# Item [\_]: Technical WAC Amendments and Repeal, Round 1 – Rule Briefing

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# **"GREEN SHEET"**

Meeting:	March 16, 2012, Conference Call
Agenda item:	Enforcement - Agency WAC Overhaul – Briefing
Staff Contact:	Mike Cenci, Deputy Chief, Enforcement Program
Presenter(s):	Joanna Eide, Administrative Regulations Analyst, Enforcement Program

**Background:** This briefing in intended to provide the Commission with an overview of the expedited rule-making proposal that was filed on January 18, 2012, as part of the WAC overhaul project presented to the Commission during the February 2012 meeting. The purpose of the proposal is to amend several WAC sections to update references from Title 75 RCW to the proper references within Title 77 RCW. The proposal also clarifies some language within those amended WAC sections, and it repeals one outdated and unnecessary WAC section.

**Policy issues:** The proposal includes technical amendments to clarify words and correct outdated statutory references. There are no policy issues to consider.

**Public involvement process and outcome:** Because the proposed changes are technical rather than substantive, we are using the expedited rule-making process. This process allows people to object to its use, but it does not provide for public input on the underlying rules. Objections, which are unlikely, are due by March 19, 2012. If we receive any objection, we will revert to the standard rule-making process as required. If we do not receive any objection, we will bring the proposed changes to the Commission for adoption at the April 13-14 meeting.

**Action requested:** Listen to the proposal. This briefing is informational only. The public has not been invited to comment, and we do not expect any testimony.

Draft motion language: None.

**Justification for Commission Action:** Rule language is supposed to be efficient, clear, legally adequate, and accurate. RCW references within rules must be correct for the rules to have the proper effect and enforceability. These amendments will accomplish this without changing the meaning of the rules.

**Communications Plan:** This expedited proposal is listed on the agency's website, on the Current Rule Making Activities page. No formal communication plan is needed.

Form updated 04/26/2010 - sdy



# EXPEDITED RULE MAKING

Agency: Washington State Department of Fish and Wildlife

Title of rule and other identifying information:
WAC 220-12-010 Food fish – Classification;
WAC 220-12-020 Shellfish – Classification;
WAC 220-16-211 Geographical definitions – Puget Sound tributaries;
WAC 220-20-015 Lawful and unlawful acts – Salmon;
WAC 220-88-020 Experimental fishery permits; and
WAC 220-88-040 Trial commercial fishery permits.

#### NOTICE

THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS. PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT. OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU **OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN** WRITING AND THEY MUST BE SENT TO

Name:	Joanna Eide
Agency:	WDFW Enforcement
Address:	600 Capitol Way North
	Olympia, WA 98501-1091

### AND RECEIVED BY (Date) March 19, 2012

Purpose of the proposal and its anticipated effects, including any changes in existing rules: The purpose of this proposal is to amend several WAC sections to update references from Title 75 RCW to the proper references within Title 77 RCW. Additionally, some substitutions and additions of words are made to clarify the rules and rectify typographical errors.

Reasons supporting proposal: RCW references within rules must be accurate for the rules to have the proper effect and be enforceable. These amendments will accomplish this without changing the meaning of the rules.

Statutory authority for adoption: RCW 34.05.353(1)(b), (c), and (d); RCW 77.12.047, 77.50.050, 77.65.050, chapter 77.65 RCW, and chapter 77.70 RCW.	<b>Statute being implemented:</b> RCW 34.05.353(1)(b), (c), and (d); RCW 77.12.047, 77.50.050, 77.65.050, chapter 77.65 RCW, and chapter 77.70 RCW.	
Is rule necessary because of a:		
Federal Court Decision? Yes No   State Court Decision? Yes No   If yes, CITATION: Yes Yes	OFFICE OF THE CODE REVISER STATE OF WASHINGTON FILED	
<b>DATE</b> Jan. 18, 2012	DATE: January 18, 2012 TIME: 11:50 AM	
NAME (TYPE OR PRINT) Joanna Eide	WSR 12-03-120	
Ju-M.Eide		
TITLE Administrative Regulations Analyst		
(COMPLETE REVERSE SIDE)		

Name of proponent: Washington State Department of Fish and Wildlife.



## Name of agency personnel responsible for:

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Agency comments or recommendations, if any, as to statutory language, implementation, enforcement, and fiscal matters:

None.

