15. <u>Review of Lower Columbia River Sturgeon Management</u> <u>Policy C-3001 (Briefing/Public Comment)</u>

TABLE OF CONTENTS

Page

Summary Sheet	1	of 27
Attachment 1: Lower Columbia River White Sturgeon Stock Assessment and		
Fishery Management 2013 Update	3	of 27
Attachment 2: Policy C-3001 (January 2011 - December 2013)	. 21	of 27
Attachment 3: Proposed Policy C-3001 (March 2014 - December 2018)	. 25	of 27

Summary

Meeting dates:	December 7, 2013
Agenda item #15:	Review of Lower Columbia River Sturgeon Management Policy C-3001 – (Briefing/Public Comment)
Presenter(s):	Cindy LeFleur, Region 5 Fish Program Manager (Fish Program) Brad James, Region 5 Sturgeon Manager (Fish Program)

Background summary:

The 2011-2013 Lower Columbia Sturgeon Management Policy (C-3001) states that given the uncertainty about the current state of the Columbia River white sturgeon population, the Commission is adopting a precautionary approach to management. Additionally, the policy requires an annual review for the Commission, as an essential component of this precautionary approach, to include updated information on:

- stock status;
- predation rates;
- review of in-season management actions;
- accounting of fish left unharvested;
- review of sturgeon harvest in areas outside of the lower Columbia River;
- by-catch in all fisheries;
- recommended management changes; and
- other pertinent information

Detailed information regarding stock status, predation, harvest, and by-catch is summarized in Attachment 1: "Lower Columbia River White Sturgeon – Stock Assessment and Fishery Management – 2013 Update".

Stock Status

The downward trend in abundance of the legal-size (38-54 inch fork length) segment of the population observed in recent years has stopped and has begun to increase with the 2013 estimate. Catch rates of sublegal-size fish in the recreational fishery have been stable over the past five years and have increased for the legal-size segment of the population over the past three years.

Predation Rates

The number of Steller sea lions present in the area just below Bonneville Dam increased steadily through 2011, peaking at 89 animals before dropping to 73 animals in 2012, with 80 animals observed in 2013. Observed consumption of white sturgeon at Bonneville Dam during 2013 decreased by 75% from the 2012 level.

In-season Management/Harvest

The Joint State Accord on Sturgeon Management for 2011-2013 was amended for 2012, reducing the harvest rate guideline from 22.5% to16%. For 2013, the 16% rate was further reduced by 15%, resulting in a 13.6% rate. The number of fish available for harvest in 2013 totaled 9,817 legal-sized fish. Some modifications were made to sport fishery seasons to remain within the overall guideline.

Fishery	Guideline	Harvest	Difference
Sport	7,796	7,911	-115
Commercial	2,021	1,961	60
Total	9,817	9,872	-55

Sturgeon harvest in areas outside of the lower Columbia River

In 2012, the most recent year of available data, harvest of white sturgeon in Washington coastal and Puget Sound recreational fisheries totaled 328 fish, 4.2% of the lower Columbia River recreational total for that year. This matched the preceding 10-year average percent. Recreational harvest in Oregon coastal rivers and estuaries has averaged 2.5% of the lower Columbia River amount during the past 10 years.

By-Catch

Commercial fisheries were monitored during the fall of 2012 and documented in a final WDFW report titled "2012 Fall Columbia River Commercial Fisheries Observation Study". Information on sublegal, legal-size, and over-legal size white catch and green sturgeon catch is summarized in Attachment 1. Results were consistent with past observations.

Recommended Management Changes

Two permanent rules affecting recreational fisheries for white sturgeon were adopted in 2013. One reduced the annual limit for white sturgeon from five fish to two fish. The second rule prohibits retention of white sturgeon by anglers fishing the lower Columbia River below Bonneville Dam, the Washington coast, Puget Sound and their tributaries, starting January 1, 2014. Oregon adopted equivalent rules.

Lower Columbia River commercial seasons, including allowable harvest, are set through the Columbia River Compact process and implemented by emergency rule. This approach will be used to comply with Commission guidance on white sturgeon retention prohibitions in commercial fisheries starting January 1, 2014. A similar approach is expected for non-Indian commercial fisheries in coastal areas.

Policy issue(s) you are bringing to the Commission for consideration:

The current policy, C-3001 (Attachment 2), was adopted for a 3-year time period and will expire December 31, 2013; therefore, a policy needs to be adopted to take effect in January 2014. Staff has provided a draft policy for consideration (Attachment 3) that includes very minimal changes to the current policy, with the exception of reorganizing the language to allow the policy to apply whether fisheries are open or closed to retention of sturgeon.

Public involvement process used and what you learned:

Once finalized, staff will distribute copies of the "Lower Columbia River White Sturgeon – Stock Assessment and Fishery Management – 2013 Update" to the Columbia River Recreational and Commercial advisor groups.

Action requested:

Briefing only.

Draft motion language:

N/A

Justification for Commission action: N/A

Communications plan: N/A

Attachment 1

Lower Columbia River White Sturgeon Stock Assessment and Fishery Management 2013 Update

Summary Prepared by

Joint Columbia River Management Staff Washington Department of Fish and Wildlife Oregon Department of Fish and Wildlife

November 18, 2013

Table 1.	Estimated and projected abundance of 38-54 inch FL white sturgeon in the lower
Columbia	a River, 2008-2014.

