<u>Lower Columbia River Sturgeon Population Status and Management Annual Review – (Briefing Public Hearing)</u>

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Summary

Meeting dates: January 23, 2016

Agenda item: Lower Columbia River Sturgeon Population Status and Management

Annual Review (Briefing/Public Hearing)

Presenter(s): Pat Frazier, Region 5 Policy Coordinator (Fish Program)

Brad James, Region 5 Sturgeon Program (Fish Program)

Background summary:

The 2014-2018 Lower Columbia Sturgeon Management Policy (C-3001) states that given the degree of uncertainty about the current state of the Columbia River white sturgeon, including the impact of population stress factors such as increased predation and decreased food base, the Commission is adopting a precautionary approach to management. Additionally, the policy requires an annual review for the Commission, as an essential component of this precautionary approach, to include updated information on:

- stock status:
- predation rates;
- review of in-season management actions;
- accounting of fish left unharvested;
- review of sturgeon harvest in areas outside of the lower Columbia River;
- by-catch in all fisheries;
- recommended management changes; and
- other pertinent information

Detailed information regarding stock status, predation, harvest, and by-catch is summarized in Attachment 1: "Lower Columbia River White Sturgeon – Stock Assessment and Fishery Management – 2015 Update".

Stock Status

Abundance of the legal-size (38-54 inch fork length) segment of the population declined from 2006 through 2012, but has since increased annually from an estimated low of 72,200 fish in 2012 to 143,900 fish in 2015. The projection for 2016 is 147,100 legal-size fish. This positive trend is countered by low numbers of adult fish, apparent poor annual natural production, and reduced numbers of juvenile fish smaller than legal size. The current status of the adult population segment, which is below the conservation status threshold specified in Oregon's Lower Columbia River and Oregon Coast White Sturgeon Conservation Plan, portends an extended period of stagnant population growth.

Predation Rates

Steller sea lion predation of white sturgeon began around the mid-2000's in the gorge below Bonneville Dam. Numbers of Steller sea lions present in the tailrace immediately below the dam peaked in 2010 and again in 2015. Observed consumption of white sturgeon at Bonneville Dam during the past four years has decreased annually, to less than 5% of the peak level reached 2011, indicating few sturgeon remain in the area when sea lions are present.

In-season Management/Harvest

The Joint State Accord on Sturgeon Management for 2011-2013 was amended for 2012, reducing the harvest rate guideline from 22.5% to 16%. For 2013, the 16% rate was further reduced by 15%, resulting in a 13.6% rate. Retention of lower Columbia River white sturgeon has been prohibited since 2014.

Sturgeon harvest in areas outside of the lower Columbia River

Effective January 1, 2014, retention of white sturgeon was prohibited in recreational and non-Indian commercial fisheries on the Oregon and Washington coasts, Puget Sound, and their tributaries.

By-Catch

Commercial fisheries were monitored during the fall of 2012 and documented in a final WDFW report titled "2012 Fall Columbia River Commercial Fisheries Observation Study". Results were consistent with past observations.

Recommended Management Changes

Staff is not recommending any management change at this time. Retention of lower Columbia River white sturgeon has been prohibited since 2014. The downward trend in legal-size white sturgeon abundance that led to prohibiting harvest in 2014 has shown positive growth, doubling in size from 2012 to 2015. This level of legal-size abundance, coupled with good juvenile production, supported substantial retention fisheries from the late 1990's through the mid-2000's. There was some interest from the public to see conservative retention fisheries reinstated in 2015 and again for 2016 and it is likely that the current legal-size abundance could support very conservative harvest levels for a period of time; however, the current status of the overall population, which includes both the adult and juvenile segments, is not as robust as in the early 2000's. In addition, uncertainty exists regarding future trends in adult abundance, production of juvenile fish, recruitment of juvenile fish to the legal-size segment, and to what extent conservative retention fisheries would impact longer-term population status.

Policy issue(s) you are bringing to the Commission for consideration:

The current policy, C-3001 (Attachment 2), was adopted for a 5-year time period and will expire December 31, 2018. There are no issues identified for consideration related to this policy.

Public involvement process used and what you learned:

Staff met with the Columbia River Recreational and Commercial advisor groups on December 2 and 3, 2015, and provided updates on the status of the LCR white sturgeon population. Staff received a mix of responses from Recreational advisors that included both support and opposition to retention fisheries in 2016. For the most part, Commercial advisors did not support retention fisheries in 2016.

Action requested:	
Briefing only.	
Draft motion language:	
N/A	
Justification for Commission action:	
N/A	
Communications plan:	
N/A	

Attachment 1

Lower Columbia River White Sturgeon Stock Assessment and Fishery Management 2015 Update

Summary Prepared by

Joint Columbia River Management Staff
Washington Department of Fish and Wildlife
Oregon Department of Fish and Wildlife
January 11, 2016

Table 1. Summary of key lower Columbia River white sturgeon population status metrics based on preliminary results of the 2015 stock assessment and age-0 indexing.