AMENDATORY SECTION (Amending WSR 98-06-031, filed 2/26/98, effective 5/1/98)

WAC 220-12-010 Food fish--Classification. The following ((fishes)) species are classified as food fish under RCW ((75.08.080)) 77.12.047 and are subject to the provisions of this title:

Barracuda	
Pacific barracuda	Sphyraena argentea
Cyprinids	
Carp	Cyprinus carpio
Cods and hake	
Pacific hake or whiting	Merluccius productus
Walleye pollock	Theragra chalcogrammus
Pacific Tomcod	Microgadus proximus
Pacific Cod or true cod	Gadusmacrocephalus
Flounder, sole and hal	ibut
Butter sole or Bellingham	
sole	Isopsetta isolepis
C-O sole	Pleuronichtys coenosus
Dover sole	Microstomus pacificus
English sole	Parophrys vetulus
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Dover sole	Microstomus pacificus
English sole	Parophrys vetulus
Flathead sole	Hippoglossoides elassodon
Pacific halibut	Hippoglossus stenolepis
Petrale sole	Eopsetta jordani
Rex sole	Glyptocephalus zachirus
Rock sole	Lepidopsetta bilineata
Pacific sand dab	Citharichthys sordidus
Sand sole	Psettichthys melanostictus
Slender sole	Lyopsetta exilis
Speckled sand dab	Citharichthys stigmaeus
Starry flounder	Platichthys stellatus
Turbot or Arrowtooth	
flounder	Atheresthes stomias
All other species of sole and	
flounder	(Pleuronectiformes)
Giant wrymouth	Delolepsis gigantea
Greenling	
Lingcod	Ophiodon elongatus
Rock greenling	Hexagrammos superciliosus
Kelp greenling	Hexagrammos decagrammus
All other species of	-
greenling	(Hexagrammidae)

Herring and herring-like fishes

[1]

Northern anchovy	Engraulis mordax
Pacific sand lance or	A 1, 1 ,
candlefish	Ammodytes hexapterus
Pacific herring	Clupea harengus pallasi
Pacific sardine or pilchard	Sardinops sagax
American shad	Alosa sapidissima
Mackerels, tunas and ja	acks
(carangids)	
Pacific bonito	Sarda chiliensis
Pacific mackerel	Scomber japonicus
Jack mackerel	Trachurus symmetricus
Monterey Spanish mackerel	Scomberomorus concolor
Spanish mackerel	Scomberomorus maculatus
Yellowtail	Seriola dorsalis
Albacore	Thunnus alalunga
Bluefin tuna	Thunnus thynnus
Skipjack tuna	Euthynnus pelamis
Yellowfin tuna	Thunnus albacares
All other species of tunas	
and mackerels	(Scombridae)
Pacific pomfret	Brama japonica
Pacific pompano	Peprilus simillimus
Plainfin midshipman	Parichthys notatus
Ratfish	Hydrolagus colliei
Rattails, all species	(Coryphaenoididae)
Skates	
Longnose skate	Raja rhina
Big skate	Raja binoculata
All other species of skates	(Rajidae)
Rockfish	
Bocaccio	Sebastes paucispinis
Black rockfish	Sebastes melanops
Brown rockfish	Sebastes auriculatus
Copper rockfish	Sebastes caurinus
Greenstriped rockfish	Sebastes elongatus
Canary rockfish	Sebastes pinniger
Pacific Ocean perch	Sebastes alutus
Yelloweye or rasphead	
rockfish	Sebastes ruberrimus
Rosefish or splitnose rockfish	
Silvergray rockfish	Sebastes brevispinis
Quillback rockfish	Sebastes maliger
Yellowtail rockfish	Sebastes flavidus
All other species of rockfish	(Scorpaenidae)
Sablefish	Anoplopoma fimbria
Salmon	· · ·

Chinook or King salmon Oncorhynchus tshawytscha (except in its landlocked form as defined in WAC 232-12-018) Chum or dog salmon Oncorhynchus keta Pink or humpback Oncorhynchus gorbuscha Coho or silver Oncorhynchus kisutch (except in its landlocked form as defined in WAC 232-12-018) Sockeye or blue back Oncorhynchus nerka Oncorhynchus masu Masu Atlantic salmon (except in its Salmo salar landlocked form)

#### Sculpins

Brown Irish lord Buffalo sculpin Cabezon Great sculpin

Red Irish lord

Hemilepidotus spinosus Enophrys bison Scorpaenichthys marmoratus Myoxocephalus polyacanthocephalus Leptocottus armatus Hemilepidotus hemilepidotus

(Sciaenidae and Serranidae)

