325 ***Strategies:***

- 1326 A. Develop a viewing site on the Indian Dan Unit of the Wells Wildlife Area
- 1327 B. Develop a viewing site on the Methow Wildlife Area
- 1328 C. Add the new sites to a distribution list of mule deer viewing and photography
1329 opportunities
- 1330 D. Promote appreciative and intrinsic values of mule deer, their ecology, and habitats
- 1331 E. Promote Washington Mule Deer Initiative

1332 ***Public safety***

1333 Over 1,200 mule deer are removed from Washington State highways each year after being hit by
1334 motor vehicles (Myers et al. 2008). Deer-vehicle collisions cause substantial costs to motorists,
1335 and in some cases lead to injury and even fatalities. In Washington the property damage and
1336 injury statistics are not specifically recorded, but nationally, such accidents result in
1337 approximately 200 people killed and insurance payments of nearly \$2 billion each year.

1338 In the East Slope Cascades MDMZ, high levels of mule deer-vehicle collisions have been
1339 documented at specific sites along SR 20 in Okanogan County and SR 97 in Okanogan and
1340 Chelan Counties. In the Okanogan Highlands MDMZ, high collision rates occur along SR 20
1341 and SR 97 in eastern Okanogan County and US 395 in Stevens County. In the Blue Mountains
1342 MDMZ, high collision rates occur along SR 12 in Columbia, Garfield, and Walla Walla
1343 Counties. Using deer safe crossing structures at selected sites, reducing speed limits, and
1344 preventing deer from accessing highways, would reduce the number of deer-vehicle collisions,
1345 saving hundreds of thousands of dollars in property damage and saving lives.

1346 ***Objective 9:***

1347 Raise public awareness about deer-vehicle collisions by hosting a town hall type meeting in each
1348 MDMZ by 2023, discussing the selected problem areas described above.

1349 ***Strategies:***

- 1350 A. Coordinate with WSDOT, county highway departments, and NGOs to attend and
1351 describe their efforts to install wildlife crossings (under- or overpasses) at sites with high
1352 collision rates
- 1353 B. Coordinate with WSDOT and county highway departments to attend and describe efforts
1354 to reduce speed limits in areas of high collision rates
- 1355 C. Work with WSDOT to evaluate the effectiveness of the wildlife crossing structure on SR
1356 97 and adjust or improve this feature as needed
- 1357 D. Use multi-media displays to educate the public about the circumstances surrounding
1358 deer-vehicle collisions and ways to reduce collision rates

1359 ***Poaching abatement***

1360 While not a population concern in most areas, the public perception is that poaching abatement is
1361 an important tool for preserving the hunted population. Certainly, in quality hunt areas,
1362 poaching of trophy mule deer bucks has been the cause of public outcry. It is important that the
1363 Department enforce the game regulations both to retain public support and to encourage all
1364 hunters to respect bag limits and other restrictions. Wildlife enforcement officers report that 9
1365 out of 10 mule deer hunters that they contact are in compliance with all game regulations. This
1366 rate of compliance should be maintained.

1367 **Objective 10:**

1368 Achieve 90% compliance of regulations during mule deer hunting season by 2018.

1369 **Strategies:**

1370 A. Increase current level of wildlife enforcement effort on mule deer areas to full staffing
1371 levels

1372 B. Promote citizen involvement including the use of volunteers and watch groups in
1373 enforcement issues

1374 C. Develop public outreach and education to inform public on reporting illegal activities

1375 **Objective 11:**

1376 Prevent illegal take of mule deer outside of the hunting season and illegal commercialization of
1377 mule deer parts from increasing above the current level.

1378 **Strategies:**

1379 A. Increase current level of wildlife enforcement effort on mule deer areas to full staffing
1380 levels

1381 B. Promote citizen involvement including the use of volunteers and watch groups in
1382 enforcement issues

1383 C. Request a focus of enforcement patrols on winter use areas containing large-antlered
1384 mule deer

1385 **Research**

1386 Sound mule deer management begins with strong research programs. Studying mule deer
1387 distributions, populations, habitat use, and interactions with their environment provides
1388 knowledge that becomes the basis for sound management recommendations. However, the costs
1389 of funding research on mule deer continue to increase. It is important that the Department
1390 increase funding to conduct investigations to address and resolve issues that affect mule deer
1391 populations, habitat, and hunting opportunities.

1392 **Objective 12:**

1393 Increase funding for mule deer management and research by 10% by 2022.

1394 **Strategies:**

1395 A. Provide raffle and auction tag opportunities to fund mule deer surveys

1396 B. Increase public and legislative recognition of value of mule deer, mule deer hunting, and
1397 mule deer viewing to Washington's economy in order to gain support for increases

1398 The recolonization by wolves in Washington has led to a growing need to understand the
1399 dynamics of predation of all kinds, including how predation relates to mule deer population
1400 trends. The Department, in partnership with universities and other entities, is beginning to
1401 develop predator-prey studies, which will likely occur in one or more MDMZs. The intent is to
1402 understand the multiple interactions involving wolves, cougars, coyotes, and black bears as the
1403 affect the ungulate prey community. Planning and preparation for predator-prey work involving
1404 white-tailed deer, mule deer, elk, and moose has begun, but details are not yet available.

1405 **Objective 13**

1406 Integrate mule deer into the planned, multi-species predator-prey study by 2017.

1407 **Strategies**

1408 A. Conduct an initial assessment of ungulate populations, including mule deer, and ascertain
1409 any preliminary indications that any of these ungulate populations are being limited by
1410 predation.

1411 B. Identify MDMZs that would be appropriate to include in the multi-species predator-prey
1412 study.

1413

1414 **Spending Priorities**

1415 Mule deer management spending depends on available funds and increased future costs of goods
1416 and services. Department spending priorities for managing mule deer should focus on the
1417 following:

1418 ***Population Estimation – High Priority***

1419 Conduct annual helicopter surveys to estimate mule deer densities on one-third of the fall-winter-
1420 spring ranges in each MDMZ where aerial surveys are appropriate.

1421 *Timeline:* Annually

1422 *Cost:* \$150,000 to \$175,000 divided between seven MDMZs

1423 ***Habitat – High Priority***

1424 Because habitat is the key to maintaining mule deer populations, the Department will monitor
1425 and work to preserve and improve existing mule deer habitats across eastern Washington.

1426 Fire, in the form of prescribed burning, is one means to preserve and improve the forest habitat
1427 by restoring an essential ecological process with which mule deer have evolved. Other funding
1428 sources will likely fund the implementation of prescribed fire; however, a critical component of
1429 this effort will be monitoring to determine that the effort is meeting objectives.

1430 *Timeline:* Annually

1431 *Cost:* \$50,000

1432 The goal of forest management on Department lands in the MDMZs is to restore the historic
1433 range of variability to the habitat that would include a larger proportion of mature trees in open
1434 stands with well-developed understory. This approach will benefit mule deer and other wildlife,
1435 reduce the risk of severe wildfires, and better facilitate the use of prescribed burning.

1436 *Timeline:* Annually

1437 *Cost:* \$50,000

1438 Weed control is another important aspect of habitat management on Department lands in the
1439 MDMZs. The Department has an active weed control program that maintains and improves
1440 habitat that a variety of wildlife species benefit from including mule deer.

1441 *Timeline:* Annually

1442 *Cost:* \$500,000

1443 Forage enhancement projects on Department lands in the MDMZs include planting both food
1444 plots and self-sustaining native vegetation. These plantings benefit both mule deer and a variety
1445 of other wildlife.

1446 *Timeline:* Annually

1447 *Cost:* \$120,000

1448 *Habitat Subtotal:* \$720,000

1449 ***Public Education – Medium Priority***

1450 Efforts to provide information regarding mule deer management through various forms of public
1451 education, outreach, and engagement should be elevated.”

1452 *Timeline:* Annually

1453 *Cost:* \$10,000

1454 ***Research– High Priority***

1455 Mule deer will be one component of a much larger multi-species predator-prey study. The
1456 financial investment in mule deer work will be a proportion of a larger overall project budget.

1457 *Timeline:* 6 years

1458 *Cost:* Approximately \$30,000 per year

1459

1460 **Part 2: Mule Deer Management Zones**

1461 The eastern Washington mule deer habitat has been divided into seven Mule Deer Management
 1462 Zones (MDMZ; Figure 1) using level III and IV ecoregions (Omernik 1987), local knowledge of
 1463 mule deer biology and distribution, and Game Management Unit (GMU) boundaries. While
 1464 GMU boundaries were designed to assist with management, deer population distribution does
 1465 not always coincide with administrative boundaries. A new approach to harvest management
 1466 delineations is being launched with this management plan. Each MDMZ is a grouping of GMUs
 1467 based upon a combination of local knowledge, physiographic province and ecoregion (Franklin
 1468 and Dyrness 1973, Omernik 1987). These GMUs share common mule deer populations, and
 1469 vegetative (Table 5) and geographic characteristics. Using MDMZs as the largest mule deer
 1470 management unit ensures that data collected are more representative of a population, and
 1471 management is applied at the population level.

Table 5. Area (km²) of major land cover types in eastern Washington (Fry et al. 2011) and total area by MDMZ (NRM = Northern Rocky Mountains, OH = Okanogan Highlands, BM = Blue Mountains, CP = Columbia Plateau, ESC = East Slope Cascades, NC = Naches, and ECG = East Columbia Gorge).

Land cover type	NRM	OH	BM	CP	ESC	NC	ECG
Agriculture	1,093	469	4,182	22,156	1,021	382	744
Barren/Sparsely Vegetated	7	72	23	448	619	39	15
Developed	65	30	176	1,152	229	114	52
Disturbed	8	40	205	599	666	323	183
Deciduous Forest	1	7	44	11	138	2	1
Conifer Forest	6,410	4,551	1,354	1,076	12,674	3,228	1,543
Open Water	121	92	116	756	287	26	82
Shrub-steppe	134	434	1,083	7,220	1,750	561	931
Shrubland	134	363	270	4,543	1,338	211	217
Upland Grass & Herbaceous	537	1,184	1,567	4,611	884	319	700
Wetlands & Riparian	521	257	123	215	386	79	80
TOTAL	9,032	7,499	9,143	42,788	19,992	5,285	4,547



Photo David Parker

Mule Deer Management Zone: Northern Rocky Mountains

1472 *Area Description*

1473 The Northern Rocky Mountains MDMZ MDMZ is located within the northeast corner of
1474 Washington and includes all of GMUs 105, 108, 111, and 117 in Stevens County, 113, 117, and
1475 124 in Pend Oreille County, and 124 in Spokane County (Figure 6). It covers an estimated area
1476 of 9,033 km² (3,501 mi²), making it the fourth largest management zone. Elevations range from
1477 approximately 393 m (1,289 ft) on the Columbia River at Lake Roosevelt to 2,227 m (7,309 ft)
1478 on Salmo Peak in the Selkirk Mountains. Precipitation varies within the zone, from less than 51
1479 cm (20 in) per year in the southern valleys to over 203 cm (80 in) in the mountains to the north.
1480 Most precipitation occurs during the winter and spring months. Seasonal temperatures vary from
1481 a mean of 20°C (68°F) in July to -4°C (25°F) in December. Based upon the National Land Cover
1482 Dataset (Fry et al. 2011), there are an estimated 6,410 km² (2,475 mi²) of forest, 1,093

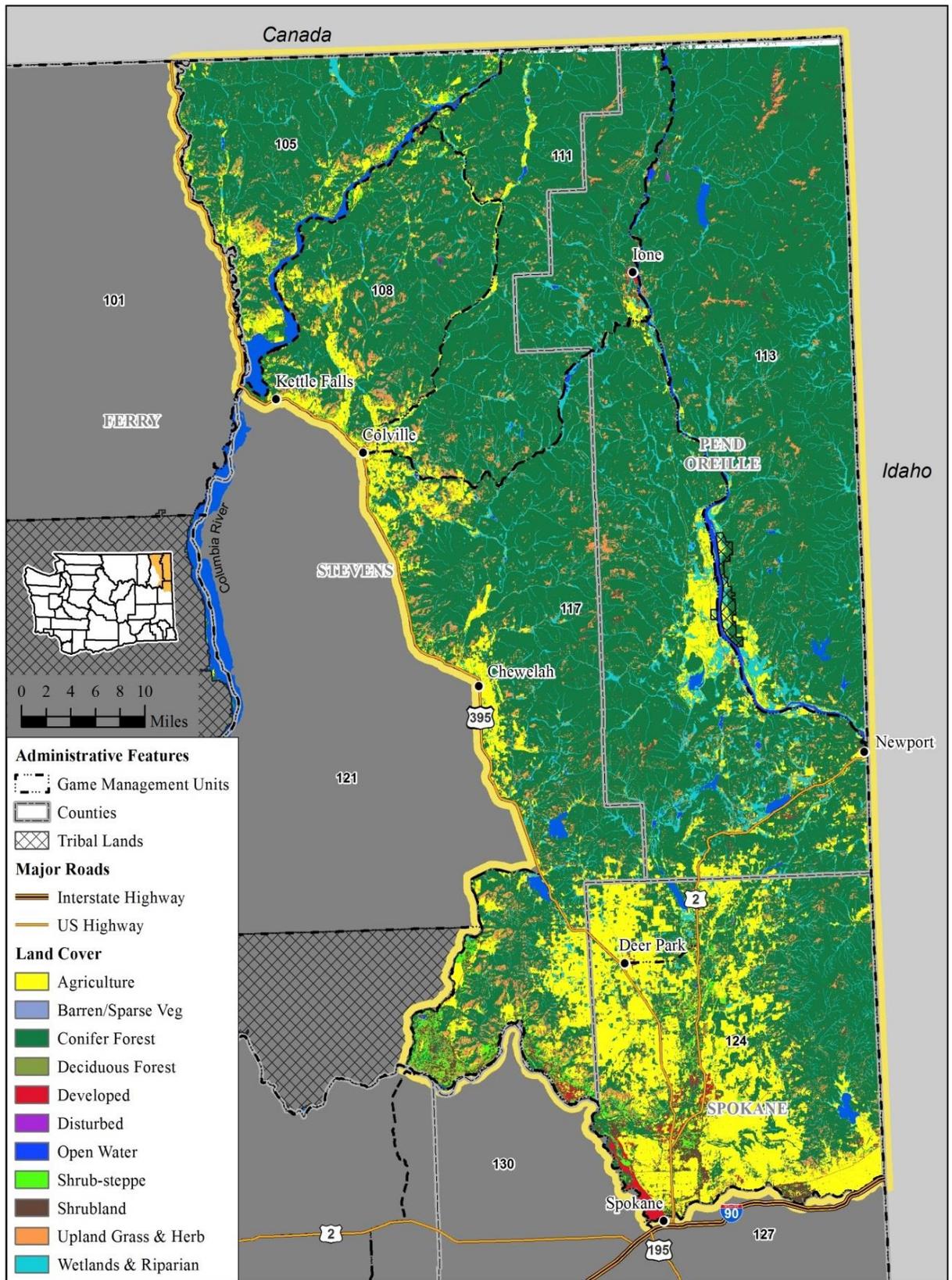


Figure 6. Location and vegetative cover of the Northern Rocky Mountains MDMZ.

1484 km² (422 mi²) of agricultural land, 537 km² (207 mi²) of upland cover (grass and meadow), 134
 1485 km² (52 mi²) of shrub-steppe, and 134 km² (52 mi²) of shrubland in addition to other cover types
 1486 within this zone (Figure 6; Table 5). Dry forests comprised of Ponderosa pine (*Pinus*
 1487 *ponderosa*), Douglas fir (*Pseudotsuga menziesii*) and grasslands are common at elevations below
 1488 1,000 m (3,200 ft). Western red cedar (*Thuja plicata*), western hemlock (*Tsuga herophylla*),
 1489 grand fir (*Abies grandis*), western larch (*Larix occidentalis*), lodgepole pine (*Pinus contorta*),
 1490 and western white pine (*Pinus monticola*) occur on more mesic sites at any elevation, dependent
 1491 upon aspect. Subalpine fir (*A. lasiocarpa*), western larch, Engelmann spruce (*Picea*
 1492 *engelmannii*), whitebark pine (*P. albicaulis*), and lodgepole pine are common in high elevation
 1493 forests above 1,600 m (5,250 ft).

1494 Forty-three percent of the land within the zone is owned by public agencies (Table 6). The
 1495 Colville and Kaniksu National Forests, the Little Pend Oreille National Wildlife Refuge, and the
 1496 Department’s West Branch Little Spokane River and LeClerc Creek Wildlife Areas are the major
 1497 public land holdings. Private timber companies also own a substantial portion of forested areas
 1498 within this zone. Most of the other lands held in private ownership are found along the valley
 1499 bottomlands, which are productive agricultural croplands.

Table 6. Landownership area (km²) and percentage of each in the Northern Rocky Mountains MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	3,312	36.5
Tribal	22	0.3
State	635	7.0
City/ County	6	0.1
Total Public	3,953	43.6
Private	5,093	56.2
TOTAL	9,068	100.0

1500 ***Populations and Monitoring***

1501 While no estimates of mule deer abundance are available for populations within this zone, local
 1502 managers believe densities are low when compared to other mule deer populations in eastern
 1503 Washington. Mule deer are not evenly distributed across the Northern Rocky Mountains

1504 MDMZ, but rather are found in small, scattered groups. Some of these groups are seasonally
1505 migratory, others are resident, and others may exhibit a combination of movement patterns.
1506 Productivity rates are unknown but thought to be low, based upon limited observation by local
1507 managers. Survival rates and cause specific mortality rates are likewise unknown. However, in
1508 addition to the more common sources of mortality, these deer are subject to predation by wolves,
1509 due to their proximity to multiple wolf packs.

1510 Current population monitoring consists primarily of late summer and early spring surveys
1511 to estimate age and sex ratios. These surveys are vehicle-driving routes along fixed transects.
1512 No changes in survey methods will be made until after new survey techniques for mule deer
1513 occupying these dense forested landscapes are available (see Objective 1 in Part 1 of this plan).



Group of mule deer in Pend Oreille County. *Photo Tommy Petrie*

1514 ***Harvest Management***

1515 Harvests of mule deer bucks in the Northern Rocky Mountains MDMZ are lowest of any
1516 Washington mule deer management zone (Table 3), which is likely a function of the low deer
1517 density, but they are stable (Figure 7). Success rates, likewise, are very low but local mule deer
1518 managers believe most mule deer buck harvest is incidental, taken by hunters pursuing white-
1519 tailed deer, and that hunting effort for mule deer in this zone is low.