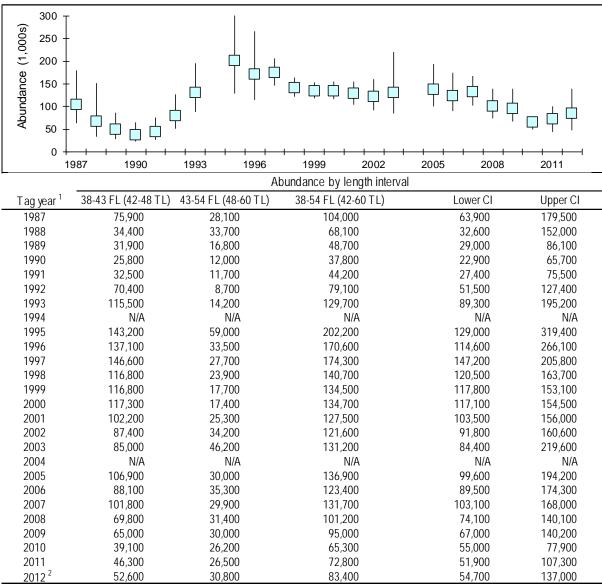
	Historic method	Setline I		
Year	estimate ¹	Estimate	Projection	Harvest guideline
2008	101,200	N/A	N/A	40,000
2009	95,000	N/A	N/A	40,000
2010	65,300	100,200	N/A	24,000
2011	72,800	80,500	77,000	17,000
2012	83,400	72,700	65,000	10,400
2013		114,200 ²	74,300	10,105
2014			N/A ³	

1 Historic method is the number of fish present at the start of July (2008-09) or May (2010-2012), while the setline method is the number of fish present at the start of the year.

2 Preliminary.

3 Projected abundance for 2014 was not available at the time this report was prepared.

Figure 1 and Table 2. Estimated abundance, using the historic method, of 38-54 inch FL (42-60 inch TL) white sturgeon in the lower Columbia River, 1987-2012.



¹ Tagging is conducted from May-June and/or July each year. Tag recover information is collected well into the following year, consequently, 2012 is the most recent "tag year" with enough information to estimate abundance using the historic method.

² Preliminary.

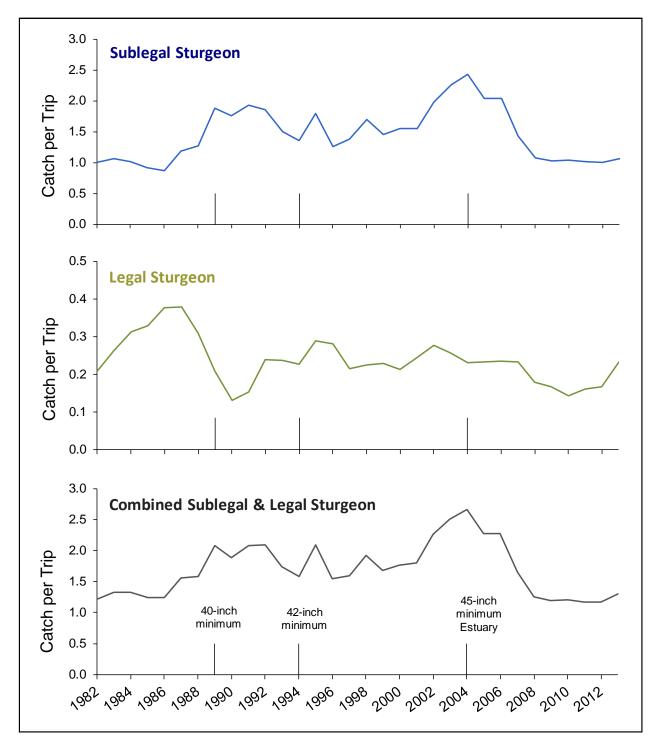


Figure 2. Catch rates of sublegal, legal-size, and combined sublegal and legal-size white sturgeon in lower Columbia River recreational fisheries, 1982-2013. Includes data from sampling the lower Willamette River recreational fishery for 2000-2013. Data for 2013 is considered preliminary.

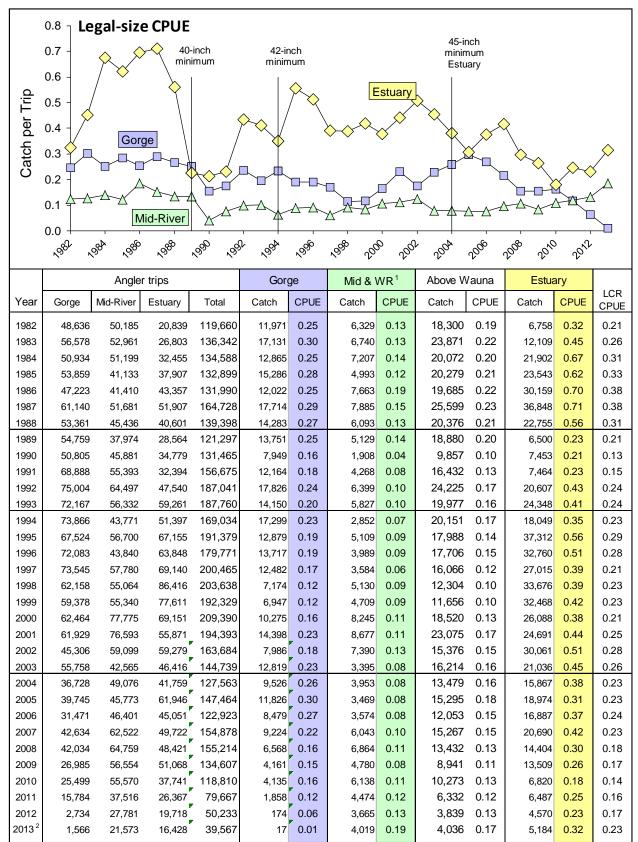


Figure 3 and Table 3. Catch rates by area of legal-size white sturgeon in lower Columbia River recreational fisheries, 1982-2013.

¹ Includes Willamette River sampling for 2000-2013.

² Preliminary.