Metric	N	Interpretation	Brief Summary
Legal Abundance	143,890		Legal-sized white sturgeon abundance continues to increase and is similar to modeled projections. Supported by CPUE trend in gillnet & setline tagging fisheries.
Length Frequency Distribution	~69% juvenile		Reduced relative abundance of juvenile and sub-legal sized fish over time indicates productivity issues. Supported by CPUE trend in gillnet & setline tagging fisheries.
Adult abundance	3,039 (3,326 3-yr avg.)		Adult abundance metric is below Oregon Conservation Plan conservation status threshold (3-year average of 3,900 adults).
Recruitment Index	0.05 <i>v</i> s 0.40 10-yr avg.		Age-0 recruitment in the lower Columbia River was extremely poor in 2015, but was similar to the near-term average in the Willamette River. This continues a recent trend of relatively poor recruitment values.
Sea Lion Abundance	CSL up SSL ~steady	^	Continued increases in sea lion abundance in the LCR are problematic for white sturgeon population growth.

Abundance and CPUE Trends

Table 2. Estimated and projected abundance of 38-54 inch FL white sturgeon in the lower Columbia River, 2008-2016.

	Historic method	Setline method ¹	Harvest	
Year	estimate ¹	Estimate (95% C.I.)	Projection	guideline
2008	101,200	N/A	N/A	40,000
2009	95,000	N/A	N/A	40,000
2010	65,300	100,200	N/A	24,000
2011	72,800	80,500	77,000	17,000
2012	83,400	72,700	65,000	10,400
2013		114,200	74,300	10,105
2014		130,990 (75,500 – 186,480)	131,700	
2015		143,890 ² (85,700 – 202,100)	138,200	
2016			147,100 ²	

¹ Historic method is the number of fish present at the start of July (2008-09) or May (2010-2012), while the setline method is the number of fish present at the start of the year.

² Preliminary.

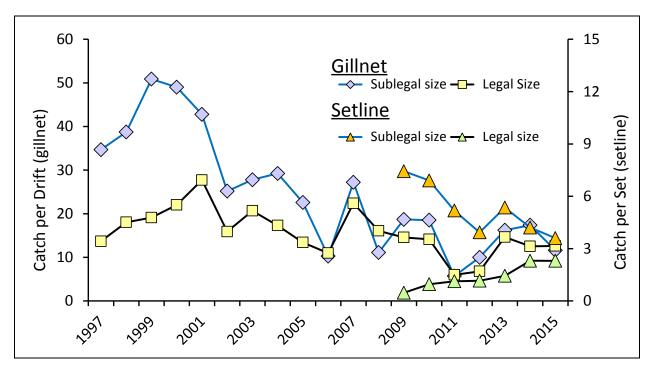


Figure 1. Catch per drift (research gillnet) and catch per set (research setline) of sublegal and legal-size white sturgeon during lower Columbia River sturgeon tagging and stock assessment projects, 1997-2015.

Length Frequency Trend

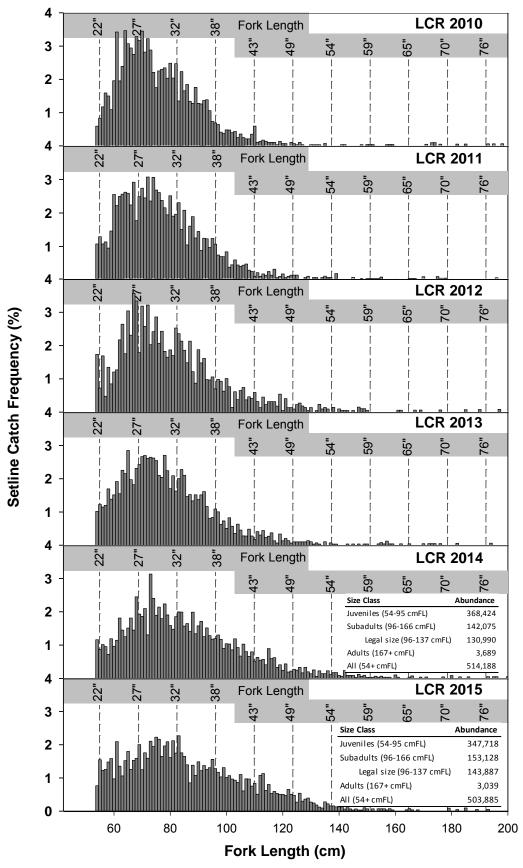
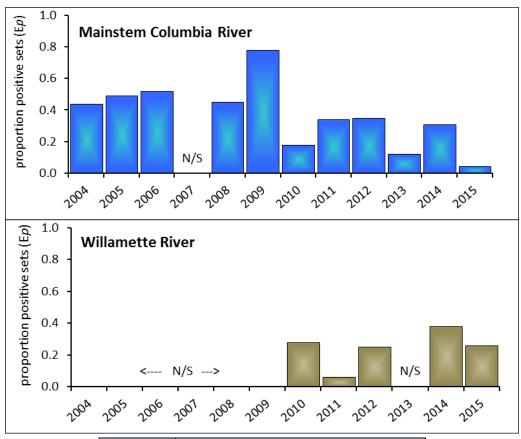


Figure 2. Frequency (percent) by 1 cm size intervals of white sturgeon captured in the lower Columbia River using research setlines, 2009-2015. Preliminary data for 2015.