1520 **Habitat Management**

1521 Within the last 10 years there have been no habitat improvement projects specifically designed to
1522 enhance mule deer habitats within the Northern Rocky Mountains MDMZ. Some projects
1523 intended to improve elk habitats have likely benefitted mule deer. These projects primarily
1524 consisted of prescribed burning. Within the forested habitats of Northern Rocky Mountains
1525 MDMZ, treatments that reduce the forest canopy and create openings that promote the growth of
1526 forbs, grasses and deciduous species will increase forage for mule deer. Habitat projects should
1527 focus on improving fawn survival by enhancing ranges used by lactating does between July and
1528 October. Hayden et al. (2008) provide a detailed discussion of management options for
1529 improving mule deer habitats in the northern forests of the western U.S. and Canada. These
1530 discussions include the benefits of closing and retiring forest roads, prescribed burning, creating
1531 habitat structure through logging, and managing invasive plant species. Treatments applied to
1532 public lands within Northern Rocky Mountains MDMZ should include prescribed burning to
1533 stimulate growth of forage species and closing roads through important seasonal mule deer
1534 ranges to limit disturbance. The Department will review timber plans, and recommend
1535 silviculture practices that benefit mule deer. When reviewing proposed timber harvest plans for
1536 private timber lands, companies should be encouraged to avoid timber harvest treatments that

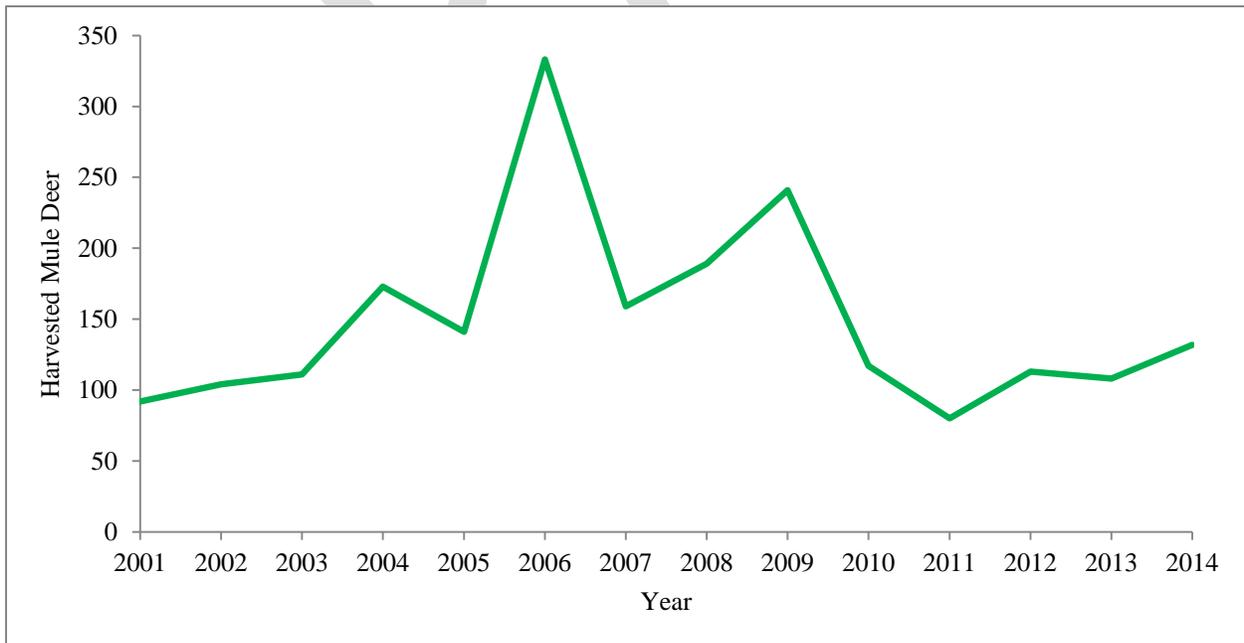
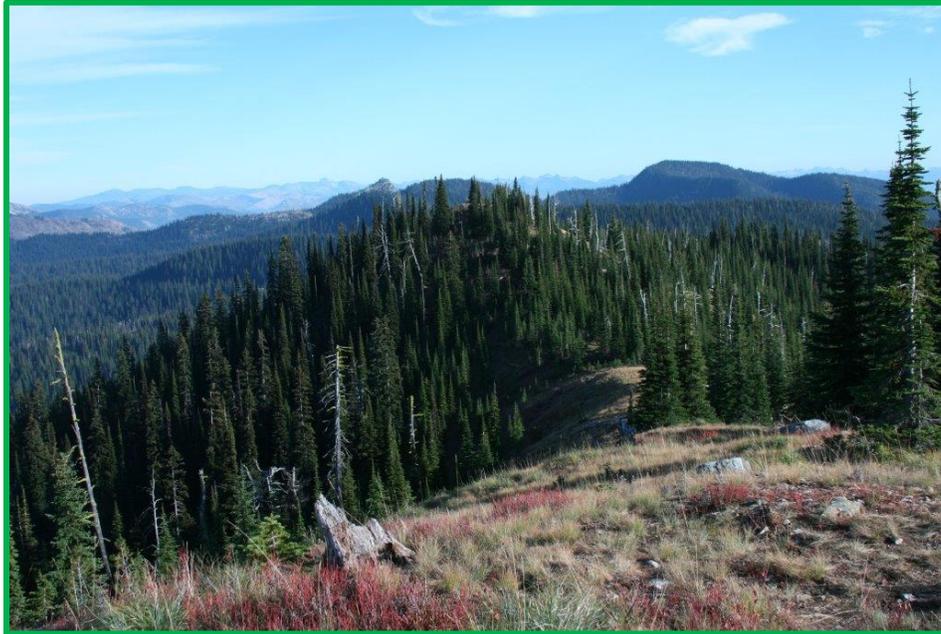


Figure 7. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the Northern Rocky Mountains MDMZ.

1537 create openings larger than 40 acres, leave islands of standing timber within harvest areas for
1538 cover, and reduce the use of herbicides post-harvest to allow for development of seral plant
1539 communities.



Mule deer summer range in the Northern Rocky Mountains MDMZ. Photo *Doug Kuehn*

1540 ***Special Considerations***

- 1541 1. Tribal harvest occurs in Northern Rocky Mountain MDMZ as the Colville Confederated
1542 Tribe (CCT) retains off-reservation hunting rights in GMU 105. Qualitative harvest information
1543 is shared by the CCT. The Department coordinates with the CCT when the need arises.
- 1544 2. The deer in the Northern Rocky Mountain MDMZ are subject to predation by wolves, due to
1545 their proximity to multiple wolf packs.
- 1546 3. The Colville National Forest will soon complete the revision of its forest plan. The
1547 Department should work closely with them to help interpret this plan and find common ground
1548 for improved habitat management for mule deer on the forest.
- 1549 4. Major restoration of mule deer habitats burned by the Kaniksu Complex Fires of 2015 is
1550 required.



The Okanogan Highlands west of the Columbia River. *Photo James Kujala*

Mule Deer Management Zone: Okanogan Highlands

1551 ***Area Description***

1552 The Okanogan Highlands MDMZ is located in north-central Washington and includes all of
1553 GMUs 101 in Ferry and Okanogan County, 121 in Stevens County, and 204 in Okanogan
1554 County (Figure 8). The Okanogan Highlands MDMZ is bounded by the border with British
1555 Columbia to the north, the Okanogan River to the west, the Columbia Plateau to the south, and
1556 the Northern Rocky Mountains MDMZ to the east. It excludes the Colville and Spokane Indian
1557 Reservations, which are contained within the described boundary (Figure 1). The zone covers an
1558 area of 7,499 km² (2,895 mi²; Table 5). Broad, north-south orientated valleys, moderate slopes,
1559 and rounded peaks and ridges characterize the Okanogan Highlands MDMZ (Franklin and
1560 Dyrness 1973). Elevations range from approximately 237 m (777 ft) at the confluence of the
1561 Columbia and Okanogan Rivers to 2,176 m (7,140 ft) on Copper Butte, the highest peak in the
1562 Kettle Range. This region is characterized by hot, dry summers and cool winters with most
1563 precipitation falling during the winter in the form of snow. Snowfall varies within the zone,
1564 ranging from 102 - 203 cm (40 - 80 in) per year in the valleys to over 1,829 cm (720 in) in the
1565 mountains.

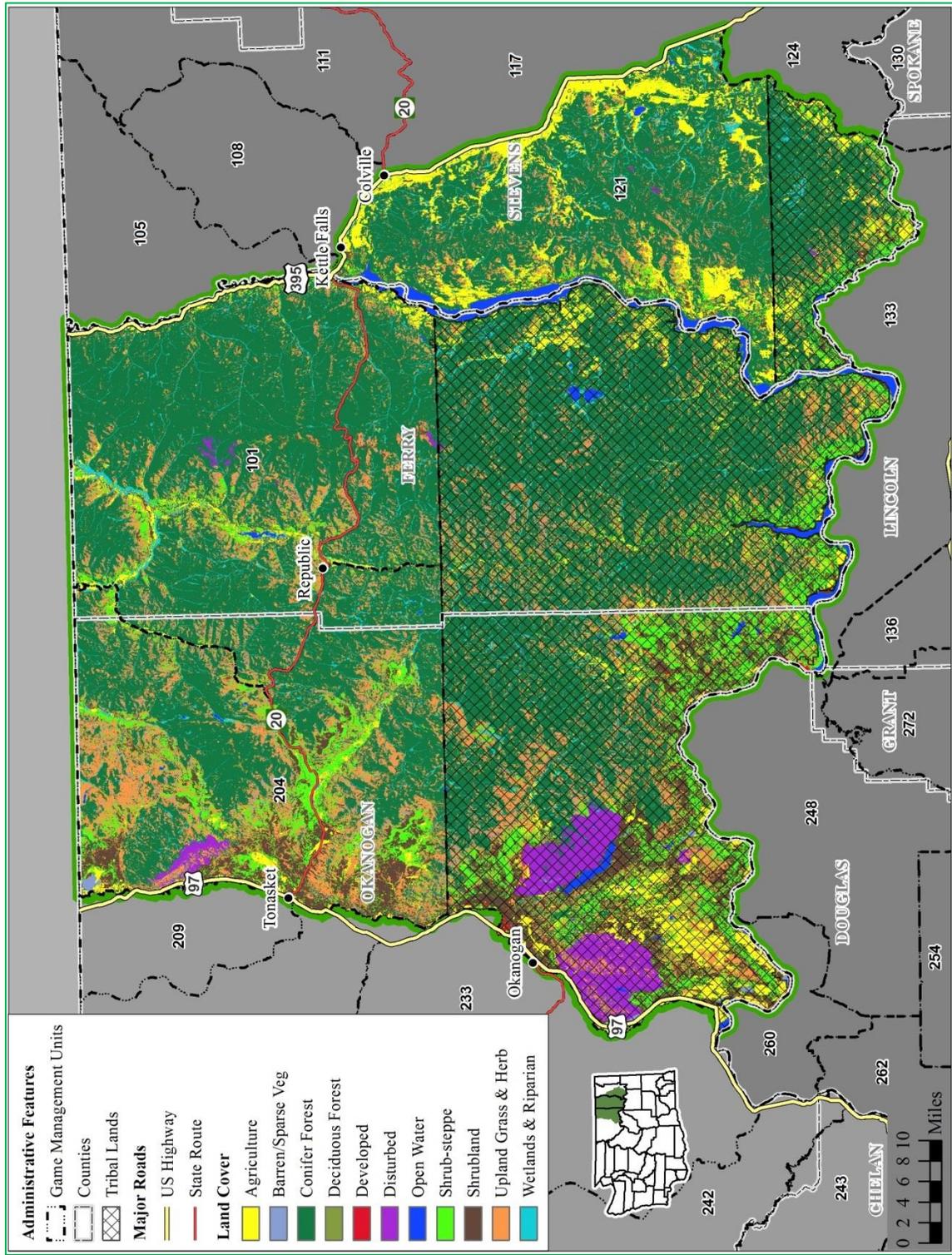


Figure 8. Location and vegetative cover of the Okanogan Highlands MDMZ.

1567 Average January temperatures range from -4°C to 2°C (25°F to 35°F) with minimum
1568 temperatures ranging from -18°C to -26°C (0°F to -15°F); July mean temperatures are 21°C to
1569 27°C (70°F to 80°F) with minimum temperatures ranging from 7°C to 10°C (45°F to 50°F).

1570 Within this zone, there is an estimated 4,551 km² (1,760 mi²) of conifer forest, 469 km²
1571 (181 mi²) of agricultural lands, 1,184 km² (457 mi²) of upland grasslands, 434 km² (168 mi²)
1572 of shrub-steppe, 363 km² (140 mi²) of shrubland, and other vegetative cover types (Table 5).
1573 Along the extreme southern and southwestern boundaries of the Okanogan Highlands MDMZ,
1574 the shrub-steppe vegetation including Idaho fescue (*Festuca idahoensis*) and bitterbrush (*Purshia*
1575 *tridentata*) are common. Moving east and north, forested communities dominate the landscape.
1576 The valleys of the northern and northwestern portions of this zone contain a mixture of
1577 bunchgrass and sagebrush where conditions are favorable. Forested plant associations change as
1578 elevation increases, with Ponderosa pine at lower elevations changing to Douglas fir, grand fir,
1579 and lodgepole pine (*P. contorta*) at mid-elevation, and subalpine fir at the highest elevations.
1580 Almost half of the zone is owned by public agencies (Table 7). The Colville and Okanogan



Spring mule deer range in eastern Okanogan County near Chesaw. *Photo Doug Kuehn*

1581 National Forests, Washington State Department of Natural Resources lands, and the
 1582 Department’s Chesaw Wildlife Area are the major land holdings. Private timber companies also
 1583 own a substantial portion of forested areas within this zone. Most other lands held in private
 1584 ownership are found along the valley bottomlands.

Table 7. Landownership area (km²) and percentage of each in the Okanogan Highlands MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	3,266	23.7
Tribal	6,121	44.3
State	651	4.7
City/ County	0	0.0
Total Public	3,916	28.4
Private	3,766	27.3
TOTAL	13,803	100.0

1585 ***Populations and Monitoring***

1586 While no estimates of mule deer abundance are available for populations within this zone, local
 1587 Department managers believe densities vary from low to moderate in numbers based upon
 1588 limited survey data and incidental observations. Mule deer are present throughout the Okanogan
 1589 Highlands MDMZ but densities increase when moving from east to west and south to north
 1590 across the zone because of habitat changes. Based upon telemetry studies of radio marked adult
 1591 female mule deer in the Okanogan Highlands MDMZ, mule deer within this zone were observed
 1592 to exhibit different movement patterns including seasonally migratory, resident, or a combination
 1593 of both within the same population. Radio marked deer captured on Vulcan Mountain, within
 1594 the Bonaparte drainage, and east of Tonasket all showed these same movement patterns. Some
 1595 of the radio marked mule deer living on the isolated mountains in the extreme western portion of
 1596 the Okanogan Highlands MDMZ (e.g., Tunk Mountain and Cayuse Mountain) showed unique
 1597 adaptations during the winter season. These deer spent the winter months in dense, closed canopy
 1598 forests at high elevation and did not move to lower elevations.

1599 Recently observed pregnancy and fetal rates in Okanogan Highlands MDMZ were 0.93
1600 and 1.44 (Table 1), respectively. Mean annual survival rates observed during recent field studies
1601 of adult female mule deer were 0.89 within the Okanogan Highlands MDMZ (Figure 4).
1602 Investigations of deaths of radio-marked adult female mule deer showed cougars to be a common
1603 source of mortality along with deer-vehicle collisions, although the high survival rates suggest
1604 these mortality sources are not limiting the adult female segment of the population. Other
1605 potential sources of mule deer mortality include legal hunting harvest and poaching, although
1606 neither source was documented during field studies of marked deer. However, in addition to the
1607 more common sources of mortality, these deer are subject to predation by wolves, due to their
1608 proximity to multiple wolf packs, and golden eagles.

1609 Another potential
1610 influence to mule deer numbers
1611 in the Okanogan Highlands
1612 MDMZ documented elsewhere
1613 is interference competition with
1614 elk (Stewart et al. 2002).
1615 Recent changes in harvest
1616 management strategies for elk
1617 within this zone are likely to
1618 result in increased elk numbers
1619 and distribution. Similar
1620 responses by mule deer have
1621 been observed when cattle are
1622 present on seasonal mule deer ranges (Stewart et al. 2002), but the range of effects of cattle
1623 grazing within Okanogan Highlands MDMZ mule deer are unknown. California bighorn sheep
1624 (*Ovis canadensis*) also share the range with mule deer in the Okanogan Highlands MDMZ, but
1625 their distribution is restricted to Mount Hull near Tonasket and Vulcan Mountain near Curlew, so
1626 any competition between deer and sheep would be limited as well.



A group of mule deer in Ferry County. Photo Annemarie Prince

1627 Current population monitoring consists of late fall and early spring surveys to estimate
1628 age and sex ratios. Surveys conducted during November and December are flown by helicopter



Bachelor group of mule deer bucks in Ferry County. *Photo Annemarie Prince*

1629 to count and classify deer in randomly selected survey units. Spring ground-based surveys have
1630 been conducted during March and April to estimate adult: fawn ratios and over-winter survival
1631 (Table 2).

1632 ***Harvest Management***

1633 Harvest of mule deer bucks in the Okanogan Highlands MDMZ is moderate when compared to
1634 other MDMZs (Table 3), and appears to be stable (Figure 9). This zone has mule deer and
1635 white-tailed deer present together. The Department manages the Okanogan Highlands MDMZ
1636 as a mixed deer management zone, where both the mule deer and white-tailed deer populations
1637 each receive consideration.

1638 ***Habitat Management***

1639 Some habitat improvement projects specifically designed to enhance mule deer habitats are
1640 ongoing within the Okanogan Highlands MDMZ. These projects have involved prescribed
1641 burning, road closures, and providing safe wildlife crossings along state highways. Specifically,
1642 USFS Tonasket and Three Rivers Ranger Districts conduct prescribed burning actions
1643 throughout the lands they manage in Okanogan Highlands MDMZ and total hectares burned vary
1644 by project and year. The Department has conducted timber harvest and is currently planning

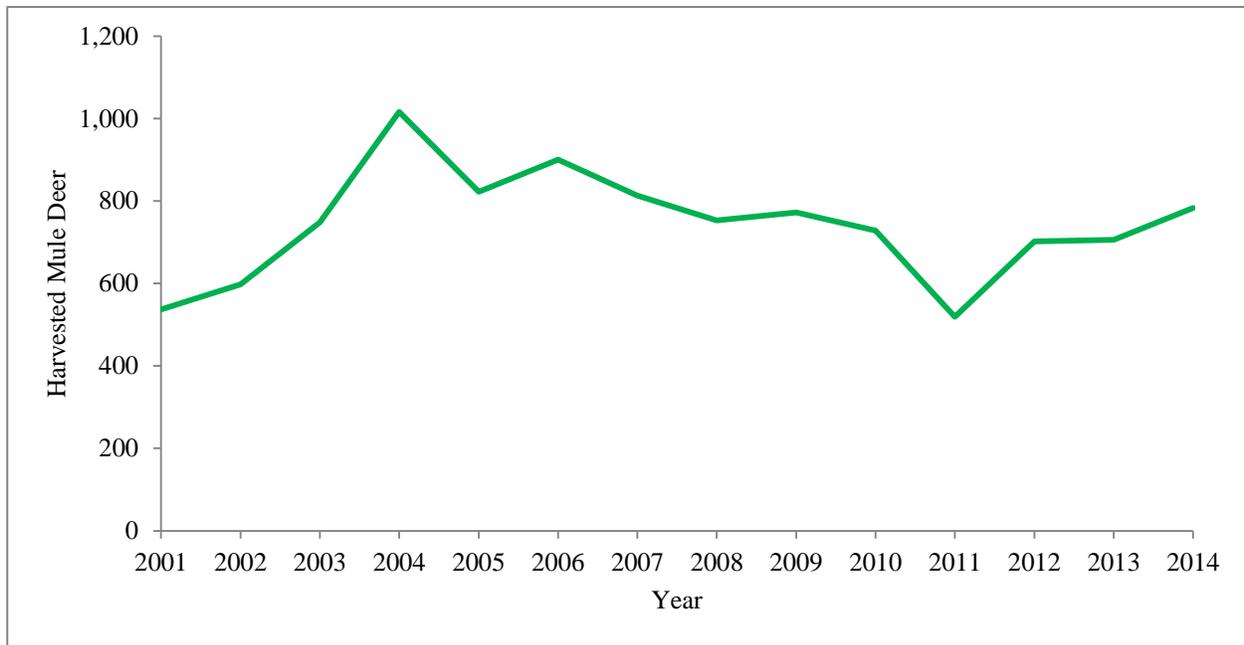


Figure 9. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the Okanogan Highlands MDMZ.