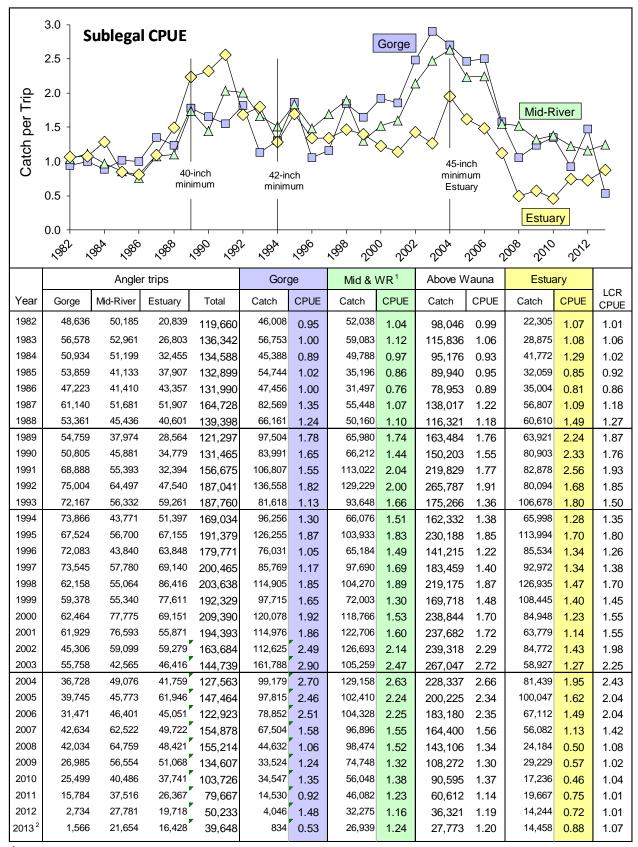


Figure 4 and Table 4. Catch rates by area of sublegal white sturgeon in lower Columbia River recreational fisheries, 1982-2013.

¹ Includes Willamette River sampling for 2000-2013.

² Preliminary.

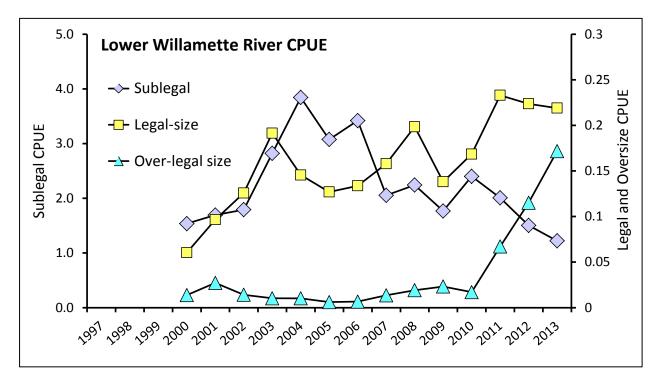


Figure 5. Catch rates of white sturgeon in the lower Willamette River recreational fishery, March-June 2000-2009, January-June and November 2010, February-March 2011, February 2012, and July and October 2013.

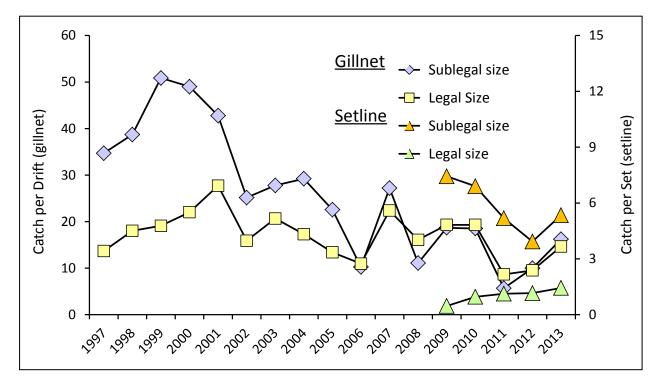


Figure 6. Catch per drift (gillnet) and catch per set (setline) of sublegal and legal-size white sturgeon during lower Columbia River sturgeon tagging and stock assessment projects, 1997-2013.

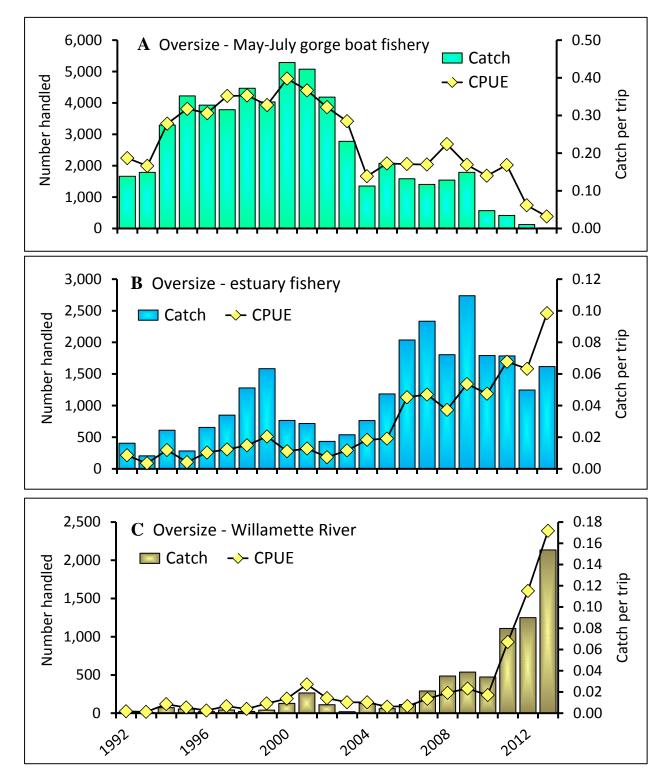


Figure 7. Catch and catch rates of oversize (>66" TL 1995-1996; >60" TL 1992-2008; >54" FL 2009-2013) white sturgeon in: (**A**) gorge boat fishery; (**B**) estuary fishery; and (**C**) Willamette River, 1992-2013. Note the difference in scale between the three charts.

