

Overview of a new Management Strategy Evaluation approach for salmonids in WA state

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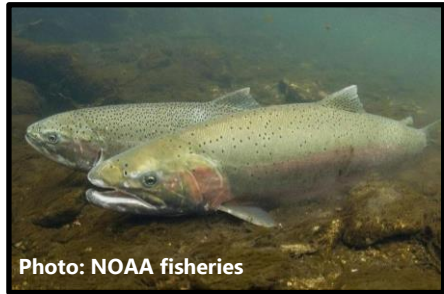
August 10, 2023



Question

WDFW's mission is "to preserve, protect and perpetuate fish, wildlife and ecosystems while providing sustainable fish and wildlife recreational and commercial opportunities"

Which management approach 'best' balances biological and socio-economic objectives?





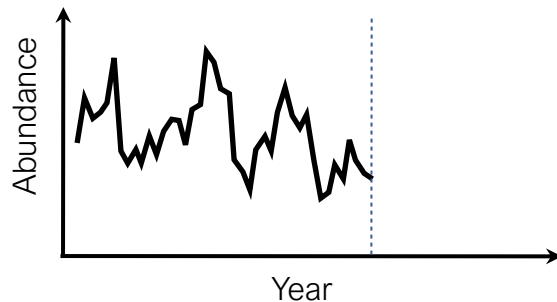
What is a Management Strategy Evaluation?

Management Strategy Evaluation (MSE)

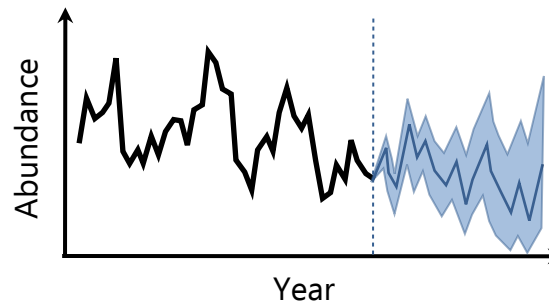
MSE is used to identify the best management strategy among a set of candidate strategies

- Evaluates the relative performance of alternative management strategies by modeling the long-term effects of different Harvest Control Rules (HCRs) and quantifies trade-offs among multiple potentially competing objectives

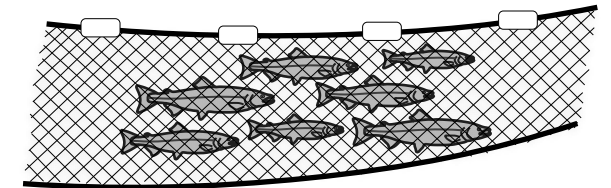
Given what we know about a population from our past observations



How might the future look like if we manage using strategy x, y, z



What does that mean for conservation risks and fishing opportunities?



Management Strategy Evaluation (MSE)

State-of-the-art approach that is increasingly adopted worldwide

Bunnefeld et al. 2011 TREE

Opinion



Management strategy evaluation: a powerful tool for conservation?

Nils Bunnefeld¹, Eriko Hoshino^{1,2} and Eleanor J. Milner-Gulland¹

Punt et al. 2016 Fish & Fisheries



FISH and FISHERIES, 2016, 17, 303–334

Management strategy evaluation: best practices

André E Punt^{1,2}, Doug S Butterworth³, Carryn L de Moor³, José A A De Oliveira⁴ & Malcolm Haddon²

Cunningham et al. 2019 CJFAS



ARTICLE

A management strategy evaluation of the commercial sockeye salmon fishery in Bristol Bay, Alaska¹

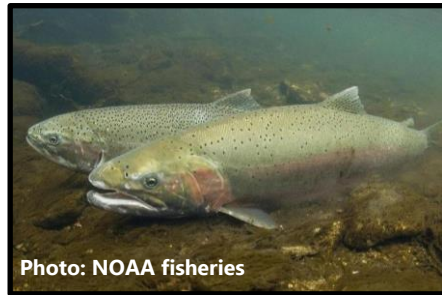
Curry J. Cunningham, Christopher M. Anderson, Jocelyn Yun-Ling Wang, Michael Link, and Ray Hilborn



Management Strategy Evaluation (MSE)

How can WDFW use MSEs to improve management plans for salmon and steelhead?

- Evaluate current practices relative to alternative approaches
- Quantify risks and benefits of different management strategies
- Standardize science support to management across regions and species



Fishery Management Plans

Use harvest control rules (HCRs) to determine the total allowable fishing-related mortality

Different types of HCRs

- Fixed harvest rates
- Harvest surplus above escapement goal
- Abundance-based harvest rate tiers

Diversity of methods used to develop HCRs

- Based on stock-recruit analyses
- Habitat capacity estimates
- Professional opinion

Common deficiencies

- No assessment of alternatives
- Conservation risks not quantified
- Not updated as new data become available



Fishery Management Plans

How can Management Strategy Evaluation help?

- Allows comparison of multiple alternative harvest control rules
- Can be used to evaluate conservation risks and fishing opportunities
- Could aid management plans for fisheries that impact ESA-listed populations

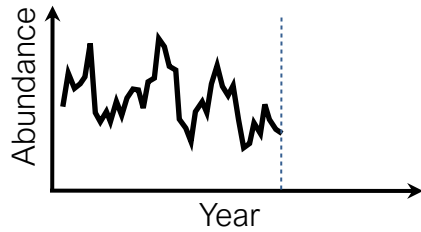




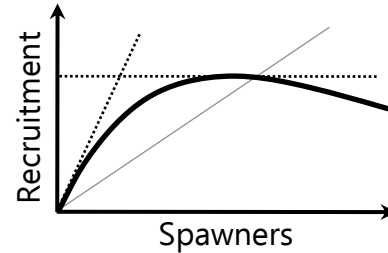
Conceptual outline of proposed MSE process

Conceptual illustration of the MSE process

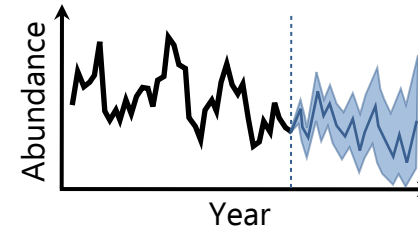
1. Collect available population data



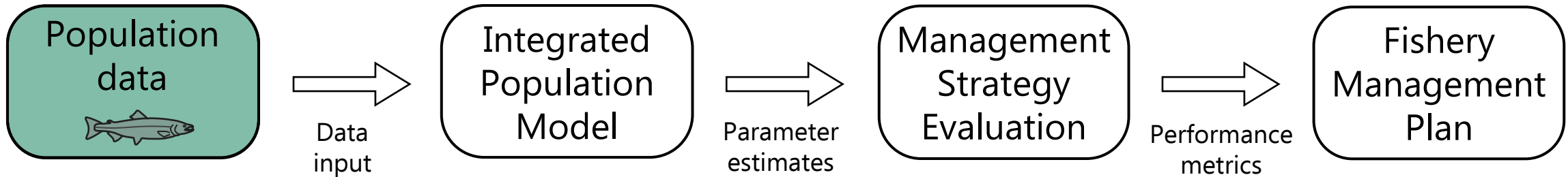
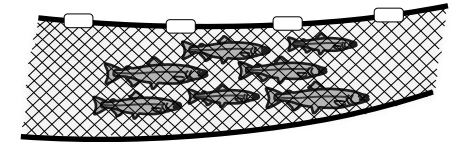
2. Build statistical model given observed data