1645 prescribed burn actions on the Chesaw Wildlife Area to regenerate decadent Aspen stands. The
 1646 USFS Tonasket Ranger District has recently decommissioned 4.0 miles of road in the Crawfish
 1647 Lake and Bailey Mountain area. The Washington State Department of Transportation in
 1648 partnership with NGOs and other agencies are working to install wildlife crossing structures on
 1649 SR 97 between the towns of Riverside and Tonasket. While designed to reduce incidence of
 1650 vehicle collisions, they also may open habitat that would otherwise be unavailable.

1651 Within the forested habitats of eastern portions of the Okanogan Highlands MDMZ,
 1652 logging and burning are recommended to reduce the forest canopy and create openings that
 1653 promote the growth of forbs, grasses, and deciduous species. This will increase forage for mule
 1654 deer. To stimulate increased productivity in local mule deer populations, habitat improvement
 1655 should focus on increasing summer forage in areas used by lactating does between July and
 1656 October. Hayden et al. (2008) provide a detailed discussion of management options for
 1657 improving mule deer habitats in the northern forests of the western U.S. and Canada. These
 1658 discussions include the benefits of forest road management and prescribed burning, creating
 1659 habitat structure through logging, managing invasive plant species, the effects of human
 1660 encroachment, and impacts resulting from energy and mineral development. Treatments applied
 1661 to public lands within Okanogan Highlands MDMZ should include periodic burning to stimulate



The Kettle Mountains in Ferry County. *Photo Annemarie Prince*

1662 growth of forage species, conditioning of timber harvests that benefit mule deer, and closing
1663 roads through important seasonal mule deer ranges to limit disturbance. When reviewing
1664 proposed timber harvest plans for private timber lands, companies should be encouraged to avoid
1665 timber harvest treatments that create openings larger than 40 acres, leave islands of standing
1666 timber within harvest areas for cover, and reduce the use of herbicides post-harvest to allow for
1667 development of seral plant communities.

1668 ***Public Safety***

1669 Reducing the number of deer-vehicle collisions is important to the Department. High-levels of
1670 mule deer-vehicle collisions have been documented at specific sites along SR 20 and SR 97 in
1671 eastern Okanogan County (see Objective 9).

1672 ***Human-Mule Deer conflict***

1673 Wherever mule deer occur within agricultural lands in eastern Washington, deer /landowner
1674 conflict can occur. The Department has the primary role in mitigating agricultural damage
1675 caused by mule deer, and the creation of DPCAs is one approach showing great promise. The



The Kettle Mountains in Ferry County. *Photo Annemarie Prince*

1676 agency has also taken measures to reduce agriculture damage within the Okanogan Highlands
1677 MDMZ by creating two deer areas where hunters play a role in reducing damage. A number of
1678 second deer permits are issued each year through the special permit drawing process based on
1679 the amount of damage within each deer area. Hunters are restricted to harvesting an antlerless
1680 deer on private lands. Recently, an increasing number of mule deer are residing in urban or
1681 suburban communities in eastern Washington. While not agricultural damage in many cases, the
1682 Department takes the issues created by these deer seriously, and attempts to assist landowners
1683 with remedies. Municipalities currently supporting mule deer numbers beyond the tolerance of
1684 many local landowners and are creating potential public safety issues include Conconully, Tum
1685 Tum, Twisp, and Winthrop.

1686 ***Special Considerations***

1687 1. Tribal harvest occurs in Okanogan Highlands MDMZ as the Colville Confederated Tribe
1688 (CCT) retains off-reservation hunting rights in GMUs 101, 105, and 204. Qualitative harvest

1689 information is shared by the CCT. The Department coordinates with the CCT when the need
1690 arises.

1691 2. Major restoration is required to improve mule deer habitats burned by the Tunk Block of the
1692 Okanogan Complex, North Star, Kettle Complex, Marble Valley, and Carpenter Road Fires of
1693 2015.

1694

DRAFT



Mule deer doe in typical shrub-steppe habitat near Coffee Pot Lake in Lincoln County. *Photo James Kujala*

Mule Deer Management Zone: Columbia Plateau

1695 *Area Description*

1696 The Columbia Plateau MDMZ, located in east central Washington (Figure 1), is the largest of the
1697 mule deer zones, covering an estimated 42,788 km² (16,520 mi²) (Table 5). The Columbia
1698 Plateau MDMZ is bounded by Idaho to the east, a portion of the Columbia and Spokane Rivers
1699 to the north, and the Snake River and Oregon border to the south (Figure 10). The Columbia
1700 Plateau MDMZ includes GMUs 127 in Spokane, and Whitman Counties, 130 in Spokane,
1701 Lincoln, and Whitman Counties, 133 in Lincoln County, 136 in Lincoln and Adams Counties,
1702 139 and 142 in Whitman County, 248, 254, 260, 262, and 266 in Douglas County, 269 in
1703 Douglas and Grant Counties, 272 in Douglas, Grant and Lincoln Counties, 278 in Grant and
1704 Adams Counties, 284 in Adams, Grant, and Whitman Counties, 290 in Grant County, 371 in
1705 Kittitas and Yakima Counties, 372 in Benton and Yakima Counties, 379 in Franklin and Grant
1706 Counties, and 381 in Franklin County. Within this zone, there are an estimated 22,156 km²

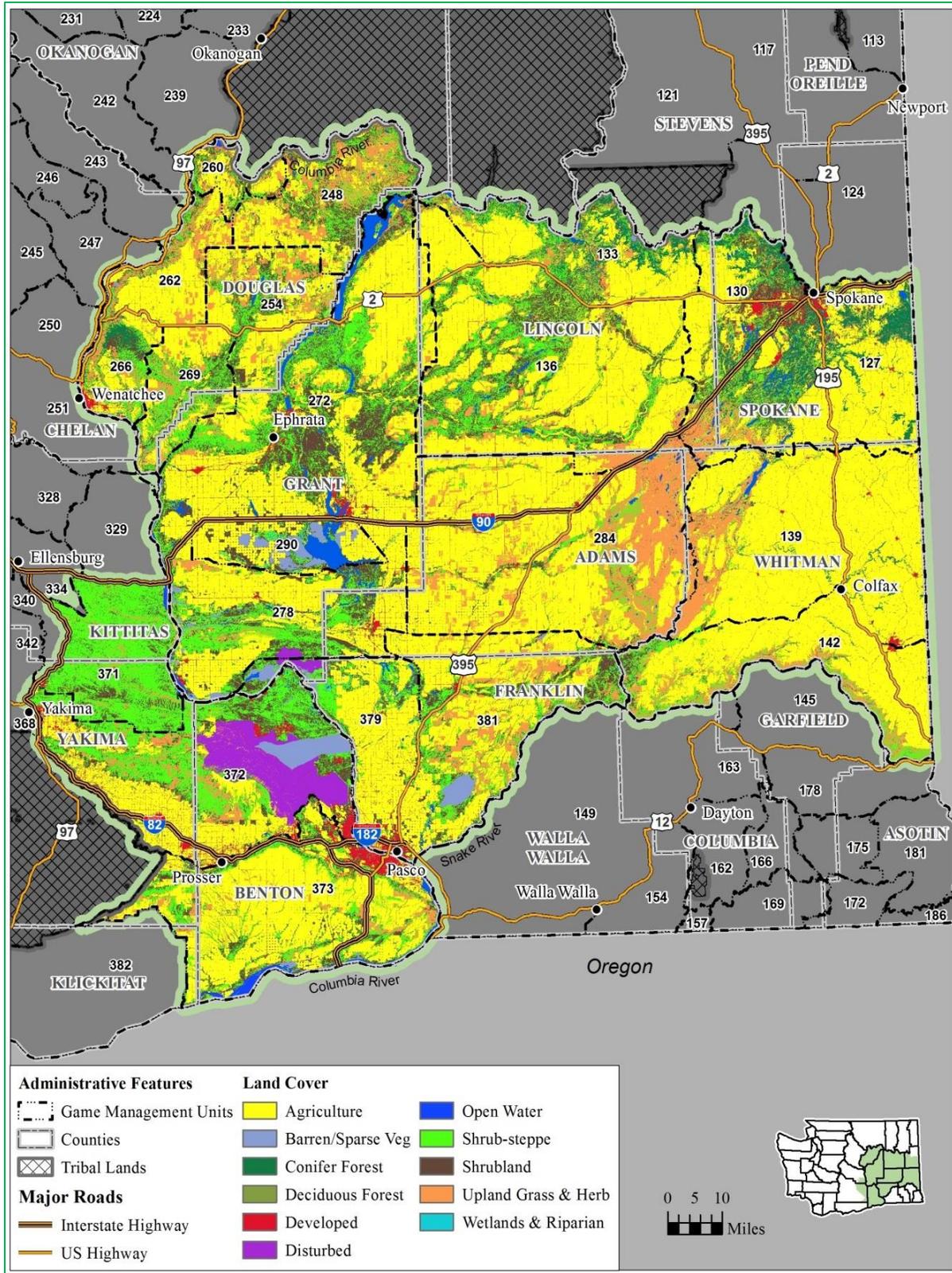


Figure 10. Location and vegetative cover of the Columbia Plateau MDMZ.

1708 (8,555 mi²) of agricultural land, 7,220 km² (4,542 mi²) of shrub-steppe, 4, 611 km² (1,780 mi²)
1709 of upland grassland, 4,543 km² (1,754 mi²) of shrubland, 1,087 km² (420 mi²) of forested land,
1710 756 km² (292 mi²) of open water, and 215 km² (83 mi²) of riparian habitat, among other cover
1711 classes (Table 5).

1712 The Columbia Plateau MDMZ contains much of the remaining shrub-steppe and
1713 undisturbed channeled scablands of the Columbia Basin in eastern Washington. Undeveloped
1714 areas that contain native vegetation will have three-tipped sage (*Artemisia tripartita*)-Idaho
1715 fescue, big sage-bluebunch wheatgrass (*Pseudoroegneria spicata*) and big sage-Idaho fescue
1716 plant community associations (Daubenmire 1970). Ponderosa pine and Douglas fir forests are
1717 generally limited to portions of the north-facing breaks along the Columbia and Palouse Rivers,
1718 along segments of upper Crab Creek, Wilson Creek, Rock Creek, Pine Creek, and Hangman
1719 Creek drainages, on some of the steptoes found in the far eastern Columbia Plateau MDMZ, and
1720 the area around Badger Mountain in western Douglas County. Irrigated crop production, dry-
1721 land farming, and cattle grazing are the most common agricultural pursuits. Deep soil areas and
1722 loess islands adjacent to native plant communities are most often farmed for winter wheat
1723 (*Triticum* sp.), lentils (*Lens* sp.), canola (*Brassica rapa*), and alfalfa (*Medicago* sp.). Alfalfa,
1724 corn, potatoes, carrots, and grapes are examples of the crops grown on irrigated farmland. The
1725 elevation ranges from 350 – 600 m (1,150 – 1,970 ft). The climate is arid to semi-arid with
1726 between 23 – 40 cm (9 – 16 in) of precipitation per year, which mostly falls during the winter
1727 and spring seasons. A precipitation gradient declines going from east to west and north to south
1728 across the Columbia Plateau MDMZ. As an example, Spokane receives 42.0 cm (16.5 in) of
1729 precipitation per year, while Yakima receives an average of 20.9 cm (8.2 in), and Richland in the
1730 south receives 18.1 cm (7.1in).

1731 The Columbia Basin Irrigation Project (CBIP) is located in the central portion of the
1732 Columbia Plateau MDMZ. This large irrigation project, created by the U.S. Bureau of
1733 Reclamation beginning in the 1950s, takes water from the Columbia River to irrigate thousands
1734 of acres of farmland via a series of canals, laterals, and drains in Adams, Grant, and Franklin
1735 counties. The irrigated portions within the CBIP of the Columbia Plateau MDMZ receive
1736 significantly less use by mule deer than the dryland agricultural areas.

1737 Most (82.3%) of the zone is privately owned (Table 8). Federal lands within the
 1738 Columbia Plateau MDMZ are managed by the Bureau of Reclamation, Bureau of Land
 1739 Management, the USFWS, the National Park Service, the Department of Energy, and the
 1740 Department of Defense. State lands within the Columbia Plateau MDMZ include the
 1741 Department, Washington State Department of Natural Resources, Washington State Parks, and
 1742 Washington State Department of Transportation.

Table 8. Landownership area (km²) and percentage of each in the Columbia Plateau MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	5,327	12.4
Tribal	0	0.0
State	2,340	5.5
City/ County	44	0.1
Total Public	7,711	18.0
Private	35,082	82.0
TOTAL	42,793	100.0

1743 ***Populations and Monitoring***

1744 While no estimates of mule deer abundance exist for the entire zone, estimates are available for
 1745 portions of the Columbia Plateau MDMZ. Population estimates from 2012 to 2014 for mule deer
 1746 wintering in Crab Creek and along Lake Roosevelt in the Columbia Plateau MDMZ ranged from
 1747 11,142 ± 1,386 to 13,597 ± 1,532 (90% CI) based upon surveys using the Aerial Survey
 1748 sightability model (Samuel et al. 1987, Unsworth et al. 1990, Unsworth et al. 1999b). Current
 1749 population monitoring consists of late fall surveys to estimate age and sex ratios. Aerial surveys
 1750 are conducted in a portion of the Columbia Plateau MDMZ every year, and ground surveys
 1751 typically conducted in those areas not surveyed by helicopter. Resultant estimates are for total
 1752 deer as well as ratio estimates for bucks and fawns.

1753 Mule deer are present throughout most of the Columbia Plateau MDMZ at varying
 1754 densities depending upon locality and habitat quality, with the exception of the largest irrigated
 1755 parcels within the CBIP. Telemetry studies of radio marked adult female mule deer in the
 1756 eastern portions of Columbia Plateau MDMZ indicate that mule deer within this zone exhibit a

1757 mixture of movement patterns including seasonally migratory, resident, or a combination of
1758 both.

1759 Recently observed pregnancy and fetal rates in the eastern Columbia Plateau MDMZ
1760 were 0.96 and 1.44, respectively (Table 1). Mean annual survival rates observed during recent
1761 field studies of adult female mule deer were 0.92 within this MDMZ (Figure 4). Juvenile
1762 survival over the summer season was 0.52 (Johnstone-Yellin 2009) while over-winter survival
1763 rates into the yearling age class were 0.90 (WDFW, unpublished data). Investigations of 28
1764 deaths of radio-marked juvenile mule deer (30 marked as neonates, 35 marked at 6 months of
1765 age) showed legal hunting and coyotes to be a common source of mortality, although the high
1766 survival rates would suggest that these mortality sources are not limiting the adult female
1767 segment of the population. Field studies showed that every yearling buck radio tagged as a six
1768 month old fawn that grew 3 antler points on at least one side, was legally harvested during the
1769 general rifle season ($n=10$) (WDFW, unpublished data). While not observed during recent field
1770 studies of marked deer, other likely sources of mule deer mortality include predation by other



Mule deer buck bedded in shrub steppe in Grant County. *Photo WDFW*

1771 predators (in addition to coyotes mentioned above), collisions with vehicles, drowning in
1772 irrigation canals, and poaching. Predator species living within this zone include cougars,
1773 bobcats, black bears, gray wolves, coyotes, golden eagles, and domestic dogs.

1774

1775 ***Harvest Management***

1776 Mule deer harvest in the Columbia Plateau MDMZ is the highest of all mule deer management
1777 zones (Table 3) and has remained stable since 2001 (Figure 11). In the Columbia Plateau
1778 MDMZ, general season buck harvests have been under a 3-point minimum APR for 18 years at
1779 the time of this writing. Post hunt survey results show that most adult bucks are being harvested
1780 under the APR and that the post-season buck population is comprised largely of yearling males.
1781 As stated above every radio tagged yearling buck with three antler points on one side (10 3-pt
1782 yearlings out of 35 total yearlings marked) during the fall hunting season were harvested that
1783 year. Harvest vulnerability for bucks is high in the Columbia Plateau MDMZ because of the
1784 open country with long sighting distances and much of the terrain can be traversed easily on foot
1785 or by vehicle. One mitigating factor is that much of the Columbia Plateau MDMZ is privately
1786 owned. Because private land access is sometimes difficult to obtain, private lands can act as
1787 refugia for bucks during the hunting season. The hunt units that show the greatest adult buck

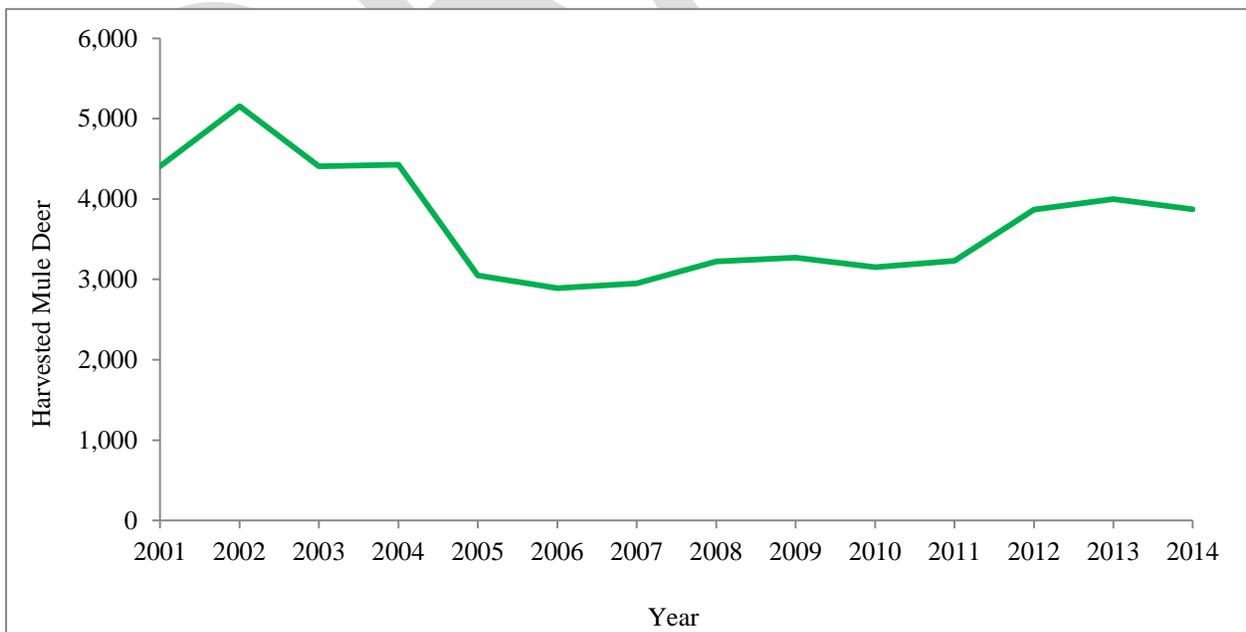


Figure 11. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the Columbia Plateau MDMZ.