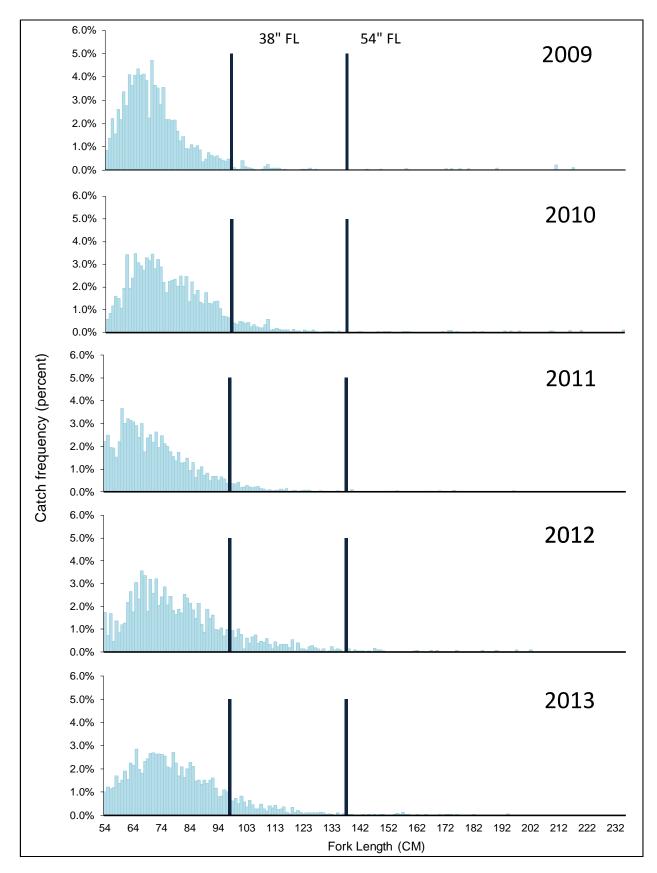
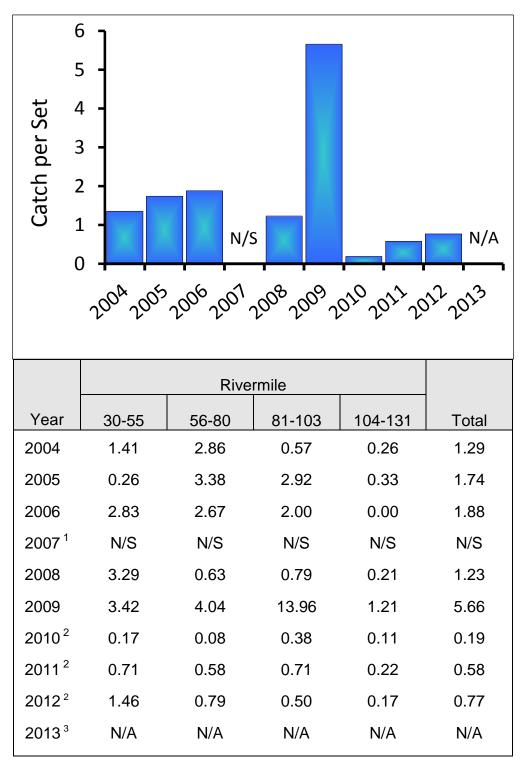


Figure 8. Frequency (percent) by 1 cm size intervals of white sturgeon captured in the lower Columbia River using research setlines, 2009-2013. Preliminary data for 2013.

Figure 9 and Table 5. Catch per set of Age-0 white sturgeon in the lower Columbia River, 2004-2012.



¹ Sampling for Age-0 white sturgeon was not conducted in 2007.

² Preliminary assessments based on length frequency examinations.

 3 The 2013 field sampling was ongoing at the time this report was prepared.

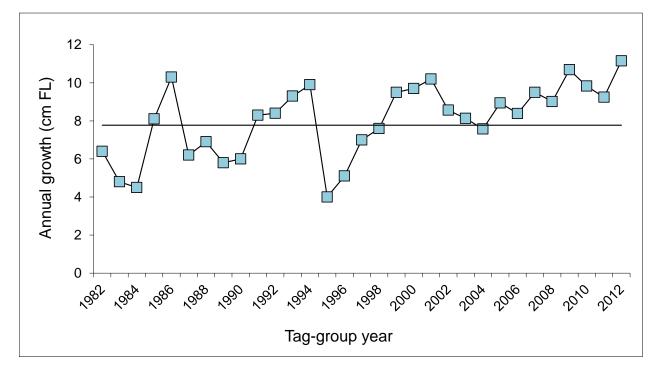


Figure 10. Annual growth rates of lower Columbia River white sturgeon tag groups at large at least one year, 1982-2012 (example: the 1982 data point is of fish tagged in May-June 1982 and re-measured from May-June 1983 through May-June 1984). The 2012 data point is preliminary and may change once data from fall 2013 through June 2014 is collected. The solid line is the average (mean) 1982-2012 growth rate.

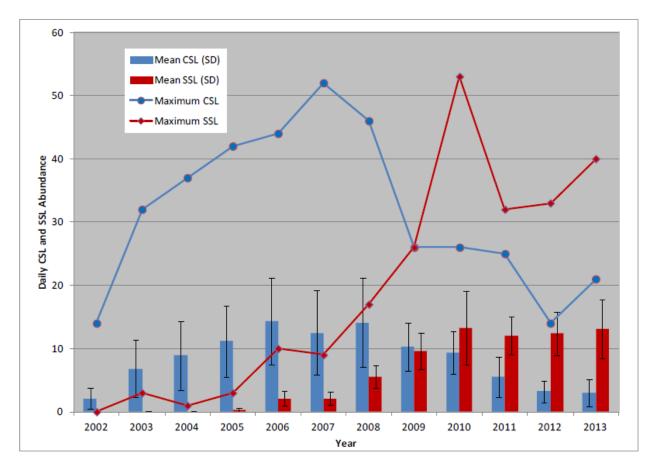


Figure 11. Mean (and SD) and maximum daily estimated number of California sea lions (CSL) and Steller sea lions (SSL) present at Bonneville Dam between January 1 and May 31, 2002 to 2013. U.S. Army Corps of Engineers (USACE) data.

