



RULE-MAKING ORDER EMERGENCY RULE ONLY

CR-103E (August 2017) (Implements RCW 34.05.350 and 34.05.360)

CODE REVISER USE ONLY

OFFICE OF THE CODE REVISER
STATE OF WASHINGTON
FILED

DATE: September 15, 2017

TIME: 1:22 PM

WSR 17-19-075

Agency: Washington Department of Fish and Wildlife (17-252)

Effective date of rule:

Emergency Rules

- Immediately upon filing.
 Later (specify) 8:00 p.m. September 17, 2017

Any other findings required by other provisions of law as precondition to adoption or effectiveness of rule?

- Yes No If Yes, explain:

Purpose: This emergency rule will allow non-treaty commercial fishing opportunities in the Columbia River while protecting fish listed as threatened or endangered under the Endangered Species Act. This rule implements federal court orders governing Washington's relationship with Treaty Indian Tribes, federal law governing Washington's relationship with Oregon, and Washington Fish and Wildlife Commission policy guidance for Columbia River fisheries.

Citation of rules affected by this order:

New:
Repealed: WAC 220-358-03000H
Amended: WAC 220-358-030
Suspended:

Statutory authority for adoption: RCW 77.04.012, 77.04.020, 77.12.045 and 77.12.047

Other authority: *United States v. Oregon*, Civil No. 68-513-KI (D. Or.), Order Adopting 2008-2017 *United States v. Oregon* Management Agreement (Aug. 12, 2008) (Doc. No. 2546); *Northwest Gillnetters Ass'n v. Sandison*, 95 Wn.2d 638, 628 P.2d 800 (1981); Washington Fish and Wildlife Commission policies concerning Columbia River fisheries; 40 Stat. 515 (Columbia River Compact).

EMERGENCY RULE

Under RCW 34.05.350 the agency for good cause finds:

- That immediate adoption, amendment, or repeal of a rule is necessary for the preservation of the public health, safety, or general welfare, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the public interest.
 That state or federal law or federal rule or a federal deadline for state receipt of federal funds requires immediate adoption of a rule.

Reasons for this finding: This action continues the 2017 fall season for non-treaty mainstem Columbia River commercial fisheries. The Select Area fisheries were set at a previous Compact hearing. The preseason forecast for the Columbia River return of Fall Chinook is 613,800 fish and harvest estimates are behind preseason expectations to date. Harvest estimates for the seasons are well within ESA limits and sharing guidelines. The fishery is consistent with the *U.S. v Oregon* Management Agreement and the associated Biological Opinion. Conforms Washington state rules with Oregon state rules. Regulation is consistent with Compact Action of August 16, 2017 and July 27, 2017. There is insufficient time to promulgate permanent rules.

Washington and Oregon jointly regulate Columbia River fisheries under the congressionally-ratified Columbia River Compact. Four Indian Tribes have treaty fishing rights in the Columbia River. The treaties preempt state regulations that fail to allow the Tribes an opportunity to take a fair share of the available fish, and the states must manage other fisheries accordingly. *Sohappy v. Smith*, 302 F. Supp. 899 (D. Or. 1969). A federal court order sets the current parameters for sharing between treaty Indians and others. *United States v. Oregon*, Civil No.

Some Columbia River Basin salmon and steelhead stocks are listed as threatened or endangered under the federal Endangered Species Act. On May 5, 2008, the National Marine Fisheries Service issued a biological opinion under 16 U.S.C. § 1536 that allows for some incidental take of these species in treaty and non-treaty Columbia River fisheries governed by the 2008-2017 U.S. v. Oregon Management Agreement. The Washington and Oregon Fish and Wildlife Commissions have developed policies to guide the implementation of such biological opinions in the states' regulation of non-treaty fisheries.

Columbia River non-treaty fisheries are monitored very closely to ensure compliance with federal court orders, the Endangered Species Act, and Commission guidelines. Because conditions change rapidly, the fisheries are managed almost exclusively by emergency rule. Representatives from the Washington and Oregon Departments of Fish and Wildlife convene public hearings and take public testimony when considering proposals for new emergency rules. WDFW and ODFW then adopt regulations reflecting agreements reached.