1788 escapement in the Columbia Plateau MDMZ have been managed by limited entry permit only
1789 hunts.

1790 ***Habitat Management***

1791 Recent telemetry studies of mule deer in the Columbia Plateau MDMZ showed that mule deer
1792 habitat use is associated with shrub-steppe, channeled scablands, and other undisturbed areas
1793 including the bunchgrass covered breaks along the Snake and Columbia Rivers (WDFW,
1794 unpublished data). These areas provide both year-round and seasonal mule deer habitat for
1795 fawning and fawn rearing, migration corridors, and escape cover. The juxtaposition of these
1796 remaining natural habitats with wheat or hay farmland across parts of the Columbia Plateau
1797 MDMZ provide a matrix of edge, cover, and forage areas beneficial to mule deer. The
1798 Department considers retention, protection, and enhancement of these limited natural areas to be
1799 a high priority.

1800 Other key habitats
1801 that are very limited across
1802 the Columbia Plateau
1803 MDMZ are riparian zones
1804 and high moisture bottom-
1805 lands. These areas are
1806 particularly important to
1807 lactating does raising fawns.
1808 During the hot, dry sum-
1809 mers, these habitats provide
1810 lactating does the highest
1811 quality forage available,



Spring mule deer range in the Columbia Plateau Management Zone. Photo
Howard Ferguson

1812 unless they have access to
1813 irrigated hay or alfalfa. The riparian zones and high moisture bottomlands tend to shrink in size
1814 as the summer growing season progresses, limiting availability of these habitats even further.
1815 The Department encourages other public agencies and private landowners to protect and enhance
1816 these important habitats.

1817 Most of the habitat improvement projects in the Columbia Plateau MDMZ beneficial to
1818 mule deer have been developed on Department Wildlife Areas or National Wildlife Refuges,
1819 usually associated with protection of other species. However, the largest on-going improvement
1820 project is funded by the Department of Ecology Office of Columbia River (DOEOCR), and is
1821 located in GMU 272 in Grant County, where the riparian corridor along Crab Creek between
1822 Stratford and Moses Lake is being hydrated due to increasing water flows associated with the
1823 Bureau of Reclamation's Supplemental Feed Route Project. The DOEOCR is providing funds
1824 for the Department to plant trees and shrubs that provide forage for mule deer and control
1825 Russian olive (*Elaeagnus angustifolia*) and the invasive common reed (*Phragmites australis*),
1826 which will likely improve habitat for mule deer. As mentioned earlier, mule deer populations
1827 within the Columbia Plateau MDMZ appear to be summer range limited. Consequently, habitat
1828 improvement projects that improve summer forage conditions, providing lush vegetation for
1829 lactating does, would increase fawn survival and facilitate herd growth.

1830 Since the mid-1990s, large tracts of marginally productive farmland across the Columbia
1831 Plateau MDMZ have been enrolled into the Conservation Reserve Program (CRP). In
1832 Washington, about 600,000 ha of converted farmland were planted to perennial grasses, forbs,
1833 and shrubs; this makes up roughly 10% of the state's total agricultural lands. Most of these were
1834 planted with perennial grass cover to stabilize the soil, but occasionally native plants were
1835 included in the planting. The State Acres For wildlife Enhancement (SAFE) program is
1836 a voluntary effort that aims to provide wildlife habitat for high value, at-risk species on private
1837 land. It is part of the Farm Service Agency's Conservation Reserve Program (CRP) and was
1838 implemented in 2010 in cooperation with the Washington Department of Fish and
1839 Wildlife. Similar to CRP, private landowners are paid rental payments, on 10-15 year contracts,
1840 to convert cropland or restore CRP fields into habitat using native grasses, shrubs, and
1841 forbs. There are five different SAFE projects, totaling nearly 100,000 acres, all within the
1842 Columbia Plateau MDMZ.

1843 CRP and SAFE lands provide mule deer with refugia but usually offer little forage.
1844 Forage quality of CRP lands is improved when alfalfa and other forbs are present in seed
1845 mixtures or supplemental plantings. Cost often precludes the addition of forbs into a planting.

1846 However, when forbs are provided at no cost, or if the landowner is compensated, they
1847 frequently add forbs into the planting.

1848 ***Human-Mule Deer Conflict***

1849 Wherever mule deer occur within agricultural lands in eastern Washington, deer/landowner
1850 conflict can occur. The Department has the primary role in mitigating agricultural damage
1851 caused by mule deer, and the creation of DPCAs is one approach showing great promise.
1852 Recently, an increasing number of mule deer are residing in urban or suburban communities in
1853 eastern Washington. While not agricultural damage in many cases, the Department attempts to
1854 assist landowners with remedies. Yakima and Selah currently have mule deer numbers beyond
1855 the tolerance of many local
1856 landowners and create potential
1857 public safety issues.

1858 ***Special Considerations***

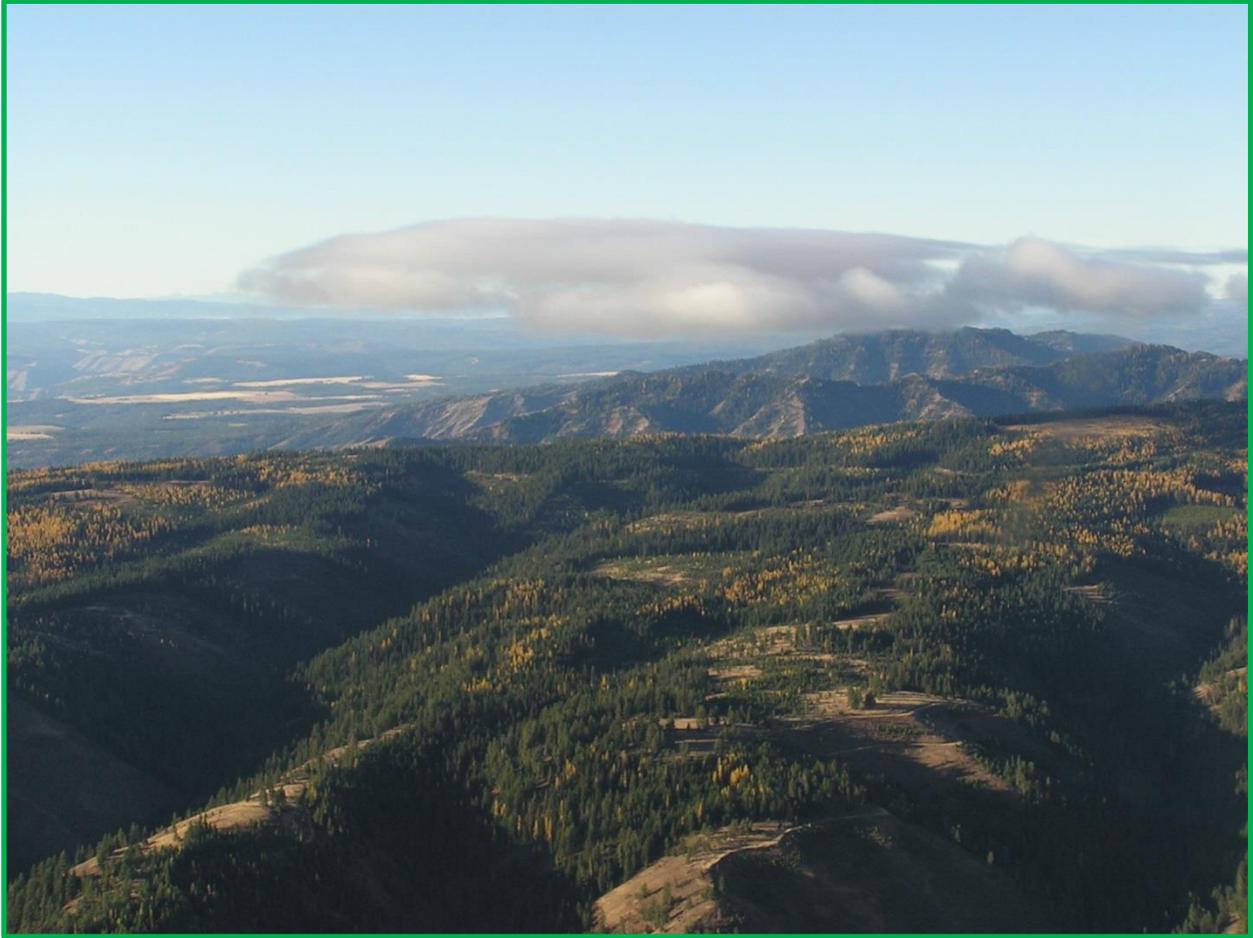
1859 1. Habitat loss, particularly
1860 shrub-steppe, is the most
1861 important issue facing wildlife
1862 managers in the Columbia
1863 Plateau MDMZ. The particularly
1864 harsh, dry conditions that
1865 develop during the summer
1866 growing season limit summer
1867 forage, which in turn limits the



Mule deer range on Swanson Lakes Wildlife Area in Lincoln County.
Photo Howard Ferguson

1868 mule deer population growth in the Columbia Plateau MDMZ. Wild fire can have devastating
1869 impacts to shrub-steppe habitats; sagebrush removal by fire can take decades or more to recover.

1870 2. The Yakama Nation and the Nez Perce tribe have ceded areas within the Columbia Plateau
1871 MDMZ, although the vast majority of the land is private with indicia of ownership, and therefore
1872 there are few “open and unclaimed” lands. However tribal harvest of mule deer may occur
1873 where “open and unclaimed” lands exist. Neither tribe shares harvest information with the
1874 Department.



Fall in the Blue Mountains. *Photo Paul Wik*

Mule Deer Management Zone: Blue Mountains

1875 *Area Description*

1876 The Blue Mountains MDMZ, located in southeast Washington, is the third largest of the mule
1877 deer zones, covering an estimated 9,143 km² (3,530 mi²) in size (Table 5). The Blue Mountains
1878 MDMZ is comprised of the portion of the Blue Mountains that extend into Washington from
1879 Oregon, the foothills surrounding the Blue Mountains, and the breaks along the south and west
1880 side of the Snake River. The zone is bounded by the Snake River on the north, the Snake River
1881 and Idaho border to the east, a portion of the Columbia and Snake Rivers to the west, and Oregon
1882 border to the south (Figure 12). This zone includes GMUs 145 in Garfield County, 149 in Walla
1883 Walla, Columbia, and Garfield Counties, 154 and 157 in Walla Walla and Columbia Counties,
1884 162 in Columbia County, 163 and 166 in Columbia and Garfield Counties, 169 in Columbia,
1885 Garfield, and Asotin Counties, 172, 175, and 178 in Garfield and Asotin Counties, and 181 and

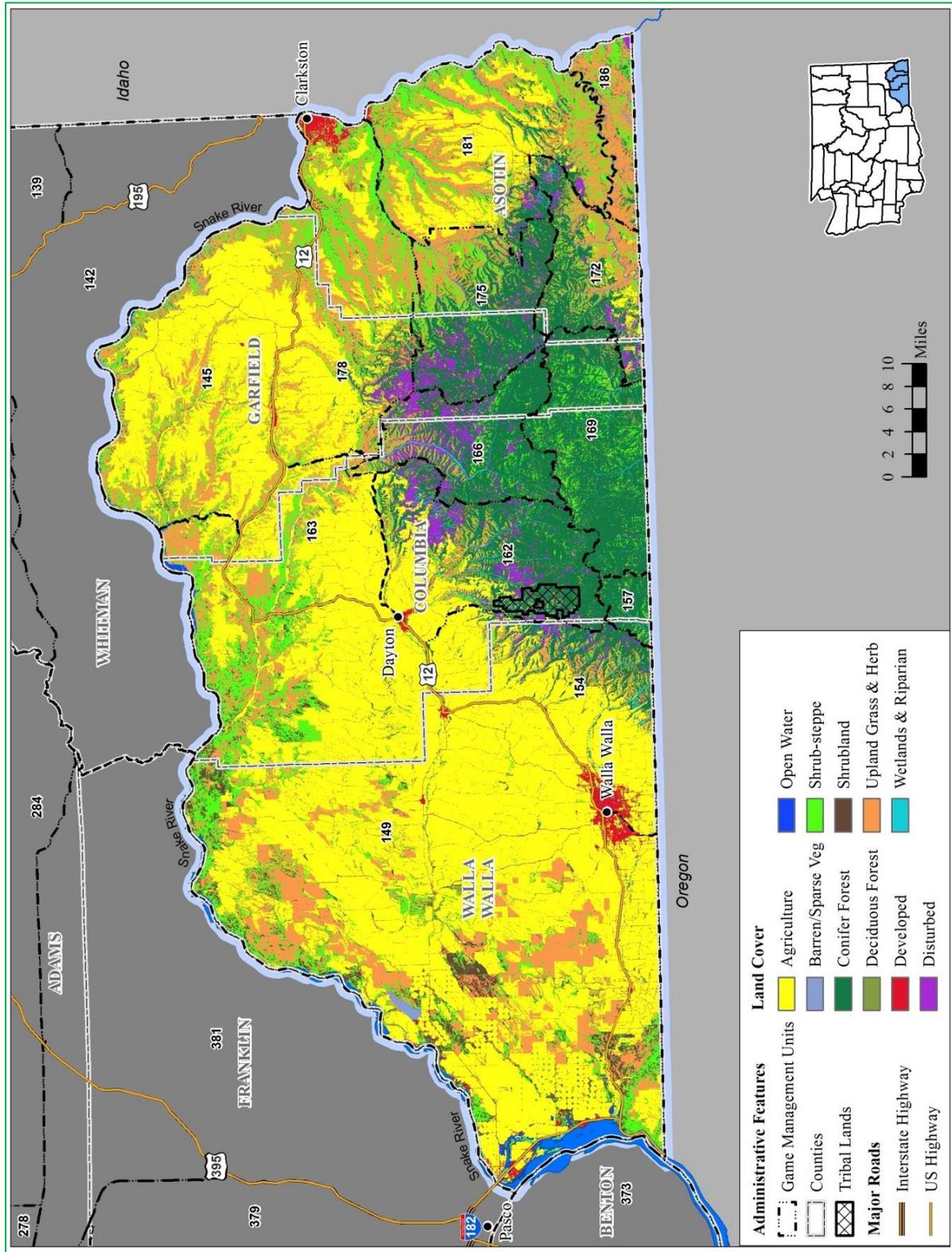


Figure 12. Location and vegetative communities of the Blue Mountains MDMZ

1887 186 in Asotin County. The Blue Mountains are part of the Blue Mountains physiographic
1888 province that extends deep into Oregon while the foothills and breaks along the Snake River are
1889 part of the Columbia Plateau (Franklin and Dyrness 1973). The Blue Mountains were formed by
1890 uplifts occurring during the late Pliocene, followed by millions of years of erosion that created
1891 the major drainages and deep, rugged canyon complexes that characterize the area. The climate
1892 in the Blue Mountains is primarily influenced by easterly marine airflows from the Pacific
1893 Ocean. Summers are usually hot and dry with winters that often dip below freezing. The annual
1894 average temperature is 10°C (50°F) with temperatures averaging 14°C (57°F) between April and
1895 November and 2°C (36°F) from December through March. Precipitation averages 41 cm (16 in)
1896 annually, with most precipitation falling as rain or snow between December and March. There is
1897 a moisture gradient across the Blue Mountains MDMZ that influences both winter snow depth
1898 and spring-summer precipitation across the mountains from west (wetter) to east (drier). The
1899 Snake River breaks create a moderating influence on moisture patterns.

1900 Within this zone, there are an estimated 4,182 km² (1,615 mi²) of agricultural land, 1,567
1901 km² (605 mi²) of upland grassland, 1,398 km² (540 mi²) of forested land, 1,083 km² (418 mi²) of
1902 shrub-steppe, 270 km² (104 mi²) of shrubland, 123 km² (47 mi²) of riparian land, and 116 km²
1903 (45 mi²) of open water among other cover types (Table 5). The vegetative communities of the
1904 Blue Mountains are a mixture of forest and bunchgrass communities. Higher elevations are
1905 characterized by dense conifer forests on the north slopes and in the canyons, whereas south
1906 slopes are open with scattered conifers and patches of brush. As elevation decreases below
1907 1,370 m (4,500 ft), open grass meadows and slopes become more prominent; as south slopes
1908 become more open, bunchgrass and low shrubs dominate the vegetative communities.

1909 Riparian zones are dominated by deciduous trees and shrubs. The following forest types
1910 are representative of the Blue Mountains: Engelmann spruce -fir forest, ponderosa pine forest,
1911 and grand fir-Douglas fir forest (Kuchler 1964). Agricultural crops and rangeland composed of
1912 native shrub-steppe, bunchgrasses and non-native cheatgrass dominate the foothills and Snake
1913 River breaks at lower elevations (Figure 12).

1914 Much (78.8%) of the zone is privately owned (Table 9). Larger tracts of publicly owned
1915 land within the Blue Mountains MDMZ are managed by the Umatilla National Forest, the Army

1916 Corp of Engineers, the Department, Washington State Department of Natural Resources,
 1917 Washington State Parks, and the Confederated Tribes of the Umatilla Indian Reservation.

Table 9. Landownership (km²) area and percentage of each in the Blue Mountains MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	1,477	16.2
Tribal	42	0.5
State	453	5.0
City/County	6	0.1
Total Public	1,936	21.2
Private	7,166	78.4
TOTAL	9,144	100.0

1918 ***Populations and Monitoring***

1919 No complete estimates of mule deer abundance exist for the entire zone, but estimates are
 1920 available for portions of the Blue Mountains MDMZ. Recent estimates of mule deer wintering
 1921 along portions of the breaks and foothills along the Snake River totaled 19,000 based upon
 1922 surveys using the Aerial Survey sightability model (Samuel et al. 1987, Unsworth et al. 1990,
 1923 Unsworth et al. 1999b). Mule deer are present throughout much of the Blue Mountains MDMZ
 1924 at varying densities depending upon locality and habitat quality. The highest densities are along
 1925 the breaks of the Snake River while the high elevation mountains contain the lowest densities
 1926 (WDFW, unpublished data).

1927 No estimates of pregnancy, fetal, or survival rates are available for mule deer herds in the
 1928 Blue Mountains MDMZ. Hunter harvests only give the estimated minimum number of bucks
 1929 killed annually. In addition to legal hunter harvest, other potential sources of mule deer
 1930 mortality include predators such as coyotes, collisions with vehicles, and poaching. Predator
 1931 species living within this zone include cougar, bobcat, black bear, gray wolf, coyote, golden
 1932 eagles, and domestic dogs. While these mortality sources influence population size, habitat
 1933 condition and availability have the greatest impact to mule deer populations, particularly here in
 1934 the Blue Mountains MDMZ where most of the population is likely to be summer range limited.