Table 6. Consumption of white sturgeon by CSL and SSL observed during USACE monitoring of the Bonneville Dam tailrace, 2005-2013. Adjusted estimates include a proportion of the total unidentified catch.

Year	Total hours observed	Observed sturgeon catch	Sturgeon catch per hour observed	Expanded sturgeon catch estimate	Adjusted sturgeon catch estimate
2005	1,108	1	0.001		
2006	3,647	265	0.073	315	413
2007	4,433	360	0.081	467	664
2008	5,131	606	0.118	792	1,139
2009	3,455	758	0.219	1,241	1,710
2010	3,609	1,100	0.305	1,879	2,172
2011	3,315	1,353	0.408	2,178	3,003
2012	3,404	1,342	0.394	2,227	2,498
2013	3,247	314	0.097	552	635

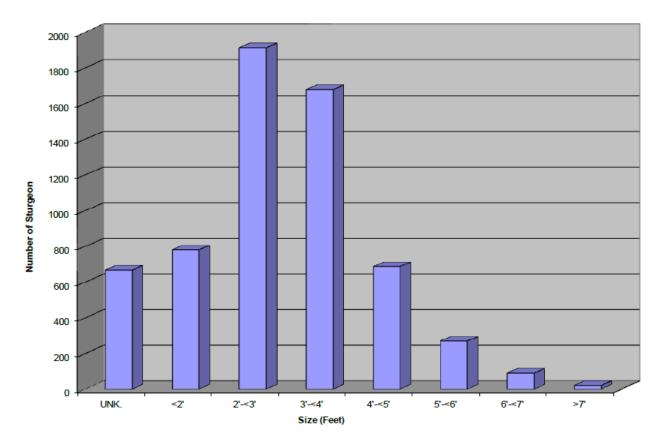


Figure 12. Estimate total lengths of white sturgeon consumed by Steller and California sea lions at Bonneville Dam from January 1 through May 31, 2006-2013. USACE data.

Appendix

Harvest and Monitoring Data

Appendix Table 1. Annual recreational catch of white sturgeon in the lower Columbia River and comparisons to catch guidelines, 1993-2013¹.

	Below	Wauna ¹	Above	Wauna ¹		Combined	
Year	Catch	Guideline ²	Catch	Guideline ³	Catch	Guideline	Percent
1993	20,107	N/A	17,780	N/A	37,900	N/A	
1994	15,578	N/A	17,893	N/A	33,500	N/A	
1995	29,714	N/A	15,423	N/A	45,100	N/A	
1996	27,694	N/A	15,068	N/A	42,800	N/A	
1997	24,511	N/A	13,646	N/A	38,200	53,840	71%
1998	30,303	N/A	11,293	N/A	41,600	53,840	77%
1999	29,238	N/A	10,561	N/A	39,800	40,000	100%
2000	24,267	N/A	16,238	N/A	40,500	40,000	101%
2001	21,619	N/A	19,597	N/A	41,200	39,500	104%
2002	26,234	N/A	12,045	N/A	38,300	38,300	100%
2003	18,367	19,200	13,565	12,800	31,932	32,000	100%
2004	15,050	16,000	10,519	12,800	25,569	28,800	89%
2005	17,911	17,783	11,891	11,560	29,802	29,343	102%
2006	15,726	16,000	8,545	12,800	24,271	28,800	84%
2007	19,131	16,274	10,675	13,852	29,806	30,126	99%
2008	13,614	13,143	7,959	12,387	21,573	25,530	85%
2009	13,109	15,529	4,599	11,430	17,708	26,959	66%
2010	6,491	9,600	4,831	4,835	11,322	14,435	78%
2011	6,117	6,800	2,908	3,410	9,025	10,210	88%
2012	4,466	4,160	1,859	2,080	6,325	6,240	101%
2013	4,559	4,042	1,942	2,021	6,501	6,063	107%

¹ Recreational catch estimates for 1993-2002 are above and below the western tip of Puget Island (RM 38).

² The switch to a 45-inch min. (TL) size limit in 2004 required a 17% reduction in the base guideline.

³ Actual in-season guidelines were different than represented here. Beginning in 2010, the guideline for the area above Wauna excludes the separate Willamette guideline.

Appendix Table 2. Annual recreational catch of white sturgeon in the lower Willamette River and comparisons to catch guidelines, 2003-2013.

Year	Estimated annual catch ¹	Baseline ²	Catch in excess of baseline ³	Guideline ³	Percent of Guideline
2003	1,142	1,225	0	Na	
2004	4,099	1,225	2,874	Na	
2005	2,327	1,225	1,102	Na	
2006	3,348	1,225	2,123	Na	
2007	6,555	1,225	5,330	Na	
2008	9,148	1,225	7,923	Na	
2009	7,346	1,225	6,121	Na	
2010	3,529	735	2,794	2,865	98%
2011	2,690	520	2,170	2,030	107%
2012	1,535	520	1,015	1,248	81%
2013	1,410	520	890	1,213	73%

¹ Harvest estimates revised November 2011 based on updated punch card and existing creel information.

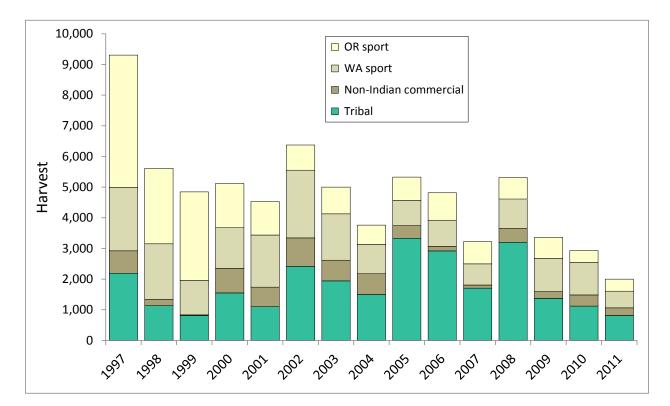
² Baseline harvest levels for the lower Willamette River were based on average harvest during 1986-1996 (1,225 fish). The lower Willamette River baseline was decreased to 735 fish in 2010 and 520 fish in 2011 consistent with reductions in the overall harvest guideline.