Recruitment

Figure 3 and Table 3. Proportion positive net sets (Ep) of age-0 white sturgeon in the lower Columbia River, 2004-2015 and in the lower Willamette River, 2010-2015.



	Proportion positive net sets (Ep)							
	Mainstem	M/III ((B)						
Year	Columbia River	Willamette River						
2004	0.44							
2005	0.49							
2006	0.52							
2007 ¹	N/S							
2008	0.45							
2009	0.78							
2010 ²	0.18	0.28						
2011 ²	0.34	0.06						
2012 ²	0.35	0.25						
2013 ²	0.12	N/S						
2014 ²	0.31	0.38						
2015 ²	0.05	0.26						

¹ Sampling for age-0 white sturgeon was not conducted in 2007.

² Preliminary assessments based on length frequency examinations.

Sea Lion Abundance and Predation

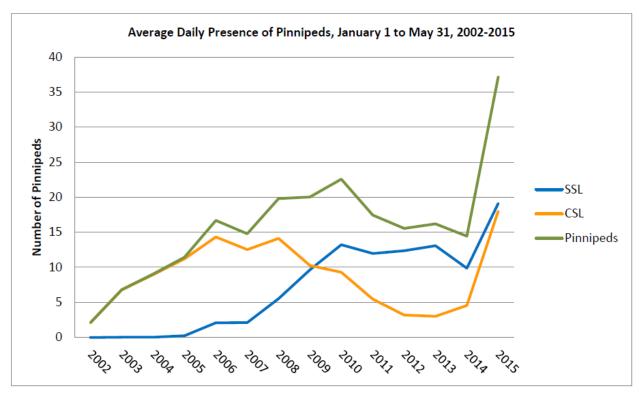


Figure 4. Average daily presence of California sea lions (CSL), Steller sea lions (SSL), and pinniped species combined (pinnipeds) present at Bonneville Dam between January 1 and May 31, 2002 to 2015. U.S. Army Corps of Engineers (USACE) data.

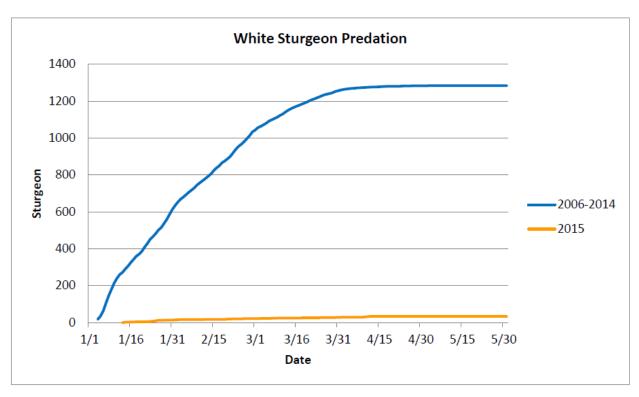


Figure 5. Cumulative white sturgeon predation by pinnipeds at Bonneville Dam during 2015 compared to the 2006-2014 average. U.S. Army Corps of Engineers data.

Table 4. Consumption of white sturgeon by CSL and SSL observed during USACE monitoring of the Bonneville Dam tailrace, 2005-2015. Adjusted estimates include a proportion of the total unidentified catch.

Year	Total hours observed	Observed sturgeon catch	Sturgeon catch per hour observed	Expanded sturgeon catch estimate	Adjusted sturgeon catch estimate
2005	1,108	1	0.001		
2006	3,647	265	0.073	315	413
2007	4,433	360	0.081	467	664
2008	5,131	606	0.118	792	1,139
2009	3,455	758	0.219	1,241	1,710
2010	3,609	1,100	0.305	1,879	2,172
2011	3,315	1,353	0.408	2,178	3,003
2012	3,404	1,342	0.394	2,227	2,498
2013	3,247	314	0.097	552	635
2014	2,947	79	0.027	127	147
2015	N/A	23	N/A	34	N/A