3. Design management strategies and project population forward



4. Quantify performance trade-offs to inform management plans



Part I – Population Data

Observational data input to population model

- Estimates of escapement abundance (spawner / redd / carcass survey, etc.)
- Harvest estimates and estimates of non-retention mortality
- Age structure information (e.g., scales samples)
- *Smolt abundance estimates (e.g., smolt traps)*



Photo: Devin West



Photo: Marcus Reaves



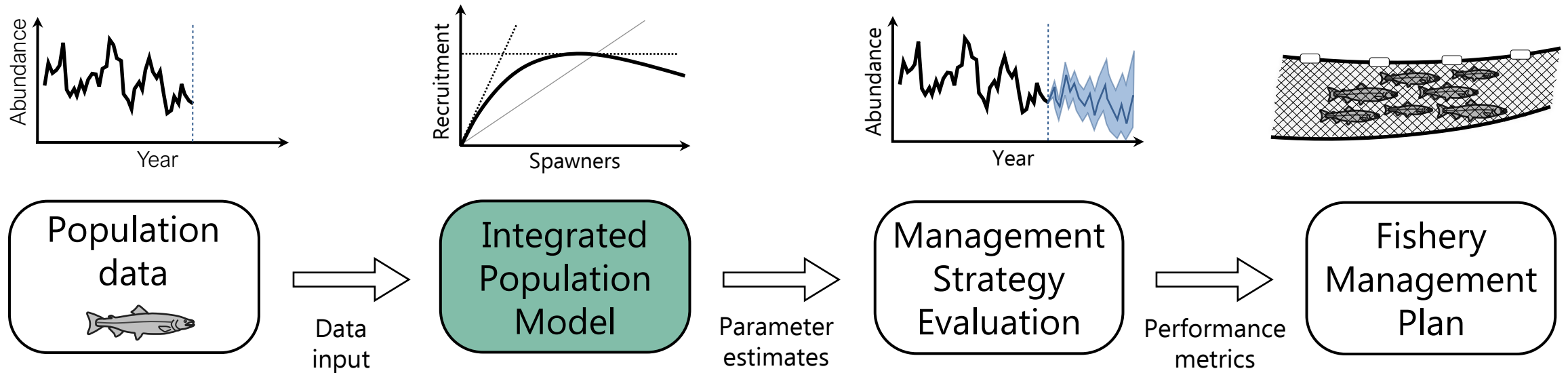
Photo: Elise Olk



Photo: Pete Verhey



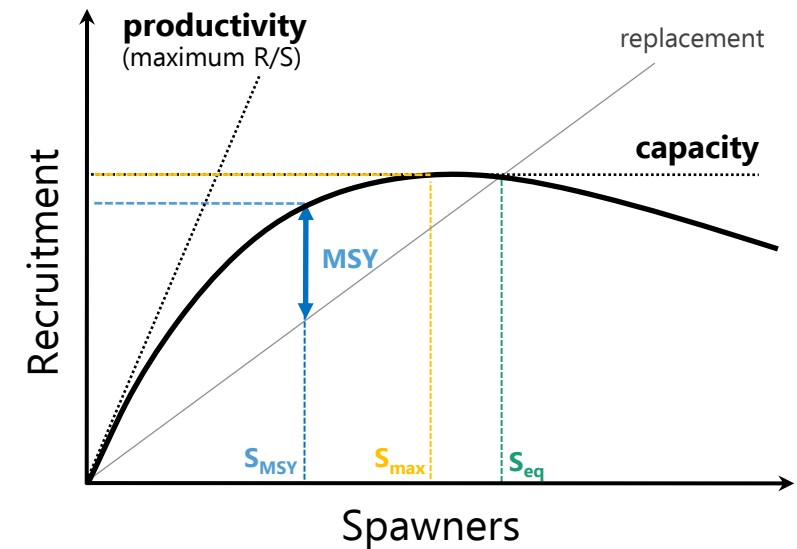
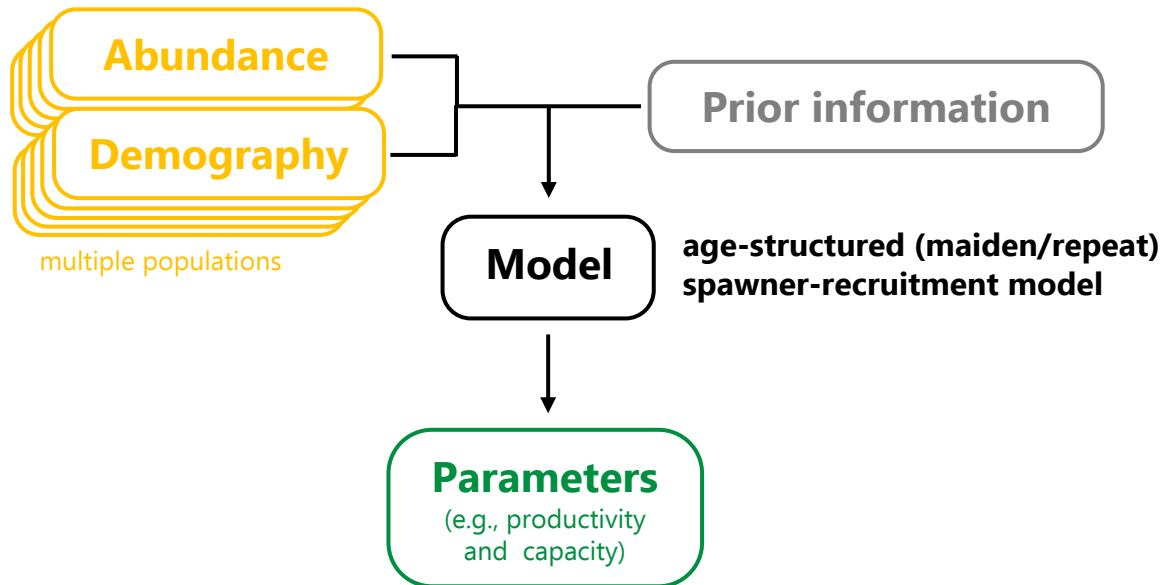
Part II – Integrated Population Model (IPM)