**Note: If any category is left blank, it will be calculated as zero.
No descriptive text.**

**Count by whole WAC sections only, from the WAC number through the history note.
A section may be counted in more than one category.**

The number of sections adopted in order to comply with:

Federal statute:	New	<u>1</u>	Amended	___	Repealed	<u>1</u>
Federal rules or standards:	New	<u>1</u>	Amended	___	Repealed	<u>1</u>
Recently enacted state statutes:	New	<u>1</u>	Amended	___	Repealed	<u>1</u>

The number of sections adopted at the request of a nongovernmental entity:

New	___	Amended	___	Repealed	___
-----	-----	---------	-----	----------	-----

The number of sections adopted on the agency's own initiative:

New	<u>1</u>	Amended	___	Repealed	<u>1</u>
-----	----------	---------	-----	----------	----------

The number of sections adopted in order to clarify, streamline, or reform agency procedures:

New	___	Amended	___	Repealed	___
-----	-----	---------	-----	----------	-----

The number of sections adopted using:

Negotiated rule making:	New	___	Amended	___	Repealed	___
Pilot rule making:	New	___	Amended	___	Repealed	___
Other alternative rule making:	New	___	Amended	___	Repealed	___

Date adopted: September 15, 2017

Name: J W Unsworth

Title: Director

Signature:



NEW SECTION

WAC 220-358-03000I Columbia River seasons below Bonneville Dam.

Notwithstanding the provisions of WAC 220-358-030, WAC 220-358-040, and WAC 220-358-050, it is unlawful for a person to take or possess salmon, sturgeon, and shad for commercial purposes from Columbia River Salmon Management and Catch Reporting Areas 1A, 1B, 1C, 1D, 1E and Select Areas, except during the times and conditions listed below:

(1) Mainstem Columbia River

- (a) **Season:** 8 PM Sunday September 17 to 6 AM Monday September 18
8 PM Tuesday September 19 to 6 AM Wednesday September 20
8 PM Thursday September 21 to 6 AM Friday September 22
- (b) **Area:** SMCRA 1D and 1E (Zones 4-5). The deadline at the lower end of SMCRA 1D is defined as a straight line projected from the Warrior Rock Lighthouse on the Oregon shore easterly through the green navigation Buoy #1 and continuing to the Washington shore.
- (c) **Sanctuaries:** Washougal and Sandy rivers.
- (d) **Allowable Possession:** Chinook, Coho, Pink, and Sockeye salmon, white sturgeon, and shad. A maximum of five white sturgeon with a fork length of 44-50 inches may be possessed or sold by each participating vessel during each calendar week (Sunday through Saturday). This white sturgeon possession and sales limit applies to mainstem fisheries only.
- (e) **Gear:** Drift gillnets only. 9-inch minimum mesh size restriction through September 20; 8-inch minimum mesh size restriction for September 21-22. Multiple net rule is in effect. Lighted buoys required.
- (f) **Other:** As a condition of fishing or participating in this fishery, owners or operators of commercial fishing vessels must carry and accommodate a Department observer for the duration of the fishing trip, when requested. It is unlawful to deny access or fail to carry a Department observer upon request. When a Department observer is on board, it is expected that any steelhead caught will be brought on board for biological sampling prior to release. As used in this rule, a Department observer is an employee of either the Washington Department of Fish and Wildlife, the Oregon Department of Fish and Wildlife or the Pacific States Marine Fisheries Commission.

(2) Deep River Select Area.

- (a) **Season:**
Monday, Tuesday, Wednesday, Thursday and Friday nights through September 23, 2017.
Monday, Tuesday, Wednesday, and Thursday nights September 25-October 13, 2017
Open hours are 6 PM to 9 AM through September 23, and 7 PM to 7 AM thereafter.