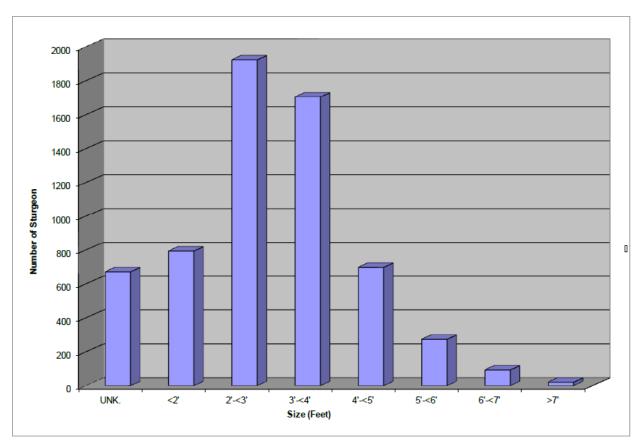
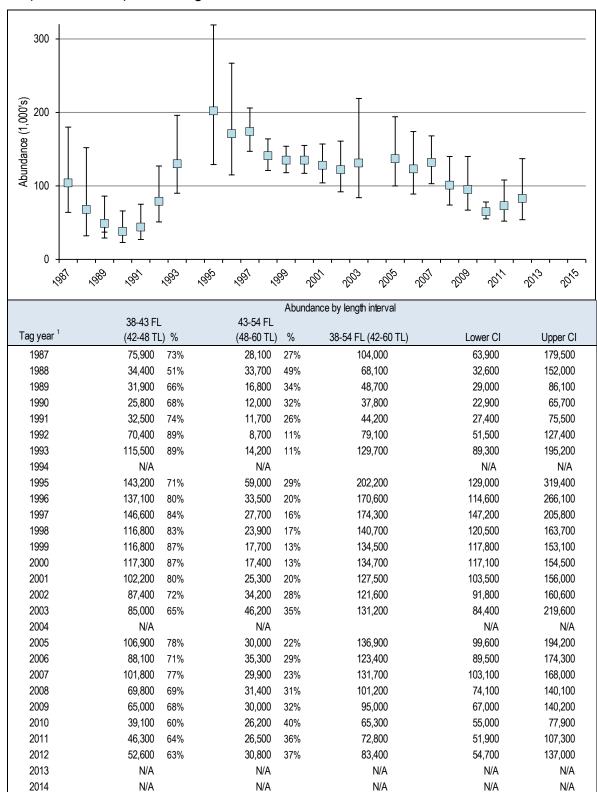


Figure 6. Estimated total lengths of white sturgeon consumed by Steller and California sea lions at Bonneville Dam from January 1 through May 31, 2006-2014. U.S. Army Corps of Engineers data.

Appendix

Historic Abundance, Harvest and Monitoring Data

Appendix Figure 1 and Table 1. Estimated abundance, using the historic method, of 38-54 inch FL (42-60 inch TL) white sturgeon in the lower Columbia River, 1987-2012.



Tagging is conducted from May-June and/or July each year. Tag recover information is collected through fishery sampling well into the following year, consequently, 2012 is the most recent "tag year" with enough information to estimate abundance using the historic method.

N/A

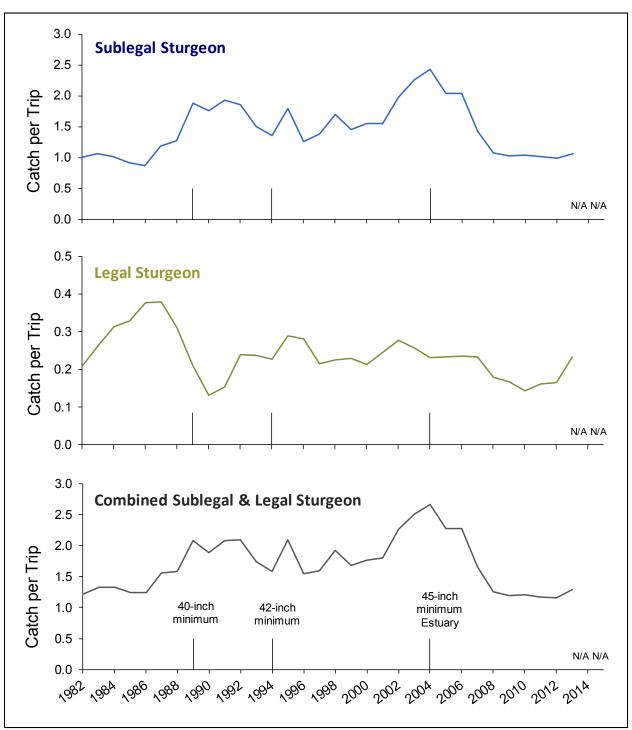
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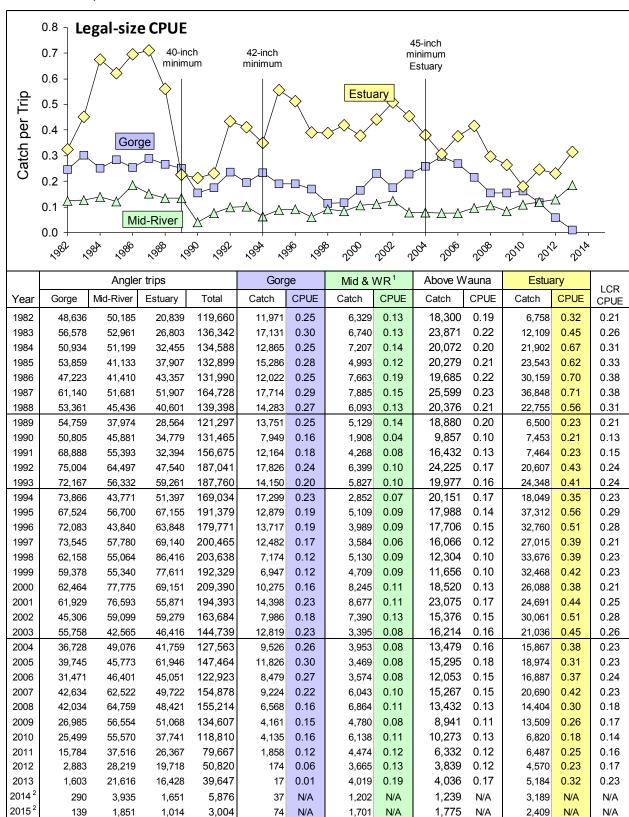
2015