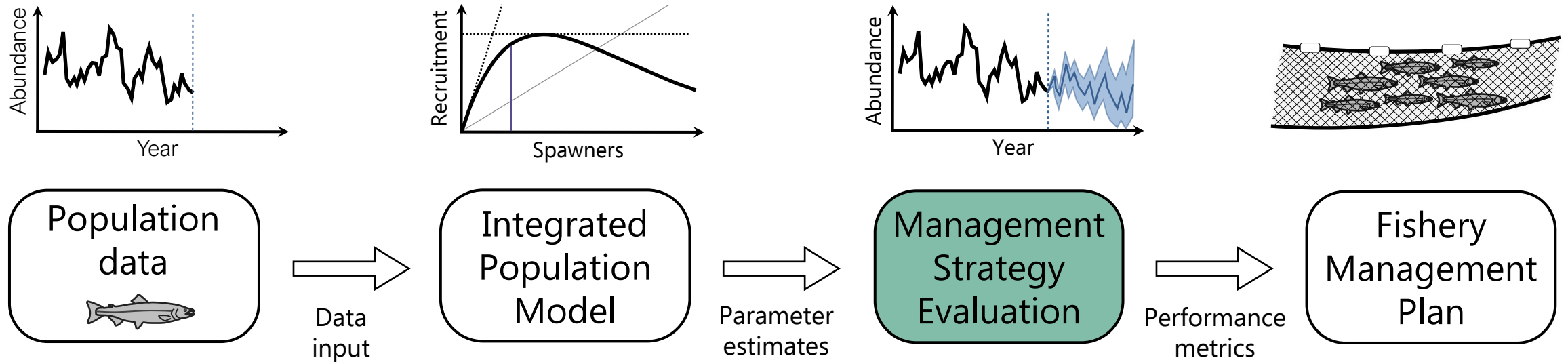
Part II – Integrated Population Model (IPM)

IPMs are statistical population models that integrate multiple sources of information to estimate important population parameters (productivity, capacity, etc.)

- Integrate information on population abundances and demography (e.g., age structure)
- Allow for sharing of information across populations when fit hierarchically ('Robin Hood' approach)
- Can incorporate independent prior information using a Bayesian approach (e.g., observation error)
- Capture full uncertainty in the data by estimating a joint likelihood (propagated to the MSE)



Part III – Management Strategy Evaluation (MSE)

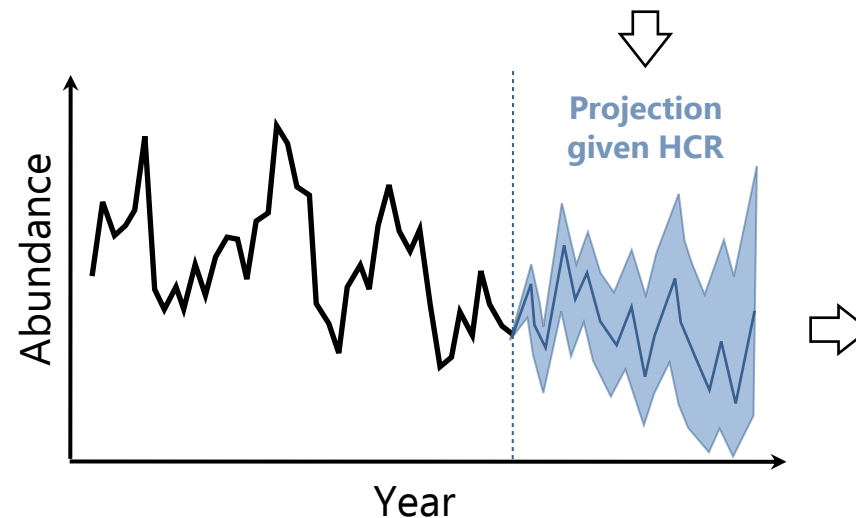


Part III – Management Strategy Evaluation (MSE)

Project forward given HCR and calculate performance metrics that reflect our objectives

Harvest Control Rules

- Current approach (e.g., escapement goal)
- Escapement goal at MSY (IPM-estimated)
- Fixed harvest rate goals at varying levels
- Hybrid of different state and tribal HCRs
- Abundance-based harvest rate tiers
(tied to estimated biological reference points)



Performance metrics

Opportunity metrics

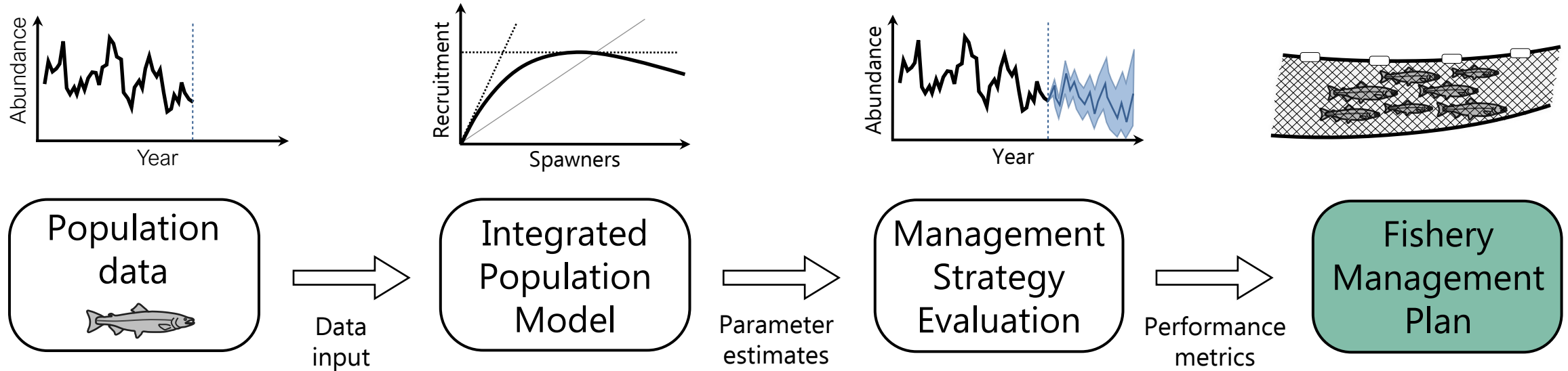
- Mean harvest
- Stability in harvest
- Probability of open fishery

Conservation metrics

- Mean escapement
- Probability above threshold
- Probability of recovery or quasi-extinction?