Seabass and drums

Pacific Staghorn sculpin

White seabass All other seabass and drums

Sharks

Sixgill shark Soupfin shark Dogfish or spiny dogfish All other species of sharks

h Squalus acanthias rks (Squaliformes and Hexanchiformes)

Cvnoscion nobilis

Hexanchus griseus

Galeorhinus zyopterus

#### Smelts

Eulachon or Columbia River smelt Longfin smelt Surf smelt All other species of smelt

Sturgeons

Green sturgeon White sturgeon

## Surfperches

Blue perch or striped seaperch Kelp perch Redtail surfperch Shiner perch Pile perch Walleye surfperch White seaperch All other species of perch Wolf-eel Hagfishes Thaleichthys pacificus Spirinchus dilatus Hypomesus pretiosus (Osmeridae)

Acipenser medirostris Acipenser transmontanus

Embiotoca lateralis Brachyistius frenatus Amphistichus rhodoterus Cymatogaster aggregata Rhacochilus vacca Hyperprosopon argenteum Phanerodon furcatus (Embiotocidae) Anarrhichthys ocellatus Pacific hagfish Black hagfish Eptatretus stouti Eptatretus deani

AMENDATORY SECTION (Amending Order 10-64, filed 3/19/10, effective 5/1/10)

WAC 220-12-020 Shellfish--Classification. The following species are classified as shellfish under RCW ((75.08.080)) 77.12.047 and are subject to the provisions of this title:

Abalone	
Pinto abalone	Haliotis kamtschatkana
Mussel	
Blue mussel	Mytilus trossulus
California mussel	Mytilus californianus
Mediterranean mussel	Mytilus galloprovincialis
Scallops	
Pacific pink scallop	Chlamys rubida
Rock scallop	Crassadoma gigantea
Spiny scallop	Chlamys hastata
Weathervane scallop	Patinopecten caurinus
Clams	
All macoma clams	Macoma spp.
Butter clam	Saxidomus giganteus
Common cockle	Clinocardium nuttallii
Geoduck	Panopea abrupta
Horse or Gaper clam	Tresus nuttallii,
	Tresus capax
Mud or soft shell clam	Mya arenaria
Manila clam	Venerupis philippinarum
Piddock	Zirfaea pilsbryi
Razor clam	Siliqua patula
Rock or native little neck	Leukoma staminea
Varnish clam	Leukoma siaminea Nuttallia obscurata
All other marine clams	Nutatita obscurata
existing in Washington in	a
wild state	
Oysters	
All oysters	(Ostreidae)
Squid	
All squid	Sepiolida or Teuthida
Octopus	
Octopus	Enteroctopus dolfleini

Barnacles	
Goose barnacle	Pollicipes polymerus
Shrimp	
Coonstripe shrimp	Pandalus danae
Coonstripe shrimp	Pandalus hypsinotus
Ghost or sand shrimp	Neotrypaea spp.
Humpy shrimp	Pandalus goniurus
Mud shrimp	Upogebia pugettensis
Ocean pink shrimp	Pandalus jordani
Pink shrimp	Pandalus eous
Sidestripe shrimp	Pandalopsis dispar
Spot shrimp	Pandalus platyceros
Crab	
Dungeness or Pacific crab	Cancer magister
Red rock crab	Cancer productus
Tanner crab	Chionoecetes tanneri
King and box crab	Lopholithodes spp.
Crawfish	
Crawfish	Pacifastacus sp.
Sea cucumber	
Sea cucumber	Parastichopus californicus
Sea urchin	
Green urchin	Strongylocentrotus droebachiensis
Red urchin	Strongylocentrotus franciscanus
Purple urchin	Strongylocentrotus purpuratus

AMENDATORY SECTION (Amending Order 920, filed 5/13/71)

WAC 220-16-211 Geographical definitions--Puget Sound tributaries. The term "Puget Sound tributaries" ((shall be construed to)) includes the waters of all fresh water rivers and streams tributary to Puget Sound as defined in WAC ((220-15-210)) 220-16-210 and ((including)) all tributaries flowing into said rivers and streams.

AMENDATORY SECTION (Amending Order 02-278, filed 11/6/02, effective 12/7/02)

WAC 220-20-015 Lawful and unlawful acts--Salmon. (1) It is unlawful to operate in any river, stream or channel any gill net gear longer than three-fourths the width of the stream; this provision shall supersede all other regulations in conflict with it.

(2) It is unlawful to operate any net for removing snags from state waters without permit from the department ((of fisheries)).