N/A



Appendix Figure 2. Catch rates of sublegal, legal-size, and combined sublegal and legal-size white sturgeon in lower Columbia River recreational fisheries, 1982-2013. Includes data from sampling the lower Willamette River recreational fishery for 2000-2013. No retention fishery in 2014 or 2015.

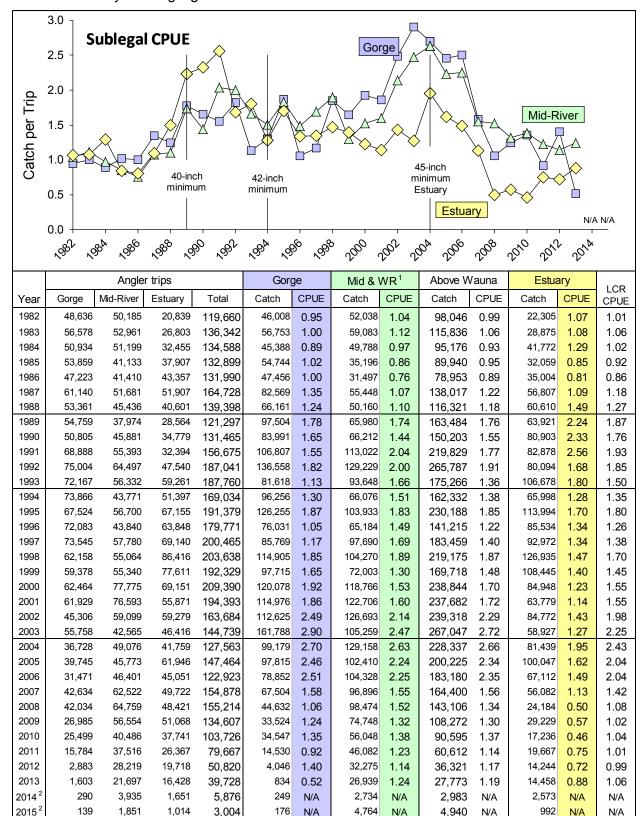
Appendix Figure 3 and Table 2. Catch rates by area of kept or released legal-size white sturgeon in lower Columbia River recreational fisheries, 1982-2013. No retention fishery in 2014 or 2015, so values are of released fish.



Includes Willamette River sampling for 2000-2013.

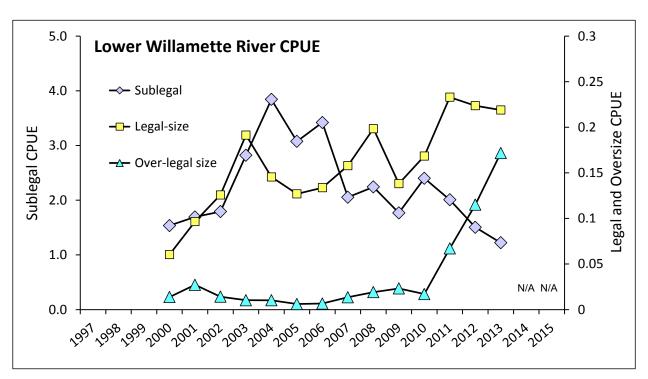
² Preliminary.

Appendix Figure 4 and Table 3. Catch rates by area of sublegal white sturgeon in lower Columbia River recreational fisheries, 1982-2013. Comparable data is unavailable for 2014 and 2015 due to very low angling effort.