1935 Current population monitoring consists of a mix of aerial and ground surveys during late
1936 summer and fall to estimate total number, age ratios and sex ratios for the sampled units.
1937 Summer surveys are ground counts. November and December surveys are flown by helicopter
1938 to count, classify, and then statistically estimate deer in randomly selected survey units.

1939 ***Harvest Management***

1940 Total harvest of mule deer in the Blue Mountains MDMZ is the third greatest of all zones (Table
1941 3), and has shown a slightly increasing trend over recent years (Figure 13).

1942 Access is limited over much of the private land in the Blue Mountains MDMZ and
1943 reduces hunter harvest but provides refugia and likely provides for some increased buck survival.
1944 Following a notable decline after implementation of the Department’s GoHunt website in 2013,
1945 there have been recent increases in lands enrolled in different access options (e.g., Feel Free to
1946 Hunt, Hunt by Written Permission, and Register to Hunt) across the Blue Mountains MDMZ.
1947 Nevertheless, hunter expectations for access outpace our ability to provide opportunity, but
1948 hunter expectations for access outpace our ability to provide opportunity.

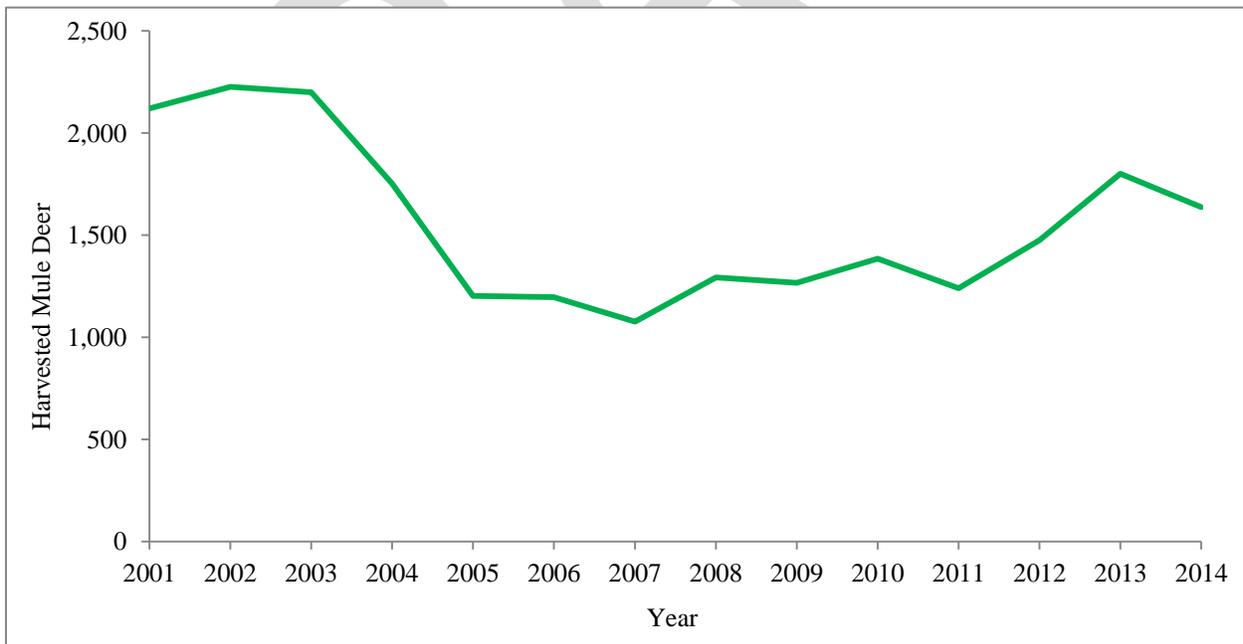


Figure 13. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the Blue Mountains MDMZ

1949 The lack of hunter access to private land also increases hunting pressure on the available
1950 public land. Current season structure and the lack of places to hunt make it difficult for the
1951 Department to reduce the hunting pressure on public lands. Intense hunting pressure and
1952 associated disturbance probably reduces the habitat effectiveness of these lands to mule deer
1953 during the fall.

1954 ***Habitat Management***

1955 Habitat is the key factor influencing mule deer populations, and limited habitat is the major
1956 impediment to increasing deer numbers and hunting opportunity within the Blue Mountains
1957 MDMZ. The Blue Mountains MDMZ has been altered by landscape changes including
1958 conversion to croplands, grazing by domestic livestock, wildfire suppression, highway or road
1959 construction, invasion of noxious weeds, extensive wind power development, and
1960 urban/suburban development. These alterations have been detrimental to mule deer habitat.

1961 Mule deer in the Blue Mountains MDMZ depend upon the shrublands, forested ridges,
1962 and steep canyons in the mountains and the shrub-steppe and bunchgrass covered Snake River
1963 breaks. These areas are very important in maintaining mule deer numbers because they provide
1964 habitats for fawning and fawn rearing, migration corridors, and escape cover. Retention,
1965 protection, and enhancement of these limited natural areas are a high priority. Riparian zones
1966 and high moisture meadows are also very limited across the Blue Mountains MDMZ. These
1967 areas are particularly important to lactating does raising fawns. During the hot, dry summers,
1968 these habitats provide lactating does the highest quality forage available unless they have access
1969 to irrigated hay or alfalfa. The riparian zones tend to shrink in size as the summer growing
1970 season progresses, particularly in the foothills and breaks, limiting availability of these habitats
1971 even further. Summer range, in particular, has the greatest influence on mule deer recruitment,
1972 likely resulting in mule deer being summer range limited in the Blue Mountains MDMZ. During
1973 the growing season of summer, lactating mule deer does require 17 to 32% greater nutritional
1974 levels compared to a non-lactating doe (Robbins 1993). A highly productive summer range is
1975 required to meet these nutritional needs.

1976 Areas containing noxious weeds in the grasslands of the foothills and canyons of the
1977 mountains and Snake River breaks country are increasing over time (P. Wik, WDFW, personal



Mule deer bucks in the foothills of the Blue Mountains MDMZ. *Photo Paul Wik*

1978 communication). Infestations of noxious weeds reduce the habitat quality for mule deer use and
1979 should be given high priority to maintain habitat effectiveness.

1980 Forest management on National Forest lands is benefiting mule deer in some areas and
1981 decreasing productivity in other areas. The Department works with the Umatilla National Forest
1982 to ensure that benefits to mule deer are considered in future timber harvest and road
1983 management. Use of controlled burns and allowing natural fires to burn helps rejuvenate
1984 vegetation growth and improve forage for mule deer.

1985 Since the mid-1990s, large tracts of marginally productive farmland across the Blue
1986 Mountains MDMZ have been enrolled into the Conservation Reserve Program (CRP). In
1987 Washington, about 600,000 ha of converted farmland were planted to perennial grasses, forbs,
1988 and shrubs; this makes up roughly 10% of the state's total agricultural lands. Most of these were
1989 planted with perennial grass cover to stabilize the soil, but occasionally native plants were
1990 included in the planting. Lands converted to CRP provide mule deer with refugia but usually
1991 offer little forage. Forage quality of CRP lands for mule deer are improved when alfalfa and
1992 other forbs are present in seed mixtures or supplemental plantings. Cost often precludes the

1993 addition of forbs into a planting. However, when forbs are provided at no cost, or if the
1994 landowner is compensated, they frequently add forbs into the planting.

1995 The most recent potential impact to mule deer in the Blue Mountains MDMZ is
1996 alternative energy development. Electricity generated by wind power currently is one of the
1997 fastest growing alternative energy sources in the region with large, numerous wind power sites
1998 already in operation between Walla Walla and Dayton, and Dayton and Pomeroy, and new
1999 development sites being planned near the Snake River breaks. Although wind power is generally
2000 considered a “green energy” source, there may well be associated impacts to mule deer and the
2001 habitat upon which they depend (Sawyer et al. 2002). Direct impacts can occur in the form of
2002 habitat loss and increased mortality because of road construction and operation. While the direct
2003 impacts to mule deer resulting from wind farm development are unknown, it is important that
2004 mule deer numbers and potential impacts be monitored (Hebblewhite 2011).

2005 The Department also manages the Blue Mountains MDMZ for elk, and many of the
2006 habitat enhancement projects designed to benefit elk will improve habitat for mule deer, however
2007 the presence of elk can create interference competition with mule deer. Mule deer also share the
2008 Blue Mountains MDMZ with white-tailed deer, although the level of competition between these
2009 two species is unknown. Mule and white-tailed deer are managed in concert in the Blue
2010 Mountains MDMZ. Harvest opportunities for both antlered and antlerless white-tailed deer often
2011 exists in the foothills surrounding the mountains and in the Snake River breaks.

2012 *Special Considerations*

2013 1. Summer range limitations resulting in potential impacts to mule deer population growth are
2014 amplified in the Blue Mountains MDMZ because of the particularly dry conditions that develop
2015 during the summer growing season, particularly on the east side of the Blue Mountains. These
2016 conditions have the potential to be exacerbated by climate change.

2017 2. The DPCA program in the Blue Mountains MDMZ has some of the highest numbers of
2018 damage tags in the state issued to farmers to control mule deer damage.

2019 Clarkston has a special season to reduce urban deer, and Pomeroy has recently been the focus of
2020 additional harvest to relieve urban deer-human conflict.

- 2021 3. Fire suppression in the Wenaha-Tucannon Wilderness and upper Mill Creek Watershed
2022 (GMU 157) have resulted in growth of climax vegetation communities and decreased productive
2023 habitat for mule deer.
- 2024 4. Loss of CRP due to reductions in Federal funding has resulted in a decrease in available
2025 habitat.
- 2026 5. Extensive wind power development has occurred in portions of the Blue Mountains MDMZ,
2027 but potential impacts to mule deer associated with wind power farms are unknown. The
2028 Department will monitor current and future research results from studies investigating potential
2029 influences to mule deer habitats and populations related to construction and operation of wind
2030 power farms.
- 2031 6. Major restoration of mule deer habitats burned by the Grizzly Bear Complex and Tucannon
2032 Fires of 2015 is required.
- 2033 7. The CTUIR and Nez Perce Tribe have ceded areas within the Blue Mountains MDMZ and the
2034 National Forest provides large areas of “open and unclaimed” land, where tribal harvest of mule
2035 deer may occur. The CTUIR contributes to our shared knowledge of mule deer harvest in the
2036 Blue Mountains MDMZ with qualitative information. The Nez Perce Tribe does not share
2037 harvest data with the Department.



The Cascade Mountains in western Okanogan County. *Photo Tom McCoy*

Mule Deer Management Zone: East Slope Cascades

2038 *Area Description*

2039 The East Slope Cascades MDMZ is located in north-central Washington and is bounded to the
2040 north by the border with British Columbia, the crest of the Cascade Mountains to the west, the
2041 Columbia and Okanogan Rivers to the east, and I-90 to the south (Figure 14). This zone covers
2042 an estimated 19,992 km² (7,719 mi²; Table 5), and lies within the east central portion of the
2043 Northern Cascades physiographic province (Franklin and Dyrness 1973) along the mountains
2044 and foothills of the east slope of the Cascade Mountains, adjacent to the Columbia River in north
2045 central Washington.

2046 Elevations range from 300 m (1,000 ft) along the Columbia River to nearly 3,300 m
2047 (10,000 ft) at the highest peaks along the Cascade Crest. The major soil types found in this

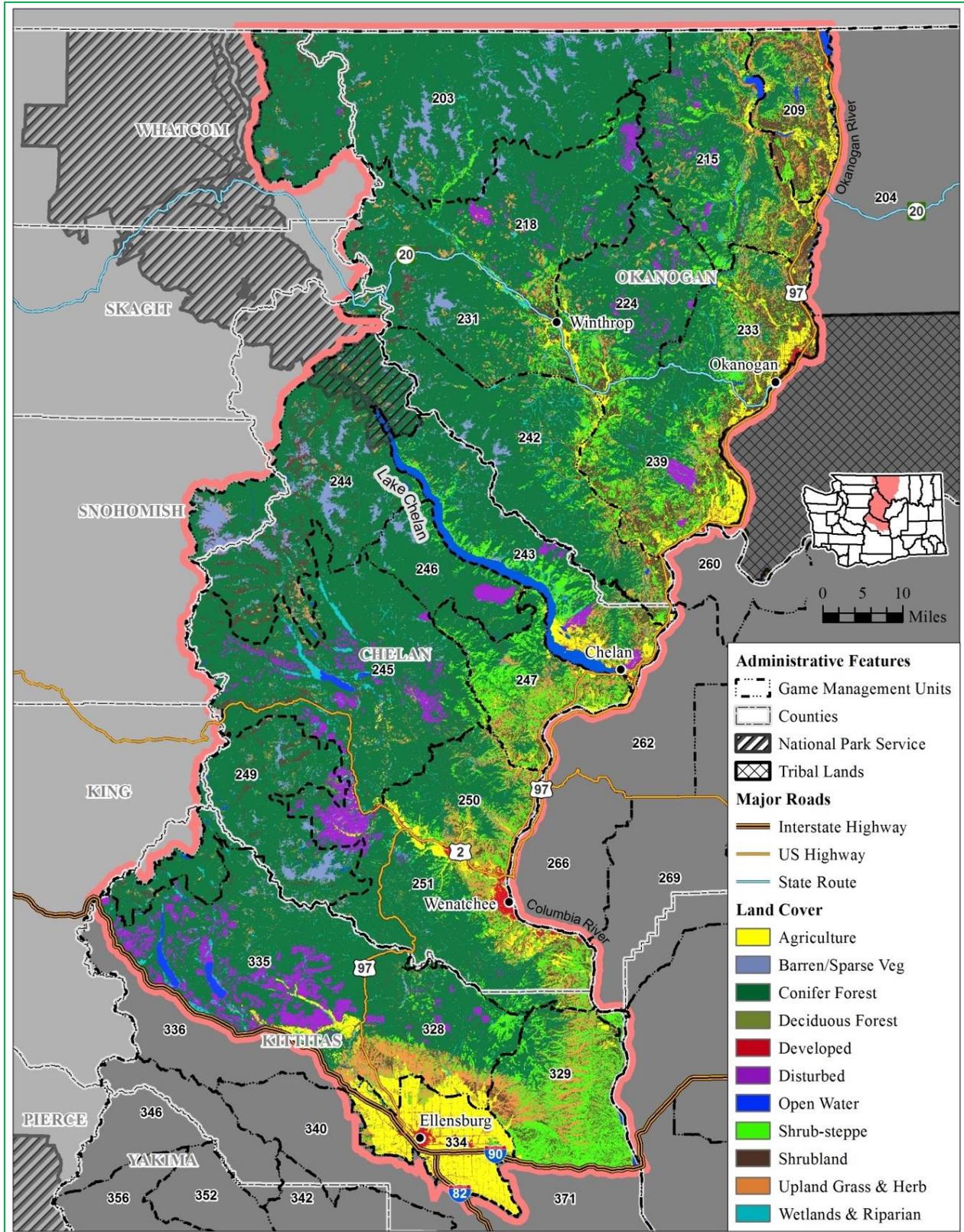
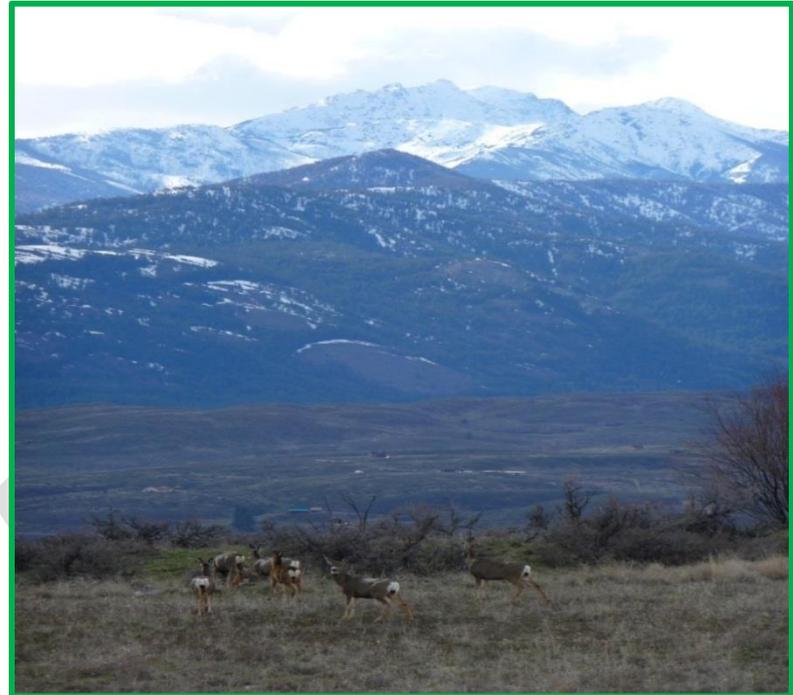


Figure 14. Location and vegetative cover of the East Slope Cascades MDMZ.

2049 portion of the east Cascades are haploxerolls, xerochrepts, and haploxeralfs (Franklin and
2050 Dyrness 1973). Climate of the region is characterized by hot, dry summers and cool winters.
2051 Most precipitation falls during winter in the form of snow.

2052 Within the East Slope
2053 Cascades MDMZ zone, there are
2054 an estimated 12,812 km² (4,947
2055 mi²) of forested land, 1,750 km²
2056 (676 mi²) of shrub-steppe, 1,338
2057 km² (517 mi²) of shrubland,
2058 1,021 km² (394 mi²) of
2059 agricultural land, 884 km² (341
2060 mi²) of upland grassland, and 386
2061 km² (149 mi²) of wetland and
2062 riparian habitat among other cover
2063 classes (Table 5). Vegetation
2064 found within the East Slope



Mule deer in the Methow Valley of the East Slope Cascades Management Zone. Photo Scott Fitkin

2065 Cascades MDMZ area varies
2066 depending upon altitude and
2067 aspect and includes shrub-steppe vegetation, shrub communities, forest communities with dense
2068 over-story cover, and alpine meadows. Shrub-steppe communities are found at lower and
2069 intermediate elevations and on the exposed, south-facing slopes. Common associations include
2070 big sage-bluebunch wheatgrass and three-tipped sage-Idaho fescue. Ponderosa pine dominates
2071 forested areas at lower to intermediate elevations (Lillybridge et al. 1995). Quaking aspen
2072 (*Populus* sp.) occur near moist areas at mid elevations. At higher elevations, the grand fir-
2073 Douglas fir forest type is present along with lodgepole pine. Ponderosa pine, Douglas fir, and
2074 grand fir are found in both open and dense stands at both intermediate and higher elevations
2075 above 1,067 m (3,500 ft). White fir (*A. concolor*), grand fir, Pacific silver fir (*A. amabilis*),
2076 subalpine fir, Engelman spruce, and lodgepole pine are common on cool, moist sites at higher
2077 elevations. Alpine meadows and barren rocky areas are found at the highest elevations.

2078 Much of the zone is owned by public agencies (Table 10), with the Wenatchee and Okanogan
 2079 National Forests, North Cascades National Park, Washington State Department of Natural
 2080 Resources Trust lands, Washington State Parks, and the Department’s Sinlahekin, Methow,
 2081 Chelan, Wells, and Colockum Wildlife Areas the major public land holdings. Private timber
 2082 companies also own large portions of forested areas within this zone. Most other lands held in
 2083 private ownership are found along the valley bottomlands.