³ During 2003-2009, harvest in excess of the baseline was applied to the above Wauna recreational harvest guideline. Beginning in 2010, a separate harvest guideline was established for the lower Willamette River.

			Mair	nstem				Sele	ct Area				
	Winter	Winter		Early	Late	Late		Spring/			Grand	Guide-	
Year ¹	Sturgeon ²	Salmon	Summer	August	August	Fall	Total	Summer	Fall	Total	Total	line	%
1993	990			0	0	7,010	8,000	30	20	50	8,050	6,000	134%
1994	2,990			0	0	3,380	6,370	30	0	30	6,400	6,000	107%
1995	0			0	0	5,980	5,980	110	70	180	6,160	8,000	77%
1996	800			0	330	6,580	7,710	580	110	690	8,400	8,000	105%
1997	2,710			1,740	140	7,790	12,380	350	100	450	12,830	13,460	95%
1998	2,680			2,540	90	8,060	13,370	360	170	530	13,900	13,460	103%
1999	1,780			2,770	60	4,180	8,790	520	190	710	9,500	10,000	95%
2000	2,260			2,490	300	5,130	10,180	540	160	690	10,870	10,000	109%
2001	3,060			4,720	1,020	0	8,800	490	20	510	9,310	9,100	102%
2002	2,720			1,340	380	4,200	8,640	650	330	980	9,620	9,800	98%
2003	1,490	27		2,170	410	3,430	7,527	250	170	420	7,947	8,000	99%
2004	1,696	174	9	1,550	917	3,219	7,565	184	117	301	7,866	8,000	98%
2005	473	70	1,369	1,129	965	3,793	7,799	279	74	353	8,152	8,200	99%
2006	288	1,651	544	1,548	363	3,492	7,886	317	109	426	8,312	8,000	104%
2007	1,424	47	414	2,646	91	2,734	7,356	257	148	405	7,761	7,850	99%
2008	869	17	523	2,706	103	3,170	7,388	337	134	471	7,859	7,927	99%
2009	1,697	21	624	2,213	756	2,001	7,312	311	114	425	7,737	8,000	97%
2010	518	28	289	1,578	297	1,348	4,058	211	116	327	4,385	4,800	91%
2011	50	125	504	967	353	1,187	3,186	201	0	201	3,387	3,400	100%
2012	40	14	281	592	410	344	1,681	225	0	225	1,906	2,080	92%
2013	15	267	340	0	693	319	1,634	235	92	327	1,961	2,021	97%

Appendix Table 3. Commercial catch of white sturgeon in the lower Columbia River by season, annual commercial catch, and comparisons to catch guidelines, 1993-2013.

Data since 2003 preliminary.
 Prior to 2003, values reflect all winter fisheries.



Appendix Figure 1. Estimated annual harvest of white sturgeon from Oregon coastal estuary and river recreational fisheries, Washington coastal estuary and river recreational and commercial fisheries, and from Puget Sound recreational fisheries, 1997-2011. Comparable data is unavailable for some 2012 and all 2013 fisheries.

Appendix Table 4. Onboard observations made during 2012 lower Columbia River non-Indian August and fall commercial gillnet fisheries. All catches equate to total encounters; due to vessel retention limits, a subset of legal-size white sturgeon was released.

			Sturgeon				
Date	Zones Observed	N Drifts Observed	Sublegal	Legal	Over Legal	Green	
Aug. 5-6	1,2,5	17	27	29	6	0	
Aug. 12-13	4,5	22	5	5	5	0	
Aug. 14-15	4,5	23	6	14	0	0	
Aug. 16-17	4,5	13	5	8	2	0	
Aug. 19-20	4,5	21	5	2	3	0	
Aug. 21-22	4,5	38	9	8	3	0	
Aug. 23-24	4,5	46	20	5	4	0	
Aug. 26-27	4,5	39	12	26	5	0	
Aug. 28-29	4,5	42	6	4	5	0	
Sept. 19-20	4,5	45	31	5	6	0	
Sept. 23-24	4,5	18	23	6	1	0	
Sept. 25-26	4,5	44	32	11	6	0	
Sept. 27-28	4,5	14	9	1	0	0	
Sept. 30-	5	6	7	3	4	0	
Oct. 1							
Oct. 2- 3	4,5	22	24	6	0	0	
Oct. 4-5	5	5	2	0	0	0	
Oct. 7-8	5	2	2	0	0	0	
Oct. 9-10	NA	0	0	0	0	0	
Oct. 10	1,3	15	7	0	0	0	
Oct.11-12	5	4	6	0	2	0	
Oct. 14-15	5	1	2	2	0	1	
Oct. 14-15 Oct. 16-17	NA S	1 0	0	0	0	1 0	
Oct. 18-17 Oct. 18-19	NA	0	0	0	0	0	
000.10-19	INA	0	0	0	0	U	
Oct. 21-22	NA	0	0	0	0	0	
		N Drifts	Sublegal	Legal	Over Legal	Green	
	Total	437	240	135	52	1	

Appendix Table 5. Observations versus reported landings for 2012 lower Columbia River fall non-Indian commercial gillnet fisheries. Note that the legal sturgeon value displayed in this table only includes retained fish, whereas Appendix Table 4 includes retained plus released fish.