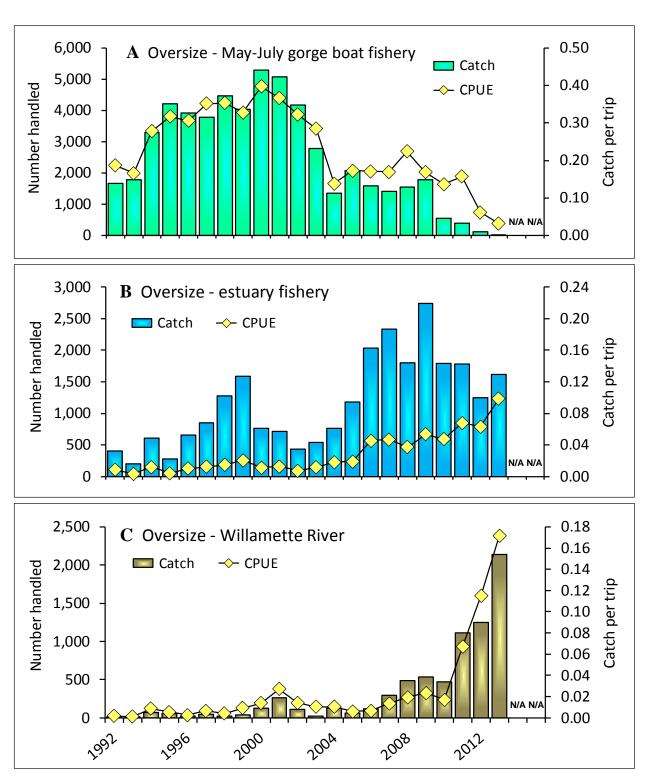


¹ Includes Willamette River sampling for 2000-2013.

² Preliminary.



Appendix Figure 5. Catch rates of white sturgeon in the lower Willamette River recreational fishery, March-June 2000-2009, January-June and November 2010, February-March 2011, February 2012, and July and October 2013. No retention fishery in 2014 or 2015.



Appendix Figure 6. Catch and catch rates of oversize (>66" TL 1995-1996; >60" TL 1992-2008; >54" FL 2009-2013) white sturgeon in: (**A**) gorge boat fishery; (**B**) estuary fishery; and (**C**) Willamette River, 1992-2013. Comparable data is not available for 2014 and 2015 due to very low angling effort. Note the difference in scale between the three charts.

Appendix Table 4. Annual recreational catch of white sturgeon in the lower Columbia River and comparisons to catch guidelines, 1993-2015¹.

	Below	Wauna ¹	Above	Above Wauna 1		Combined	
Year	Catch	Guideline ²	Catch	Guideline ³	Catch	Guideline	Percent
1993	20,107	N/A	17,780	N/A	37,900	N/A	
1994	15,578	N/A	17,893	N/A	33,500	N/A	
1995	29,714	N/A	15,423	N/A	45,100	N/A	
1996	27,694	N/A	15,068	N/A	42,800	N/A	
1997	24,511	N/A	13,646	N/A	38,200	53,840	71%
1998	30,303	N/A	11,293	N/A	41,600	53,840	77%
1999	29,238	N/A	10,561	N/A	39,800	40,000	100%
2000	24,267	N/A	16,238	N/A	40,500	40,000	101%
2001	21,619	N/A	19,597	N/A	41,200	39,500	104%
2002	26,234	N/A	12,045	N/A	38,300	38,300	100%
2003	18,367	19,200	13,565	12,800	31,932	32,000	100%
2004	15,050	16,000	10,519	12,800	25,569	28,800	89%
2005	17,911	17,783	11,891	11,560	29,802	29,343	102%
2006	15,726	16,000	8,545	12,800	24,271	28,800	84%
2007	19,131	16,274	10,675	13,852	29,806	30,126	99%
2008	13,614	13,143	7,959	12,387	21,573	25,530	85%
2009	13,109	15,529	4,599	11,430	17,708	26,959	66%
2010	6,491	9,600	4,831	4,835	11,322	14,435	78%
2011	6,117	6,800	2,908	3,410	9,025	10,210	88%
2012	4,466	4,160	1,859	2,080	6,325	6,240	101%
2013	4,559	4,042	1,942	2,021	6,501	6,240	107%
2014	0	0	0	0	0	0	
2015	0	0	0	0	0	0	

¹ Recreational catch estimates for 1993-2002 are above and below the western tip of Puget Island (RM 38).

Appendix Table 5. Annual recreational catch of white sturgeon in the lower Willamette River and comparisons to catch guidelines, 2003-2015.

	Estimated annual		Catch in excess of	0.11.11.0	Percent
Year	catch ¹	Baseline ²	baseline ³	Guideline ³	of Guideline
2003	1,142	1,225	0	N/A	
2004	4,099	1,225	2,874	N/A	
2005	2,327	1,225	1,102	N/A	
2006	3,348	1,225	2,123	N/A	
2007	6,555	1,225	5,330	N/A	
2008	9,148	1,225	7,923	N/A	
2009	7,346	1,225	6,121	N/A	
2010	3,529	735	2,794	2,865	98%
2011	2,690	520	2,170	2,030	107%
2012	1,535	520	1,015	1,248	81%
2013	1,410	520	890	1,213	73%
2014	0	0	0	0	
2015	0	0	0	0	

¹ Harvest estimates revised November 2011 based on updated punch card and existing creel information.

² The switch to a 45-inch min. (TL) size limit in 2004 required a 17% reduction in the base guideline.

³ Actual in-season guidelines were different than represented here. Beginning in 2010, the guideline for the area above Wauna excludes the separate Willamette guideline.