(3) It is unlawful to take, fish for or possess for commercial purposes chinook salmon less than 28 inches in length or coho salmon less than 16 inches in length, except as follows:

(a) In the Puget Sound, Grays Harbor, Willapa Bay and Columbia River commercial salmon net fisheries, there is no minimum size limit on salmon taken with gill net gear.

(b) In the Pacific Ocean commercial salmon troll fishery, frozen chinook salmon, dressed heads off ((shall)), must be 21 1/2 inches minimum, and frozen coho salmon, dressed heads off ((shall)), must be 12 inches minimum, measured from the midpoint of the clavicle arch to the fork of the tail.

(c) This subsection does not apply to salmon raised in aquaculture.

(4) It is unlawful to set, maintain, or operate any reef net gear at any location which places the stern ends of either or both reef net boats of said gear less than a distance of 800 feet in front of or behind the head buoys of any row or reef net gear, within the boundaries of the Lummi Island Reef Net Fisheries Area, as described in RCW ((75.12.140)) 77.50.050.

(5) It is ((lawful)) permissible to possess salmon for any purpose ((which)) that were lawfully obtained from state and federal government fish hatcheries and facilities. Subsections (3) and (12) of WAC 220-20-010 and subsection (3) of WAC 220-20-015 do not apply to salmon possessed under this subsection.

(6) It is unlawful to take or fish for food fish from a commercial salmon trolling vessel with gear other than lawful troll line gear while said vessel is engaged in commercial fishing or has commercially caught fish aboard.

(7) It ((shall be)) is unlawful to angle for salmon for personal use from any vessel that is engaged in commercial salmon trolling or has commercially caught salmon aboard.

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AMENDATORY SECTION (Amending Order 94-162, filed 11/14/94, effective 12/15/94)

WAC 220-20-051 Vessel designation requirements. (1) In any licensed fishery for which a vessel is required under chapter  $((75.28)) \ 77.65 \ RCW$ , or for any delivery of food fish or shellfish, or for any charter fishery, it is unlawful to fish for, harvest, deliver, or possess food fish or shellfish unless:

(a) The licensee has designated the vessel from which the food fish or shellfish are to be taken or delivered  $((\tau))_{i}$ 

(b) The department has issued a commercial license to the licensee showing the vessel so designated( $(\overline{\tau})$ ); and

(c) The vessel operator has the commercial license in physical possession.

(2) The following definitions apply to this section:

(a) "Documentation" means vessel documentation by the United <u>S</u>tates Coast Guard showing eligibility for <u>the</u> fishery. Once documentation is presented as evidence of ownership, it becomes the only acceptable evidence of ownership unless the vessel is remeasured, found to be less than five net tons, and no longer eligible for documentation.

(b) "Initial designation" means the designation by an individual licensee of a vessel to be used in a commercial fishery, for delivery of food fish or shellfish, or for charter fishing. Designation by that licensee on additional licenses is not "initial designation," and required evidence of ownership is the same as for continuing designation.

(c) "Continuing designation" means reapplication for a commercial license with no change in vessel designation.

(3) A licensee does not have to own the vessel being designated on the license. However, each licensee initially designating a vessel, except nontransferable emergency salmon delivery licensees, and every licensee continuing designation after the fourth continuous designation, must offer evidence of ownership. The following is the only acceptable evidence of ownership:

(a) For initial designation of a vessel measuring less than thirty-two feet in length, evidence of ownership may be either current state vessel registration or current documentation.

(b) For initial designation of a vessel thirty-two feet or greater in length, evidence of ownership is:

(i) Current documentation; or

(ii) Coast Guard verification that the vessel does not meet the minimum tonnage requirement for documentation (simplified admeasurement); or

(iii) Verification from the American Bureau of Shipping that the vessel does not meet the minimum tonnage requirement for documentation (formal admeasurement).

(c) For continuing designation of vessel less than thirty-two feet in length, evidence of ownership may be either current state vessel registration or current documentation.

(d) For continuing designation of a vessel between thirty-two and thirty-six feet in length, evidence of ownership is current

state registration for vessels with state registration numbers or current documentation for documented vessels.

(e) For continuing designation of a vessel greater than thirty-six feet in length, evidence of ownership is:

(i) Current documentation; or

(ii) Coast Guard verification that the vessel does not meet the minimum tonnage requirement for documentation (simplified admeasurement); or

(iii) Verification from the American Bureau of Shipping that the vessel does not meet the minimum tonnage requirement for documentation (formal admeasurement).