Part IV – Fishery Management Plan



Science  Policy





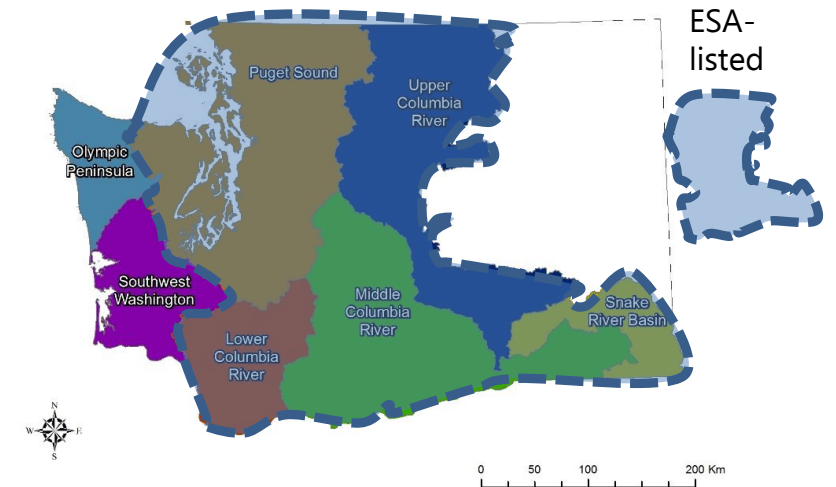
Example: MSE for WA coastal steelhead

Background

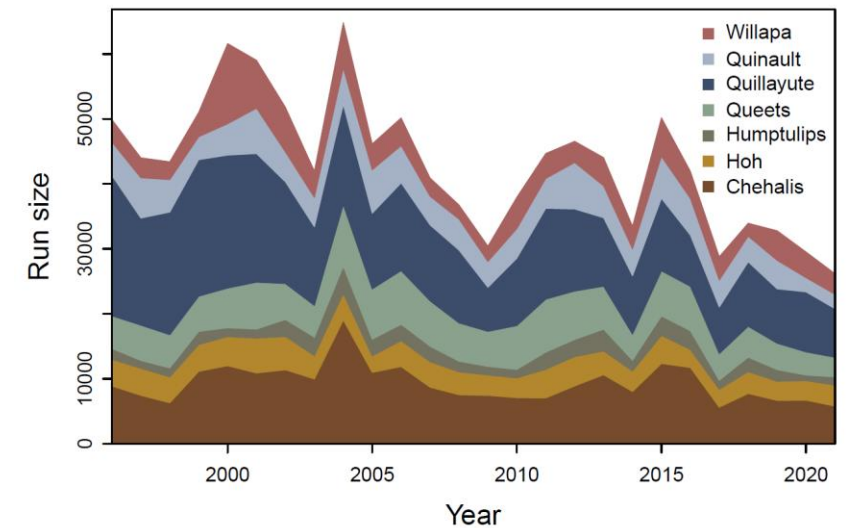
Washington coastal steelhead

- Olympic Peninsula and southwest WA steelhead not listed under the ESA
- Recent concern over declining trends in steelhead survival and abundance
- Management goals were established in the 1980s using limited data
- Assess risks and benefits of alternative fishery management strategies

WA steelhead DPSs (Distinct Population Segments)



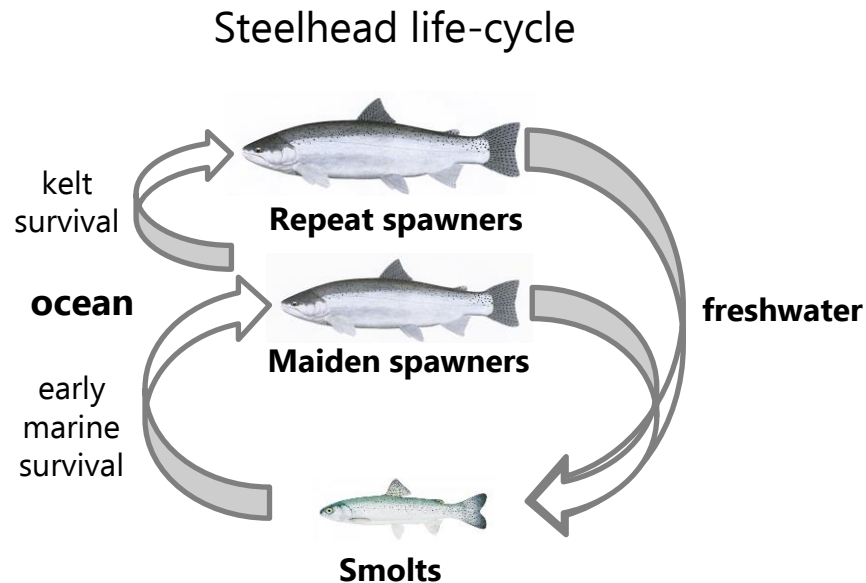
Run sizes of WA coastal steelhead populations



Steelhead IPM

IPM that explicitly models iteroparity

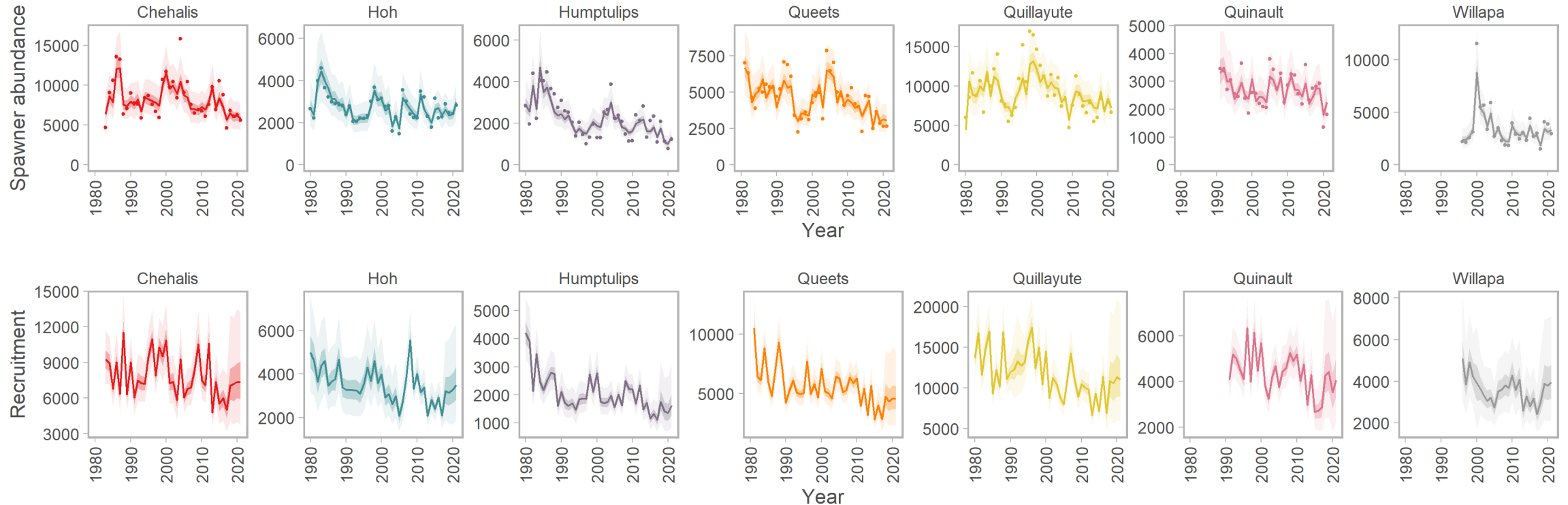
- Uses age composition of maiden and repeat spawners (plus estimates of harvests and escapements)
- Estimates time-varying recruitment residuals and changes in kelt survival rate over time
- Fit to multiple populations: Chehalis, Hoh, Humptulips, Queets, Quillayute, Quinault, and Willapa