Date	Number Vessels Observed	Legal Sturgeon Observed	Number Comm. Deliveries	Number Sturgeon Landed	% Landings Observed
Aug. 5-6	4	8	139	585	1.4%
Aug. 12-13	6	5	34	17	29.4%
Aug. 14-15	5	14	38	29	13.8%
Aug. 16-17	3	8	46	47	4.3%
Aug. 19-20	5	2	77	48	4.2%
Aug. 21-22	7	8	72	42	9.5%
Aug. 23-24	7	5	96	40	7.5%
Aug. 26-27	7	26	100	98	11.2%
Aug. 28-29	7	4	115	88	4.5%
Sept. 19-20	7	5	119	70	4.3%
Sept. 23-24	4	6	96	44	13.6%
Sept. 25-26	8	11	65	57	19.3%
Sept. 27-28	4	1	92	151	0.0%
Sept. 30-Oct. 1	2	3	55	0	
Oct. 2-3	4	6	41	0	
Oct. 4-5	2	0	46	46	0.0%
Oct. 7-8	1	0	32	0	
Oct. 9-10	0	0	12	0	
Oct. 10	2	0	54	0	
Oct.11-12	2	0	15	0	
Oct. 14-15	1	2	17	0	
Oct. 16-17	0	0	10	0	
Oct. 18-19	0	0	7	0	
Oct. 21-22	0	0	11	0	
Total	88	64	1,389	1,362	4.7%

FISH AND WILDLIFE COMMISSION POLICY DECISION

POLICY TITLE: 2011-2013 Lower Columbia Sturgeon Management		bia POLICY NUMBER: C-3001
Supersedes:	2010 Lower Columbia Sturgeon Management C-3001	Effective Date: January 1, 2011 Termination Date: December 31, 2013
See Also:	C-3608	
		Approved by: Miranda Wecker, CHAIR Washington Fish and Wildlife Commission, 01/21/2011

Purpose

The purpose of this policy is to provide guidelines for management of the Lower Columbia River white sturgeon population and fisheries.

Definition and Intent

The Lower Columbia River white sturgeon population inhabits the waters of the Columbia River and tributaries downstream of Bonneville Dam and migrates into ocean and coastal estuaries. The intent of the policy is to provide consistent management guidelines that promote a healthy population.

General Policy Statement

Manage the Lower Columbia River white sturgeon population with conservation and fishery management objectives that are consistent with a healthy population.

Policy Guidelines

Lower Columbia Sturgeon Conservation Objectives:

- Provide recruitment and regulatory protection to increase the abundance of the spawning population.
- Manage with a precautionary approach due to uncertainties in population parameters.
- Manage for an annual combined sport and commercial harvest of white sturgeon to provide measurable population growth to achieve the goals of: (1) fully seeded habitats and (2) full representation of each age class within the population.
- Population Monitoring:
 - o Continue young-of-the-year (YOY) sampling to track spawning success.
 - Evaluate legal-size abundance methodology to improve accuracy of estimates.
 - Continue to monitor sea lion predation for incorporation into stock status evaluations.

Fishery Management Objectives:

- Manage Lower Columbia River sturgeon fisheries through a three-year agreement with Oregon for 2011-2013.
- Maintain concurrent Washington and Oregon regulations in the Columbia River.

- Manage fisheries over the next three years in a manner that takes into consideration
 projected recruitment, with the objective of increasing abundance of the legal size
 segment, and increasing escapement into the spawning segment of the population.
 Management should be based on consideration of all mortality factors, including sea lion
 predation and both recreational and commercial fishery related mortalities.
- The harvest level for 2011-2013 fisheries will be reduced from the 2010 level to the extent that the reduction:
 - Addresses the downward trend in legal size abundance expected through 2011.
 - Accounts for increased predation by sea lions.
 - Addresses uncertainty in expected increased recruitment to legal-size in the near term (2012-2014).
 - Addresses expected low recruitment to legal-size beginning in 2015-2016.
 - Provides for fishery stability.
- Maintain the 80/20 sport/commercial harvest allocation.
- Maintain viable and diverse recreational and commercial fishing opportunities.
- Develop sport fishery regulations consistent with the following objectives:
 - Minimize emergency in-season action.
 - Balance catch between estuary and non-estuary fisheries and maintain a diverse array of sturgeon fishing opportunity.
 - Maintain fishery monitoring and management capabilities.
- Develop commercial fishery regulations consistent with the following objectives:
 - Optimize economic value (adjust to market needs).
 - Spread harvest opportunity throughout the year.
 - Minimize impacts to green sturgeon listed under the Endangered Species Act.
- Provide sufficient sturgeon spawning sanctuaries or other protection measures where and when appropriate.
- Conduct research, within available resources, to assess spawner and sublegal abundance and to quantify impacts of commercial and recreational fisheries on these abundances.
- Manage sturgeon harvests outside the mainstem lower Columbia River consistent with Lower Columbia River sturgeon conservation and management needs.
- Provide appropriate added protective measures to prevent further decline of green sturgeon.
- Limit incidental impacts on other species.

Annual Review

Given the degree of uncertainty about the current state of the Columbia River white sturgeon, including the impact of population stress factors such as increased predation and decreased food base, the Commission is adopting a precautionary approach to management. The Director will provide an annual review for the Commission, as an essential component of this precautionary approach, to include updated information on:

- stock status;
- predation rates;
- review of in-season management actions;
- accounting of fish left unharvested;
- review of sturgeon harvest in areas outside the mainstem lower Columbia River;
- by-catch in all fisheries;
- recommended management changes; and
- other pertinent information.

Delegation of Authority

The Commission delegates the authority to the Director to develop and negotiate a new threeyear (2011-2013) Lower Columbia Sturgeon Management Accord that is consistent with these policies and objectives. Additionally, the Commission delegates the authority to the Director, through the Columbia River Compact, to set seasons for recreational and commercial fisheries in the Columbia River, and to adopt permanent and emergency regulations to implement these fisheries. The Director shall work with the Oregon Department of Fish and Wildlife to achieve implementation of this Commission action in a manner that results in concurrent regulations between the two states. The Director shall consult with the Commission Chair if it becomes necessary to deviate from the Commission's policy to achieve concurrent regulations with Oregon.