Table 10. Landownership area (km²) and percentage of each in the East Slope Cascades MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	13,012	65.1
Tribal	0	0.0
State	2,661	13.3
City/ County	0	0.0
Total Public	15,673	78.4
Private	4,323	21.6
TOTAL	19,996	100.0

2084
 2085 ***Populations and Monitoring***
 2086 The East Slope Cascades MDMZ is home to Washington’s major migratory mule deer
 2087 populations, with the largest wintering concentrations in Okanogan County’s Methow Valley
 2088 (Zeigler 1973). Zeigler (1973) and Myers et al. (1989) have shown that the majority of mule
 2089 deer comprising these herds (80 - 90%) spend the summer raising fawns in the alpine meadows
 2090 and subalpine basins along the Cascade Crest, moving to lower elevations below 1,370 m (4,500
 2091 ft) during the late fall where they spend the winter season. Mule deer in Chelan County showed
 2092 similar movement patterns (WDFW, unpublished data).

2093 Recent aerial survey and modeling results provided an estimated 47,000 mule deer within
 2094 the East Slope Cascades MDMZ (WDFW 2013). While the largest herd, it is the second largest
 2095 zone by area. Mule deer are present throughout the East Slope Cascades MDMZ with the
 2096 highest densities observed during January through March on the low elevation traditional winter
 2097 ranges. Based upon telemetry studies of radio marked adult female mule deer in the East Slope
 2098 Cascades MDMZ (Myers et al. 1989, WDFW, unpublished data), mule deer were either resident,

2099 or exhibited movement patterns that were seasonally migratory. Migratory deer moved up to 65
2100 km (40 mi) straight-line distance between summer and winter seasonal use areas (Figure 2).

2101 Recently observed pregnancy and fetal rates in East Slope Cascades MDMZ were 0.95
2102 and 1.66 (Table 1), respectively. Mean annual survival rates observed during recent field studies
2103 of adult female mule deer from 2000 - 2007 ($n = 50$) were 0.92 within East Slope Cascades
2104 MDMZ (Figure 4). Investigations of deaths of radio marked adult female mule deer showed
2105 cougars, poaching, deer-vehicle collisions, and unidentified predators to be common sources of
2106 mortality, although the high survival rates would suggest these mortality sources are not limiting
2107 the adult female segment of the population.



Mule deer foraging in agricultural fields. *Photo Scott Fitkin*

2108 Another potential influence to mule deer numbers in the East Slope Cascades MDMZ is
2109 interference competition with elk (Stewart et al. 2002). If harvest management strategies for elk
2110 within this zone become more restrictive, there is the likelihood that elk numbers and distribution
2111 will increase. Similarly, interference competition has also been documented between mule deer
2112 and cattle when present on seasonal mule deer ranges (Stewart et al. 2002), but the effects on
2113 mule deer of cattle grazing within the East Slope Cascades MDMZ are unknown. California
2114 bighorn sheep also share the range with mule deer in the East Slope Cascades MDMZ. Bighorn

2115 sheep from the Quilomene,
2116 Swakane, Chelan Butte and
2117 Manson herds occupy mule
2118 deer winter range along the
2119 Columbia River from Vantage
2120 to Okanogan County and
2121 along the north shore of Lake
2122 Chelan. Current estimates of
2123 herd size for any of these
2124 individual bighorn populations
2125 is between 100 and 200 sheep,
2126 and competition between deer
2127 and sheep is limited.



Mule deer on winter range in western Okanogan County. *Photo Scott Fitkin*

2128 Current population monitoring consists of late fall and early spring surveys to estimate
2129 age and sex ratios. Surveys conducted during November and December are flown by helicopter
2130 to count, classify, and estimate total deer in random sampling units. At the south end of the East
2131 Slope Cascades MDMZ, in Yakima and Kittitas counties, December ground surveys are done to
2132 estimate fawn:buck:doe ratios. Spring ground based surveys are conducted during March and
2133 April to estimate adult: fawn ratios and over-winter survival. In Yakima and Kittitas counties,
2134 aerial spring green-up surveys are also flown to estimate population.

2135 ***Harvest Management***

2136 Mule deer harvest (Figure 15) in portions of the East Slope Cascades MDMZ is greatly
2137 influenced by weather conditions during the hunting season. Weather conditions during fall and
2138 early winter for the past 6 years have been average to below average in severity. Conservative
2139 harvest of antlerless mule deer is generally designed to maintain population stability or provide
2140 recreational opportunity. It is also used at times to limit herd growth, or reduce deer numbers in
2141 damage areas, or for responses to dramatic changes in carrying capacity such as those associated
2142 with the Carlton Complex fire.

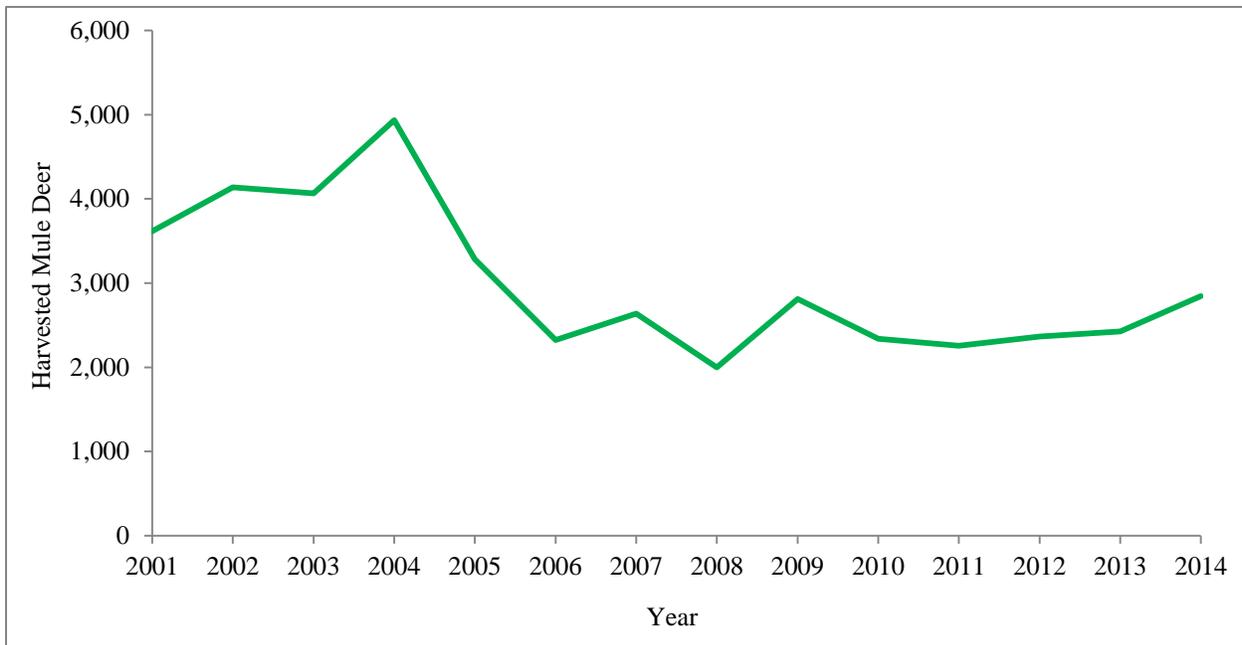


Figure 15. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the East Slope Cascades MDMZ.

2143 ***Habitat Management***

2144 Habitat quality has a great effect on potential mule deer abundance and recruitment. Mule deer
 2145 habitat within the East Slope Cascades MDMZ can be divided into areas based upon seasonal
 2146 use. Most (80 - 90%) of the mule deer within the East Slope Cascades MDMZ spend the
 2147 summer season in lush, high mountain meadows and subalpine basins (Zeigler 1973, Myers et al.
 2148 1989). These productive, high mountain habitats make the East Slope Cascades MDMZ
 2149 extremely important to mule deer. These optimal habitat conditions provide nutritious forage for
 2150 lactating does and contribute to high fawn survival and recruitment. These high elevation
 2151 summer ranges are vast (Figure 2) and managed by the Okanogan-Wenatchee National Forest
 2152 and the Washington State Department of Natural Resources; therefore, summer habitat
 2153 improvement in the East Slope Cascades MDMZ is lower in priority than elsewhere. These
 2154 habitats are not limited, face little threat of alteration, and are at present self-sustaining. Spring
 2155 and fall ranges are very important because they contain the corridors used by migrating mule
 2156 deer moving between summer and winter ranges (Figure 2). Also, spring ranges offer the first
 2157 opportunity for mule deer to reverse the energy deficit they have been experiencing all winter.
 2158 Fall ranges have added importance because they provide forage needed by does to improve body
 2159 condition after a summer of lactation and fawn rearing before entering the breeding season and
 2160 stress of the winter. On winter ranges, mule deer move to a small portion of their annual range



Mule deer doe and fawns in the Methow Valley. *Photo Scott Fitkin*

2161 to find forage and thermal cover. During times of nutritional stress, they are vulnerable to
2162 disturbance. Sawyer et al. (2006) found that because mule deer are geographically restricted
2163 during the winter season, the quality of the winter range can affect deer survival and recruitment.
2164 For these reasons within the East Slope Cascades MDMZ, the greatest gains will come by
2165 focusing habitat improvement and acquisition projects on spring, fall, and winter use areas, and
2166 reducing disturbance to wintering mule deer.

2167 Many of the habitat improvement projects specifically designed to enhance mule deer
2168 habitats have been ongoing within the East Slope Cascades MDMZ. Projects on Department
2169 lands have involved prescribed burning, forest thinning, noxious weed control, and planting of
2170 native shrubs to improve winter ranges. Habitat improvement projects conducted on national
2171 forest lands include forest thinning and other timber harvest, prescribed burning, planting
2172 bitterbrush and other native shrubs, and fence removal. Much of the mid-elevation forests used
2173 by mule deer during the spring and fall are comprised of closed-canopy, over-stocked stands of
2174 mixed conifer species with little understory vegetation. Timber management treatments such as
2175 thinning or burning would open the canopy, promote serial stage vegetation communities, and
2176 improve these timber stands for mule deer.

2177 The WSDOT, in partnership with NGOs and other agencies, are working to install
2178 wildlife crossing structures in this zone. The sites with the highest priority are SR 20 at the base
2179 of the Loop Highway near Beaver Creek, and the segment between Winthrop and Mazama, and
2180 SR 97 north of Omak to reduce the level of deer-vehicle collisions; these areas have been the site
2181 of thousands of deer-vehicle collisions over the last 25 years. To provide adequate public safety,
2182 it is imperative that these activities continue and expand in the future. In addition, this will help
2183 to ensure the well-being of these important mule deer herds.

2184 ***Human-Mule Deer Conflict***

2185 Wherever mule deer occur within agricultural lands in eastern Washington, deer -landowner
2186 conflict can occur. The Department has the primary role in mitigating agricultural damage
2187 caused by mule deer, and the creation of DPCAs is one approach showing great promise. The
2188 Department has also taken measures to reduce agriculture damage within the East Slope MDMZ
2189 by creating four deer areas where hunters play a role in reducing damage. A number of second



The Methow Wildlife Area, an important winter range, near Winthrop. *Photo Tom McCoy*

2190 deer permits are issued each year through the Special Deer Permit drawing process based on the
2191 amount of damage within each deer area. Hunters are restricted to harvesting an antlerless deer
2192 on private lands. Recently, an increasing number of mule deer are residing in urban or suburban
2193 communities in eastern Washington. While not agricultural damage in many cases, the
2194 Department takes the issues created by these deer seriously, and attempts to assist landowners
2195 with remedies. Municipalities currently supporting mule deer numbers beyond the tolerance of
2196 many local landowners and creating potential public safety issues include Conconully,
2197 Okanogan, Twisp, and Winthrop.



Mule deer buck in the Sinlahekin Valley. *Photo Justin Haug*

2198 ***Poaching Abatement***

2199 It appears that illegal harvest of adult female mule deer is low. Since interest in mule deer bucks
2200 is high, many hunters have expressed concerns about the level of illegal harvests of adult male
2201 mule deer. Large mule deer antlers are highly valued, and dealers pay large sums of money to
2202 obtain sets of trophy quality antlers. Unfortunately, commercialization of limited resources like
2203 large-antlered mule deer bucks leads to an increase in illegal harvests to satisfy those markets,
2204 and can affect populations. While poaching has less of an effect on mule deer than habitat loss,
2205 the Department still gives enforcement of regulations a high priority.

2206 *Special Considerations*

- 2207 1. Loss of the integrity of continuous migration corridors
- 2208 2. Major restoration of mule deer habitats burned by the Carlton Complex Fire in 2014 is
- 2209 required, along with the Chelan Complex, Okanogan Complex, and Wolverine Fires of 2015.
- 2210 3. Continued development and fragmentation of low-elevation habitats
- 2211 4. Increasing use and distribution of off-road vehicles along with increasing disturbance on
- 2212 winter ranges while mule deer are concentrated
- 2213 5. Increasing prevalence of invasive weeds on traditional winter ranges, in combination with
- 2214 increasing fire return intervals, are resulting in a reduction of shrub vegetation communities
- 2215 6. Aging forests that provide little forage habitat for mule deer
- 2216 7. The Yakama Nation and the Muckleshoot Indian Tribe assert traditional hunting on GMUs
- 2217 east of the Cascade crest including part of the East Slope Cascades MDMZ. The National Forest
- 2218 provides large areas of “open and unclaimed” land, where tribal harvest of mule deer may occur.
- 2219 Neither tribe shares harvest information for this MDMZ with the Department.



Summer mule deer range in the Paysaten Wilderness. *Photo Scott Fitkin*



The Naches River Valley. *Photo Northwest Sportsmen Magazine*

Mule Deer Management Zone: Naches

2220 *Area Description*

2221 The Naches MDMZ is sixth among mule deer management zones in size and covers an estimated
2222 area of 5,285 km² (2041 mi²; Table 5). The Naches MDMZ is located in central Washington and
2223 is bounded on the north by I-90, the crest of the Cascade Mountains to the west, I-82 and the
2224 U.S. Army's Yakima Training Center to the east, and the Yakama Reservation to the south
2225 (Figure 16). In Kittitas County, it includes all of GMU 336. In Yakima County, it includes all of
2226 GMUs 352, 356, 360, 364, and 368. GMUs 340, 342, and 346 are shared between the two
2227 counties. The zone lies within the northern portion of the Southern Washington Cascades
2228 physiographic province and also includes the extreme western edge of the Columbia Basin
2229 physiographic province (Franklin and Dyrness 1973). Elevations range from 320m (1,050 ft)
2230 along the Yakima River to nearly 3,300 m (10,000 ft) at the highest peaks along the Cascade
2231 Crest. Climate of the region is characterized by hot, dry summers and cool winters. Most
2232 precipitation falls during winter, in the form of snow at higher elevations with little snow
2233 accumulating at lower elevations.

2234 Within the Naches MDMZ, there are an estimated 3,230 km² (1,247 mi²) of forested
2235 habitats, 561 km² (217 mi²) of shrub-steppe, 382 km² (148 mi²) of agricultural lands, 319 km²

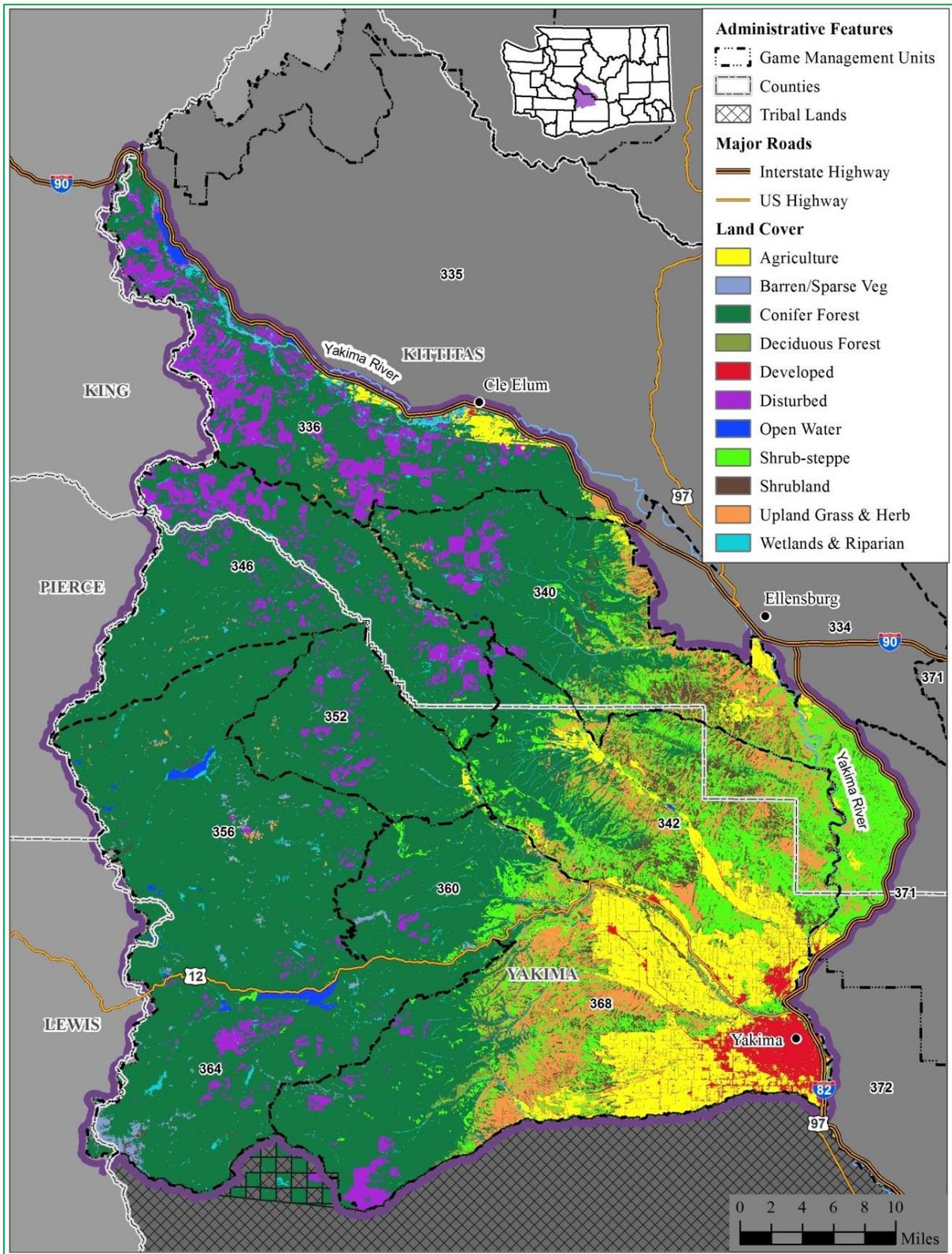


Figure 16. Location and vegetative cover of the Naches MDMZ.