- (b) **Area:** The Deep River Select Area. All waters from West Deep River Road bridge at the town of Deep River, downstream to the mouth defined by a line from USCG navigation marker #16 southwest to a marker on the Washington shore. Concurrent-jurisdiction waters extend downstream of the Highway 4 Bridge.
- (c) **Gear:** Gillnets. Maximum mesh size restriction is 6-inches. Maximum net length is 100 fathoms. No weight restriction on leadline. Use of additional weights or anchors attached directly to the leadline is allowed. No nets can be tied off to stationary structures. Nets may not fully cross the navigation channel (WAC 220-20-015(1)).

(3) Tongue Point/South Channel

(a) **Season:**

Monday, Tuesday, Wednesday, and Thursday nights through October 27, 2017

Open Hours: 4 PM-10 AM

- (b) **Area:** The Tongue Point fishing area includes all waters bounded by a line from a marker midway between the red USCG navigation light #2 at the tip of Tongue Point and the downstream (northern most) pier (#8) at the Tongue Point Job Corps facility, to the flashing green USCG navigation light #3 on the rock jetty at the west end of Mott Island, a line from a marker at the southeast end of Mott Island northeasterly to a marker on the northwest tip of Lois Island, and a line from a marker on the southwest end of Lois Island westerly to a marker on the Oregon shore.

The South Channel area includes all waters bounded by a line from a marker on John Day Point to a marker on the southwest end of Lois Island upstream to an upper boundary line from a marker on Settler Point northwesterly to the flashing red USCG marker #10, northwesterly to the eastern tip of Burnside Island defining the upstream terminus of South Channel.

- (c) **Gear:** Gillnets. 6-inch maximum mesh size. Maximum net length of 250 fathoms. In the Tongue Point fishing area: weight not to exceed two pounds on any one fathom. Fishers participating in the Tongue Point fishery may have un-stored gillnets legal for the South Channel fishing area onboard the vessel. In the South Channel fishing area: no weight restriction on leadline, and use of additional weights or anchors attached directly to the leadline is allowed.

- (d) **Miscellaneous:** Permanent transportation rules in effect.

(4) Blind Slough/Knappa Slough Select Area

(a) **Dates:**

Monday, Tuesday, Wednesday, and Thursday nights through October 27, 2017

Open Hours: 6 PM-10 AM

- (b) **Area:** Blind Slough and Knappa Slough areas are both open. The Blind Slough fishing area includes all waters from markers at the mouth of Gnat Creek located approximately ½-mile upstream of the county road bridge, downstream to markers at the mouth of Blind Slough. The Knappa Slough fishing area includes all waters bounded by a line from the north marker at the mouth of Blind Slough, westerly to a marker on Karlson Island, downstream to boundary lines defined by markers on the west end of Minaker Island to markers on Karlson Island and the Oregon shore. The area within a 100-foot radius of the mouth of Big Creek is closed.

- (c) **Gear:** Gillnets. 9 3/4-inch maximum mesh. Nets are restricted to 100 fathoms in length with no weight restriction on leadline. Use of additional weights and/or anchors attached directly to the leadline is allowed.
- (d) **Miscellaneous:** Permanent transportation rules in effect.

(5) Additional requirements for all Select Area commercial fisheries:

- (a) Nets not specifically authorized for use may be onboard the vessel if properly stored, consistent with WAC 220-358-010.
- (b) **ALLOWABLE POSSESSION:** Chinook, coho, pink and sockeye salmon, white sturgeon and shad. A maximum of three white sturgeon with a fork length of 44-50 inches may be possessed or sold by each participating vessel during each calendar week (Sunday through Saturday). The three white sturgeon possession and sales limit includes all Select Area fisheries.
- (c) Nets fished any time between official sunset and official sunrise must have lighted buoys on both ends of the net. If the net is attached to the boat, then one lighted buoy on the end of the net opposite the boat is required.

(6) 24-hour quick reporting is in effect for Washington buyers (WAC 220-352-180).

R E P E A L E R

The following section of the Washington Administrative Code is repealed effective 8:00 p.m. September 17, 2017:

WAC 220-358-03000H Columbia River seasons below Bonneville. (17-196)

