



# RULE-MAKING ORDER

**CR-103E (July 2011)**  
**(Implements RCW 34.05.350)**

**Agency:** Washington Department of Fish and Wildlife

**Emergency Rule Only**

**Effective date of rule:**

**Emergency Rules 14-48**

- Immediately upon filing.
- Later (specify) 6:00 a.m. March 1, 2014

**Any other findings required by other provisions of law as precondition to adoption or effectiveness of rule?**

- Yes
  - No
- If Yes, explain:

**Purpose:** The purpose of this rule-making is to provide for Treaty Indian fishing opportunity in the Columbia River while protecting salmon listed as threatened or endangered under the Endangered Species Act. This rule-making implements federal court orders governing Washington's relationship with Treaty Indian Tribes and federal law governing Washington's relationship with Oregon.

**Citation of existing rules affected by this order:**

Repealed: WAC 220-32-05100W, WAC 220-32-05100X  
 Amended: WAC 220-32-051  
 Suspended:

**Statutory authority for adoption:** RCW 77.04.020, 77.04.130, 77.12.045, and 77.12.047

**Other authority :** *United States v. Oregon*, Civil No. 68-513-KI (D. Or.), Order Adopting 2008-2017 *United States v. Oregon* Management Agreement (Aug. 12, 2008) (Doc. No. 2546); *Northwest Gillnetters Ass'n v. Sandison*, 95 Wn.2d 638, 628 P.2d 800 (1981); Washington Fish and Wildlife Commission policies concerning Columbia River fisheries; 40 Stat. 515 (Columbia River Compact).

**EMERGENCY RULE**

Under RCW 34.05.350 the agency for good cause finds:

- That immediate adoption, amendment, or repeal of a rule is necessary for the preservation of the public health, safety, or general welfare, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the public interest.
- That state or federal law or federal rule or a federal deadline for state receipt of federal funds requires immediate adoption of a rule.
- That in order to implement the requirements or reductions in appropriations enacted in any budget for fiscal year 2009, 2010, 2011, 2012, or 2013, which necessitates the need for the immediate adoption, amendment, or repeal of a rule, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the fiscal needs or requirements of the agency.

Reasons for this finding: (See Attachment)

**Date adopted:** February 28, 2014

**NAME (TYPE OR PRINT)**  
Philip Anderson

SIGNATURE

**TITLE**  
Director

**CODE REVISER USE ONLY**

OFFICE OF THE CODE REVISER  
STATE OF WASHINGTON  
FILED

**DATE: February 28, 2014**

**TIME: 2:27 PM**

**WSR 14-06-065**

**Note: If any category is left blank, it will be calculated as zero.  
No descriptive text.**

**Count by whole WAC sections only, from the WAC number through the history note.  
A section may be counted in more than one category.**

**The number of sections adopted in order to comply with:**

<b>Federal statute:</b>	New	<u>1</u>	Amended	_____	Repealed	<u>2</u>
<b>Federal rules or standards:</b>	New	<u>1</u>	Amended	_____	Repealed	<u>2</u>
<b>Recently enacted state statutes:</b>	New	_____	Amended	_____	Repealed	_____

**The number of sections adopted at the request of a nongovernmental entity:**

New	_____	Amended	_____	Repealed	_____
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**The number of sections adopted in the agency's own initiative:**

New	<u>1</u>	Amended	_____	Repealed	2
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**The number of sections adopted in order to clarify, streamline, or reform agency procedures:**

New	_____	Amended	_____	Repealed	_____
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**The number of sections adopted using:**

<b>Negotiated rule making:</b>	New	_____	Amended	_____	Repealed	_____
<b>Pilot rule making:</b>	New	_____	Amended	_____	Repealed	_____
<b>Other alternative rule making:</b>	New	_____	Amended	_____	Repealed	_____

## NEW SECTION

**WAC 220-32-05100X Columbia River salmon seasons above Bonneville Dam.**

Notwithstanding the provisions of WAC 220-32-050, WAC 220-32-051, WAC 220-32-052 and WAC 220-32-058, effective immediately until further notice, it is unlawful for a person to take or possess salmon, steelhead, sturgeon, shad, carp, catfish, walleye, bass, or yellow perch taken for commercial purposes in Columbia River Salmon Management and Catch Reporting Areas 1F, 1G, and 1H. However, those individuals possessing treaty fishing rights under the Yakima, Warm Springs, Umatilla, and Nez Perce treaties may fish for salmon, steelhead, sturgeon, shad, carp, catfish, walleye, bass, or yellow perch under the following provisions:

- (1) Open Area: SMCRA 1F (Bonneville Pool):
  - (a) Season: Immediately through 6:00 p.m. March 12, 2014.
  - (b) Allowable sale: Salmon, steelhead, sturgeon, shad, carp, catfish, walleye, bass, and yellow perch. Legal size sturgeon (between **38-54** inches in fork length) may be sold or retained for subsistence purposes. Release of all oversize and under-size sturgeon is required. Legal fish caught during open commercial periods can be sold after the season closes. Legal size limit for sturgeon kept for subsistence during closed commercial periods is 43-54 inches in fork length.
- (2) Open Area: SMCRA 1G (The Dalles Pool):
  - (a) Season:
    - (i) Immediately until 6:00 p.m. March 3 and;
    - (ii) 6:00 a.m. March 13 - 6:00 p.m. March 22, 2014.
  - (b) Allowable sale: Salmon, steelhead, sturgeon, shad, carp, catfish, walleye, bass, and yellow perch. Legal size sturgeon (between **43-54** inches in fork length) may be sold or retained for subsistence purposes. Release of all oversize and under-size sturgeon is required. Legal fish caught during open commercial periods can be sold after the season closes.
- (3) Sanctuaries – As applicable: River mouth sanctuaries (WAC 220-32-058) remain in effect, except the Spring Creek Hatchery sanctuary (sub-section 5).
- (4) Gear: Gill nets, hoop nets, dip bag nets, and rod and reel with hook and line are permissible. There is no mesh restriction on gillnets.
- (5) Open Area: SMCRA 1E. Each of the four Columbia River treaty tribes has an MOA or MOU with the Washington Department of Fish and Wildlife regarding tribal fisheries in the area just downstream of Bonneville Dam. Tribal fisheries in this area may only occur in accordance with the appropriate MOA or MOU specific to each tribe.
  - (a) Participants: Tribal members may participate under the conditions described in the appropriate MOA or MOU specific to each tribe. Tribal members must carry an official tribal enrollment card.
  - (b) Season: Immediately through 6:00 p.m. March 21, 2014.
  - (c) Gear: Hoop nets, dip bag nets, and rod and reel with hook and line, or the gear defined by each tribe's MOU or MOA, are permissible.
  - (d) Allowable sales: Salmon, steelhead, shad, carp, catfish, walleye, bass, and yellow perch. Sales of platform/hook-and-line caught fish can be sold during open commercial seasons. Sales are allowed only when lawfully enacted by tribal regulations. Legal fish caught during open commercial periods can be sold after the season closes. Sturgeon retention is prohibited; sturgeon may not be sold or retained for ceremonial or subsistence purposes. Sales may not occur on USACE property.
- (6) 24-hour quick reporting required for Washington wholesale dealers, WAC 220-69-240.

## REPEALER

The following section of the Washington Administrative Code is repealed effective 6:00 a.m. March 1, 2014:

WAC 220-32-05100W Columbia River salmon seasons above Bonneville Dam. (14-45)

The following section of the Washington Administrative Code is repealed effective 6:01 p.m. March 22, 2014:

WAC 220-32-05100X Columbia River salmon seasons above Bonneville Dam.

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### EMERGENCY RULE ONLY

Under RCW 34.05.350 the agency for good cause finds:

(x) That immediate adoption, amendment, or repeal of a rule is necessary for the preservation of the public health, safety, or general welfare, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the public interest.

(x) That state or federal law or federal rule or a federal deadline for state receipt of federal funds requires immediate adoption of a rule.

( ) That in order to implement the requirements or reductions in appropriations enacted in any budget for fiscal years 2009, 2010, or 2011, which necessitates the need for the immediate adoption, amendment, or repeal of a rule, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the fiscal needs or requirements of the agency.

**Reasons for this finding:** This rule closes The Dalles Pool (SMCRA 1G) for commercial sales for a 10-day period intended to meet the season objective and remain within the harvest guideline for that area. The Bonneville Pool (SMCRA 1F) will increase the slot limit for legal size sturgeon intended to meet the season objective and remain within the harvest guideline for that area. Because the size limit for legal-size sturgeon is different in the two adjacent areas, an effort is also being made so that open periods in the two areas do not over-lap for an extended period of time. During times when the pool is closed for commercial sales, for subsistence purposes, the legal-size fork length for sturgeon retention is 43-54 inches. The season is consistent with the 2008-2017 Management Agreement and the associated Biological Opinion. The rule is consistent with action of the Columbia River Compact on January 23, 2012 when the Compact adopted the rules as permanent. The process for making the rule permanent is not complete at this time. This regulation will cover the fishery until the rule-making process is complete. The rule is also consistent with Compact Action of February 28, 2014, and conforms state rules with tribal rules. There is insufficient time to promulgate permanent rules.

The Yakama, Warm Springs, Umatilla, and Nez Perce Indian Tribes have treaty fishing rights in the Columbia River and inherent sovereign authority to regulate their fisheries. Washington and Oregon also have some authority to regulate fishing by treaty Indians in the Columbia River, authority that the states exercise jointly under the Congressionally-ratified Columbia River Compact. Sohappy v. Smith, 302 F. Supp. 899 (D. Or. 1969). The Tribes and the States adopt parallel regulations for Treaty Indian fisheries under the supervision of the federal courts. A court order sets the current parameters. United States v. Oregon, Civil No. 68-513-KI (D. Or.), Order Adopting 2008-2017 United States v. Oregon Management Agreement (Aug. 12, 2008) (Doc. No. 2546). Some salmon and steelhead stocks in the Columbia River are listed as threatened or endangered under the federal Endangered Species Act. On May 5, 2008, the National Marine Fisheries Service issued a biological opinion under 16 U.S.C. § 1536 that allows for some incidental take of these species in the fisheries as described in the 2008-2017 U.S. v. Oregon Management Agreement.

Columbia River fisheries are monitored very closely to ensure consistency with court orders and Endangered Species Act guidelines. Because conditions change rapidly, the fisheries are managed almost exclusively by emergency rule. As required by court order, the Washington and Oregon Departments of Fish and Wildlife convene public hearings and invite tribal participation when considering proposals for new emergency rules affecting treaty fishing rights. Sohappy, 302 F. Supp. at 912. WDFW and ODFW then adopt rules reflecting agreements reached.

**(14-48, 2/28/2014)**