2237 (123 mi²) of upland grasslands, 211 km² (81 mi²) of shrubland, and 79 km² (31 mi²) of wetlands
 2238 and riparian among other cover classes (Table 5). Vegetation found within the Naches MDMZ
 2239 area varies with altitude and aspect, and includes shrub-steppe vegetation, shrub communities,
 2240 forest communities with dense over-story cover, and alpine meadows. Shrub-steppe
 2241 communities are found at lower and intermediate elevations and on the exposed, south-facing
 2242 slopes. Common associations include big sage-bluebunch wheatgrass. Ponderosa pine
 2243 dominates forested areas at lower to intermediate elevations (Lillybridge et al. 1995). At higher
 2244 elevations, the grand fir-Douglas fir forest type is present along with lodge pole pine. Grand fir,
 2245 Pacific silver fir, subalpine fir, and lodge pole pine are common on cool, moist sites at higher
 2246 elevations, about 1,067 m (3,500 ft). Alpine meadows and barren rocky areas are found at the
 2247 highest elevations.

2248 Much (72.5%) of the zone is owned by public agencies (Table 11) with the Wenatchee
 2249 and Okanogan National Forests, Washington State Department of Natural Resources Trust lands,
 2250 Washington State Parks lands, and the Department's Oak Creek, Wenas, and L. T. Murray
 2251 Wildlife Areas the major land holdings. Most other lands held in private ownership are found
 2252 along the foothills and valley bottomlands.

Table 11. Landownership area (km²) and percentage of each in the Naches MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	2,554	48.3
Tribal	0	0.0
State	1,402	26.5
City/ County	2.0	0.0
Total Public	3,959	74.9
Private	1,327	25.1
TOTAL	5,286	100.0

2253 ***Populations and Monitoring***

2254 Mule deer in the Naches MDMZ represent a mix of migratory and resident populations.

2255 Migratory mule deer spend the summer raising fawns in the alpine meadows and subalpine

2256 basins along the Cascade Crest and higher elevations, moving to lower elevations during the late
2257 fall to spend the winter season.

2258 Since 2011, aerial survey and modeling results provided a spring population estimate of
2259 5,400 mule deer within the Naches MDMZ (WDFW 2013). Mule deer abundance in this zone is
2260 one of the lowest, although it is also one of the smaller zones. Mule deer are present throughout
2261 the Naches MDMZ with the highest densities observed during January through March and April
2262 on the low elevation traditional winter ranges.

2263 On-going telemetry studies are ongoing to provide managers with survival and movement
2264 information; annual survival rates of 77% for adult female mule deer have been observed after
2265 two years of field study (D. Vales, unpublished data). Predation by cougars is the most common
2266 cause of death of radio marked deer. Since 2004, deer in this zone have been increasingly
2267 stricken with deer hair-loss syndrome, a condition caused by an exotic louse. The mule deer
2268 population declined as a result (Bernatowicz et al. 2011), but has started to rebound. The
2269 common predator species within this MDMZ include cougar, coyotes, black bear, and bobcat.

2270 Mule deer in the Naches MDMZ may also be influenced by interference competition with
2271 elk (Stewart et al. 2002). When elk and mule deer ranges over-lap, mule deer tend to leave the



Mule deer in the Naches MDMZ. *Photo Jeff Bernatowicz*

2272 area (Johnson et al. 2000), with a potential net decrease in available mule deer range the result.
2273 Similar responses by mule deer have been observed when cattle are present on seasonal mule
2274 deer ranges (Stewart et al. 2002), but the range of effects of cattle grazing within the Naches
2275 MDMZ on mule deer are unknown. Bighorn sheep also share the range with mule deer in the
2276 Naches MDMZ, but their distribution is restricted, and any potential influences of competition
2277 between deer and sheep are likely limited as well.

2278 Current population monitoring consists of late fall and early spring surveys to estimate
2279 abundance and age and sex ratios. Ground surveys are conducted during November and
2280 December to estimate age and sex ratios. Spring surveys are flown to count and classify deer in
2281 randomly selected survey units during March and April, and estimate over-winter survival.

2282 ***Harvest Management***

2283 Mule deer harvests of bucks in the Naches MDMZ have shown decreasing trends in recent years
2284 (Figure 17) while hunter success rates have remained relatively constant (See Appendix A).

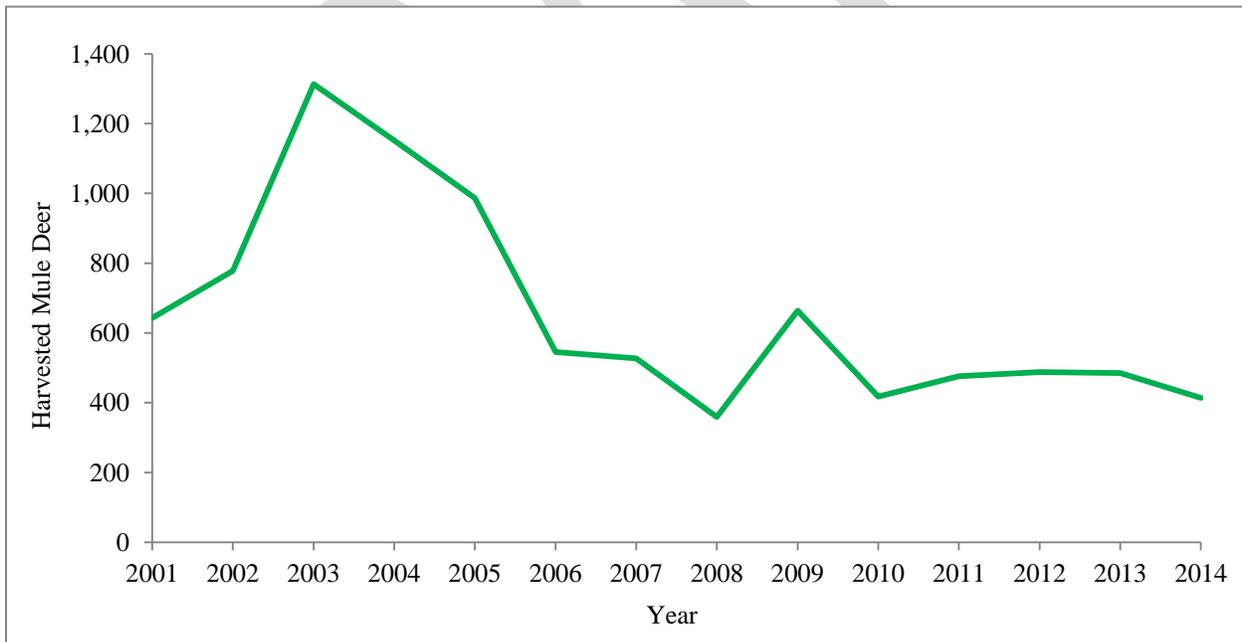


Figure 17. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the Naches MDMZ.

2285 ***Habitat Management***

2286 Habitat quality has the greatest effect on potential mule deer abundance and recruitment. Mule
2287 deer habitat within the Naches MDMZ can be divided into major ranges based upon seasonal
2288 use. A portion of the mule deer population within the Naches MDMZ spends the summer season
2289 in lush, high mountain meadows and subalpine basins. These high mountain habitats are highly
2290 productive due to the nutritious forage available for lactating does that contribute to high fawn
2291 survival and recruitment. These high elevation summer ranges are relatively abundant and in
2292 public ownership. Summer habitat improvement in the Naches MDMZ should be lower in
2293 priority since these habitats are not limited, but these ranges could provide improved habitat for
2294 deer through regular treatments of thinning and burning. Spring and fall ranges are very
2295 important because these ranges contain the corridors used by migrating mule deer moving
2296 between summer and winter ranges. Spring ranges offer the first opportunity for mule deer to
2297 reverse the energy deficit the deer have been experiencing all winter. Fall ranges are of added
2298 importance. These ranges can provide forage needed by adult female mule deer to improve body
2299 condition following a long period of lactation and fawn rearing, before going into the breeding
2300 season and scarcity of the winter season. Winter ranges provide mule deer with forage and
2301 thermal cover during a time of nutritional stress when deer are limited to a relatively small
2302 portion of their annual range. Because mule deer are forced onto a restricted geographic area
2303 during the winter season, the quality of the winter range has the potential to affect deer survival
2304 and recruitment (Sawyer et al. 2006). For these reasons, habitat improvement and acquisition
2305 projects within the Naches MDMZ should focus on improving and preserving spring, fall, and
2306 winter use areas. Browse planting and regeneration should be encouraged on winter use areas.
2307 Strictly regulating access to Department lands and other important use areas, even during hunting
2308 season, would improve habitat quality, deer use, and reduce disturbance associated with human
2309 activities.

2310 A number of habitat improvement projects specifically designed to enhance mule deer
2311 habitats have been ongoing within the Naches MDMZ. Projects on Department lands have
2312 involved prescribed burning, forest thinning, noxious weed control, and planting of native shrubs
2313 to improve winter ranges. Habitat improvement projects conducted on national forest lands
2314 include forest thinning and other timber harvest, and prescribed burning.

2315 ***Human-Mule Deer Conflict***

2316 Wherever mule deer occur within agricultural lands in eastern Washington, deer-landowner
2317 conflict can occur. The Department has the primary role in mitigating agricultural damage
2318 caused by mule deer, and the creation of DPCAs is one approach showing great promise.



High elevation summer range in the Naches Management Zone. Photo WDFW

2319 Recently, an increasing number of mule deer are residing in urban or suburban communities in
2320 eastern Washington. While not agricultural damage in many cases, the Department takes the
2321 issues created by these deer seriously, and attempts to assist landowners with remedies. Mule
2322 deer numbers are beyond the tolerance of some local landowners and are creating potential
2323 public safety issues in the river bottom area west and north of Ellensburg.

2324 ***Poaching Abatement***

2325 It appears that the illegal harvest of adult female mule deer is very low, although good
2326 information is lacking. Since interest in mule deer bucks is high, many hunters have expressed
2327 concerns about the level of illegal harvests of adult male mule deer. While poaching has less of
2328 an effect on mule deer than habitat loss, the Department still expects compliance with regulations
2329 and focuses enforcement to toward violators

2330 *Special Considerations*

- 2331 1. Landscape level changes in vegetative cover and the potential effects to mule deer
- 2332 2. Continued development and fragmentation of low-elevation habitats
- 2333 3. Increasing use and distribution of off-road vehicles
- 2334 4. Old age forest in winter/spring ranges
- 2335 5. The Yakama Nation and the Muckleshoot Indian Tribe assert traditional hunting on GMUs
- 2336 east of the Cascade crest including part of the Naches MDMZ. The National Forest provides
- 2337 large areas of “open and unclaimed” land, where tribal harvest of mule deer may occur. Neither
- 2338 tribe shares harvest information with the Department for this MDMZ.

DRAFT



The Klickitat River Canyon on the Klickitat Wildlife Area. *Photo Sue Van Leuven*

Mule Deer Management Zone: East Columbia Gorge

2339 *Area Description*

2340 The East Columbia Gorge MDMZ is smallest of the seven mule deer management zones in size,
2341 covering an estimated 4,547 km² (1,756 mi²; Table 5). The East Columbia Gorge MDMZ is
2342 located in south-central Washington and is bounded to the north by the northern border of the
2343 Yakama Indian Reservation, the Klickitat River to the west, GMU 373 to the east, and the
2344 Columbia River to the south (Figure 18). The East Columbia Gorge MDMZ includes GMUs 382
2345 in Klickitat and Yakima Counties and 388 in Klickitat County. The zone lies within the northern
2346 portion of the Southern Washington Cascades physiographic province and also includes the
2347 extreme western edge of the Columbia Basin physiographic province (Franklin and Dyrness
2348 1973). Elevations range from 190 m (623 ft) along the Columbia River to nearly 1,782 m (5,845

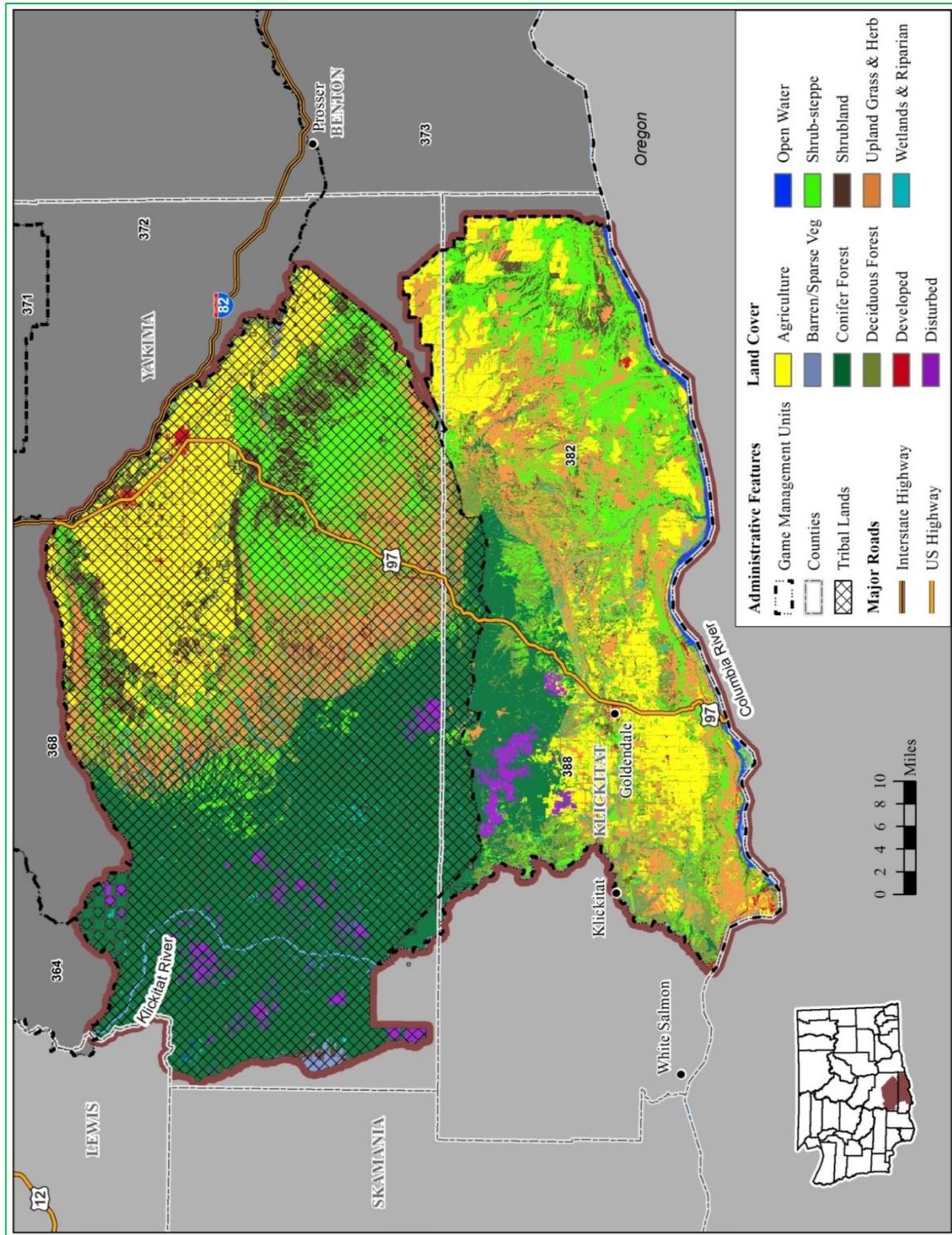


Figure 18. Location and vegetative cover classes of the East Columbia Gorge MDMZ.

2350 ft). Climate of the region is characterized by hot, dry summers and cool winters. Most
 2351 precipitation falls during winter in the form of both rain and snow.

2352 Within the East Columbia Gorge MDMZ, there are an estimated 1,544 km² (596 mi²) of
 2353 forested land, 931 km² (359 mi²) of shrub-steppe, 744 km² (287 mi²) of agricultural land, 700
 2354 km² (270 mi²) of upland grassland, 200 km² (77 mi²) of shrubland, and 80 km² (31 mi²) of
 2355 riparian wetland among other cover classes (Table 5). Vegetation found within the East
 2356 Columbia Gorge MDMZ varies depending upon altitude and aspect, and includes shrub-steppe
 2357 vegetation, shrub communities, forest communities with dense over-story cover, and alpine
 2358 meadows. Shrub-steppe communities are found at lower and intermediate elevations and on the
 2359 exposed, south-facing slopes. A unique feature of the region is the presence of the largest
 2360 remaining oak (*Quercus* sp.) forests in Washington. Ponderosa pine dominates the forested areas
 2361 at lower to intermediate elevations (Lillybridge et al. 1995). Higher in elevation, the grand fir-
 2362 Douglas fir forest type is present along with lodge pole pine 1,067 m (3,500 ft). Grand fir,
 2363 Pacific silver fir, subalpine fir, and lodge pole pine are common on cool, moist sites at higher
 2364 elevations.

2365 Much of the zone is privately owned (Table 12). Public lands in the East Columbia
 2366 Gorge MDMZ include the USFS- Columbia River Gorge National Scenic Area, Washington
 2367 State Department of Natural Resources Trust lands, the Department’s Klickitat Wildlife Area
 2368 and BLM. Private timber companies also own portions of forested areas within this zone.

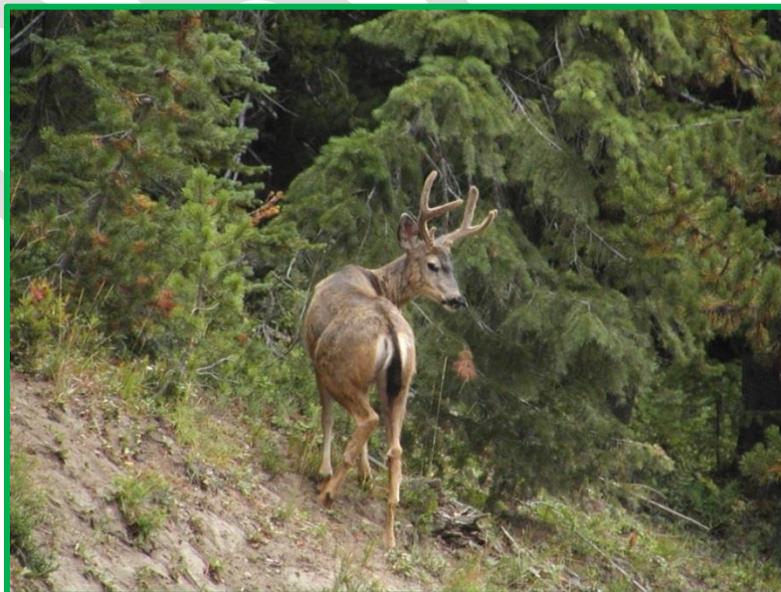
Table 12. Landownership area (km²) and percentage of each in the East Columbia Gorge MDMZ, 2015.

Landowner/ Manager	Area	Percent
Federal	105	1.2
Tribal	5,104	60.0
State	247	2.9
City/ County	0	0.0
Total Public	352	4.1
Private	3,053	35.9
TOTAL	8,509	100.0

2369 ***Populations and Monitoring***

2370 Mule deer in East Columbia Gorge MDMZ represent a mix of migratory and resident
2371 populations. Migratory mule deer spend the summer raising fawns in the alpine meadows and
2372 subalpine basins along the Cascade Crest and higher elevations of the Simcoe Mountains,
2373 moving to lower elevations during the late fall to spend the winter season (McCorquodale 1996).
2374 Mule deer are present throughout the East Columbia Gorge MDMZ with the highest densities
2375 observed during January through March and April on the low elevation winter ranges.
2376 McCorquodale (1996) observed densities 30 – 78 deer/ km² wintering in the Klickitat Basin.