(4) Every vessel designated to participate in a commercial fishery or to deliver food fish or shellfish must have the official Coast Guard documentation number, complete state registration number, or Alaska department of fish and game registration number permanently displayed in ten-inch tall numbers, or letters and numbers, of proportionate width, clearly visible from each side of the vessel. It is unlawful to participate in a commercial fishery or deliver food fish or shellfish without having such numbers displayed. This subsection does not apply to salmon guide, charter, or nontransferable emergency salmon delivery licensees, or to Canadian vessels delivering under a nonlimited entry delivery license.

AMENDATORY SECTION (Amending Order 94-162, filed 11/14/94, effective 12/15/94)

WAC 220-20-065 Commercial licensing--Business organizations--Operator designation. Any person ((which)) that holds a commercial fishing license or delivery license and is a business organization may designate one natural person to act on behalf of the license holder to operate a designated vessel as provided for in this section:

(1) If the business is a sole proprietorship, the designated operator must be the sole proprietor.

(2) If the business is a partnership, the designated operator must be a partner.

(3) If the business is a corporation, the designated operator must be a corporate officer.

(4) In addition to the designated operator, a license holder ((who)) that is a business organization may designate up to two alternate operators.

(5) A license holder  $((\frac{which}{)})$  that is a business organization may substitute the designated operator by surrendering the fishery license card, redesignating the operator under the criteria provided for in this section, and paying the replacement license fee provided for in RCW ((75.28.030)) 77.65.050.

AMENDATORY SECTION (Amending Order 92-89, filed 9/3/92, effective 10/4/92)

WAC 220-88-020 Experimental fishery permits. (1) The director will issue experimental fishery permits after the date the rules take effect designating a fishery as either an emerging commercial fishery or an expanding commercial fishery and establishing the number and qualifications of permit holders ((take effect)).

(2) Only persons meeting the following requirements may hold an experimental fishery permit:

(a) The person must hold a commercial fishing license under chapter ((75.28)) 77.65 RCW for the gear ((to)) that will be used with the experimental fishery permit, or the person must own a vessel that holds such a commercial fishing license. An experimental fishery permit is supplemental to a commercial fishing license, and may not be used unless the fisher or the fisher's vessel is currently licensed.

(b) No person ineligible to hold a commercial fishing license will be issued an experimental fishery permit. The person must meet the qualifications established for the experimental fishery permit that the person seeks.

(c) In the event an emerging or expanding commercial fishery arises from a trial commercial fishery, the director shall consider whether a fisher making application for an experimental fishery permit had previously held a trial commercial fishery permit for that fishery.

(3) An experimental fishery permit will not be issued for any species for which a license, endorsement, or validation limitation has been established pursuant to chapter ((75.30)) 77.70 RCW, or for any fishery under the jurisdiction of the secretary of commerce.

(4) The director may at any time close an emerging or expanding commercial fishery for conservation reasons.

AMENDATORY SECTION (Amending Order 92-89, filed 9/3/92, effective 10/4/92)

WAC 220-88-040 Trial commercial fishery permits. (1) Applications for trial commercial fishery permits must specify the species, fishing area, and fishing method to be used.

(2) The department will respond to any request for a trial commercial fishery permit within sixty days of receiving the

application.

(3) Only persons who hold a commercial fishing license under chapter ((75.28)) 77.65 RCW for the gear ((to)) that will be used with the trial commercial fishery permit, or persons who own a vessel that holds such a commercial fishing license, are eligible to hold a trial commercial fishery permit. A trial commercial fishery permit is supplemental to a commercial fishing license, and may not be used unless the fisher or the fisher's vessel is currently licensed.

(4) The director will issue a trial commercial fishery permit for a newly classified species only after the director has by rule classified the species as a food fish or shellfish in chapter 220-12 WAC. If emergency classification is required, the director will issue the trial commercial fishery permit only for the period of emergency classification, and will not renew the permit unless the department has received a request for permanent classification at least two weeks before the end of the permit period.

(5) The director may redesignate a trial commercial fishery as an emerging or expanding commercial fishery if the director finds that there is a need to limit participation. A trial commercial fishery permit for that fishery does not guarantee future eligibility for an experimental fishery permit.

(6) The director may at any time close a trial commercial fishery for conservation reasons.

### <u>REPEALER</u>

The following chapter of the Washington Administrative Code is repealed:

WAC 232-14-010 Hydraulic Code guidelines.