Steelhead IPM – multi-population model output

PRELIMINARY
RESULTS

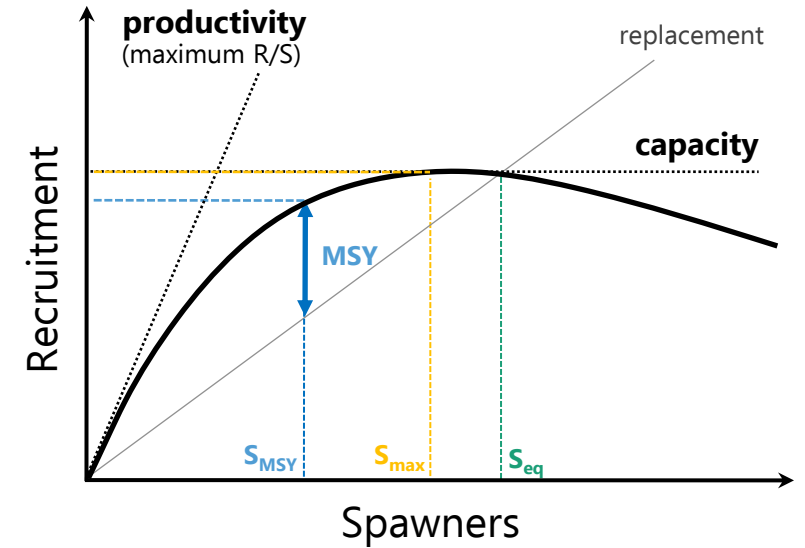
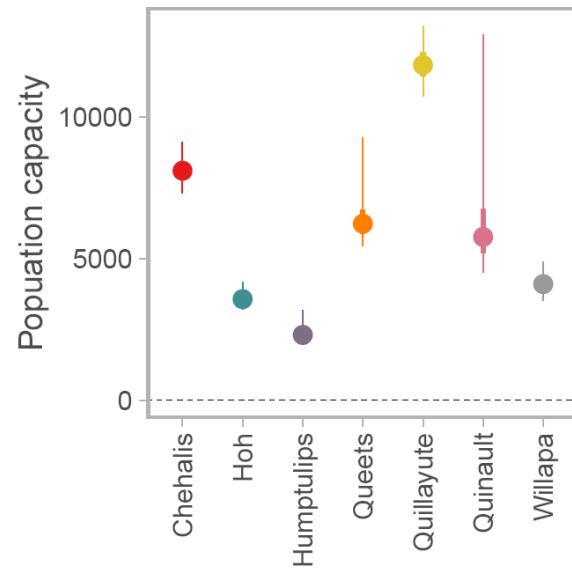
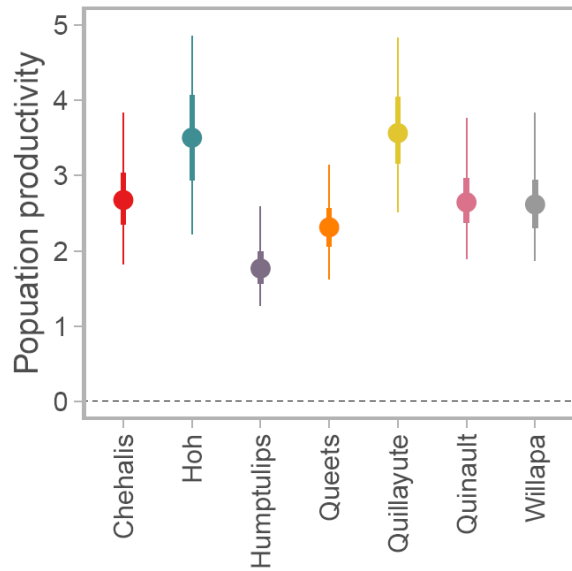
Estimates of spawner abundance and recruitment



Steelhead IPM – multi-population model output

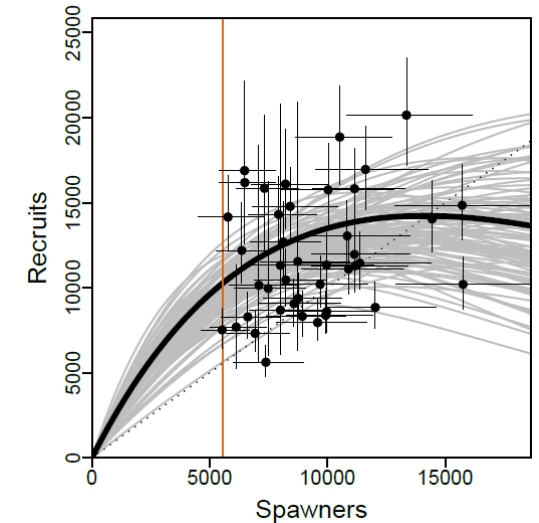
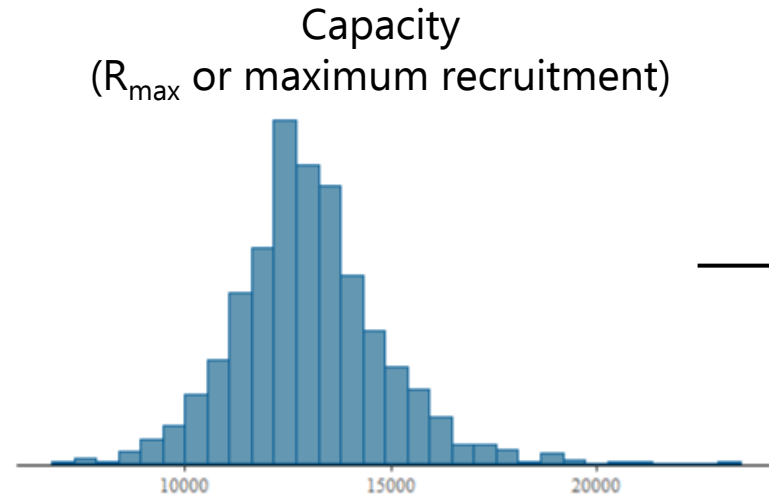
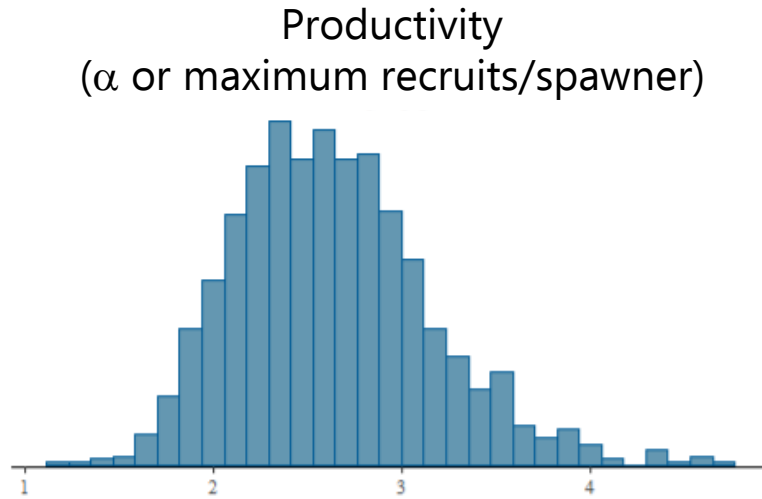
PRELIMINARY RESULTS

Estimates of population productivity and capacity



From IPM to MSE

Example: Quillayute River winter steelhead



Procedure:

1. Sample one value from joint posterior distribution (productivity, capacity, age proportions, etc.)
2. Project population forward by applying each harvest control rule (e.g., over a period of 50 years)
3. Repeat 1000s of times for each HCR to account for stochasticity (recruitment), parameter uncertainty, and fishery implementation uncertainty