Attachment 3.

FISH AND WILDLIFE COMMISSION POLICY DECISION

POLICY TITLE: 2011-2013 Lower Columbia POLICY NUMBER: C-3001 Sturgeon Management		
Supersedes:	2010-2011-2013 Lower Columbia Sturgeon Management C-3001	Effective Date: January 1March 1, 2014, 2011 Termination Date: December 31, 20132018
See Also:	C-3608	
		Approved by: Miranda Wecker, CHAIR Washington Fish and Wildlife Commission, 01/21/2011

Purpose

The purpose of this policy is to provide guidelines for management of the Lower Columbia River white sturgeon population and fisheries.

Definition and Intent

The Lower Columbia River white sturgeon population inhabits the waters of the Columbia River and tributaries downstream of Bonneville Dam and migrates into ocean and coastal estuaries. The intent of the policy is to provide consistent management guidelines that promote a healthy population.

General Policy Statement

Manage the Lower Columbia River white sturgeon population with conservation and fishery management objectives that are consistent with a healthy population.

Policy Guidelines

Lower Columbia Sturgeon Conservation Objectives:

- Provide recruitment and regulatory protection to increase the abundance of the spawning population.
- Manage with a precautionary approach due to uncertainties in population parameters.
- Manage for an annual combined sport and commercial harvest of white sturgeon to provide measurable population growth to achieve the goals of: (1) fully seeded habitats and (2) full representation of each age class within the population.
- Population Monitoring (within available resources):
 - o Continue young-of-the-year (YOY) sampling to track spawning success.
 - Evaluate legal-size abundance methodology to improve accuracy of estimates.
 - Continue to monitor sea lion predation for incorporation into stock status evaluations.

Fishery Management Objectives:

- Provide sufficient sturgeon spawning sanctuaries or other protection measures where and when appropriate.
 - Conduct research, within available resources, to assess spawner and sublegal

Washington Fish and Wildlife Commission Policy C-3001, Lower Colum. Sturgeon Adopted 01/21/2011 Page 1 of 3 abundance and to quantify impacts of commercial and recreational fisheries on these segments of the population.

- Provide appropriate protective measures to prevent further decline of green sturgeon.
- Limit incidental impacts on other species.

When Retention Fisheries are Allowed:

- Manage Lower Columbia River sturgeon fisheries through an three-year agreement with Oregon-for 2011-2013.
- Maintain concurrent Washington and Oregon regulations in the Columbia River.

• Manage fisheries over the next three years in a manner that takes into consideration projected recruitment, with the objective of increasing abundance of the legal size segment, and increasing escapement into the spawning segment of the population. Management should be based on consideration of all mortality factors, including sea lion predation and both recreational and commercial fishery related mortalities.

• The harvest level for 2011-2013 fisheries will be reduced from the 2010 level to the extent that the reduction:

• Addresses the downward trend in legal size abundance expected through 2011.

• Accounts for increased predation by sea lions.

• Addresses uncertainty in expected increased recruitment to legal-size in the near term (2012-2014).

• Addresses expected low recruitment to legal-size beginning in 2015-2016.

- Provides for fishery stability.
- Maintain the 80/20 sport/commercial harvest allocation.
- Maintain viable and diverse recreational and commercial fishing opportunities.
 - Develop sport fishery regulations consistent with the following objectives:
 - Minimize emergency in-season action.
 - Balance catch between estuary and non-estuary fisheries and maintain a diverse array of sturgeon fishing opportunity.
 - Maintain fishery monitoring and management capabilities.
- Develop commercial fishery regulations consistent with the following objectives:
 - Optimize economic value (adjust to market needs).
 - Spread harvest opportunity throughout the year.
 - Minimize impacts to green sturgeon listed under the Endangered Species Act.
- Manage sturgeon harvests outside the mainstem lower Columbia River consistent with Lower Columbia River sturgeon conservation and management needs.

Provide sufficient sturgeon spawning sanctuaries or other protection measures where and when appropriate.

- Conduct research, within available resources, to assess spawner and sublegalabundance and to quantify impacts of commercial and recreational fisheries on theseabundances.
- Manage sturgeon harvests outside the mainstem lower Columbia River consistent with Lower Columbia River sturgeon conservation and management needs.
- Provide appropriate added protective measures to prevent further decline of greensturgeon.
- Limit incidental impacts on other species.

Annual Review

Washington Fish and Wildlife Commission Policy C-3001, Lower Colum. Sturgeon Adopted 01/21/2011 Page 2 of 3 Given the degree of uncertainty about the current state of the lower Columbia River white sturgeon population, including the impact of population stress factors such as increased predation and decreased food base, the Commission is adopting a precautionary approach to management. The Director will provide an annual review for the Commission, as an essential component of this precautionary approach, to include updated information on:

- stock status;
- predation rates;
- review of in-season management actions;
- accounting of fish left unharvested;
- review of sturgeon harvest in areas outside the mainstem lower Columbia River;
- by-catch in all fisheries;
- recommended management changes; and
- other pertinent information.

Delegation of Authority

The Commission delegates the authority to the Director to develop and negotiate a new threeyear (2011-2013) Lower Columbia Sturgeon Management Accords with Oregon Department of Fish and Wildlife that is are consistent with these policies and objectives. Additionally, the Commission delegates the authority to the Director, through the Columbia River Compact, to set seasons for recreational and commercial fisheries in the Columbia River, and to adopt permanent and emergency regulations to implement these fisheries. The Director shall work with the Oregon Department of Fish and Wildlife to achieve implementation of this Commission action in a manner that results in concurrent regulations between the two states. The Director shall consult with the Commission Chair if it becomes necessary to deviate from the Commission's policy to achieve concurrent regulations with Oregon.

Adopted 01/21/2011 Page 3 of 3