2377 There are no current data on annual survival rates of mule deer in East Columbia Gorge MDMZ,
2378 however McCorquodale (1996) reported results from telemetry studies here during the early
2379 1990s with estimated survival rates for adult females and males at 0.82 and 0.50, respectively.
2380 Hunting mortality and poaching were major causes of death in marked deer using the Klickitat
2381 Basin (McCorquodale 1996). In addition to legal hunting, common mortality sources include
2382 disease, predation, and deer-vehicle collisions. The mule deer population in the East Columbia
2383 Gorge MDMZ has declined in recent years, which is reflected in the declining harvest trends
2384 (WDFW 2013). Lice infestations and hair loss syndrome has been documented in mule deer
2385 (Bernatowicz et al. 2011) and likely contribute to the decline in mule deer numbers. Common



A mule deer buck on summer range in the East Columbia Gorge MDMZ. Photo Scott McCorquodale

2386 predator species include cougar, bobcat, black bear, and coyote. Current population monitoring
2387 consists of summer, late fall, and early spring surveys to estimate age and sex ratios. Ground
2388 surveys are conducted during August and March to estimate pre hunt buck-doe and doe-fawn
2389 ratios and adult-fawn ratios, respectively. Late fall surveys are flown by helicopter to count and
2390 classify deer in appropriate habitat within GMUs 388 and 382 during December.

2391 ***Harvest Management***

2392 Harvests of mule deer bucks in the East Columbia Gorge MDMZ has shown decreasing trends in
2393 recent years (Figure 19) while hunter success rates have remained relatively constant (See
2394 Appendix A). Mule deer buck harvests during the general season within most GMUs in this
2395 zone have been managed for a minimum post-season ratio of >15 buck: 100 does.

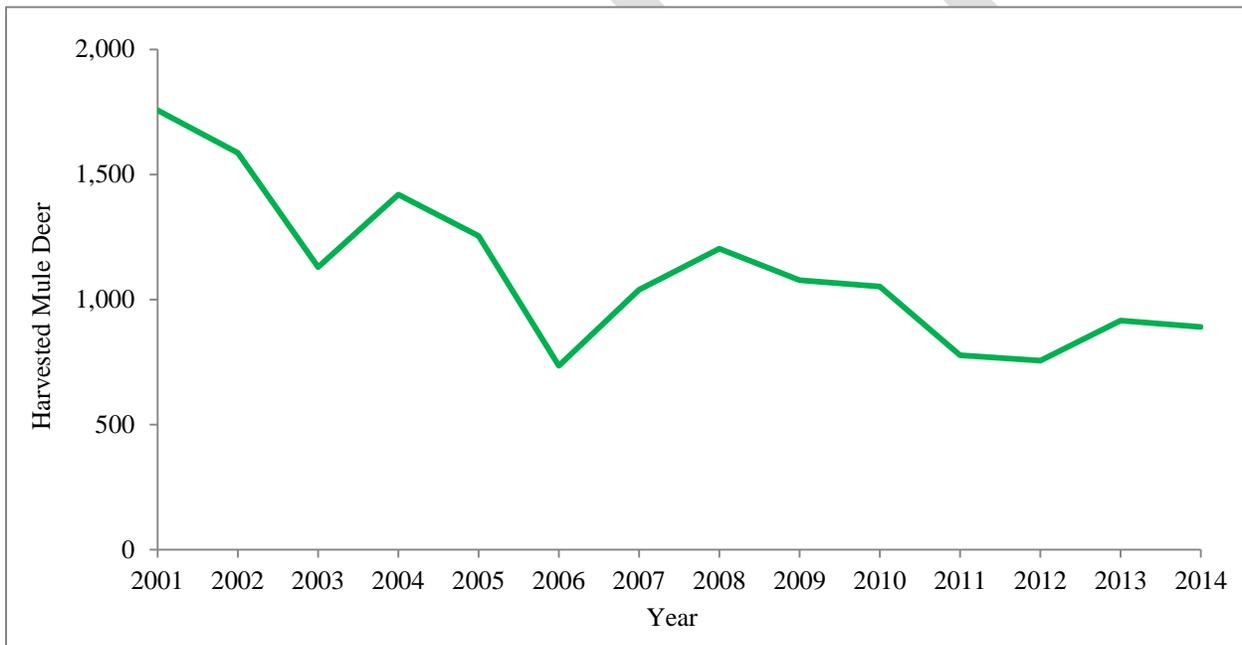


Figure 19. Estimates of annual harvest for mule deer (antlered and antlerless) during the general season in the East Columbia Gorge MDMZ.

2396 ***Habitat Management***

2397 Habitat quality has the greatest effect on mule deer abundance and recruitment. Mule deer
2398 habitat within the East Columbia Gorge MDMZ can be divided into major ranges based upon
2399 seasonal use. Summer habitat improvement in the East Columbia Gorge MDMZ should be
2400 lower in priority since these habitats are not limited, but these ranges could provide improved
2401 habitat for deer through regular treatments of thinning and burning. Spring and fall ranges are



Lupine covered meadow on the Klickitat Wildlife Area. *Photo David Anderson*

2402 very important because these ranges contain the corridors used by migrating mule deer moving
2403 between summer and winter ranges. Spring ranges offer the first opportunity for mule deer to
2404 reverse the energy deficit the deer have been experiencing all winter. Fall ranges are of added
2405 importance. These ranges can provide forage needed by adult female mule deer to improve body
2406 condition following a long period of lactation and fawn rearing, before going into the breeding
2407 season and scarcity of the winter season. Winter ranges provide mule deer with forage and
2408 thermal cover during a time of nutritional stress when deer are limited to a relatively small
2409 portion of their annual range. Because mule deer are forced onto a restricted geographic area
2410 during the winter season, the quality of the winter range has the potential to affect deer survival
2411 and recruitment (Sawyer et al. 2006). For these reasons, habitat improvement and acquisition
2412 projects within the East Columbia Gorge MDMZ should focus on improving and/or preserving
2413 spring, fall, and winter use areas. Browse planting and regeneration should be encouraged on
2414 winter use areas. Strictly regulating access to Department lands during critical times would
2415 improve habitat quality, deer use, and reduce disturbance associated with human activities.

2416 A number of habitat improvement projects specifically designed to enhance mule deer
2417 habitats have been ongoing within the East Columbia Gorge MDMZ. Projects on Department
2418 lands have involved prescribed burning, forest thinning, noxious weed control, and planting of
2419 native shrubs to improve winter ranges. Habitat improvement projects conducted on national
2420 forest lands include forest thinning and other timber harvest, and prescribed burning.

2421 Future acquisition or conservation easements to protect important mule deer range
2422 include winter use areas in the Rock Creek drainage in eastern Klickitat County as well as
2423 forestlands in the Simcoe Mountains. The Department often enters into cooperative habitat
2424 management with landowners to facilitate improved habitat conditions and maintain and/or
2425 increase hunting access. There are opportunities to enhance deer habitat through management
2426 agreements with Washington State Department of Natural Resources on the Dalles Mountain
2427 Natural Area Preserve, Washington State Parks on the Columbia Hills State Park, and Bureau of
2428 Land Management lands in the Rock Creek drainage.

2429 ***Human-Mule Deer Conflict***

2430 Wherever mule deer occur within agricultural lands in eastern Washington, deer /landowner
2431 conflict can occur. The Department has the primary role in mitigating agricultural damage
2432 caused by mule deer, and the creation of DPCAs is one approach showing great promise.
2433 Recently, an increasing number of mule deer are residing in urban or suburban communities in
2434 eastern Washington. While not agricultural damage in many cases, the Department takes the
2435 issues created by these deer seriously, and attempts to assist landowners with remedies.
2436 Goldendale is the only municipality currently supporting mule deer numbers beyond the
2437 tolerance of local landowners and are creating potential public safety issues.

2438 The East Columbia Gorge MDMZ has experienced extensive alternative energy
2439 development in recent years. Electricity generated by wind power currently is one of the fastest
2440 growing alternative energy sources in the region with large wind power sites already in operation
2441 along the Columbia River breaks. Although wind power is generally considered a “green
2442 energy” source, there may well be associated impacts to mule deer and the habitat upon which
2443 they depend (Sawyer et al 2002). Direct impacts can occur in the form of habitat loss and
2444 increased mortality because of road construction and operation. While the direct impacts to mule
2445 deer resulting from wind farm development are unknown, it is important that mule deer numbers
2446 and potential impacts be monitored (Hebblewhite 2011).



The Klickitat Wildlife Area. Photo Sue Van Lueven

2447 ***Special Considerations***

- 2448 1. Approximately 2% of the deer observed during the March 2014 Klickitat deer survey had
2449 noticeable signs of the hair-loss syndrome.
- 2450 2. Vineyard development in mule deer winter range in Klickitat County has been increasing.
2451 The Department and the Columbia River Gorge National Scenic Area are currently working on a
2452 plan to address land conversion for vineyard development and its accumulative impacts on mule
2453 deer. Included in this is consideration of the impacts of exclusionary fencing on mule deer
2454 movement patterns.
- 2455 3. Extensive wind power development has occurred in portions of the East Columbia Gorge
2456 MDMZ, but potential impacts to mule deer associated with wind power farms are unknown. The
2457 Department will monitor current and future research results from studies investigating potential
2458 influences to mule deer habitats and populations related to construction and operation of wind
2459 power farms.
- 2460 4. Feral horses inhabit the northern portion of the East Columbia Gorge MDMZ on the Yakama
2461 Reservation; as the population of feral horses has increased over time, dispersing horses have
2462 expanded their range to the south, off reservation. Increasing densities of feral horses could

2463 potentially result in competition with mule deer for forage and space, but the level of competition
2464 is unknown. The Department will monitor for any deleterious effects to mule deer associated
2465 with the presence of feral horses on mule deer ranges.

2466 5. The Yakama Nation asserts traditional hunting on GMUs east of the Cascade crest including
2467 part of the East Columbia Gorge MDMZ. A small proportion of “open and unclaimed” public
2468 lands exist in the MDMZ where tribal harvest of mule deer may occur. The Yakama Nation does
2469 not share harvest information with the Department.

2470

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2807 **Appendix A: Hunter Success Rates**

2808 The following are hunter success rates by GMU for mule deer (antlered and antlerless) during
 2809 the general season for modern firearms. GMUs listed are those in which the majority of reported
 2810 deer harvest was mule deer.

Table 1. Hunter success rates by GMU for mule deer harvested during the general modern firearm season in the Blue Mountains Mule Deer Management Zone from 2001 – 2014.

GMU	2001	2002	2003	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
169	0.11	0.16	0.16	0.20	0.20	0.12	0.14	0.14	0.09	0.08	0.16	0.16	0.15
186	0.31	0.36	0.31	0.36	0.31	0.36	0.33	0.30	0.38	0.22	0.31	0.35	0.30

Table 2. Hunter success rates for mule deer harvested during the general modern firearm season in the Columbia Plateau Mule Deer Management Zone from 2001 – 2014.

GMU	2001	2002	2003	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
248	0.35	0.34	0.21	0.26	0.26	0.23	0.27	0.19	0.24	0.26	0.32	0.32	0.34
254	0.24	0.29	0.22	0.24	0.23	0.16	0.23	0.22	0.20	0.18	0.26	0.26	0.31
260	0.30	0.30	0.16	0.17	0.17	0.16	0.14	0.19	0.21	0.24	0.24	0.20	0.28
262	0.20	0.19	0.19	0.17	0.17	0.16	0.17	0.20	0.26	0.25	0.30	0.30	0.30
266	0.15	0.23	0.14	0.14	0.16	0.17	0.16	0.19	0.22	0.19	0.21	0.24	0.23
269	0.32	0.34	0.18	0.21	0.20	0.22	0.21	0.29	0.27	0.20	0.30	0.27	0.22
272	0.18	0.22	0.24	0.21	0.28	0.29	0.23	0.22	0.27	0.20	0.26	0.24	0.24
278	0.19	0.21	0.13	0.09	0.28	0.17	0.12	0.12	0.24	0.21	0.20	0.21	0.23
284	0.41	0.42	0.38	0.38	0.40	0.30	0.29	0.35	0.35	0.33	0.46	0.40	0.43
372	0.25	0.44	0.21	0.28	0.20	0.18	0.20	0.30	0.21	0.28	0.26	0.35	0.15
373	NA	NA	NA	NA	0.23	0.29	0.29	0.44	0.27	0.31	0.32	0.27	0.23
379	NA	NA	NA	NA	0.53	0.23	0.27	0.25	0.14	0.14	0.23	0.21	0.20
381	0.41	0.45	0.31	0.34	0.27	0.27	0.33	0.50	0.37	0.37	0.42	0.45	0.36

Table 3. Hunter success rates for mule deer harvested during the general modern firearm season in the East Columbia Gorge Mule Deer Management Zone from 2001 – 2014.

GMU	2001	2002	2003	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
382	0.30	0.36	0.25	0.32	0.30	0.32	0.36	0.33	0.35	0.28	0.26	0.29	0.29
388	0.21	0.18	0.25	0.07	0.14	0.17	0.20	0.22	0.15	0.20	0.27	0.20	NA

Table 4. Hunter success rates for mule deer harvested during the general modern firearm season in the East Slope Cascades Mule Deer Management Zone from 2001 – 2014.

GMU	2001	2002	2003	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
203	0.14	0.20	0.17	0.15	0.11	0.12	0.12	0.13	0.21	0.23	0.19	0.16	0.25
218	0.21	0.18	0.19	0.12	0.09	0.13	0.07	0.14	0.13	0.13	0.16	0.17	0.20
224	0.21	0.17	0.18	0.15	0.10	0.12	0.08	0.15	0.10	0.11	0.09	0.13	0.15
233	0.21	0.22	0.16	0.21	0.13	0.14	0.13	0.19	0.16	0.14	0.17	0.15	0.18
239	0.20	0.19	0.15	0.21	0.09	0.13	0.10	0.19	0.12	0.15	0.15	0.15	0.19
242	0.17	0.15	0.15	0.15	0.13	0.12	0.10	0.19	0.10	0.12	0.13	0.11	0.15
243	0.15	0.20	0.19	0.18	0.13	0.18	0.13	0.17	0.17	0.13	0.19	0.17	0.22
244	0.10	0.11	0.16	0.27	0.30	0.14	0.15	0.18	0.20	0.21	0.18	0.21	0.26
245	0.13	0.11	0.18	0.16	0.09	0.13	0.07	0.14	0.09	0.10	0.10	0.11	0.12
246	0.11	0.16	0.16	0.19	0.13	0.11	0.12	0.17	0.17	0.12	0.18	0.17	0.14
247	0.10	0.14	0.14	0.13	0.09	0.11	0.09	0.12	0.13	0.09	0.14	0.11	0.14
249	0.10	0.15	0.24	0.18	0.21	0.15	0.14	0.23	0.20	0.15	0.18	0.21	0.14
250	0.13	0.15	0.15	0.18	0.15	0.12	0.14	0.22	0.14	0.11	0.17	0.18	0.19
251	0.14	0.12	0.13	0.15	0.09	0.08	0.10	0.15	0.11	0.09	0.11	0.13	0.13
328	0.11	0.11	0.09	0.07	0.04	0.06	0.05	0.09	0.07	0.08	0.08	0.08	0.07
330	0.23	0.14	0.26	0.26	0.13	0.04	0.04	0.21	0.14	0.14	NA	0.10	NA
334	0.06	0.14	0.13	0.09	0.05	0.09	0.05	0.10	0.08	0.03	0.15	0.09	0.09
335	0.15	0.14	0.15	0.14	0.10	0.13	0.08	0.18	0.11	0.11	0.10	0.11	0.10

Table 5. Hunter success rates for mule deer harvested during the general modern firearm season in the Naches Mule Deer Management Zone from 2001 – 2014.

GMU	2001	2002	2003	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
336	0.10	0.12	0.08	0.07	0.05	0.05	0.03	0.08	0.05	0.07	0.04	0.03	0.06
340	0.07	0.10	0.07	0.06	0.03	0.06	0.03	0.08	0.07	0.05	0.07	0.09	0.06
342	NA	NA	0.11	0.09	0.05	0.10	0.06	0.15	0.08	0.11	0.11	0.13	0.07
346	0.07	0.05	0.08	0.06	0.04	0.05	0.03	0.05	0.04	0.03	0.03	0.04	0.03
352	0.05	0.04	0.08	0.06	0.03	0.07	0.04	0.07	0.04	0.03	0.05	0.04	0.03
356	0.05	0.03	0.06	0.05	0.01	0.04	0.02	0.06	0.02	0.02	0.05	0.03	0.07
360	0.06	0.06	0.07	0.08	0.02	0.05	0.03	0.07	0.03	0.03	0.03	0.04	0.03
364	0.03	0.06	0.05	0.06	0.03	0.02	0.02	0.03	0.02	0.03	0.03	0.03	0.03
368	0.07	0.13	0.08	0.11	0.04	0.07	0.08	0.14	0.06	0.07	0.10	0.11	0.07

2812 **Appendix B: Department Wildlife Feeding Policy**

2813 Policy – 5302: Feeding wildlife in the winter provides the following criteria and guidelines for
2814 conducting winter feeding operations:

2815 1. The Department may provide supplemental or emergency feeding for wildlife under the
2816 following conditions:

2817 A. To prevent and/or reduce deer or elk damage to private property (agricultural or horticultural
2818 crops).

2819 B. To support a Department management plan.

2820 C. To respond to an emergency as determined by the Director or the Director's designee.

2821 D. To allow for the regeneration of winter habitat that has been severely damaged or destroyed
2822 by disaster, such as fire or drought.

2823 E. For Department approved wildlife research or wildlife capture.

2824 F. In areas or times where hunting seasons have closed.

2825 2. The Director or Director's Designee declares an emergency

2826 Implementation of emergency feeding operations will begin after an emergency has been
2827 declared in a specific location of the state.

2828 3. The Department will use the following factors to determine whether an emergency exists in a
2829 specific location of the state:

2830 A. Conditions and forecast: Includes conditions such as abnormally cold temperatures, extreme
2831 wind chill, snow depth, icing, or crusting over a prolonged period of time. Evaluation may also
2832 include the forecasted weather to reflect early arrival and projected duration of severe winter
2833 weather.

2834 B. Concentration and distribution of wildlife: Includes assessment of wildlife patterns such as
2835 animals concentrated in unusually high numbers in a specific area or located in areas where they
2836 are generally not found.

2837 C. Access to natural forage: Assessment of availability of natural forage, including factors that
2838 may limit access (such as snow depth, icing, or crusting)

2839 D. Disaster: Includes description of disaster (such as fire or drought) and its impact on wildlife,
2840 such as winter range that has been severely damaged or destroyed. Feeding may be an option to
2841 provide adequate time for recovery of wildlife habitat and subsequently reduce wildlife
2842 mortality.

2843 E. Physical condition of wildlife: Evaluation to determine the physiological condition of animals,
2844 including experienced judgment by Department personnel based on knowledge of local wildlife.
2845 Evaluation may include bone marrow and kidney fat analysis to evaluate body fat reserves
2846 necessary for winter survival.