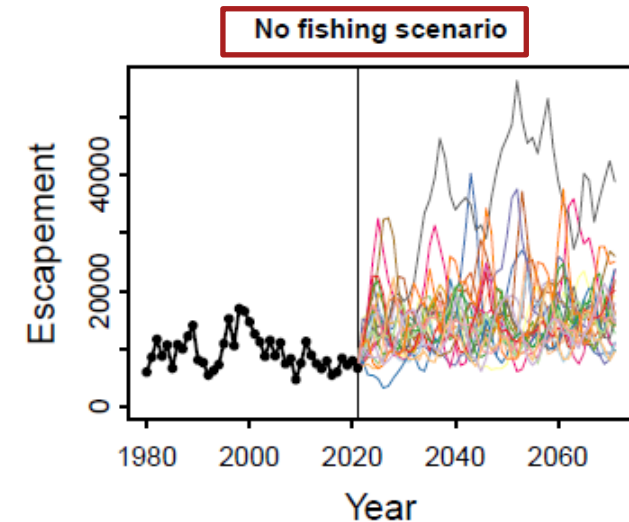
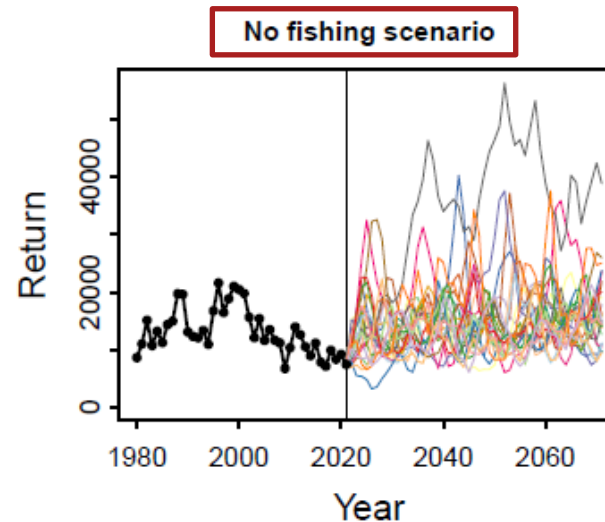
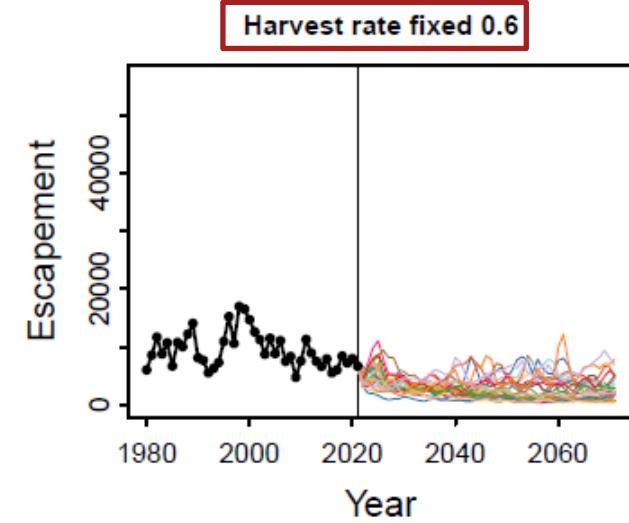
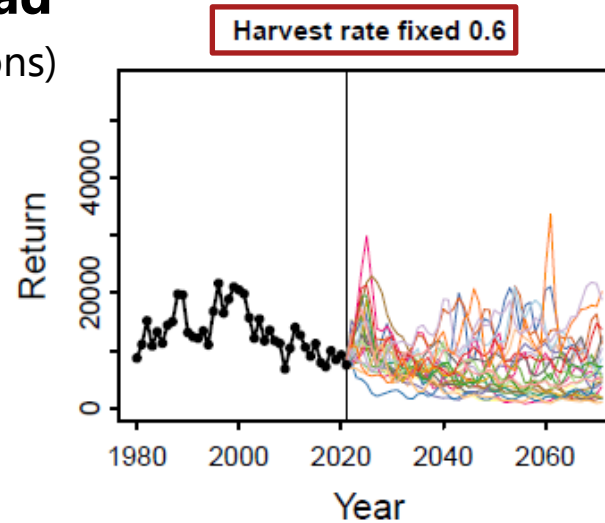


MSE projections

Example: Quillayute River steelhead

(figures show 25 randomly sampled projections)