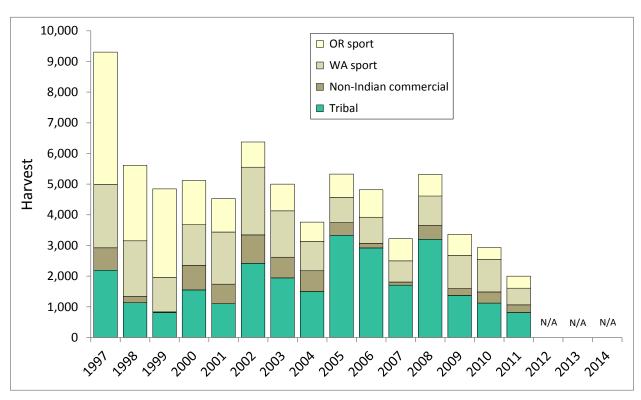
² Baseline harvest levels for the lower Willamette River were based on average harvest during 1986-1996 (1,225 fish). The lower Willamette River baseline was decreased to 735 fish in 2010 and 520 fish in 2011 consistent with reductions in the overall harvest guideline.

³ During 2003-2009, harvest in excess of the baseline was applied to the above Wauna recreational harvest guideline. Beginning in 2010, a separate harvest guideline was established for the lower Willamette River.

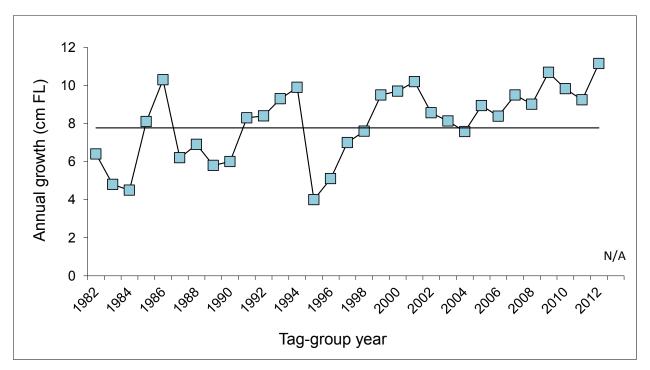
Appendix Table 6. Commercial catch of white sturgeon in the lower Columbia River by season, annual commercial catch, and comparisons to catch guidelines, 1993-2015.

			Mair	stem				Sele	ct Area				
	Winter	Winter		Early	Late	Late		Spring/			Grand	Guide-	
Year ¹	Sturgeon ²	Salmon	Summer	August	August	Fall	Total	Summer	Fall	Total	Total	line	%
1993	990			0	0	7,010	8,000	30	20	50	8,050	6,000	134%
1994	2,990			0	0	3,380	6,370	30	0	30	6,400	6,000	107%
1995	0			0	0	5,980	5,980	110	70	180	6,160	8,000	77%
1996	800			0	330	6,580	7,710	580	110	690	8,400	8,000	105%
1997	2,710			1,740	140	7,790	12,380	350	100	450	12,830	13,460	95%
1998	2,680			2,540	90	8,060	13,370	360	170	530	13,900	13,460	103%
1999	1,780			2,770	60	4,180	8,790	520	190	710	9,500	10,000	95%
2000	2,260			2,490	300	5,130	10,180	540	160	690	10,870	10,000	109%
2001	3,060			4,720	1,020	0	8,800	490	20	510	9,310	9,100	102%
2002	2,720			1,340	380	4,200	8,640	650	330	980	9,620	9,800	98%
2003	1,490	27		2,170	410	3,430	7,527	250	170	420	7,947	8,000	99%
2004	1,696	174	9	1,550	917	3,219	7,565	184	117	301	7,866	8,000	98%
2005	473	70	1,369	1,129	965	3,793	7,799	279	74	353	8,152	8,200	99%
2006	288	1,651	544	1,548	363	3,492	7,886	317	109	426	8,312	8,000	104%
2007	1,424	47	414	2,646	91	2,734	7,356	257	148	405	7,761	7,850	99%
2008	869	17	523	2,706	103	3,170	7,388	337	134	471	7,859	7,927	99%
2009	1,697	21	624	2,213	756	2,001	7,312	311	114	425	7,737	8,000	97%
2010	518	28	289	1,578	297	1,348	4,058	211	116	327	4,385	4,800	91%
2011	50	125	504	967	353	1,187	3,186	201	0	201	3,387	3,400	100%
2012	40	14	281	592	410	344	1,681	225	0	225	1,906	2,080	92%
2013	15	274	326	0	719	324	1,658	254	100	354	2,102	2,021	100%
2014	0	0	0	0	0	0	0	0	0	0	0	0	
2015	0	0	0	0	0	0	0	0	0	0	0	0	

Data since 2003 preliminary.
 Prior to 2003, values reflect all winter fisheries.



Appendix Figure 7. Estimated annual harvest of white sturgeon from Oregon coastal estuary and river recreational fisheries, Washington coastal estuary and river recreational and commercial fisheries, and from Puget Sound recreational fisheries, 1997-2011. Comparable data is unavailable or has not been analyzed for certain fisheries in 2012, 2013, and 2014.



Appendix Figure 8. Annual growth rates of lower Columbia River white sturgeon tag groups at large at least one year, 1982-2012 (example: the 1982 data point is of fish tagged in May-June 1982 and re-measured from May-June 1983 through May-June 1984). Data has not been analyzed for the 2013 and 2014 data points. The solid line is the average (mean) 1982-2012 growth rate.

FISH AND WILDLIFE COMMISSION POLICY DECISION

POLICY TITLE: Lower Columbia POLICY NUMBER: C-3001

Sturgeon Management

Supercedes: 2011-2013 Lower Columbia Effective Date: March 1, 2014

Sturgeon Management C-3001 Termination Date: December 31, 2018

See Also: Policy C-3608 Approved February 7, 2014 by:

Miranda Wecker, Chair

Washington Fish and Wildlife Commission

Purpose

The purpose of this policy is to provide guidelines for management of the Lower Columbia River white sturgeon population and fisheries.

Definition and Intent

The Lower Columbia River white sturgeon population inhabits the waters of the Columbia River and tributaries downstream of Bonneville Dam and migrates into ocean and coastal estuaries. The intent of the policy is to provide consistent management guidelines that promote a healthy population.

General Policy Statement

Manage the Lower Columbia River white sturgeon population with conservation and fishery management objectives that are consistent with a healthy population.

Policy Guidelines

Lower Columbia Sturgeon Conservation Objectives:

- Provide recruitment and regulatory protection to increase the abundance of the spawning population.
- Manage with a precautionary approach due to uncertainties in population parameters.
- Manage for an annual combined sport and commercial harvest of white sturgeon to provide measurable population growth to achieve the goals of: (1) fully seeded habitats and (2) full representation of each age class within the population.
- Population Monitoring (within available resources):
 - o Continue young-of-the-year (YOY) sampling to track spawning success.
 - Evaluate legal-size abundance methodology to improve accuracy of estimates.
 - o Continue to monitor sea lion predation for incorporation into stock status

evaluations.

Fishery Management Objectives:

- Provide sufficient sturgeon spawning sanctuaries or other protection measures where and when appropriate.
- Conduct research, within available resources, to assess spawner and sublegal abundance and to quantify impacts of commercial and recreational fisheries on these abundances.
- Provide appropriate added protective measures to prevent further decline of green sturgeon.
- Limit incidental impacts on other species.

When Retention Fisheries are Allowed:

- Manage Lower Columbia River sturgeon fisheries through an agreement with Oregon.
- Maintain concurrent Washington and Oregon regulations in the Columbia River.
- Manage fisheries in a manner that takes into consideration projected recruitment, with the objective of increasing abundance of the legal size segment, and increasing escapement into the spawning segment of the population. Management should be based on consideration of all mortality factors, including sea lion predation and both recreational and commercial fishery related mortalities.
- Maintain the 80/20 sport/commercial harvest allocation.
- Maintain viable and diverse recreational and commercial fishing opportunities.
- Develop sport fishery regulations consistent with the following objectives:
 - Minimize emergency in-season action.
 - Balance catch between estuary and non-estuary fisheries and maintain a diverse array of sturgeon fishing opportunity.
 - Maintain fishery monitoring and management capabilities.
- Develop commercial fishery regulations consistent with the following objectives:
 - Optimize economic value (adjust to market needs).
 - Spread harvest opportunity throughout the year.
 - Minimize impacts to green sturgeon listed under the Endangered Species Act
- Manage sturgeon harvests outside the mainstem lower Columbia River consistent with Lower Columbia River sturgeon conservation and management needs.

Annual Review

Given the degree of uncertainty about the current state of the Columbia River white sturgeon, including the impact of population stress factors such as increased predation and decreased food base, the Commission is adopting a precautionary approach to management. The Director will provide an annual review for the Commission, as an essential component of this precautionary approach, to include updated information on:

- stock status;
- predation rates;

- review of in-season management actions;
- accounting of fish left unharvested;
- review of sturgeon harvest in areas outside the mainstem lower Columbia River;
- by-catch in all fisheries;
- · recommended management changes; and
- other pertinent information.

Delegation of Authority

The Commission delegates the authority to the Director to develop and negotiate Lower Columbia Sturgeon Management Accords with Oregon Department of Fish and Wildlife that are consistent with these policies and objectives. Additionally, the Commission delegates the authority to the Director, through the Columbia River Compact, to set seasons for recreational and commercial fisheries in the Columbia River, and to adopt permanent and emergency regulations to implement these fisheries. The Director shall work with the Oregon Department of Fish and Wildlife to achieve implementation of this Commission action in a manner that results in concurrent regulations between the two states. The Director shall consult with the Commission Chair if it becomes necessary to deviate from the Commission's policy to achieve concurrent regulations with Oregon.