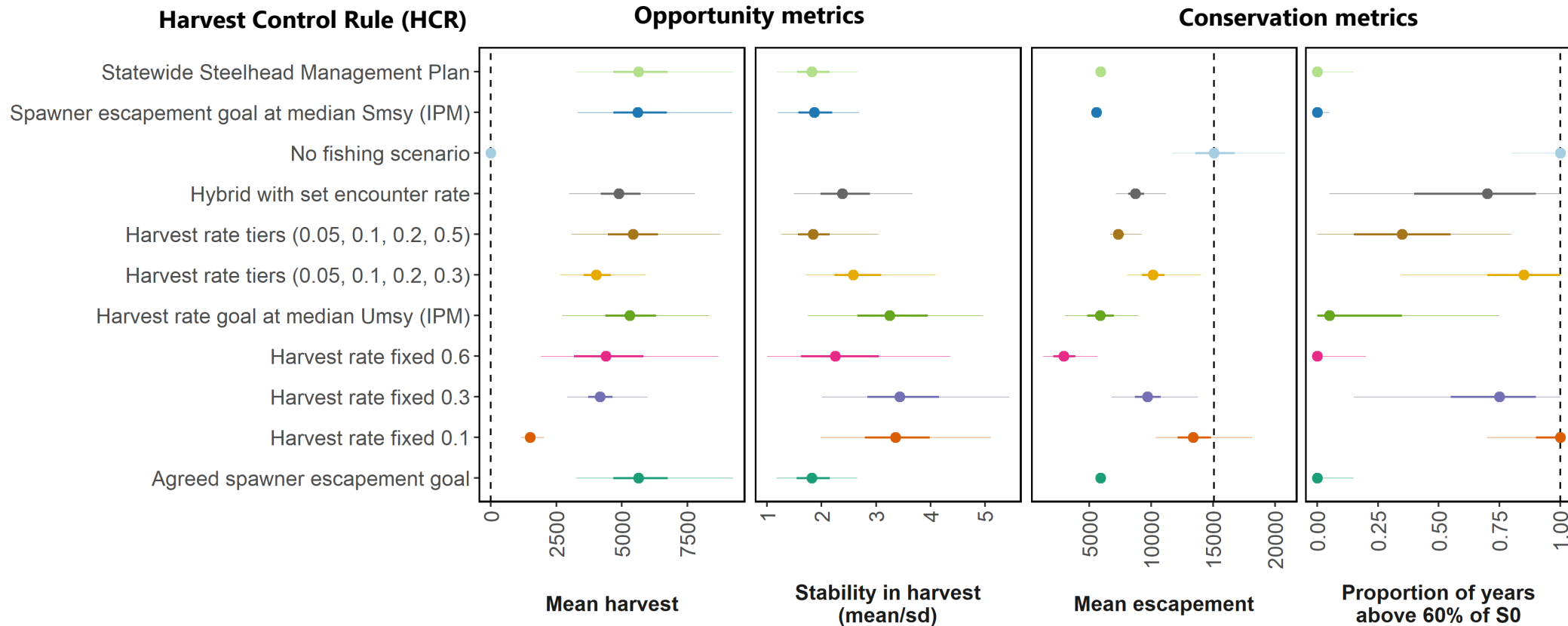
PRELIMINARY
RESULTS



Alternative HCRs - performance metrics

Example: Quillayute River steelhead

● Medians with 50% and 95% ranges
 - - - No fishing scenario reference line

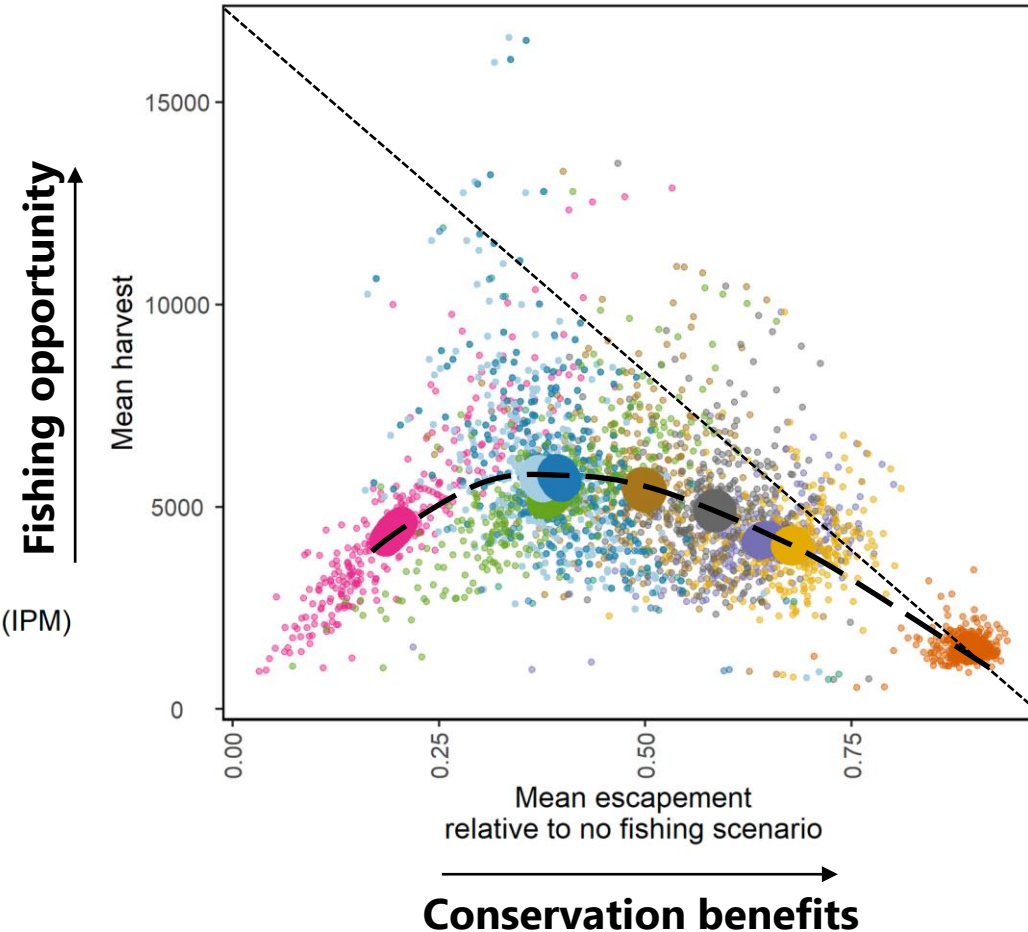


Trade-off between two performance metrics

Example: Quillayute River steelhead

Harvest Control Rule (HCR)

- Agreed spawner escapement goal
- Harvest rate fixed 0.1
- Harvest rate fixed 0.3
- Harvest rate fixed 0.6
- Harvest rate goal at median Umsy (IPM)
- Harvest rate tiers (0.05, 0.1, 0.2, 0.3)
- Harvest rate tiers (0.05, 0.1, 0.2, 0.5)
- Hybrid with set encounter rate
- Spawner escapement goal at median Smsy (IPM)
- Statewide Steelhead Management Plan



HCR overall scores

Based on two or more performance metrics and relative weights

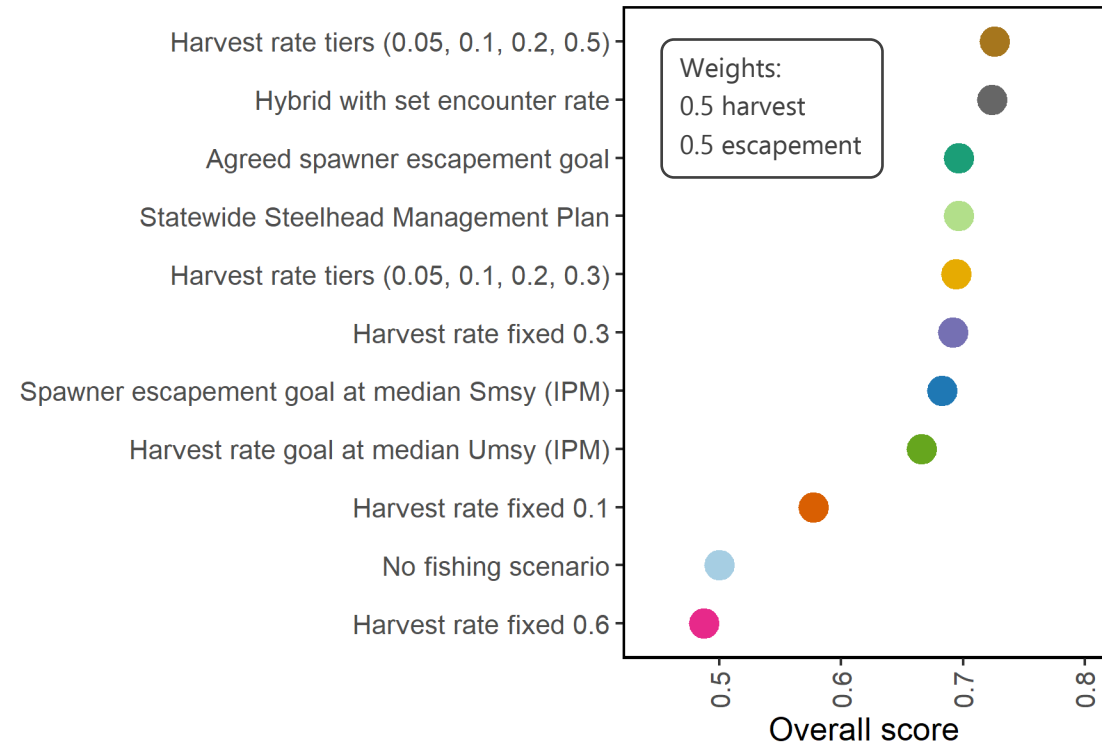
Example:

- Metrics: mean harvest and mean spawner escapement
- Weights: equal for the two performance metrics (0.5/0.5)

Calculation:

- Metric score: proportion of maximum value across HCRs
- Overall score: $\text{sum}(\text{metric score} * \text{weight})$

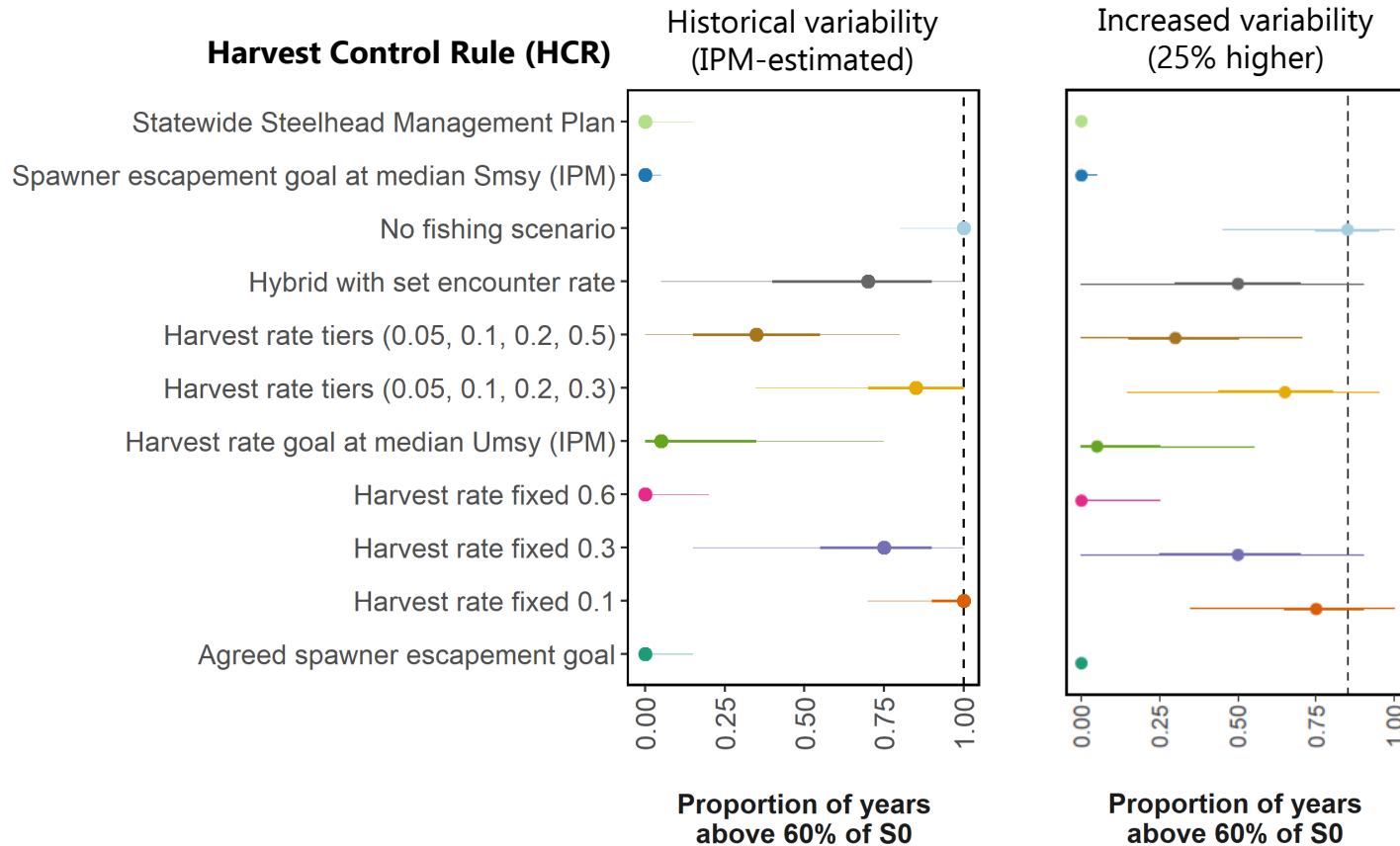
Harvest Control Rule (HCR)



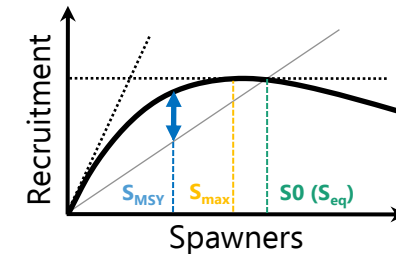
Recruitment variability

What are the effects of increasing recruitment variability on opportunities and risks?

Example: compare IPM-estimated degree of recruitment variability with presumed higher variability in the future



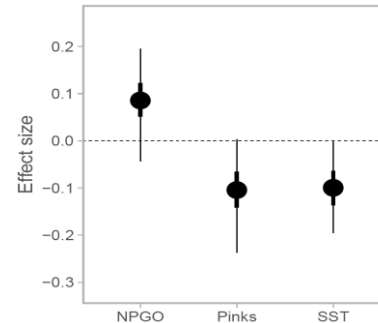
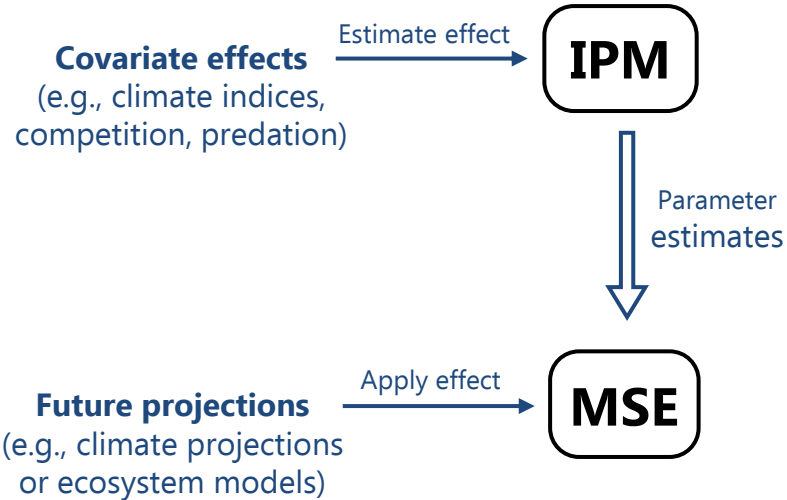
➤ **Similar relative performance of HCRs but consistently higher conservation risks (lower proportions of years > 60% S₀)**



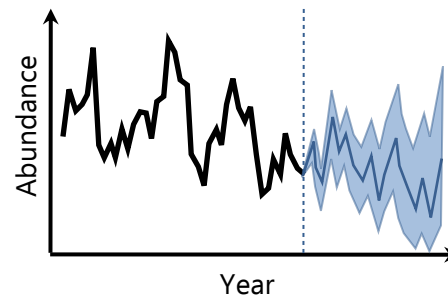
Environmental change

Incorporating future climate or ecosystem change into simulations

Example: use estimated covariate effects on recruitment residuals together with output from climate models



➤ NPGO index, NE Pacific pink salmon abundance, and summer SST explain much of the variance (>50%) in recruitment residuals



Projection given HCR and climate scenario

➤ MSE not yet linked to output from climate or ecosystem models





Summary

Summary

MSE approach can be used to inform resource management plans

- Evaluates the relative performance of any number of alternative management strategies
- Accounts for many sources of uncertainty (observations, estimation, implementation)
- Quantifies fishing opportunities, conservation risks, and their trade-offs
- Can help balance socio-economic and biological objectives
- Several processes have not yet been considered in this MSE framework such as:
 - Accounting for and projecting environmental change (e.g., climate, competition, predation)
 - Incorporating future changes in habitat availability (e.g., development or restoration)
 - Potential contingency plans for unprecedented extreme events (e.g., drought, heat waves)?

